#### **NEW ISSUE/REFUNDING ISSUE**



# \$458,235,000 State of Connecticut General Obligation Bonds

\$200,000,000 General Obligation Bonds (2010 Series B) – New Money \$258,235,000 General Obligation Refunding Bonds (2010 Series C) – Refunding

**Dated:** Date of Delivery

Due: As shown on inside front cover

The \$458,235,000 State of Connecticut General Obligation Bonds consist of \$200,000,000 General Obligation Bonds (2010 Series B) (the "Series B Bonds") and \$258,235,000 General Obligation Refunding Bonds (2010 Series C) (the "Series C Bonds", and together with the Series B Bonds, being herein called the "Bonds").

The Bonds will be general obligations of the State of Connecticut (the "State") and the full faith and credit of the State will be pledged for the payment of the principal of and interest on the Bonds as the same become due. See **THE BONDS** - **Nature of Obligation** herein. Interest on the Bonds will be payable on December 1, 2010 and semiannually thereafter on June 1 and December 1 in each year until maturity or earlier redemption. Interest is calculated on the basis of a 360-day year of twelve 30-day months at the annual rates set forth on the inside front cover. **The Series B Bonds are not subject to redemption prior to maturity. The Series C Bonds are subject to redemption prior to maturity as more fully described herein.** 

(See inside front cover for maturities, interest rates and prices or yields.)

The Bonds are issuable only as fully registered bonds, without interest coupons, in denominations of \$5,000 or any integral multiple thereof. When issued, the Bonds will be registered in the name of Cede & Co., as Bondowner and nominee for The Depository Trust Company ("DTC"), New York, New York. DTC will act as securities depository for the Bonds. Purchases of the Bonds will be made in book-entry form only. Purchasers will not receive certificates representing their interest in the Bonds. So long as Cede & Co. is the registered owner, as nominee of DTC, reference herein to the Bondowner or owner shall mean Cede & Co., as aforesaid, and shall not mean the Beneficial Owners (as defined herein) of the Bonds. See **THE BONDS – Book-Entry-Only System** herein. Principal of and interest on the Bonds will be paid directly to DTC by U.S. Bank National Association, as Paying Agent, at its corporate trust office in Hartford, Connecticut, so long as DTC or its nominee, Cede & Co., is the Bondowner. Disbursement of such payments to the DTC Participants is the responsibility of DTC and disbursement of such payments to the Beneficial Owners is the responsibility of the DTC Participants and the Indirect Participants, as more fully described herein.

In the opinion of Bond Counsel and Tax Counsel, rendered in reliance upon and assuming the accuracy of and continuing compliance by the State with its representations and covenants relating to certain requirements of the Internal Revenue Code of 1986, as amended, under existing law,(i) interest on the Series B Bonds is not included in gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax and is not taken into account in the calculation of adjusted current earnings for purposes of the alternative minimum tax imposed on corporations, and (ii) interest on the Series C Bonds is not included in gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax. No opinion is expressed as to whether interest on the Series C Bonds is included in the determination of adjusted current earnings for purposes of computing the alternative minimum tax imposed on certain corporations. See TAX EXEMPTION herein.

In the opinion of Bond Counsel and Tax Counsel, under existing statutes, interest on the Bonds is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax. See TAX EXEMPTION herein.

The Bonds are offered when, as and if issued and received by the Underwriters, subject to approval as to legality by Bond Counsel and certain other conditions. Certain legal matters will be passed upon for the State by its Disclosure Counsel. Certain legal matters will be passed upon for the State by its Tax Counsel. Certain legal matters will be passed upon for the Underwriters by Underwriters' Counsel. The Bonds are expected to be available for delivery at DTC in New York, New York, on or about June 23, 2010.

# **Treasurer of the State of Connecticut**

J.P. Morgan

**Barclays Capital** 

Blaylock Robert Van, LLC Goldman, Sachs & Co. Morgan Keegan & Company, Inc. Roosevelt & Cross, Inc. BofA Merrill Lynch Raymond James & Associates, Inc.

Cabrera Capital Markets LLC Loop Capital Markets, LLC Morgan Stanley Siebert Brandford Shank & Co., LLC William Blair & Company Ramirez & Co., Inc.

Estrada Hinojosa & Company, Inc. Melvin and Company LLC Rice Financial Products Company Wells Fargo Bank, National Association

Dated: June 10, 2010

# \$458,235,000 State of Connecticut General Obligation Bonds

\$200,000,000 General Obligation Bonds (2010 Series B) – New Money

| June 1,     | <b>Amount</b> | <b>Interest Rate</b> | <u>Yield</u> | <b>CUSIP</b> |
|-------------|---------------|----------------------|--------------|--------------|
| 2011        | \$56,250,000  | 1.50%                | NRO          | 20772G5Z7    |
| December 1, |               |                      |              |              |
| 2014        | \$ 4,730,000  | 2.00%                | 1.65%        | 20772G5U8    |
| 2014        | 535,000       | 3.00                 | 1.65         | 20772G6A1    |
| 2014        | 23,735,000    | 5.00                 | 1.65         | 20772G6F0    |
| 2015        | 7,490,000     | 2.125                | 2.03         | 20772G5V6    |
| 2015        | 2,890,000     | 3.00                 | 2.03         | 20772G6B9    |
| 2015        | 18,620,000    | 5.00                 | 2.03         | 20772G6G8    |
| 2016        | 9,780,000     | 2.50                 | 2.42         | 20772G5W4    |
| 2016        | 2,905,000     | 3.00                 | 2.42         | 20772G6C7    |
| 2016        | 16,315,000    | 5.00                 | 2.42         | 20772G6H6    |
| 2017        | 8,520,000     | 2.75                 | 2.65         | 20772G5X2    |
| 2017        | 4,850,000     | 4.00                 | 2.65         | 20772G6D5    |
| 2017        | 15,630,000    | 5.00                 | 2.65         | 20772G6J2    |
| 2018        | 2,820,000     | 3.00                 | 2.86         | 20772G5Y0    |
| 2018        | 19,155,000    | 4.00                 | 2.86         | 20772G6E3    |
| 2018        | 5,775,000     | 5.00                 | 2.86         | 20772G6K9    |

\$258,235,000 General Obligation Refunding Bonds (2010 Series C) – Refunding

| December 1, | <b>Amount</b> | <b>Interest Rate</b> | <b>Yield</b> | <b>CUSIP</b> |
|-------------|---------------|----------------------|--------------|--------------|
| 2012        | \$ 3,160,000  | 2.00%                | 0.88%        | 20772G6L7    |
| 2012        | 13,590,000    | 5.00                 | 0.88         | 20772G6Q6    |
| 2013        | 2,285,000     | 2.00                 | 1.30         | 20772G6M5    |
| 2013        | 58,245,000    | 5.00                 | 1.30         | 20772G6R4    |
| 2014        | 17,845,000    | 5.00                 | 1.65         | 20772G6S2    |
| 2015        | 33,420,000    | 5.00                 | 2.03         | 20772G6T0    |
| 2016        | 4,475,000     | 5.00                 | 2.42         | 20772G6U7    |
| 2017        | 5,720,000     | 5.00                 | 2.65         | 20772G6V5    |
| 2018        | 5,825,000     | 5.00                 | 2.86         | 20772G6W3    |
| 2019        | 1,380,000     | 3.00                 | 3.08         | 20772G6X1    |
| 2019        | 5,410,000     | 4.00                 | 3.08         | 20772G7A0    |
| 2019        | 25,675,000    | 5.00                 | 3.08         | 20772G7D4    |
| 2020        | 7,170,000     | 3.00                 | 3.23         | 20772G6N3    |
| 2020        | 295,000       | 4.00                 | 3.23*        | 20772G6Y9    |
| 2020        | 34,735,000    | 5.00                 | 3.23*        | 20772G7B8    |
| 2021        | 11,725,000    | 3.00                 | 3.33         | 20772G6P8    |
| 2021        | 575,000       | 4.00                 | 3.33*        | 20772G6Z6    |
| 2021        | 26,705,000    | 5.00                 | 3.33*        | 20772G7C6    |
|             |               |                      |              |              |

(plus accrued interest, if any)

<sup>\*</sup> Priced at the stated yield to the December 1, 2019 optional redemption date at a redemption price of 100%; however, any such redemption is at the optional election of the Treasurer. See **THE BONDS – Optional Redemption** herein.

This Official Statement is not to be construed as a contract or agreement between the State and the purchasers or holders of any of the Bonds. The information and expressions of opinion herein are subject to change without notice and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the State since the date hereof. Any statements in this Official Statement involving matters of opinion or estimates, whether or not expressly so stated, are intended as such and not as representations of fact. No representation is made that any of such statements will be realized. All quotations from and summaries and explanations of provisions of laws of the State contained in this Official Statement do not purport to be complete and are qualified in their entirety by reference to the official compilations thereof. All references to the Bonds and the resolutions and proceedings of the State Bond Commission relating thereto are qualified in their entirety by reference to the definitive forms of the Bonds and such resolutions. This Official Statement is submitted only in connection with the sale of the Bonds by the State and may not be reproduced or used in whole or in part for any other purpose, except as specifically authorized by the State. No dealer, broker, salesperson or other person has been authorized to give any information or to make any representations other than as contained in this Official Statement and, if given or made, such other information or representations must not be relied upon. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale.

IN CONNECTION WITH THIS OFFERING, THE UNDERWRITERS MAY OVER-ALLOT OR EFFECT TRANSACTIONS WHICH STABILIZE OR MAINTAIN THE MARKET PRICE OF THE BONDS AT LEVELS ABOVE THOSE WHICH MIGHT OTHERWISE PREVAIL IN THE OPEN MARKET. SUCH STABILIZING, IF COMMENCED, MAY BE DISCONTINUED AT ANY TIME.

## **TABLE OF CONTENTS**

| Page (ii)  | Part III - Annual Information Statement of   | <u>Page</u> |
|--|--|-------------|
| Summary(ii)  | the State of Connecticut Dated               |             |
| Introduction(iii)                                  | February 24, 2010                            |             |
| Part I - Information Concerning the Bonds          | Table of Contents to Part III                | III-2       |
| Table of Contents to Part I(iii)                   | Introduction                                 |             |
| The Bonds I-1                                      | The State of Connecticut                     | III-4       |
| Legality for InvestmentI-5                         | Financial Procedures                         | III-5       |
| RatingsI-5   | State General Fund                           | III-14      |
| Verification of Mathematical ComputationsI-6       | State Debt                                   | III-33      |
| Tax ExemptionI-6                                   | Other Funds, Debt and Liabilities            | III-47      |
| Continuing Disclosure AgreementI-8                 | Pension and Retirement Systems               | III-60      |
| Documents Accompanying Delivery of                 | Litigation                                   | III-68      |
| the BondsI-9                                       |  |             |
| Financial AdvisorI-10                              | Appendices                                   |             |
| UnderwritingI-11                                   | Index to Appendices                          | III-73      |
| Additional InformationI-12                         | Appendix III-A - Governmental Organization   |             |
| Appendix I-A                                       | and Services                                 |             |
| Series B - Table of Statutory AuthorizationsI-A-1  | Appendix III-B - State Economy               | III-B-1     |
| Series C - Plan of RefundingI-A-2                  | Appendix III-C - June 30, 2009 Basic         |             |
| Appendix I-B - Forms of Bond Counsel OpinionsI-B-1 | (GAAP-Based) Financial Statements            | III-C-1     |
| Appendix I-C - Form of Continuing Disclosure       | Appendix III-D - June 30, 2005 - June 30,    |             |
| AgreementI-C-1                                     | 2009 Budgetary (Modified Cash Basis)         |             |
| •  | General Fund Financial Statements            | III-D-1     |
| Part II - Information Supplement to                | Appendix III-E - June 30, 2009 Final Budget, |             |
| Annual Information Statement of                    | June 30, 2010 Revised, Adopted and           |             |
| the State of Connecticut Dated                     | Estimated Budget and June 30, 2011           |             |
| June 10, 2010II-1                                  | Revised Adopted Budget                       | III-E-1     |

#### **SUMMARY**

This Summary does not constitute a part of the Official Statement for the issuance and sale by the State of Connecticut of its \$458,235,000 General Obligation Bonds consisting of \$200,000,000 General Obligation Bonds (2010 Series B) (the "Series B Bonds") and \$258,235,000 General Obligation Refunding Bonds (2010 Series C) (the "Series C Bonds", and together with the Series B Bonds, being herein called the "Bonds"). This Summary is for informational purposes only and is subject in all respects to a more complete discussion contained in the Official Statement.

Security

The Bonds will be general obligation bonds of the State of Connecticut, and the full faith and credit of the State will be pledged for the payment of the principal of and interest on the Bonds as the same become due.

Tax Exemption

In the opinion of Bond Counsel and Tax Counsel, rendered in reliance upon and assuming the accuracy of and continuing compliance by the State with its representations and covenants relating to certain requirements of the Internal Revenue Code of 1986, as amended (the "Code"), under existing law, (i) interest on the Series B Bonds is not included in gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax and is not taken into account in the calculation of adjusted current earnings for purposes of the alternative minimum tax imposed on corporations, and (ii) interest on the Series C Bonds is not included in gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax. No opinion is expressed as to whether interest on the Series C Bonds is included in the determination of adjusted current earnings for purposes of computing the alternative minimum tax imposed on certain corporations. See TAX EXEMPTION herein.

In the opinion of Bond Counsel and Tax Counsel, under existing statutes, interest on the Bonds is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax. See TAX EXEMPTION herein.

**Interest Payment Dates** 

Interest on the Bonds will be payable on December 1, 2010 and semiannually thereafter on June 1 and December 1 in each year until maturity or earlier redemption, if applicable. Interest is calculated on the basis of a 360-day year of twelve 30-day months at the annual rates set forth on the inside front cover.

Principal Payment Dates

Principal of the Bonds is payable on the dates and in the years and in the amounts shown on the inside front cover.

Denominations

The Bonds will be issued only in registered book-entry form, without coupons, in denominations of \$5,000, or any integral multiple thereof.

Redemption

The Series B Bonds are **not** subject to redemption prior to maturity.

Certain of the Series C Bonds are subject to optional redemption prior to maturity at the election of the Treasurer as specified in the final Official Statement. See THE BONDS - Optional Redemption.

Delivery and Clearance

The Bonds are expected to be available for delivery at DTC in New York, New York, on or about June 23, 2010.

Paying Agent

U.S. Bank National Association, 225 Asylum Street, Hartford, Connecticut 06103, is the State's Paying Agent.

Legal Counsel

Day Pitney LLP of Hartford, Connecticut is Lead Bond Counsel; Hawkins Delafield & Wood LLP of Hartford, Connecticut, Lewis & Munday, A Professional Corporation of Washington, DC, Pullman & Comley, LLC of Bridgeport, Connecticut, Robinson & Cole LLP of Hartford, Connecticut, Shipman & Goodwin LLP of Hartford, Connecticut, and Squire, Sanders & Dempsey L.L.P. of New York, New York, are Bond Counsel with respect to certain series of the Bonds. Levy & Droney P.C. of Farmington, Connecticut, and Wiggin & Dana LLP of New Haven, Connecticut, are Co-Underwriters' Counsel. Day Pitney LLP is Lead Disclosure Counsel and Finn Dixon & Herling LLP of Stamford, Connecticut and Soeder & Associates LLC of Hartford, Connecticut, are Co-Disclosure Counsel. Robinson & Cole LLP is Lead Tax Counsel and Finn Dixon & Herling LLP and Soeder & Associates LLC are Co-Tax Counsel.

Additional Information

Additional information may be obtained upon request to the Office of the State Treasurer, Denise L. Nappier, Attn: Sarah K. Sanders, Assistant Treasurer for Debt Management, 55 Elm Street, Hartford, Connecticut 06106, (860) 702-3288.

# OFFICIAL STATEMENT \$458,235,000 STATE OF CONNECTICUT General Obligation Bonds

\$200,000,000 General Obligation Bonds (2010 Series B) – New Money \$258,235,000 General Obligation Refunding Bonds (2010 Series C) – Refunding

# **INTRODUCTION**

This Official Statement, including the cover and inside cover pages, this Introduction, Part I, Part II and Part III and the Appendices thereto, of the State of Connecticut (the "State") is provided for the purpose of presenting certain information relating to the State in connection with the sale of \$200,000,000 aggregate principal amount of its General Obligation Bonds (2010 Series B) and \$258,235,000 aggregate principal amount of its General Obligation Refunding Bonds (2010 Series C) (the "Bonds").

Part I of this Official Statement, including the cover and inside front cover page and the Appendices thereto, contains information relating to the Bonds. Part II of this Official Statement contains information which supplements as of its date certain information contained in the most recent Annual Information Statement of the State. Part III of this Official Statement, including the Appendices thereto, is the most recent Annual Information Statement of the State and contains certain information about the State as of its date. The cover page, inside cover page, this Introduction, and Parts I, II and III and the Appendices thereto should be read collectively and in their entirety.

# PART I INFORMATION CONCERNING THE BONDS

| TABLE OF CONTENTS TO PART I  | Page  |
|--|-------|
| THE BONDS  | I-1   |
| Description of the Bonds   | I-1   |
| Optional Redemption.   |       |
| Book-Entry-Only System   | I-3   |
| Nature of Obligation   | I-4   |
| Sources and Uses of Bond Proceeds  | I-5   |
| LEGALITY FOR INVESTMENT  | I-5   |
| RATINGS  | I-5   |
| VERIFICATION OF MATHEMATICAL COMPUTATIONS  | I-6   |
| TAX EXEMPTION  | I-6   |
| Opinion of Bond Counsel and Tax Counsel - Federal Tax Exemption                        | I-6   |
| Original Issue Discount  | I-7   |
| Original Issue Premium   | I-7   |
| Other Federal Tax Matters  | I-7   |
| State Taxes  | I-8   |
| General  |       |
| CONTINUING DISCLOSURE AGREEMENT  | I-8   |
| DOCUMENTS ACCOMPANYING DELIVERY OF THE BONDS   | I-9   |
| State Treasurer's Certificate  | I-9   |
| Absence of Litigation  | I-9   |
| Approving Opinions of Bond Counsel and Opinions of Disclosure Counsel, Tax Counsel and |       |
| Underwriters' Counsel  |       |
| FINANCIAL ADVISOR  | I-10  |
| UNDERWRITING   | I-11  |
| ADDITIONAL INFORMATION   | I-12  |
| Appendix I-A -   |       |
| Series B - Table of Statutory Authorizations   | I-A-1 |
| Series C - Plan of Refunding   |       |
| Appendix I-B - Forms of Bond Counsel Opinions  | I-B-1 |
| Appendix I-C - Form of Continuing Disclosure Agreement                                 | I-C-1 |

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# PART I INFORMATION CONCERNING THE BONDS

# \$458,235,000 STATE OF CONNECTICUT General Obligation Bonds

\$200,000,000 General Obligation Bonds (2010 Series B) – New Money \$258,235,000 General Obligation Refunding Bonds (2010 Series C) – Refunding

#### THE BONDS

# **Description of the Bonds**

The State of Connecticut (the "State") is issuing \$458,235,000 General Obligation Bonds (the "Bonds"). The Bonds consist of \$200,000,000 General Obligation Bonds (2010 Series B) (the "Series B Bonds") comprised of the following issues:

\$ 200,000,000 General Obligation Bonds (2010 Series B-1)

and \$258,235,000 General Obligation Refunding Bonds (2010 Series C) (the "Series C Bonds") comprised of the following issues:

- \$ 4,740,000 General Obligation Refunding Bonds (2010 Series C-1)
- \$ 104,790,000 General Obligation Refunding Bonds (2010 Series C-2)
- \$ 13,240,000 General Obligation Refunding Bonds (2010 Series C-3)
- \$ 62,530,000 General Obligation Refunding Bonds (2010 Series C-4)
- \$ 48,520,000 General Obligation Refunding Bonds (2010 Series C-5)
- \$ 24,415,000 General Obligation Refunding Bonds (2010 Series C-6)

The Bonds will be dated the date of delivery, and will bear interest payable on December 1, 2010 and semiannually thereafter on June 1 and December 1 in each year, until maturity or earlier redemption, at the rate or rates indicated on the inside front cover page of this Official Statement.

Interest on the Bonds will be calculated on the basis of a 360-day year of twelve 30-day months and will be payable to the registered owner as of the close of business on the fifteenth day of May and November in each year, or the preceding business day if such fifteenth day is not a business day. The Bonds are issuable only as fully registered bonds, without interest coupons, in denominations of \$5,000 or any integral multiple thereof.

The Bonds will mature in the years and in the principal amounts set forth on the inside front cover of this Official Statement.

The Bonds will be general obligation bonds of the State and the full faith and credit of the State will be pledged for the payment of the principal of and interest on the Bonds as the same become due. The Bonds will be issued pursuant to the State general obligation bond procedure act (Section 3-20 of the General Statutes of Connecticut, as amended). The Series B Bonds are issued pursuant to resolutions adopted by the State Bond Commission, and other proceedings related thereto, including a Certificate of Determination of the Treasurer. The Series C Bonds are issued pursuant to a Bond Determination of the Treasurer. See Nature of Obligation herein.

Principal of and interest on the Bonds will be paid directly to The Depository Trust Company ("DTC") by U.S. Bank National Association, as Paying Agent, so long as DTC or its nominee, Cede & Co., is the Bondowner. See Book-Entry-Only System herein.

The \$200,000,000 Series B Bonds are being issued for various projects and purposes and are authorized by the bond acts listed in **Appendix I-A**. Series B Bonds of each series will mature on the dates and in the years and in the principal amounts set forth in the following table:

\$200,000,000 Series B Bonds

| Maturity    | Series        | Total         |
|-------------|---------------|---------------|
| June 1,     | 2010 B-1      | 2010 Series B |
| 2011        | \$ 56,250,000 | \$ 56,250,000 |
| December 1, |               |               |
| 2014        | \$ 29,000,000 | \$ 29,000,000 |
| 2015        | 29,000,000    | 29,000,000    |
| 2016        | 29,000,000    | 29,000,000    |
| 2017        | 29,000,000    | 29,000,000    |
| 2018        | 27,750,000    | 27,750,000    |
| TOTAL       | \$200,000,000 | \$200,000,000 |

The \$258,235,000 Series C Bonds are being issued for the purpose of refunding an aggregate principal amount of all or a portion of the callable maturities of certain outstanding State general obligation bonds set forth in the "Plan of Refunding" described in **Appendix I-A**. Series C Bonds of each series will mature on December 1 in the years and in the principal amounts set forth in the following table:

\$258,235,000 Series C Bonds

| Maturity    |             |               |              | Series       |              |              | Total         |
|-------------|-------------|---------------|--------------|--------------|--------------|--------------|---------------|
| December 1, | 2010 C-1    | 2010 C-2      | 2010 C-3     | 2010 C-4     | 2010 C-5     | 2010 C-6     | 2010 Series C |
| 2012        | \$4,740,000 |               | \$12,010,000 |              |              |              | \$ 16,750,000 |
| 2013        |             |               | 1,230,000    | \$59,300,000 |              |              | 60,530,000    |
| 2014        |             |               |              | 3,230,000    | \$14,615,000 |              | 17,845,000    |
| 2015        |             |               |              |              | 33,420,000   |              | 33,420,000    |
| 2016        |             |               |              |              | 485,000      | \$ 3,990,000 | 4,475,000     |
| 2017        |             |               |              |              |              | 5,720,000    | 5,720,000     |
| 2018        |             |               |              |              |              | 5,825,000    | 5,825,000     |
| 2019        |             | \$ 23,585,000 |              |              |              | 8,880,000    | 32,465,000    |
| 2020        |             | 42,200,000    |              |              |              |              | 42,200,000    |
| 2021        |             | 39,005,000    |              |              |              |              | 39,005,000    |
| TOTAL       | \$4,740,000 | \$104,790,000 | \$13,240,000 | \$62,530,000 | \$48,520,000 | \$24,415,000 | \$258,235,000 |

## **Optional Redemption**

Series B Bonds. The Series B Bonds are **not** subject to redemption prior to maturity.

Series C Bonds. The Series C Bonds maturing after December 1, 2019 will be subject to redemption, at the election of the Treasurer, on or after December 1, 2019 at any time, in whole or in part prior to maturity. The redeemed Series C Bonds may be in such amounts and in such order of maturity and in such Series and bear such interest rate or rates (but by lot among Series C Bonds bearing the same interest rate within a maturity of a Series) as the Treasurer may determine. The respective redemption prices (expressed as percentages of the principal amounts of Series C Bonds to be redeemed) are set forth in the following table, to which will be added interest accrued and unpaid to the redemption date:

# **Redemption Date**

**Redemption Price** 

From December 1, 2019 and thereafter

100%

Notice of Redemption. Notice of redemption shall be mailed not less than thirty (30) nor more than sixty (60) days prior to the redemption date to the registered owner of such Bond at such Bondowner's address as it appears on the registration books of the State. So long as Cede & Co., as nominee of DTC, is the registered owner of the Bonds, all notices of redemption will be sent only to DTC.

# **Book-Entry-Only System**

The Depository Trust Company ("DTC"), New York, New York, will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One or more fully-registered Bond certificates will be issued for each maturity and interest rate of a given series of the Bonds in the aggregate principal amount of such maturity, and will be deposited with DTC.

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has Standard & Poor's highest rating: AAA. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtc.com and www.dtc.org.

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmations from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmation providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co. or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose

accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time

Redemption notices shall be sent to DTC. If less than all of the Bonds within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Bonds unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the State as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on, and redemption premium, if any, with respect to the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the State or the Paying Agent, on the payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, the Paying Agent, or the State, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest, and redemption premium, if any, to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the State or the Paying Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the State or the Paying Agent. Under such circumstances, in the event that a successor depository is not obtained, bond certificates are required to be printed and delivered.

The State may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, bond certificates will be printed and delivered to DTC.

The information in this section concerning DTC and DTC's book-entry system has been provided by DTC. The State takes no responsibility for the accuracy thereof.

# **Nature of Obligation**

Each Bond when duly issued and paid for will constitute a contract between the State and the owner thereof.

The State general obligation bond procedure act pursuant to which the Bonds are issued provides that the Bonds shall be general obligations of the State and that the full faith and credit of the State are pledged for the payment of the principal of and interest on said Bonds as the same become due. Such act further provides that, as part of the contract of the State with the owners of said Bonds, appropriation of all amounts necessary for the punctual payment of such principal and interest is made, and the Treasurer shall pay such principal and interest as the same become due.

The doctrine of governmental immunity (the right of a state not to be sued without its consent) applies to the State but legislation gives jurisdiction to the Connecticut courts to enter judgment against the State founded upon any express contract between the State and the purchasers and subsequent owners and transferees of bonds and notes issued by the State, including the Bonds, reserving to the State all legal defenses except governmental immunity.

In the opinion of Bond Counsel, the above provisions impose a clear legal duty on the Treasurer to pay principal of and interest on the Bonds when due and, in the event of failure by the State to make such payment when due, a bondowner may sue the Treasurer to compel such payment from any monies available.

For the payment of principal of or interest on the Bonds, the State, acting through the General Assembly, has the power to levy ad valorem taxes on all taxable property in the State without limitation as to rate or amount. The State does not presently levy such a tax.

The State has never defaulted in the punctual payment of principal or interest on any general obligation indebtedness and has never attempted to prevent or delay such required payments.

#### **Sources and Uses of Bond Proceeds**

Proceeds of the Bonds are to be applied as follows:

| Sources:                                    | Series B         | Series C         |
|---|------------------|------------------|
| Par Amount of Bonds                         | \$200,000,000.00 | \$258,235,000.00 |
| Plus: Net Original Issue Premium            | 15,284,095.20    | 31,357,600.20    |
| Total Sources                               | \$215,284,095.20 | \$289,592,600.20 |
| Uses:                                       |                  |                  |
| Escrow Fund Deposit                         |                  | \$287,871,997.95 |
| Other Money Available to State <sup>1</sup> | \$214,490,951.56 | 451,830.70       |
| Underwriters' Discount                      | 793,143.64       | 1,268,771.55     |
| Total Uses                                  | \$215,284,095.20 | \$289,592,600.20 |

<sup>&</sup>lt;sup>1</sup> Includes capitalized interest, with respect to the Series B Bonds, and costs of issuance.

#### LEGALITY FOR INVESTMENT

Under existing State law, the Bonds are legal investments for the State and for municipalities, regional school districts, fire districts, and any municipal corporation or authority authorized to issue bonds, notes or other obligations, State chartered or organized insurance companies, bank and trust companies, savings banks, savings and loan associations and credit unions, as well as executors, administrators, trustees and certain other fiduciaries. Subject to any contrary provisions in any agreement with noteholders or bondholders or other contract, the Bonds also are legal investments for virtually all public authorities in the State.

The Bonds may be accepted by the Comptroller as a substitution for amounts paid as retainage under any State contract or subcontract.

#### **RATINGS**

Moody's Investors Service ("Moody's"), Standard & Poor's Rating Services (a division of the McGraw-Hill Companies, Inc.) ("S&P") and Fitch Ratings ("Fitch") have assigned their municipal bond ratings of Aa2, AA and AA, respectively, to the Bonds. Moody's, S&P and Fitch have assigned a "stable" credit outlook on the State's general obligation debt.

The ratings assigned by Moody's and Fitch reflect their recalibration of U.S. public finance credit ratings to a single global scale rating system. Each such rating and credit outlook reflects only the views of the respective rating agency, and an explanation of the significance of such rating and credit outlook may be obtained from such rating agency. There is no assurance that such ratings will continue for any given period of time or that they will not be revised or withdrawn entirely by such rating agency if in the judgment of such rating agency circumstances so warrant. A downward revision or withdrawal of any such rating may have an adverse effect on the market prices of the Bonds.

#### VERIFICATION OF MATHEMATICAL COMPUTATIONS

AMTEC, of West Hartford, Connecticut, will deliver to the State and the Underwriters on or before the date of delivery of the Bonds its verification report indicating that it has verified, in accordance with the standards established by the American Institute of Certified Public Accountants: (1) the mathematical accuracy of certain computations showing the adequacy of the cash and the maturing principal of and interest on certain Government Obligations deposited with the Escrow Holder, as defined in **Appendix I-A**, to provide for the payment when due of the principal of and interest and redemption premiums, if any, on the Refunded Bonds, as defined in **Appendix I-A**; and (2) the yields on the Bonds and the Government Obligations. Such verification will be used by Bond Counsel and Tax Counsel in their determination that the interest on the Bonds is not included in gross income for Federal income tax purposes, as a condition to the delivery of the Bonds. The verification report will state that AMTEC has no obligation to update the report because of events occurring, or data or information coming to their attention, subsequent to the date of the report.

#### TAX EXEMPTION

# Opinion of Bond Counsel and Tax Counsel - Federal Tax Exemption

In the opinion of Bond Counsel and Tax Counsel, under existing law, interest on the Series B Bonds (a) is not included in gross income for federal income tax purposes and (b) is not an item of tax preference for purposes of the federal alternative minimum tax and is not taken into account in the calculation of adjusted current earnings for purposes of the alternative minimum tax imposed on corporations.

In the opinion of Bond Counsel and Tax Counsel, under existing law, interest on the Series C Bonds (a) is not included in gross income for federal income tax purposes and (b) is not an item of tax preference for purposes of the alternative minimum tax. No opinion is expressed as to whether interest on the Series C Bonds is included in the determination of adjusted current earnings for purposes of computing the federal alternative minimum tax imposed on certain corporations.

Bond Counsel's and Tax Counsel's opinions with respect to the Bonds will be rendered in reliance upon and assuming the accuracy of and continuing compliance by the State with its representations and covenants relating to certain requirements of the Internal Revenue Code of 1986, as amended (the "Code"). The Code establishes certain requirements which must be met at and subsequent to the issuance of the Bonds in order that interest on the Bonds be and remain excluded from gross income of the owners thereof for federal income tax purposes. Failure to comply with the continuing requirements may cause the interest on the Bonds to be included in gross income for federal income tax purposes retroactively to the date of their issuance irrespective of the date on which such noncompliance occurs. In the Tax Compliance Agreement and the Tax Certificate, which will be delivered concurrently with the issuance of the Bonds, the State will covenant to comply with certain provisions of the Code and will make certain representations designed to assure compliance with such requirements of the Code.

Pursuant to Section 3-20 of the General Statutes of the State, as amended, the State covenants that it will at all times comply with all requirements of the Code that must be satisfied subsequent to the issuance of the Bonds to ensure that interest on the Bonds shall not be included in the gross income of the owners thereof for federal income tax purposes, including covenants regarding, among other matters, the use, expenditure and

investment of the proceeds of the Bonds and the timely payment to the United States of any arbitrage rebate amounts with respect to the Bonds.

No other opinion is expressed by Bond Counsel or Tax Counsel regarding the federal tax consequences of the ownership of, or the receipt or accrual of interest on, the Bonds.

#### **Original Issue Discount**

The initial public offering prices of the Bonds of certain maturities in certain Series (the "OID Bonds") are less than their stated principal amounts. Under existing law, the difference between the stated principal amount and the initial offering price of each maturity of the OID Bonds to the public (excluding bond houses and brokers) at which a substantial amount of such maturity of the OID Bonds is sold will constitute original issue discount ("OID"). The offering prices relating to the yields set forth on the inside front cover page of this Official Statement for the OID Bonds are expected to be the initial offering prices to the public at which a substantial amount of each maturity of the OID Bonds are sold. Under existing law OID on the Bonds accrued and properly allocable to the owners thereof under the Code is not included in gross income for federal income tax purposes if interest on the Bonds is not included in gross income for federal income tax purposes.

Under the Code, for purposes of determining an owner's adjusted basis in an OID Bond, OID treated as having accrued while the owner holds the OID Bond will be added to the owner's basis. OID will accrue on a constant-yield-to-maturity method based on regular compounding. The owner's adjusted basis will be used to determine taxable gain or loss upon the sale or other disposition (including redemption or payment at maturity) of an OID Bond. For certain corporations (as defined for federal income tax purposes) a portion of the OID that accrues in each year to such an owner of an OID Bond will be included in the calculation of the corporation's federal alternative minimum tax liability. As a result, ownership of an OID Bond by such a corporation may result in an alternative minimum tax liability even though such owner has not received a corresponding cash payment.

Prospective purchasers of OID Bonds should consult their own tax advisors as to the calculation of accrued OID, the accrual of OID in the case of owners of the OID Bonds purchasing such Bonds after the initial offering and sale, and the state and local tax consequences of owning or disposing of such OID Bonds.

# **Original Issue Premium**

The initial public offering prices of the Bonds of certain maturities in certain Series (the "OIP Bonds") are more than their stated principal amounts. An owner who purchases a Bond at a premium to its principal amount must amortize bond premium as provided in applicable Treasury Regulations, and amortized premium reduces the owner's basis in the Bond for federal income tax purposes. Prospective purchasers of OIP Bonds should consult their tax advisors regarding the amortization of premium and the effect upon basis.

## **Other Federal Tax Matters**

In addition to the matters addressed above, prospective purchasers of the Bonds should be aware that the ownership of tax-exempt obligations, such as the Bonds, may result in collateral federal income tax consequences to certain taxpayers, including without limitation, taxpayers eligible for the earned income credit, certain S corporations and recipients of Social Security and certain Railroad Retirement benefits, taxpayers that may be deemed to have incurred or continued indebtedness to purchase or carry tax-exempt obligations, financial institutions, certain insurance companies, certain S corporations and foreign corporations subject to the branch profits tax. Prospective purchasers of the Bonds should consult their tax advisors as to the applicability and impact of such consequences. Prospective purchasers of the Bonds may also wish to consult with their tax advisors with respect to the need to furnish certain taxpayer information in order to avoid backup withholding.

Legislation affecting the exclusion from gross income of interest on bonds is regularly under consideration by the United States Congress. There can be no assurance that legislation enacted or proposed after the date of issuance of the Bonds will not have an adverse effect upon the tax-exempt status or the market price of the Bonds.

#### **State Taxes**

In the opinion of Bond Counsel and Tax Counsel, under existing statutes, interest on the Bonds is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax.

Interest on the Bonds is included in gross income for purposes of the Connecticut corporation business tax.

Accrued original issue discount on a Bond is also excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax.

Owners of OID Bonds or OIP Bonds should consult their own tax advisors with respect to the determination for state and local income tax purposes of original issue discount or original issue premium accrued upon sale or redemption thereof, and with respect to the state and local tax consequences of owning or disposing of OID Bonds or OIP Bonds.

Owners of the Bonds should consult their tax advisors with respect to other applicable state and local tax consequences of ownership of the Bonds and the disposition thereof.

#### General

The opinions of Bond Counsel and Tax Counsel are rendered as of their date and Bond Counsel and Tax Counsel assume no obligation to update or supplement their opinions to reflect any facts or circumstances that may come to their attention or any changes in law or the interpretation thereof that may occur after the date of their opinions.

The discussion above does not purport to deal with all aspects of federal, state or local taxation that may be relevant to a particular owner of a Bond. Prospective owners of the Bonds, particularly those who may be subject to special rules, are advised to consult their own tax advisors regarding the federal, state and local tax consequences of owning and disposing of the Bonds.

#### CONTINUING DISCLOSURE AGREEMENT

The General Statutes of Connecticut give the State the specific authority to enter into continuing disclosure agreements in accordance with the requirements of Securities and Exchange Commission Rule 15c2-12 (the "Rule").

The State has never defaulted in its obligation to provide annual financial information pursuant to a continuing disclosure agreement executed by the State in connection with the sale of any other general obligation bonds, except for (i) a failure to make a timely provision to the nationally recognized municipal securities information repositories (the "NRMSIRs") by February 28, 2005 and February 28, 2006 of audits of its financial statements and certain operating data comparing operating results and unreserved fund balances on a budgetary and GAAP basis for the fiscal years ending June 30, 2004 and June 30, 2005, respectively, and (ii) failure to make a timely provision to the NRMSIRs by February 28, 2007 of the audit of its financial statements on a GAAP basis for the fiscal year ending June 30, 2006, as required under the State's various continuing disclosure agreements in

connection with certain of its prior bond issues. The State experienced delays in completing its financial statements due to implementation of a new financial management software system, which resulted in delays in completing its audits, as explained in **Part III** to this Official Statement. On or prior to February 28, 2005, the State filed with the NRMSIRs its financial statements and certain other operating data for the fiscal year ending June 30, 2004, which had not been audited but which the State believed to be accurate in all material respects. Thereafter, the State filed with the NRMSIRs its audited financial statements and certain other operating data for the fiscal year ending June 30, 2004 promptly after they became available. On or prior to February 28, 2006, the State filed with the NRMSIRs the preliminary estimated financial statements, which had not been audited but which the State believed to be accurate in all material respects, and certain operating data, in each case for the fiscal year ending June 30, 2005. Thereafter the State filed with the NRMSIRs its audited financial statements on a GAAP basis for the fiscal year ending June 30, 2005 promptly after they became available. On February 28, 2007, the State filed certain operating data, audited budgetary basis financial statements and unaudited GAAP basis financial statements, each for the fiscal year ending June 30, 2006. On May 4, 2007, the State filed its audited financial statements on a GAAP basis for the fiscal year ending June 30, 2006. The State complied with its annual information filing requirements for the fiscal years ended June 30, 2007, June 30, 2008 and June 30, 2009.

The State will enter into a Continuing Disclosure Agreement with respect to the Bonds for the benefit of the beneficial owners of the Bonds, substantially in the form attached as **Appendix I-C** to this Official Statement (the "Continuing Disclosure Agreement"), pursuant to which the State will agree to provide or cause to be provided, in accordance with the requirements of the Rule: (i) certain annual financial information and operating data, (ii) timely notice of the occurrence of certain material events with respect to the Bonds, and (iii) timely notice of a failure by the State to provide the required annual financial information on or before the date specified in the Continuing Disclosure Agreement. The Underwriters' obligation to purchase the Bonds shall be conditioned upon their receiving, at or prior to the delivery of the Bonds, an executed copy of the Continuing Disclosure Agreement.

## DOCUMENTS ACCOMPANYING DELIVERY OF THE BONDS

#### **State Treasurer's Certificate**

Upon delivery of the Bonds, the State shall furnish a certificate of the Treasurer, dated the date of delivery of the Bonds, stating that the Official Statement, as of its date, did not contain any untrue statement of a material fact or omit to state any material fact necessary to make the statements therein, in light of the circumstances under which they were made, not misleading and that there has been no material adverse change (other than in the ordinary course of the operations of the State) in the financial condition of the State from that set forth in or contemplated by the Official Statement. In providing such certificate, the Treasurer will state that she has not undertaken independently to verify information obtained or derived from various publications of agencies of the Federal government and presented in **Appendix III-B** to this Official Statement under the caption STATE ECONOMY.

# **Absence of Litigation**

Upon delivery of the Bonds, the State shall furnish a certificate of the Attorney General of the State, dated the date of delivery of the Bonds, to the effect that there is no controversy or litigation of any nature pending or threatened to restrain or enjoin the issuance, sale, execution or delivery of the Bonds, or in any way contesting or affecting the validity of the Bonds or any of the proceedings taken with respect to the issuance and sale thereof or the application of monies to the payment of the Bonds. In addition, such certificate shall state that, except as disclosed in this Official Statement, there is no controversy or litigation of any nature now pending by or against the State which, in the opinion of the Attorney General, will be finally determined so as to result individually or in the aggregate in a final judgment against the State which would materially adversely affect its financial condition or the power of the State to levy, collect and enforce the collection of taxes or other revenues for the payment of its bonds.

# Approving Opinions of Bond Counsel and Opinions of Disclosure Counsel, Tax Counsel and Underwriters' Counsel

The State Treasurer, with the approval of the Attorney General of the State of Connecticut, has appointed the following firm to serve as Bond Counsel with respect to the Series B Bonds, and delivery of the Series B Bonds will be subject to the approving opinion of Bond Counsel as follows:

(a) Lewis & Munday, A Professional Corporation with respect to the \$200,000,000 General Obligation Bonds (2010 Series B-1).

The State Treasurer, with the approval of the Attorney General of the State of Connecticut, has appointed the following firms to serve as Bond Counsel with respect to the Series C Bonds, and delivery of the Series C Bonds will be subject to the approving opinions of Bond Counsel as follows:

- (a) Hawkins Delafield & Wood LLP with respect to the \$4,740,000 General Obligation Refunding Bonds (2010 Series C-1);
- (b) Lewis & Munday, A Professional Corporation with respect to the \$104,790,000 General Obligation Refunding Bonds (2010 Series C-2);
- (c) Pullman & Comley, LLC with respect to the \$13,240,000 General Obligation Refunding Bonds (2010 Series C-3);
- (d) Robinson & Cole LLP with respect to the \$62,530,000 General Obligation Refunding Bonds (2010 Series C-4);
- (e) Shipman & Goodwin LLP with respect to the \$48,520,000 General Obligation Refunding Bonds (2010 Series C-5);
- (f) Squire, Sanders & Dempsey L.L.P. with respect to the \$24,415,000 General Obligation Refunding Bonds (2010 Series C-6).

The opinion of each Bond Counsel with respect to the series of the Bonds indicated above will be substantially in the form included as **Appendix I-B** to this Official Statement. Certain Bond Counsel have served as underwriters' counsel in connection with other State bond issues.

Certain legal matters will be passed upon for the State by its Disclosure Counsel, Day Pitney LLP of Hartford, Connecticut. In addition, the firms of Finn Dixon & Herling LLP of Stamford, Connecticut and Soeder & Associates LLC of Hartford, Connecticut, serve as Co-Disclosure Counsel.

Certain legal matters will be passed upon for the State by its Tax Counsel, Robinson & Cole LLP of Hartford, Connecticut. In addition, the firms of Finn Dixon & Herling LLP and Soeder & Associates LLC serve as Co-Tax Counsel.

Certain legal matters will be passed upon for the Underwriters by their co-counsel, Levy & Droney P.C. of Farmington, Connecticut, and Wiggin & Dana LLP of New Haven, Connecticut. Levy & Droney P.C. has served as bond counsel to the State in connection with other general obligation bond issues.

#### FINANCIAL ADVISOR

The State has appointed P.G. Corbin & Company, Inc. and Acacia Financial Group to serve as cofinancial advisors to assist the State in the issuance of the Bonds.

#### **UNDERWRITING**

The aggregate initial offering price of the Series B Bonds to the public is \$215,284,095.20 plus accrued interest, if any. The Underwriters have jointly and severally agreed, subject to certain conditions precedent to closing, to purchase the Series B Bonds from the State at an aggregate purchase price of \$214,490,951.56, representing an underwriters' discount of \$793,143.64.

The aggregate initial offering price of the Series C Bonds to the public is \$289,592,600.20 plus accrued interest, if any. The Underwriters have jointly and severally agreed, subject to certain conditions precedent to closing, to purchase the Series C Bonds from the State at an aggregate purchase price of \$288,323,828.65, representing an underwriters' discount of \$1,268,771.55.

The Underwriters will be obligated to purchase all the Bonds, if any such Bonds are purchased. The Bonds may be offered and sold to certain dealers (including unit investment trusts and other affiliated portfolios of certain underwriters and other dealers depositing the Bonds into investment trusts) at prices lower than such initial public offering prices, and such initial public offering prices may be changed, from time to time, by the Underwriters.

## ADDITIONAL INFORMATION

It is the present policy of the State to make available, upon request to the Office of the State Treasurer, copies of this Official Statement or parts hereof and subsequent official statements or parts thereof relating to the issuance of its general obligation bonds.

Additional information may be obtained upon request to the Office of the State Treasurer, Denise L. Nappier, Attn: Sarah K. Sanders, Assistant Treasurer for Debt Management, 55 Elm Street, Hartford, Connecticut 06106, (860) 702-3288.

STATE OF CONNECTICUT

Dated at Hartford, Connecticut this 10<sup>th</sup> day of June, 2010

/s/ Denise L. Nappier
Denise L. Nappier
State Treasurer

## TABLE OF STATUTORY AUTHORIZATIONS

Each series of Series B Bonds includes the following authorizations which have been consolidated for purposes of sale:

- A. \$ 200,000,000 General Obligation Bonds (2010 Series B-1)
  - 1. \$ 188,400,000 School Construction Bonds (Series GGGG) authorized by Chapter 173 of the General Statutes of the State of Connecticut, as amended.
  - 2. \$ 11,600,000 Interest Subsidy Bonds (Series V) authorized by Public Act No. 97-265 of the General Assembly of the State of Connecticut, January 1997 Session, as amended.

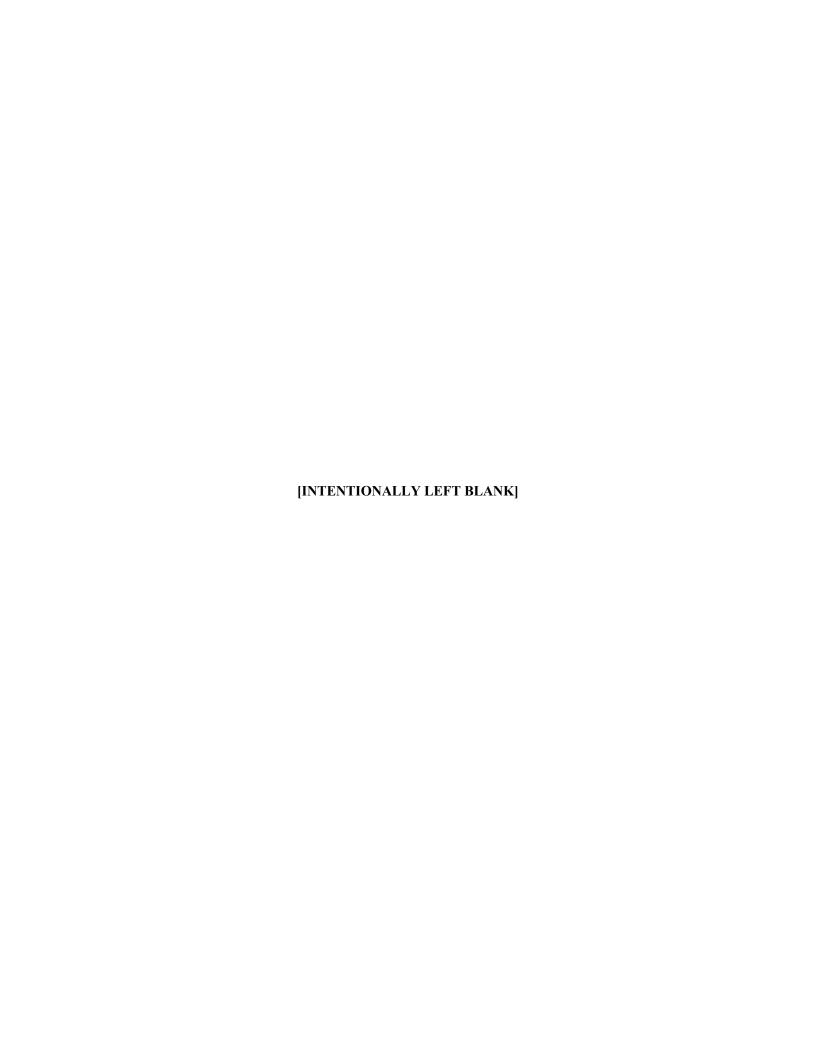
## PLAN OF REFUNDING

The proceeds of the Series C Bonds, if issued, will be used to refund the following maturities and principal amounts of outstanding general obligation bonds of the State on the redemption dates and at the redemption prices set forth below (the "Refunded Bonds").

| Series        | Maturity<br>Date | Principal<br>Amount | Coupon | Redemption<br>Date | Redemption<br>Price | CUSIP     |
|---------------|------------------|---------------------|--------|--------------------|---------------------|-----------|
| 2001 Series D | 11/15/14         | \$ 2,625,000        | 4.125% | 11/15/11           | 100%                | 20772FRR3 |
| 2001 Series D | 11/15/15         | \$ 2,180,000        | 4.200% | 11/15/11           | 100%                | 20772FRT9 |
| 2001 Series D | 11/15/16         | \$ 2,300,000        | 4.300% | 11/15/11           | 100%                | 20772FRV4 |
| 2001 Series D | 11/15/17         | \$ 4,405,000        | 4.400% | 11/15/11           | 100%                | 20772FRX0 |
| 2001 Series D | 11/15/18         | \$ 4,715,000        | 4.400% | 11/15/11           | 100%                | 20772FRZ5 |
| 2001 Series D | 11/15/19         | \$ 2,590,000        | 4.500% | 11/15/11           | 100%                | 20772FSB7 |
| 2001 Series D | 11/15/20         | \$ 3,100,000        | 4.600% | 11/15/11           | 100%                | 20772FSD3 |
| 2001 Series D | 11/15/21         | \$31,000,000        | 4.750% | 11/15/11           | 100%                | 20772FSF8 |
| 2002 Series A | 04/15/13         | \$ 2,700,000        | 4.400% | 04/15/12           | 100%                | 20772FZB9 |
| 2002 Series A | 04/15/13         | \$14,050,000        | 5.375% | 04/15/12           | 100%                | 20772FZC7 |
| 2002 Series A | 04/15/14         | \$ 1,570,000        | 4.500% | 04/15/12           | 100%                | 20772FZD5 |
| 2002 Series A | 04/15/15         | \$ 1,790,000        | 4.625% | 04/15/12           | 100%                | 20772FZF0 |
| 2002 Series B | 06/15/14         | \$ 3,735,000        | 4.300% | 06/15/12           | 100%                | 20772FC81 |
| 2002 Series B | 06/15/15         | \$ 2,110,000        | 4.400% | 06/15/12           | 100%                | 20772FD23 |
| 2002 Series B | 06/15/16         | \$ 2,300,000        | 4.500% | 06/15/12           | 100%                | 20772FD49 |
| 2002 Series B | 06/15/17         | \$ 2,615,000        | 4.550% | 06/15/12           | 100%                | 20772FD64 |
| 2002 Series B | 06/15/18         | \$ 1,765,000        | 4.650% | 06/15/12           | 100%                | 20772FD80 |
| 2002 Series B | 06/15/19         | \$ 1,555,000        | 4.750% | 06/15/12           | 100%                | 20772FE22 |
| 2002 Series B | 06/15/20         | \$ 3,240,000        | 4.850% | 06/15/12           | 100%                | 20772FE48 |
| 2002 Series B | 06/15/21         | \$ 1,860,000        | 4.900% | 06/15/12           | 100%                | 20772FE63 |
| 2002 Series D | 11/15/13         | \$19,985,000        | 5.375% | 11/15/12           | 100%                | 20772FK66 |
| 2002 Series D | 11/15/15         | \$ 4,890,000        | 4.050% | 11/15/12           | 100%                | 20772FK90 |
| 2002 Series F | 10/15/13         | \$ 9,170,000        | 5.000% | 10/15/12           | 100%                | 20772FV56 |
| 2002 Series F | 10/15/14         | \$ 3,555,000        | 4.000% | 10/15/12           | 100%                | 20772FT67 |
| 2002 Series F | 10/15/14         | \$ 8,285,000        | 5.000% | 10/15/12           | 100%                | 20772FV64 |
| 2002 Series F | 10/15/15         | \$ 1,050,000        | 4.100% | 10/15/12           | 100%                | 20772FT75 |
| 2002 Series F | 10/15/20         | \$11,260,000        | 5.000% | 10/15/12           | 100%                | 20772FW48 |
| 2002 Series F | 10/15/21         | \$10,020,000        | 5.000% | 10/15/12           | 100%                | 20772FW55 |
| 2003 Series A | 04/15/14         | \$13,420,000        | 5.000% | 04/15/13           | 100%                | 20772F3E8 |
| 2003 Series A | 04/15/20         | \$13,330,000        | 5.000% | 04/15/13           | 100%                | 20772F3Q1 |
| 2003 Series A | 04/15/21         | \$12,905,000        | 5.000% | 04/15/13           | 100%                | 20772F3S7 |
| 2003 Series C | 05/01/14         | \$12,440,000        | 5.250% | 05/01/13           | 100%                | 20772F4Z0 |
| 2003 Series C | 05/01/20         | \$13,070,000        | 5.000% | 05/01/13           | 100%                | 20772F5M8 |
| 2003 Series C | 05/01/21         | \$12,975,000        | 5.000% | 05/01/13           | 100%                | 20772F5P1 |
| 2003 Series E | 08/15/15         | \$ 8,610,000        | 5.000% | 08/15/13           | 100%                | 20772F7V6 |
| 2004 Series A | 03/01/16         | \$14,520,000        | 5.000% | 03/01/14           | 100%                | 20772GDY1 |

Upon delivery of the Series C Bonds, the State and U.S. Bank National Association ("Escrow Holder"), will enter into an Escrow Agreement (the "Escrow Agreement") to provide for the payment of the Refunded Bonds. Under the Escrow Agreement, the Escrow Holder will deposit in an irrevocable trust fund, called the Escrow Deposit Fund, the net proceeds of the Series C Bonds and other monies and will use such

proceeds and other monies to purchase direct obligations of, or obligations guaranteed by, the United States of America (the "Government Obligations"), the maturing principal of and interest on which will provide amounts sufficient to pay the principal, interest and redemption prices on the Refunded Bonds on the dates such payments are due. The Escrow Agreement permits the substitution of certain Government Obligations for other Government Obligations and the investment of cash in the Escrow Deposit Fund in other Government Obligations, provided that the maturing principal of and interest on all Government Obligations held at any time under the Escrow Agreement will provide amounts sufficient to pay the principal, interest and redemption prices on the Refunded Bonds on the dates such payments are due. All investment income on and maturing principal of the Government Obligations held in the Escrow Deposit Fund and needed to pay the principal and premium of and interest on the Refunded Bonds will be irrevocably deposited by the State for payment of the Refunded Bonds.



#### FORM OF BOND COUNSEL OPINION - SERIES B BONDS

The opinion of each Bond Counsel with respect to the series of the Series B Bonds for which such firm has been appointed to serve as Bond Counsel will be dated the date of original issuance of the Series B Bonds and will be substantially in the following form:

Honorable Denise L. Nappier Treasurer, State of Connecticut Hartford, Connecticut

We have examined a record of proceedings relative to the issuance of \$\_\_\_\_\_\_ General Obligation Bonds (2010 Series B-\_\_) of the State of Connecticut (the "Bonds"). The Bonds are issued contemporaneously with other general obligation bonds of the State of Connecticut in the aggregate principal amount of \$458,235,000.

The Bonds are dated as of the date of delivery, mature on the dates in the years, in the principal amounts and bear interest from their dated date, payable on December 1, 2010 and semiannually thereafter on June 1 and December 1 in each year until maturity, at the rate or rates per annum, as follows:

Date Year Principal Amount Interest Rate

The Bonds are payable as to principal at the office of U.S. Bank National Association, in Hartford, Connecticut. Interest on the Bonds is payable to the person in whose name such bond is registered as of the close of business on the fifteenth day of May and November in each year, or the preceding business day if such fifteenth day is not a business day, by check mailed to such registered owner at such owner's address as shown on the registration books kept by the State or its designated agent.

The Bonds are **not** subject to redemption prior to maturity.

The Bonds are comprised of the following issue[s] of bonds which were authorized by the following statutory provision[s and have been consolidated as a single issue]:

# [HERE LIST COMPONENT BOND ISSUES WITH STATUTORY AUTHORIZATIONS]

The Bonds are issued under and pursuant to proceedings taken in accordance with Section 3-20 of the General Statutes of Connecticut, Revision of 1958, as amended, resolutions adopted by the State Bond Commission including a resolution adopted on March 16, 2010 and proceedings taken in conformity therewith, including a Certificate of Determination executed by the State Treasurer and filed with the Secretary of the State Bond Commission and a Tax Certificate and a Tax Compliance Agreement.

The Bonds are issuable in the form of registered bonds without coupons in denominations of \$5,000 or any integral multiple of \$5,000, except for any remaining odd amount, not exceeding the aggregate principal amount of Bonds maturing in any year. The Bonds are originally registered in the name of Cede & Co., as nominee of The Depository Trust Company, for the purpose of effecting a book-entry system for the ownership and transfer of the Bonds.

As to questions of fact material to our opinion we have relied upon the certified proceedings and other certifications of public officials furnished to us without undertaking to verify the same by independent investigation.

We have not been engaged or undertaken to review the accuracy, completeness or sufficiency of the Official Statement or other offering material relating to the Bonds and we express no opinion relating thereto (excepting only the matters set forth as our opinion in the Official Statement and certain matters which are the subject of a supplemental opinion provided by us to the State).

We are of the opinion that the Bonds, when duly certified by U.S. Bank National Association, will be valid and legally binding general obligations of the State of Connecticut for the payment of the principal of and interest on which the full faith and credit of the State are pledged, and that the State, acting through the General Assembly, has the power to levy ad valorem taxes upon all taxable property within the State without limitation as to rate or amount to pay the principal and interest thereof. We are further of the opinion that the Tax Compliance Agreement is a valid and binding agreement of the State and that the Tax Certificate and the Tax Compliance Agreement were duly authorized by the State.

The Internal Revenue Code of 1986, as amended (the "Code"), establishes certain requirements that must be met at and subsequent to the issuance and delivery of the Bonds in order that interest on the Bonds be excluded from gross income for federal income tax purposes. In the Tax Compliance Agreement and the Tax Certificate the State has made covenants and representations designed to assure compliance with such requirements of the Code. The State has covenanted in the Tax Compliance Agreement that it will at all times comply with all requirements of the Code that must be satisfied subsequent to the issuance of the Bonds to ensure that interest on the Bonds shall not be included in the gross income of the owners thereof for federal income tax purposes, retroactively to the date of issue or otherwise, including covenants regarding, among other matters, the use, expenditure and investment of the proceeds of the Bonds and the timely payment to the United States of any arbitrage rebate amounts with respect to the Bonds.

We are of the opinion that, under existing law, interest on the Bonds (a) is not included in gross income for federal income tax purposes, and (b) is not an item of tax preference for purposes of the federal alternative minimum tax and is not taken into account in the calculation of adjusted current earnings for purposes of the alternative minimum tax imposed on corporations.

In rendering the foregoing opinions regarding the federal income tax treatment of interest on the Bonds, we have relied upon and assumed (i) the material accuracy of the representations, statements of intention and reasonable expectations, and certifications of fact contained in the Tax Certificate and the Tax Compliance Agreement, and (ii) continuing compliance by the State with all requirements of the Code that must be satisfied subsequent to the issuance of the Bonds in order that the interest thereon be, or continues to be, excluded from gross income for federal income tax purposes, as provided in the covenants set forth in the Tax Compliance Agreement as to such matters. We also have relied, with no independent investigation, upon the approving opinions of bond counsel with respect to the other general obligation bonds of the State of Connecticut issued contemporaneously with the Bonds in the aggregate principal amount of \$458,235,000 as to the validity and legality of such bonds and as to the exclusion of the interest thereon from gross income of the owners thereof for federal income tax purposes.

We are further of the opinion that, under existing statutes, interest on the Bonds is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax.

We express no opinion regarding other federal or state tax consequences of the ownership of or receipt or accrual of interest on the Bonds.

Respectfully yours,

#### FORM OF BOND COUNSEL OPINION - SERIES C BONDS

The opinion of each Bond Counsel with respect to the series of the Series C Bonds for which such firm has been appointed to serve as Bond Counsel will be dated the date of original issuance of the Series C Bonds and will be substantially in the following form:

Honorable Denise L. Nappier Treasurer, State of Connecticut Hartford, Connecticut

We have examined a record of proceedings relative to the issuance of \$\_\_\_\_\_\_ General Obligation Refunding Bonds (2010 Series C- ) of the State of Connecticut (the "Bonds"). The Bonds are issued contemporaneously with other general obligation bonds of the State of Connecticut in the aggregate principal amount of \$458,235,000.

The Bonds are dated as of the date of delivery, mature on December 1 in the years, in the principal amounts and bear interest from their dated date, payable on December 1, 2010 and semiannually thereafter on June 1 and December 1 in each year until maturity [or earlier redemption], at the rate or rates per annum, as follows:

# Year Principal Amount Interest Rate

The Bonds are payable as to principal and redemption price, if any, at the office of U.S. Bank National Association, in Hartford, Connecticut. Interest on the Bonds is payable to the person in whose name such bond is registered as of the close of business on the fifteenth day of May and November in each year, or the preceding business day if such fifteenth day is not a business day, by check mailed to such registered owner at such owner's address as shown on the registration books kept by the State or its designated agent.

#### [The Bonds are [not] subject to redemption prior to maturity [as therein provided].]

The Bonds are refunding bonds authorized by Section 3-20(i) of the General Statutes of Connecticut, Revision of 1958, as amended. The Bonds are being issued for the purposes of refunding:

# [HERE LIST REFUNDED BONDS]

The Bonds are issued under and pursuant to proceedings taken in accordance with Section 3-20 of the General Statutes of Connecticut, Revision of 1958, as amended, a Bond Determination executed by the State Treasurer and filed with the Secretary of the State Bond Commission and a Tax Certificate and a Tax Compliance Agreement.

The Bonds are issuable in the form of registered bonds without coupons in denominations of \$5,000 or any integral multiple of \$5,000, except for any remaining odd amount, not exceeding the aggregate principal amount of Bonds maturing in any year. The Bonds are originally registered in the name of Cede & Co., as nominee of The Depository Trust Company, for the purpose of effecting a book-entry system for the ownership and transfer of the Bonds.

As to questions of fact material to our opinion we have relied upon the certified proceedings and other certifications of public officials furnished to us without undertaking to verify the same by independent investigation.

We have not been engaged or undertaken to review the accuracy, completeness or sufficiency of the Official Statement or other offering material relating to the Bonds and we express no opinion relating thereto (excepting only the matters set forth as our opinion in the Official Statement and certain matters which are the subject of a supplemental opinion provided by us to the State).

We are of the opinion that the Bonds, when duly certified by U.S. Bank National Association, will be valid and legally binding general obligations of the State of Connecticut for the payment of the principal of and interest on which the full faith and credit of the State are pledged, and that the State, acting through the General Assembly, has the power to levy ad valorem taxes upon all taxable property within the State without limitation as to rate or amount to pay the principal and interest thereof. We are further of the opinion that the Tax Compliance Agreement is a valid and binding agreement of the State and that the Tax Certificate and the Tax Compliance Agreement were duly authorized by the State.

The Internal Revenue Code of 1986, as amended (the "Code"), establishes certain requirements that must be met at and subsequent to the issuance and delivery of the Bonds in order that interest on the Bonds be excluded from gross income for federal income tax purposes. In the Tax Compliance Agreement and the Tax Certificate the State has made covenants and representations designed to assure compliance with such requirements of the Code. The State has covenanted in the Tax Compliance Agreement that it will at all times comply with all requirements of the Code that must be satisfied subsequent to the issuance of the Bonds to ensure that interest on the Bonds shall not be included in the gross income of the owners thereof for federal income tax purposes, retroactively to the date of issue or otherwise, including covenants regarding, among other matters, the use, expenditure and investment of the proceeds of the Bonds and the timely payment to the United States of any arbitrage rebate amounts with respect to the Bonds.

We are of the opinion that, under existing law, interest on the Bonds (a) is not included in gross income for federal income tax purposes, and (b) is not an item of tax preference for purposes of the federal alternative minimum tax. No opinion is expressed as to whether interest on the Bonds is included in the determination of adjusted current earnings for purposes of computing the federal alternative minimum tax imposed on certain corporations.

In rendering the foregoing opinions regarding the federal income tax treatment of interest on the Bonds, we have relied upon and assumed (i) the material accuracy of the representations, statements of intention and reasonable expectations, and certifications of fact contained in the Tax Certificate and the Tax Compliance Agreement, and (ii) continuing compliance by the State with all requirements of the Code that must be satisfied subsequent to the issuance of the Bonds in order that the interest thereon be, or continues to be, excluded from gross income for federal income tax purposes, as provided in the covenants set forth in the Tax Compliance Agreement as to such matters. We also have relied, with no independent investigation, upon the approving opinions of bond counsel with respect to the other general obligation bonds of the State of Connecticut issued contemporaneously with the Bonds in the aggregate principal amount of \$458,235,000 as to the validity and legality of such bonds and as to the exclusion of the interest thereon from gross income of the owners thereof for federal income tax purposes.

We are further of the opinion that, under existing statutes, interest on the Bonds is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax.

We express no opinion regarding other federal or state tax consequences of the ownership of or receipt or accrual of interest on the Bonds.

Respectfully yours,

# FORM OF CONTINUING DISCLOSURE AGREEMENT

In accordance with the requirements of Rule 15c2-12 promulgated by the Securities and Exchange Commission, the State will agree, pursuant to a Continuing Disclosure Agreement for the Bonds to be executed by the State substantially in the following form, to provide, or cause to be provided, (i) certain annual financial information and operating data, (ii) timely notice of the occurrence of certain material events with respect to the Bonds, and (iii) timely notice of a failure by the State to provide the required annual financial information on or before the date specified in the Continuing Disclosure Agreement for the Bonds.

## **Continuing Disclosure Agreement**

This Continuing Disclosure Agreement ("Agreement") is made as of the \_\_\_\_ day of June, 2010 by the State of Connecticut (the "State") acting by its undersigned officer, duly authorized, in connection with the issuance of \$200,000,000 General Obligation Bonds (2010 Series B) and \$258,235,000 General Obligation Refunding Bonds (2010 Series C) (collectively, the "Bonds") dated as of the date hereof, for the benefit of the beneficial owners from time to time of the Bonds.

<u>Section 1. Definitions</u>. For purposes of this Agreement, the following capitalized terms shall have the following meanings:

"Final Official Statement" means the official statement of the State dated June 10, 2010 prepared in connection with the Bonds.

"MSRB" means the Municipal Securities Rulemaking Board established under the Securities Exchange Act of 1934 as amended, or any successor thereto.

"Repository" means the MSRB or any other information repository established pursuant to the Rule as amended from time to time.

"Rule" means rule 15c2-12 under the Securities Exchange Act of 1934, as of the date of this Agreement.

"SEC" means the Securities and Exchange Commission of the United States, or any successor thereto.

# Section 2. Annual Financial Information.

- (a) The State agrees to provide or cause to be provided to each Repository, in accordance with the provisions of the Rule and of this Agreement, annual financial information and operating data (commencing with information and data for the fiscal year ending June 30, 2010) as follows:
- (i) Financial statements of the State's general fund, special revenue funds, debt service funds, capital projects funds, enterprise funds, internal service funds and trust and agency (fiduciary) funds and the general long-term debt account group for the prior fiscal year, which statements shall be prepared in accordance with generally accepted accounting principles or mandated state statutory principles as in effect from time to time. As of the date of this Agreement, the State is required to prepare financial statements of its various funds and accounts on a budgeted basis (i.e., on the basis of the modified cash method of accounting as described in Part III to the Final Official Statement, under the caption FINANCIAL PROCEDURES Accounting Procedures). As of the date of this Agreement, the State also prepares its financial statements in accordance with generally accepted accounting principles but is not required to do so. The financial statements will be audited.

- (ii) To the extent not included in the financial statements described in (i) above, the financial information and operating data within the meaning of the Rule described below (with references to the Final Official Statement); provided, however, that references to the Final Official Statement for the Bonds as a means of identifying such financial information and operating data shall not prevent the State from reorganizing such material in subsequent official statements or annual information reports:
  - 1. Until such time as the State's only method of presenting its financial statements is substantially in accordance with generally accepted accounting principles ("GAAP"):
    - a. General Fund Summary of Operating Results Budgetary (Modified Cash) Basis (for most recent fiscal year) (See Table 2 and Appendices III-D-6 and III-D-7).
    - b. General Fund Summary of Operating Results Budgetary (Modified Cash) Basis vs. GAAP Basis (for most recent fiscal year) (See Table 3).
    - c. General Fund Unreserved Fund Balance Budgetary (Modified Cash) Basis as of the end of the most recent fiscal year) (See Table 4 and Appendices III-D-4 and III-D-5).
    - d. General Fund Unreserved Fund Balance Budgetary (Modified Cash) Basis vs. GAAP Basis (as of the end of the most recent fiscal year) (See Table 5).
  - 2. Statutory Debt Limit (as of end of most recent fiscal year or a later date) (See Table 7).
  - 3. Direct General Obligation Indebtedness Principal Amount Outstanding (as of end of most recent fiscal year or a later date) (See Table 8).
  - 4. Summary of Principal, Mandatory Sinking Fund Payments, and Interest on Long-Term Direct General Obligation Debt (as of end of most recent fiscal year or a later date) (See Table 10).
  - 5. Outstanding Long-Term Direct General Obligation Debt (as of end of most recent fiscal year) (See Table 11).
  - 6. Authorized But Unissued Direct General Obligation Debt (as of end of most recent fiscal year or a later date) (See Table 12).
  - 7. Statutory General Obligation Bond Authorizations and Reductions (for recent fiscal years, if any legislative action) (See Table 13).
  - 8. Bond Authorizations with Limited or Contingent Liability (as of end of most recent fiscal year or a later date) (See Table 16).
  - 9. Funding status of the State Employees' Retirement Fund and the Teachers' Retirement Fund.
- (b) The financial statements and other financial information and operating data described above will be provided on or before the date eight months after the close of the fiscal year for which such information is being provided. The State's fiscal year currently ends on June 30.
- (c) Annual financial information and operating data may be provided in whole or in part by cross-reference to other documents available to the public on the MSRB's Internet Web site referenced in the Rule as amended from time to time or filed with the SEC. All or a portion of the financial information and operating data may be provided in the form of a comprehensive annual financial report or an annual information statement of the State.

(d) The State reserves the right (i) to provide financial statements which are not audited if no longer required by law, (ii) to modify from time to time the format of the presentation of such information or data, and (iii) to modify the accounting principles it follows to the extent required by law, by changes in generally accepted accounting principles, or by changes in mandated state statutory principles as in effect from time to time; provided that the State agrees that the exercise of any such right will be done in a manner consistent with the Rule.

#### **Section 3. Material Events.**

The State agrees to provide or cause to be provided, in a timely manner, to each Repository notice of the occurrence of any of the following events with respect to the Bonds, if material:

- (a) principal and interest payment delinquencies;
- (b) non-payment related defaults;
- (c) unscheduled draws on debt service reserves reflecting financial difficulties;
- (d) unscheduled draws on credit enhancements reflecting financial difficulties;
- (e) substitution of credit or liquidity providers, or their failure to perform;
- (f) adverse tax opinions or events affecting the tax-exempt status of the Bonds;
- (g) modifications to rights of holders of the Bonds;
- (h) Bond calls;
- (i) Bond defeasances;
- (j) release, substitution, or sale of property securing repayment of the Bonds; and
- (k) rating changes.

# Section 4. Notice of Failure to Provide Annual Financial Information.

The State agrees to provide or cause to be provided, in a timely manner, to each Repository notice of any failure by the State to provide annual financial information as set forth in Section 2(a) hereof on or before the date set forth in Section 2(b) hereof.

#### Section 5. Use of Agents.

Annual financial information and operating data and notices to be provided pursuant to this Agreement may be provided by the State or by any agents which may be employed by the State for such purpose from time to time.

## Section 6. Termination.

The obligations of the State under this Agreement shall terminate upon the earlier of (i) payment or legal defeasance, at maturity or otherwise, of all of the Bonds, or (ii) such time as the State ceases to be an obligated person with respect to the Bonds within the meaning of the Rule.

## Section 7. Enforcement.

The State acknowledges that its undertakings set forth in this Agreement are intended to be for the benefit of, and enforceable by, the beneficial owners from time to time of the Bonds. In the event the State shall fail to perform its duties hereunder, the State shall have the option to cure such failure within a reasonable time (but not exceeding 30 days with respect to the undertakings set forth in Section 2 of this Agreement or five business days with respect to the undertakings set forth in Sections 3 and 4 of this Agreement) from the time the State's Assistant Treasurer for Debt Management, or a successor, receives written notice from any beneficial owner of the Bonds of such failure. The present address of the Assistant Treasurer for Debt Management is 55 Elm Street, 6th Floor, Hartford, Connecticut 06106.

In the event the State does not cure such failure within the time specified above, the beneficial owner of any Bonds shall be entitled only to the remedy of specific performance. The State expressly acknowledges and the beneficial owners are hereby deemed to expressly agree that no monetary damages shall arise or be payable hereunder nor shall any failure to comply with this Agreement constitute an event of default with respect to the Bonds.

# Section 8. Miscellaneous.

- (a) All documents provided by the State to a Repository pursuant to the State's undertakings set forth in Sections 2, 3 and 4 of this Agreement shall be in an electronic format as prescribed by the MSRB from time to time and shall be accompanied by identifying information as prescribed by the MSRB from time to time
- (b) The State shall have no obligation to provide any information, data or notices other than as set forth in this Agreement; provided however, nothing in this Agreement shall be construed as prohibiting the State from providing such additional information, data or notices from time to time as it deems appropriate in connection with the Bonds. If the State elects to provide any such additional information, data or notices, the State shall have no obligation under this Agreement to update or continue to provide further additional information, data or notices of the type so provided.
  - (c) This Agreement shall be governed by the laws of the State of Connecticut.
- (d) Notwithstanding any other provision of this Agreement, the State may amend this Agreement, and any provision of this Agreement may be waived, if (i) such amendment or waiver is made in connection with a change of circumstances that arises from a change in legal requirements, a change in law, or a change in the identity, nature or status of the State, (ii) the provisions of the Agreement as so amended or waived would have complied with the requirements of the Rule, taking into account any amendments or interpretations of the Rule as well as any changes in circumstances, in each case as of the date of such amendment to the Agreement or waiver, and (iii) such amendment or waiver is supported by either an opinion of counsel expert in federal securities laws to the effect that such amendment or waiver would not materially adversely affect the beneficial owners of the Bonds or an approving vote by the holders of not less than 60% of the aggregate principal amount of the Bonds then outstanding. A copy of any such amendment or waiver will be filed in a timely manner with each Repository. The annual financial information provided on the first date following adoption of any such amendment or waiver will explain, in narrative form, the reasons for the amendment or waiver.
- (e) This Agreement may be executed in any number of counterparts, each of which shall be deemed an original, but such counterparts shall together constitute but one and the same instrument.

| By |                   |
|----|-------------------|
| •  | Denise L. Nappier |
|    | Treasurer         |

STATE OF CONNECTICUT

#### **PART II**

#### INFORMATION SUPPLEMENT

#### OF THE STATE OF CONNECTICUT

## June 10, 2010

The Annual Information Statement of the State of Connecticut (the "State"), dated February 24, 2010, appears in this Official Statement as **Part III** and contains information through February 24, 2010. The State expects to provide an updating Information Supplement from time to time in the future, which will appear in this location as Part II of future Official Statements of the State.

This Information Supplement updates certain information in the February 24, 2010 Annual Information Statement through June 10, 2010. The information in this **Part II** and **Part III** is subject to change without notice, and investors should not assume that there has been no change in the affairs of the State since the date of this **Part II**.

**Page III-1.** The following information replaces the information under the caption **Secretary of the Office of Policy and Management** under the heading **Executive Branch Officers**:

The Acting Secretary of the Office of Policy and Management is Brenda Sisco.

#### FINANCIAL PROCEDURES

**Page III-7.** The following information supplements the information under the caption **Consensus Revenue Estimates** under the heading **The Budgetary Process**:

Pursuant to Public Act No. 09-214, the Office of Policy and Management and the legislature's Office of Fiscal Analysis issued on April 30, 2010, a consensus revision of their previous estimate. The General Fund revenue estimates for fiscal years ending June 30 of 2010, 2011, 2012, 2013 and 2014 were \$17,456.4 million, \$17,415.8 million, \$15,791.4 million, \$16,610.7 million, and \$17,397.3 million, respectively. The projections in the consensus revenue estimates are only estimates and no assurances can be given that future events will materialize as estimated or that subsequent estimates, adjustments or actions of the General Assembly will not indicate changes in the final results of the fiscal years reported.

#### STATE GENERAL FUND

*Page III-26.* The following information is added after the information under the heading **Fiscal Year 2009-2010 Operations:** 

Pursuant to Section 4-66 of the Connecticut General Statutes, the Office of Policy and Management provides estimates to the Comptroller by the twentieth day of each month of revenues and expenditures for the current fiscal year for use by the Comptroller in preparing the Comptroller's monthly report. In the monthly estimates provided by the Office of Policy and Management for the General Fund for the 2009-10 fiscal year on March 22, 2010, as of the period ending February 28, 2010, General Fund revenues were estimated at \$17,029.5 million, General Fund expenditures and miscellaneous adjustments were estimated at \$17,386.0 million and the General Fund was estimated to have a deficit of \$356.5 million. In the monthly estimates provided by the Office of Policy and Management for the General Fund for the 2009-10 fiscal year on April 20, 2010, as of the period ending March 31, 2010, General Fund revenues were estimated at \$17,058.2 million, General Fund expenditures and miscellaneous adjustments were estimated at \$17,378.0 million and the

General Fund was estimated to have a deficit of \$319.8 million. Such estimate does not reflect the passage of House Bill No. 5545 discussed below. The Office of Policy and Management indicated in its April 20, 2010 estimates that House Bill No. 5545 contains deficit mitigation measures that are anticipated to result in a net improvement in the General Fund deficit for the 2009-10 fiscal year of \$323.2 million, yielding a projected General Fund surplus of \$3.4 million for such fiscal year. In the monthly estimates provided by the Office of Policy and Management for the General Fund for the 2009-10 fiscal year on May 20, 2010, as of the period ending April 30, 2010, General Fund revenues were estimated at \$17,468.3 million, General Fund expenditures and miscellaneous adjustments were estimated at \$17,301.4 million and the General Fund was estimated to have a surplus of \$166.9 million. This estimate takes into account the deficit mitigation measures passed by the General Assembly. The estimates of the Office of Policy and Management for the period ending December 31, 2009 have been outlined in **Appendix III-E** to **Part III** of this Official Statement. It has not been updated to reflect any later estimates. The next monthly report of the Office of Policy and Management is expected on June 21, 2010 and no assurances can be given that the estimates in such report will match the Office of Policy and Management's prior estimates.

By statute, the State's fiscal position is reported monthly by the Comptroller. In the Comptroller's monthly report dated March 1, 2010, the Comptroller estimated a General Fund deficit for the 2009-10 fiscal year of \$518.4 million as of the period ending January 31, 2010. In the Comptroller's monthly report dated April 1, 2010, the Comptroller estimated a General Fund deficit for the 2009-10 fiscal year of \$371.0 million as of the period ending February 28, 2010. The Comptroller's estimate of income tax receipts is \$14.5 million lower than the Office of Policy and Management's estimate. In the Comptroller's monthly report dated May 1, 2010, the Comptroller estimated a General Fund surplus for the 2009-10 fiscal year of \$105.0 million as of the period ending March 31, 2010. The Comptroller's estimate takes into account the deficit mitigation measures passed by the General Assembly. The Comptroller's estimate is \$101.6 million higher than the Office of Policy and Management's estimate for the same period. In the Comptroller's monthly report dated June 1, 2010, the Comptroller estimated a General Fund surplus for the 2009-10 fiscal year of 166.9 million as of the period ending April 30, 2010 which was in agreement with the Office of Policy and Management's estimate for the same period. The next monthly report of the Comptroller is expected on July 1, 2010 and no assurances can be given that the estimates in such report will match her prior estimates or the estimates of the Office of Policy and Management.

The above projections are only estimates and the information in the monthly letters of the Office of Policy and Management to the Comptroller and in the Comptroller's monthly reports contain only estimates and no assurances can be given that future events will materialize as estimated or that subsequent estimates, adjustments or audit or actions of the General Assembly will not indicate changes in the final result of the fiscal year 2009-2010 operations of the General Fund.

Pursuant to Section 4-85 of the Connecticut General Statutes, the Governor was required to submit another report to the joint standing committees of the General Assembly on appropriations and on finance, revenue and bonding on a plan to prevent a deficit. The Governor submitted such a plan on March 1, 2010. On April 14, 2010 House Bill No. 5545 was passed by the General Assembly and signed into law by the Governor. This bill provided for a net reduction in the anticipated General Fund deficit for the 2009-10 fiscal year of \$323.3 million and a net increase in the General Fund deficit for the 2010-11 fiscal year of \$34.2 million. In November 2009, the Governor issued two rounds of rescissions to reduce the estimated General Fund 2009-10 fiscal year deficit pursuant to her statutory authority totaling \$51.0 million and issued another round of rescissions totaling \$8.1 million on March 31, 2010.

**Page III-28.** The following information supplements the information under the heading **Midterm Budget** Adjustments:

## Midterm Budget Adjustments for Fiscal Years 2009-2010 and 2010-2011:

The General Assembly concluded its legislative session on May 5, 2010, which included midterm budget adjustments for fiscal years 2009-10 and 2010-11. The General Assembly passed and the

Governor signed Senate Bill 494, as amended by Senate Amendment Schedules A, B, and C, which closed a current services gap of \$416.5 million for the fiscal year ending June 30, 2011. The General Assembly projected General Fund revenues at \$17,669.1 million and appropriated \$17,668.9 million with an estimated surplus of \$0.2 million for the fiscal year ending June 30, 2011. The projected General Fund revenue of \$17,669.1 million was \$72.3 million higher than the originally enacted budget of \$17,596.8 million. This net increase in revenue includes: 1) a reduction of \$105.2 million from the impact of the deficit mitigation plan enacted through Public Act No. 10-3; 2) a downward adjustment in projected revenue of \$75.8 million; and 3) an increase of \$253.3 million by adopting changes in certain policy measures consisting of (i) due to projected revenue improvement, a reduction of \$334.7 million from the originally planned securitization of \$1,290.7 million described in Part III of this Official Statement under the headings Budget for Fiscal Years 2009-2010 and 2010-2011 and Midterm Budget Adjustments to be effectuated through Economic Recovery Revenue Bonds which will be secured by non-General Fund electric charges; (ii) an increase of \$365.6 million in federal grants generated from an anticipated extension of the federal American Recovery and Reinvestment Act (ARRA) funding; (iii) a \$140 million transfer of revenue from the projected fiscal year 2009-10 surplus; and (iv) certain other transfers and increases. It should be noted that the ARRA funding has not yet been approved by the U.S. Congress. The projected General Fund expenditure of \$17,668.9 million was \$74.2 million higher than the originally enacted budget of \$17,594.7 million. This net increase in expenditures is primarily due to an increase of \$357.9 million in estimated current services, which was partially offset by a reduction of \$120.4 million through the deficit mitigation plan and a reduction of \$163.4 million in policy measure changes, including a \$100 million deferral in the State's contribution to the State employees' pension fund. The mid-term budget adjustments have not been reflected in Appendix III-E to Part III of this Official Statement.

Article XXVIII of the Amendments to the Constitution of the State of Connecticut and Section 2-33a of the Connecticut General Statutes codify the language on the State's expenditure cap. The revised budget is \$336.4 million under the allowable expenditure cap in fiscal year 2010-11.

Based upon the most recent consensus revenue estimate, fiscal year 2009-10 is expected to end with a surplus in excess of \$140 million. In its mid-term budget adjustments, the General Assembly has directed that up to \$140 million of this surplus be used as revenue in fiscal year 2010-11 and any amounts in excess of \$140 million be used to reduce the amount of Economic Recovery Revenue Bonds issued as discussed above.

# **STATE DEBT**

Page III-35, Table 7; page III-39, Table 8; page III-41, Table 10; page III-43, Table 12. The following information supplements the information included in such pages and tables:

In April 2010, the State issued (i) \$105,000,000 of its General Obligation Bonds (2010 Series A) maturing in varying amounts between April 1, 2015 and April 1, 2018 and bearing interest at rates ranging from 2.50% to 5.00% per annum; (ii) \$184,250,000 of its Taxable General Obligation Bonds (2010 Series A) (Build America Bonds – Direct Payment) maturing in varying amounts between April 1, 2019 and April 1, 2026 and bearing interest at rates ranging from 4.407% to 5.257% per annum; and (iii) \$353,085,000 of its General Obligation Bond Anticipation Notes (2010 Series A) maturing May 19, 2011 and bearing interest at a rate of 2.00% per annum.

In May 2010, the University of Connecticut issued \$133,210,000 University of Connecticut General Obligation Bonds consisting of (i) \$97,115,000 General Obligation Bonds, 2010 Series A, maturing in varying amounts between February 15, 2011 and February 15, 2030 and bearing interest at rates ranging from 2% to 5% per annum and (ii) \$36,095,000 General Obligation Bonds, 2010 Refunding Series A maturing in varying

amounts between February 15, 2011 and February 15, 2021 and bearing interest at rates ranging from 2% to 5% per annum.

# Page III-36. The following information is added after the information under the heading UConn 2000 Financing:

The General Assembly passed and the Governor signed House Bill 5027, as amended by House Amendment Schedule A and Senate Bill 494, which extends the UConn 2000 financing program to June 30, 2018 and increases the total estimated project costs by \$207 million to finance a new patient tower and certain renovations for the John Dempsey Hospital at the University of Connecticut Health Center.

# **Page III-38.** The following information supplements the second paragraph under the heading **Certain Short-Term Borrowings:**

The 364-day revolving credit facility in the amount of \$580 million will, unless extended, expire on June 17, 2010. The State is evaluating whether or not to seek to extend the facility.

*Pages III-43, Table 12; III-44, Table 13; and III-46, Table 14.* The following information updates the information included in such pages and tables:

The General Assembly passed and the Governor is expected to sign various bills which adjust bond authorizations for the 2009-10 and 2010-11 fiscal years. The legislation increases the amount of new bond authorizations for the 2009-10 fiscal year by \$30 million. Effective for the 2010-11 fiscal year, the General Assembly passed reductions of various bond authorizations totaling \$615 million and approved additional bond authorizations totaling \$71 million.

#### OTHER FUNDS, DEBT AND LIABILITIES

**Page III-57.** The following information supplements the information under the heading **School Construction Grant Commitments:** 

The General Assembly passed and the Governor is expected to sign Senate Bill 376 which authorizes new school construction grant commitments of \$427.5 million to take effect for the 2010-11 fiscal year.

## PENSION AND RETIREMENT SYSTEMS

**Page III-64.** The following information supplements the information under the heading **Social Security and Other Post-Employment Benefits:** 

In June 2010, the State received the preliminary results of a valuation performed as of April 1, 2008 with respect to the State's liability for post-retirement health care benefits for persons covered under the State Employees Retirement System and other State retirement systems, excluding the Teachers' Retirement System. The preliminary report indicates an OPEB actuarial accrued liability as of April 1, 2008 of \$26.6 billion on an unfunded basis with no valuation assets available to offset the liabilities of the plan. The actuarial valuation determined the amount of the annual required contribution for fiscal year 2008-09 to be \$1.94 billion on an unfunded basis, based on a projected unit credit actuarial cost method and level percent-of-payroll amortization. Since these numbers are preliminary they are subject to adjustment in the final report. It should also be noted that because of the April 1, 2008 valuation date these results do not reflect the impact of the 2009 retirement incentive program or the SEBAC 2009 mandatory OPEB contribution of 3% of salary by certain employees, as noted above. The next valuation

will take these changes into account. In addition, several assumption were revised from the last actuarial valuation performed as of April 1, 2006. Due to the normal passage of time, based on the prior assumptions, it was expected that the actuarial accrued liability would increase by approximately 15% (\$3.2 billion on an unfunded basis) from April 1, 2006 to April 1, 2008.

#### LITIGATION

**Page III-68.** The following information is added to the end of the last paragraph under **Sheff v. O'Neill:** 

A motion for reconsideration of that ruling has been filed and remains pending.

Page III-69. The last sentence under the discussion for Connecticut Coalition for Justice in Education Funding et al. v. Rell, et al. is deleted and the following is added:

The plaintiffs sought and obtained permission to appeal immediately to the Connecticut Supreme Court. On March 30, 2010 a plurality of the Supreme Court reversed the trial court, ruled that the State Constitution guarantees public school students a right to suitable educational opportunities and remanded for a determination of whether such opportunities are being provided. The parties are currently seeking to establish a schedule for discovery.

Page III-71. The last sentence under the discussion for State of Connecticut Office of Protection and Advocacy for Persons with Disabilities v. The State of Connecticut, et al. is deleted and the following is added:

By ruling and order dated March 31, 2010, the Court denied the defendants' motions to dismiss the amended complaint and granted the plaintiffs' motion for class certification.

#### APPENDIX B

**Page III-B-16.** The row reflecting 2009 information in **TABLE B-18** is revised as follows:

#### TABLE B-18 Unemployment Rate

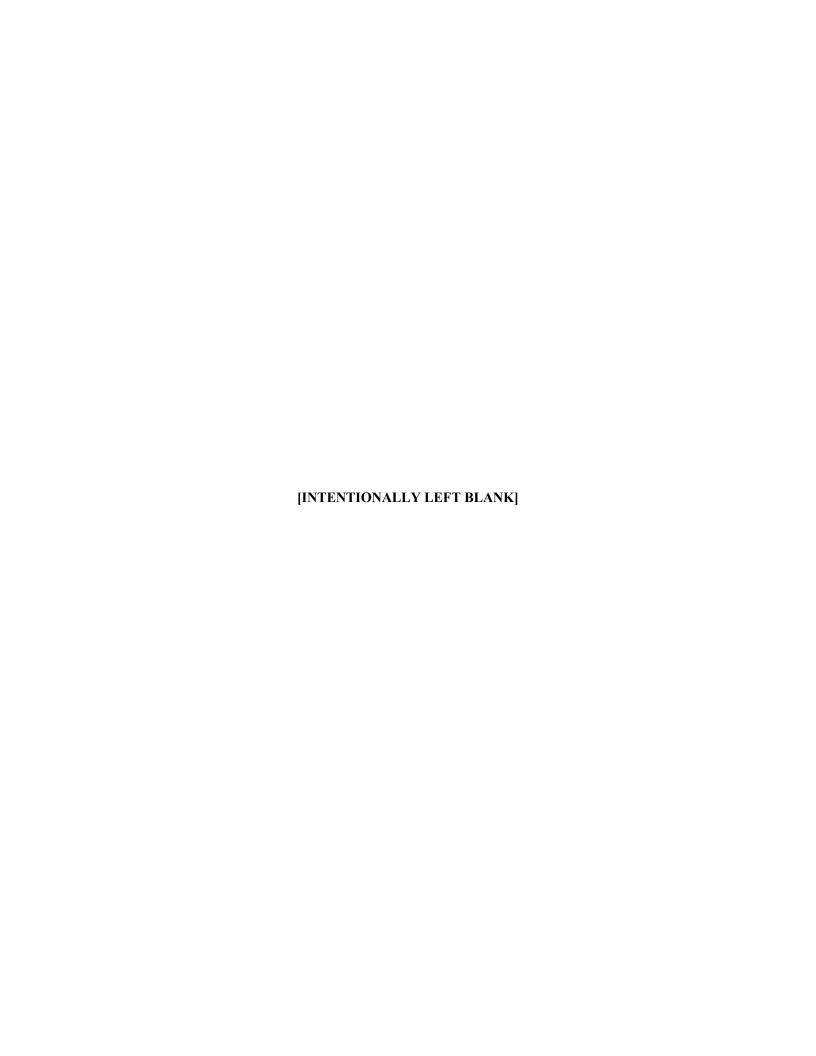
| <b>Year</b>         | Unemployment Rate |             |                      |  |  |  |  |  |
|---------------------|-------------------|-------------|----------------------|--|--|--|--|--|
|                     | Connecticut       | New England | <b>United States</b> |  |  |  |  |  |
| 2009 <sup>(a)</sup> | 8.2%              | 8.3%        | 9.3%                 |  |  |  |  |  |

<sup>(</sup>a) On a preliminary basis, Connecticut's average unemployment rate for April 2010 was 9.0% compared to the national average of 9.9% for the same period.

SOURCE: Connecticut State Labor Department

Federal Reserve Bank of Boston

United States Department of Labor, Bureau of Labor Statistics



## PART III ANNUAL INFORMATION STATEMENT STATE OF CONNECTICUT

#### **FEBRUARY 24, 2010**

This Annual Information Statement of the State of Connecticut (the "State") contains information through February 24, 2010. For information about the State after February 24, 2010, the State expects to provide an updating Information Supplement from time to time. The reader should refer to the Information Supplement, if any, set forth in this Official Statement immediately preceding this Annual Information Statement. This Annual Information Statement and the Information Supplement that precedes it, if any, and any appendices attached thereto, should be read collectively and in their entirety.

The State expects to revise this Annual Information Statement each year and expects to modify Annual Information Statements each year following the release of the State's audited GAAP based financial statements and audited legal accounting basis (modified cash) financial statements. This year, this Annual Information Statement contains the State's audited GAAP based financial statements and audited legal accounting basis (modified cash) financial statements. The State expects generally to prepare Information Supplements from time to time for the purpose of updating certain information contained in this Annual Information Statement. Such Information Supplements are expected to include certain interim financial information prepared on a modified cash basis, but are not expected to include interim financial information prepared in accordance with GAAP.

The Annual Information Statement and the most recent Information Supplement, if any, may be obtained, when prepared, by contacting the Office of the State Treasurer, Attn.: Assistant Treasurer for Debt Management, 55 Elm Street, Hartford, Connecticut 06106, (860) 702-3288.

#### **Constitutional Elected Officers**

- \* Governor Lieutenant Governor Secretary of the State
- \* Treasurer
- \* Comptroller
- \* Attorney General

M. Jodi Rell
Michael Fedele
Susan Bysiewicz
Denise L. Nappier
Nancy S. Wyman
Richard Blumenthal

#### **Executive Branch Officers**

\* Secretary of the Office of Policy and Management \* Commissioner of Public Works Commissioner of Transportation

Robert L. Genuario

Raeanne V. Curtis Joseph F. Marie

#### **Legislative Branch Officers**

President Pro Tempore of the Senate Speaker of the House of Representatives

\* Co-chairpersons of the Joint Standing Committee on Finance, Revenue and Bonding

\* Ranking Minority Members of the Joint Standing Committee on Finance, Revenue and Bonding

Auditors of Public Accounts

Sen. Donald E. Williams, Jr. Rep. Christopher G. Donovan

Sen. Eileen Daily Rep. Cameron C. Staples

Sen. Andrew W. Roraback Rep. Vincent J. Candelora

Kevin P. Johnston Robert G. Jaekle

III-1

Denotes member of the State Bond Commission

#### PART III February 24, 2010

#### ANNUAL INFORMATION STATEMENT OF THE STATE OF CONNECTICUT

#### **TABLE OF CONTENTS**

| Introduction                             | III-3  | Future Issuance of Direct General           |             |
|--|--------|---|-------------|
| The State of Connecticut                 | III-4  | Obligation Debt III                         | -43         |
| Governmental Organization and Services . |        | Authorized But Unissued Direct              |             |
| State Economy                            | III-4  | General Obligation Debt III                 | -43         |
| Financial Procedures                     |        | Bond Authorizations and Reductions III      | -43         |
| The Budgetary Process                    |        | Purposes of Recent Bond Authorizations III- | -45         |
| Financial Controls                       |        | Other Funds, Debt and Liabilities III       | -4          |
| Accounting Procedures                    |        | Transportation Fund and Debt III            |             |
| Investment and Cash Management           | III-11 | Other Special Revenue Funds and Debt III    | -49         |
| State General Fund                       |        | Bradley Airport III                         | -49         |
| General Fund Revenues                    | III-14 | Clean Water Fund III                        | -5(         |
| Forecasted, Adopted and Historical       |        | Unemployment Compensation III               | -5(         |
| Revenues                                 | III-14 | Second Injury Fund III                      | -5(         |
| Components of Revenue                    | III-17 | Rate Reduction Bonds III                    | -5(         |
| General Fund Expenditures                | III-18 | Contingent Liability Debt III               | -5          |
| Appropriated and Historical              |        | Special Capital Reserve Funds III           | -5          |
| Expenditures                             | III-18 | Quasi Public Agencies III                   | -51         |
| Components of Expenditures               | III-21 | Assistance to Municipalities III            |             |
| Expenditures by Type                     | III-22 | State Treasurer's Role III                  | -56         |
| Fiscal Year 2008-2009 Operations         | III-25 | Outstanding Contingent Debt III             | -5          |
| Budget for Fiscal Years 2009-2010        |        | School Construction Grant Commitments III-  | -5          |
| and 2010-2011                            | III-25 | Child Care Facilities Debt Service          |             |
| Fiscal Year 2009-2010 Operations         |        | CommitmentsIII                              | -58         |
| Midterm Budget Adjustments               |        | Other Contingent LiabilitiesIII             | -59         |
| General Fund Budget History              | III-29 | Pension and Retirement Systems III          |             |
| State Debt                               |        | State Employees' Retirement Fund III        |             |
| Constitutional Provisions                | III-33 | Teachers' Retirement Fund III               |             |
| Types of State Debt                      | III-33 | Other Retirement Systems III                | -64         |
| State Direct General Obligation Debt     | III-33 | Social Security and Other                   |             |
| General                                  | III-33 | Post-Employment Benefits III                | -64         |
| Statutory Authorization and              |        | Additional Information III                  | -6          |
| Security Provisions                      | III-33 | Litigation III                              | -68         |
| Statutory Debt Limit                     | III-33 | Appendices                                  |             |
| State Bond Commission                    | III-35 | Index to Appendices to Annual Information   |             |
| Types of Direct General Obligation       |        | Statement III                               | -73         |
| Debt                                     | III-36 | Appendix III-A Governmental                 |             |
| Bond Acts.                               | III-36 | Organization and Services III-A             |             |
| Teachers' Retirement Fund                |        | Appendix III-B State Economy III-I          | <b>B-</b> 1 |
| Pension Obligation Bonds                 | III-36 | Appendix III-C June 30, 2009 Basic          |             |
| UConn 2000 Financing                     |        | (GAAP-Based) Financial Statements III-0     | C-1         |
| Lease Financing                          | III-37 | Appendix III-D June 30, 2005 - June 30,     |             |
| Tax Increment Financing                  | III-37 | 2009 Budgetary (Modified Cash               |             |
| Supportive Housing Financing             | III-37 | Basis) General Fund Financial               |             |
| Economic Recovery Notes                  | III-37 | Statements III-I                            | <b>)-</b> ] |
| Certain Short-Term Borrowings            | III-38 | Appendix III-E June 30, 2009 Final          |             |
| Forms of Debt                            | III-38 | Budget, June 30, 2010 Revised               |             |
| Derivatives                              | III-38 | Adopted and Estimated Budget                |             |
| Debt Statement                           | III-39 | and June 30, 2011 Revised Adopted           |             |
| Debt Ratios                              |        | BudgetIII-                                  | E-3         |
| Debt Service Schedule                    | III-40 |   |             |
| Outstanding Long-Term Direct General     |        |   |             |
| Obligation Debt                          | III-42 |   |             |

#### INTRODUCTION

This Annual Information Statement of the State of Connecticut (the "State") contains certain information which a potential investor might consider material in reaching a decision to invest in securities of the State. All quotations from and summaries and explanations of provisions of laws of the State contained in this Annual Information Statement do not purport to be complete and are qualified in their entirety by reference to the official compilation thereof.

The information included in this Annual Information Statement is organized as follows:

The State of Connecticut comprises a brief introductory summary of the governmental organization of the State and the services it provides, as well as a historical overview of the State's economic performance. A more detailed discussion of these topics, including additional information, is contained in **Appendices III-A** and **III-B** to this Annual Information Statement.

**Financial Procedures** discusses the legal and administrative processes, procedures and policies that generally apply to all State funds.

**State General Fund** discusses the State's General Fund, which is the source of financing for most operating activity of the State. The discussion includes both prospective and historic information about the General Fund. Additional information regarding General Fund activity is included in **Appendices III-C**, **III-D** and **III-E** to this Annual Information Statement.

**State Debt** describes the procedures for the authorization of the State to incur debt and the various ways in which the State may borrow funds to finance State functions. This section provides both current and historical information about the State's borrowing practices and State indebtedness.

Other Funds, Debt and Liabilities provides an overview of certain activities of the State which are not accounted for in the General Fund. These include the budget and debt of the Special Transportation Fund, certain special revenue funds and debt, contingent liability debt, grant commitments, guaranties and annuities. Certain additional information regarding these other funds, debt and liabilities of the State is included in **Appendix III-C** to this Annual Information Statement.

**Pension and Retirement Systems** describes the major pension and retirement systems of the State. Additional information regarding these systems is included in **Appendix III-C** to this Annual Information Statement.

**Litigation** comprises a summary of pending legal actions in which the fiscal impact of an adverse decision may not be determined at this time and the Attorney General is unable to opine that a final judgment against the State in such suits would not materially adversely affect the State's financial position.

**Appendices III-A through III-E** to this Annual Information Statement contain detailed information relating to the information summarized in the Annual Information Statement and should be read in their entirety with the other information contained therein.

This Annual Information Statement will constitute **Part III** to Official Statements of the State prepared in connection with the offering of certain bonds of the State and should be read in its entirety together with **Part I** and **Part II**, if any, of such Official Statement. The Annual Information Statement speaks only as of its date. For more current information, potential investors should read **Part II - Information Supplement**, if any, or should contact the State directly as described in **Part I - Information Concerning the Bonds**, under the caption **ADDITIONAL INFORMATION**.

#### THE STATE OF CONNECTICUT

#### **Governmental Organization and Services**

The State Constitution divides the functions and powers of State government into three distinct branches, referred to in the Constitution as "departments". The State government's legislative, executive and judicial functions and powers are vested in the legislative department, the executive department and the judicial department, respectively.

In addition to the State government, a number of other governmental bodies exist in Connecticut. These bodies include: State-wide and regional special purpose authorities, districts and similar bodies, 169 cities and towns, and numerous local special purpose authorities, districts and similar bodies. County government was functionally abolished in Connecticut in 1960. Local governmental functions are generally performed by the 169 cities and towns, or by special purpose authorities, districts and similar bodies located within these cities and towns. In certain instances, regional bodies perform governmental functions that would otherwise be performed at the local level.

Services provided by the State or financed through State appropriations are classified under one of ten major government function headings or are classified as "non-functional". The major function headings are: Human Services; Education, Libraries and Museums; Non-Functional (debt service and miscellaneous expenditures including fringe benefits); Health and Hospitals; Corrections; General Government; Judicial; Regulation and Protection; Conservation and Development; and Legislative. These function headings apply to the General Fund as well as to other funds of the State which are used to account for appropriated moneys. State expenditures for the Department of Transportation are primarily paid from the Transportation Fund, not the General Fund. For budgetary purposes, State agencies, boards, commissions and other bodies are each assigned to one of the function headings.

A detailed discussion of the organization of State government, including information on state employees, as well as services provided at the various levels of government in the State, is included as **Appendix III-A** to this Annual Information Statement.

#### **State Economy**

Connecticut is a highly developed and urbanized state. It is situated directly between the financial centers of Boston and New York. Connecticut is located on the northeast coast and is the southernmost of the New England States. It is bordered by Long Island Sound, New York, Massachusetts and Rhode Island. More than one-quarter of the total population of the United States and more than 50% of the Canadian population live within 500 miles of the State. The State's population grew at a rate which exceeded the United States' rate of population growth during the period 1940 to 1970, and slowed substantially during the past three decades. The State has extensive transportation and utility services to support its economy.

Connecticut's economic performance is measured by personal income, which has been among the highest in the nation, and gross state product (the market value of all final goods and services produced by labor and property located within the State), which demonstrated slower growth in the early 2000s, but expanded at a healthy pace in 2004, surpassing the New England and national growth rates. Since then, Connecticut's annual growth in gross state product has mostly performed better than the New England region, but mostly slower than the Nation. Connecticut's nonagricultural employment reached a high in the first quarter of 2008 with 1,708,830 persons employed, but began declining with the onset of the recession falling to 1,628,730 jobs by the third quarter of 2009.

A detailed summary of economic resources including population information and services, and economic performance indicators, including personal income, gross state product and employment in the State is included as **Appendix III-B** to this Annual Information Statement.

#### FINANCIAL PROCEDURES

#### **The Budgetary Process**

Balanced Budget Requirement. In November 1992 electors approved an amendment to the State Constitution providing that the amount of general budget expenditures authorized for any fiscal year shall not exceed the estimated amount of revenue for such fiscal year. This amendment also provides a framework for a cap on budget expenditures. The General Assembly is precluded from authorizing an increase in general budget expenditures for any fiscal year above the amount of general budget expenditures authorized for the previous fiscal year by a percentage which exceeds the greater of the percentage increase in personal income or the percentage increase in inflation, unless the Governor declares an emergency or the existence of extraordinary circumstances and at least three-fifths of the members of each house of the General Assembly vote to exceed such limit for the purposes of such emergency or extraordinary circumstances. The constitutional limitation on general budget expenditures does not include expenditures for the payment of bonds, notes or other evidences of indebtedness. There is no statutory or constitutional prohibition against bonding for general budget expenditures.

The Supreme Court has ruled that the provisions of the constitutional budget cap require the passage of additional legislation by a three-fifths majority in each house of the General Assembly, which has not yet occurred. In the interim, the General Assembly has been following a provision of the General Statutes, which contains the same budget cap as the constitutional amendment. In addition to the exclusion of debt service from the budget cap, this statute also excludes statutory grants to distressed municipalities, expenditures to implement federal mandates and court orders in the first fiscal year in which such expenditures are authorized, and payments from surplus for certain debt retirement and additional state employee pension contributions.

**Biennium Budget.** The State's fiscal year begins on July 1 and ends June 30. The General Statutes require that the budgetary process be on a biennium basis. The Governor is required to transmit a budget document to the General Assembly in February of each odd-numbered year setting forth the financial program for the ensuing biennium with a separate budget for each of the two fiscal years and a report which sets forth estimated revenues and expenditures for the three fiscal years after the biennium to which the budget document relates. In each even-numbered year, the Governor must prepare a report on the status of the budget enacted in the previous year with any recommendations for adjustments and revisions, and a report, with revisions, if any, which sets forth estimated revenues and expenditures for the three fiscal years after the biennium in progress.

Budget Document. By statute the budget document consists of four parts. Part I is the Governor's budget message, and contains the Governor's program for meeting the expenditure needs of the State as well as financial statements detailing the condition of State debt, the financial position of all major State operating funds, recommended appropriations and State revenues on an actual basis for the last completed fiscal year and on an estimated basis for the fiscal year in progress and the fiscal years to which the budget relates. If a budget deficit or surplus is projected, the Governor will recommend the manner in which the deficit will be met or surplus used. The Governor's recommended appropriations from the General Fund and all special and agency funds comprise Part II of the budget document. Appropriations are set forth for meeting the cost of each major function and program. An accounting of federal funds and recommendations for the capital program are also included. Part III of the budget document consists of drafts of appropriations and revenue bills to carry out the Governor's budget recommendations. In Part IV of the budget, the Governor makes recommendations concerning the State's economy and analyzes the impact on the economy of the proposed spending and revenue programs.

**Preparation of the Budget.** Formulation of the budget document commences with the preparation of estimates of expenditure requirements for each fiscal year of the next biennium by the administrative head of each budgeted agency. These estimates are submitted on or before September 1 of each even-numbered year to the Office of Policy and Management ("OPM") and to the joint legislative standing committee on appropriations and the committee having cognizance of matters relating to such budgeted agency. In odd-

numbered years, each agency submits its recommended adjustments or revisions of such estimates. In addition, the administrative head of each budgeted agency transmits to the Office of Fiscal Analysis copies of the agency's monthly status reports relating to finances, personnel, and nonappropriated moneys. A detailed statement showing revenue and estimated revenue for the current fiscal year and estimated revenue for the next fiscal year, and in the even-numbered year, for the next biennium, must also be submitted by such agency heads to OPM on or before September 1 and the joint legislative standing committee on finance on or before November 15. Upon receipt of such agency reports, it is OPM's practice to prepare a preliminary budget report.

Adoption of the Budget. The budget document, as finally developed by the Governor with the assistance of OPM, is published and transmitted to the General Assembly in February of each odd-numbered year. A report summarizing recommended adjustments or revisions is submitted by the Governor to the General Assembly in even-numbered years. The Governor or a representative then appears before the appropriate committee of the General Assembly to explain and address questions concerning the budget document or reports. Prior to June 30 of each odd-numbered year, the General Assembly generally enacts one bill making all appropriations for the next two fiscal years and setting forth revenue estimates for those years. Subsequent appropriations or revenue bills are occasionally passed.

Line Item Veto. Under the State Constitution, the Governor has the power to veto any line of any itemized appropriations bill while at the same time approving the remainder of the bill. A statement identifying the items so disapproved and explaining the reasons therefor must be transmitted with the bill to the Secretary of the State and, when in session, the General Assembly. The General Assembly may separately reconsider and repass such disapproved appropriation items by a two-thirds vote of each house.

Fiscal Accountability Report. Beginning November 2005, by November fifteenth annually, the Secretary of the Office of Policy and Management and the director of the legislative Office of Fiscal Analysis each submit the following to the joint standing committees of the General Assembly having cognizance of matters relating to appropriations and the budgets of State agencies and to finance, revenue and bonding: (1) an estimate of State revenues, expenditures and ending balance for each fund, for the current biennium and the next ensuing three fiscal years, and the assumptions on which such estimates are based; (2) the projected tax credits to be used in the current biennium and the next ensuing three fiscal years, and the assumptions on which such projections are based; (3) a summary of any estimated deficiencies in the current fiscal year, the reasons for such deficiencies, and the assumptions upon which such estimates are based: (4) the projected balance in the Budget Reserve Fund at the end of each uncompleted fiscal year of the current biennium and the next ensuing three fiscal years; (5) the projected bond authorizations, allocations and issuances in each of the next ensuing five fiscal years and their impact on the debt service of the major funds of the State; (6) an analysis of revenue and expenditure trends and of the major cost drivers affecting State spending, including identification of any areas of concern and efforts undertaken to address such areas, including efforts to obtain federal funds; and (7) an analysis of possible uses of surplus funds, including the Budget Reserve Fund, debt retirement and funding of pension liabilities.

By November 30, annually, the legislative committees then meet with the Secretary of the Office of Policy and Management and the Director of the legislative Office of Fiscal Analysis to consider the submitted reports.

The Secretary of the Office of Policy and Management on November 15, 2009, and the director of the legislative Office of Fiscal Analysis on November 13, 2009, each submitted a fiscal accountability report for the current biennium and the next ensuing three fiscal years. The Office of Fiscal Analysis projected General Fund deficits for fiscal years ending June 30 of 2010, 2011, 2012, 2013 and 2014 of \$385.9 million, \$2,86.7 million, \$3,282.0 million, \$3,023.6 million and \$3,191.9 million, respectively. The Office of Policy and Management in its report projected General Fund deficits for fiscal years ending June 30 of 2010, 2011, 2012, 2013 and 2014 of \$337.0 million, \$107.4 million, \$3,024.0 million, \$2,633.9 million and \$2,581.7 million, respectively. The projections in each report were based on current services and certain other assumptions. In

addition, both reports assumed that the scheduled sales tax reduction from 6.0% to 5.5% would not go into effect on January 1, 2010 because the trigger provisions that prevent the rate decrease from taking effect pursuant to Public Act No. 09-3 of the June 2009 Special Session would be met. Additionally, the reports estimated general obligation bond authorizations, allocations, issuance and debt service for the current fiscal year and succeeding four fiscal years. The reports estimated fairly stable general obligation bond issuances over the five-year period of between \$1.2 billion and \$1.4 billion, with the expenditure on debt service gradually increasing. The projections of the Office of Policy and Management and the Office of Fiscal Analysis are only estimates and the information in each of the fiscal accountability reports contain only estimates and no assurances can be given that future events will materialize as estimated or that subsequent estimates, adjustments or actions of the General Assembly will not indicate changes in the final result of such fiscal years. The fiscal accountability report is generally on a current services basis, so its figures may not reflect any deficit reduction programs initiated in the current or any future budget biennium. The State has a balanced budget requirement and an expenditure cap as discussed at Page III-5 under the heading The Budgetary Process - Balanced Budget Requirement. As such, budgets adopted for these fiscal years will need to reflect a combination of revenue enhancements and expenditure reductions. As a result, the figures do not represent a projection of the actual financial results that might be expected, but instead serve as planning tools.

Consensus Revenue Estimates. Public Act 09-214 requires the Office of Policy and Management and the legislature's Office of Fiscal Analysis to issue consensus revenue estimates each year by October 15. The estimates must cover a five-year period that includes the current biennium and the three following fiscal years. It also requires the two offices, by January 15 and April 30 each year, to issue either (1) a consensus revision of their previous estimate or (2) a statement that no revision is needed. If the two agencies cannot arrive at a consensus estimate, they must issue separate ones. In such a case, the Comptroller must issue the consensus estimate based upon the separate estimates. The Comptroller's estimate must equal one of the separate estimates or fall between the two.

Prior to the issuance of the fiscal accountability report discussed above, on October 15, 2009 the first such consensus revenue estimates were issued. The General Fund revenue estimates for fiscal years ending June 30 of 2010, 2011, 2012, 2013, and 2014 were \$17,204.0 million, \$17,432.7 million, \$15,794.8 million, \$16,755.5 million and \$17,485.7 million, respectively. The consensus revenue estimates showed flat net tax revenues for the current biennium and then significant tax revenue growth for the next three fiscal years. Specifically, the consensus revenue estimates showed personal income tax revenues for the 2009-10 fiscal year of \$6,610.7 million increasing to \$8,499.6 million in fiscal year 2013-14. These trends were offset by a decline in Other Sources for the fiscal years ending June 30 of 2012, 2013 and 2014. This was due in part to the inclusion in the 2009-10 and 2010-11 fiscal years of federal stimulus funds, use of the \$1,381.7 million balance in the Budget Reserve Fund, \$1,300 million of borrowings in the form of securitization of future revenue sources for the 2010-11 fiscal year, and \$60 million of asset sales, and the assumption that those sources will not be available in the ensuing fiscal years. On January 15, 2010, the Office of Policy and Management and the Office of Fiscal Analysis arrived at consensus revenue estimates. The General Fund revenue estimates for fiscal years ending June 30 of 2010, 2011, 2012, 2013, and 2014 were \$17,029.5 million, \$17,144.2 million, \$15,385.8 million, \$16,188.6 million, and \$16,932.3 million, respectively.

The projections in the consensus revenue estimates are only estimates and no assurances can be given that future events will materialize as estimated or that subsequent estimates, adjustments or actions of the General Assembly will not indicate changes in the final result of such fiscal years.

#### **Financial Controls**

**Expenditures.** The financial control procedures utilized by the State in the expenditure of State funds are described below and may be generally summarized as follows: initially, the legislature appropriates funds for a particular purpose; such funds must then be allotted for such purpose by the Governor; and thereafter such funds are encumbered by the Comptroller upon the request of the responsible State agency. Once this

appropriation, allotment and encumbrance procedure (which may be modified as described below) has been completed, State funds are paid by the Treasurer only upon a warrant, draft or order of the Comptroller drawn at the request of the responsible agency. Certain receivables from the federal government or other sources do not require allotment by the Governor.

Governor's Role. Before an appropriation for a budgeted agency becomes available for expenditure the agency must submit to the Governor through the Secretary of OPM, not less than 20 days before the beginning of the fiscal year for which the appropriation is made, a requisition for the allotment of funds needed for each quarter of the fiscal year. Appropriations for capital outlays may be allotted in any manner the Governor deems advisable. The Governor may reduce the budget allotment request by not more than three percent of the total appropriation from any fund or not more than five percent of any appropriation under certain circumstances. Such allotments are subject to further modification by the Governor throughout the course of the fiscal year if conditions warrant. The Governor is not authorized to reduce allotment requisitions or allotments in force concerning aid to municipalities or any budgeted agency of the legislative or judicial branch, except that the Governor may require an aggregate allotment reduction of a specified amount for the legislative or judicial branch.

Comptroller's Role. The Comptroller is responsible for keeping an account in connection with each appropriation. No warrant, draft or order may be issued by the Comptroller in excess of the available balance of the applicable account unless the General Assembly has passed a deficiency bill for the purpose or unless such appropriation has been increased by the Governor in the limited circumstances of emergency expenditures or allotment modifications as authorized by statute. The Comptroller is required to issue cumulative monthly financial reports concerning the State General Fund.

*Treasurer's Role.* Each warrant, draft or order upon the Treasurer must specify the particular appropriation against which it is drawn, and no money may be paid by the Treasurer absent such specification. The Treasurer is required to honor all warrants, drafts and orders properly drawn by the Comptroller. The Treasurer also has primary responsibility for the investment of State funds and the issuance of debt of the State.

By statute, the Treasurer may not pay compensation, expenses or fees or otherwise enter into contractual arrangements with any firm providing legal services, investment banking services, investment advisory services, underwriting services, financial advisory services or brokerage firm services if such firm, through its political committee or certain managerial level officers or employees, makes or solicits contributions to any committee established by a candidate for nomination or election to the Office of Treasurer of the State. The statute also prohibits the making or solicitation of contributions by such firms.

*Use of Appropriations.* No appropriation or part thereof may be used for any purpose other than for the purpose for which it was made, except with respect to certain transfers and revisions of appropriations permitted to be made by the Governor with the concurrence of the Finance Advisory Committee, composed of members of the executive and legislative departments. Civil sanctions may be imposed pursuant to statute upon persons who willfully expend or authorize the expenditure of State funds for any purpose in excess of the amount specifically appropriated for such purpose.

Unexpended Appropriations. All unexpended balances of appropriations for each fiscal year lapse on the last day of such fiscal year and revert to the unappropriated surplus of the fund from which the appropriations were made, except for certain continuing appropriations. Such continuing appropriations include those continued for a one-month period in the case of programs which were not renewed the succeeding year, those continued for the entire succeeding year in the case of highway and other capital construction projects, and limited amounts for certain special programs.

*Unappropriated Surplus.* The State Constitution provides that any resulting unappropriated surplus shall be used to fund a budget reserve fund, to reduce bonded indebtedness or for any other purpose authorized

by at least three-fifths of each house of the General Assembly. The General Statutes provide that the Treasurer shall transfer any unappropriated surplus in the General Fund to a budget reserve fund, unless otherwise directed by law. When the amount in the budget reserve fund in any fiscal year equals 10 % of the net General Fund appropriations, no further transfers shall be made by the Treasurer.

After the accounts for the fiscal year are closed, beginning with the fiscal year ending June 30, 2010, and each fiscal year thereafter, until and including the fiscal year ending June 30, 2017, if the Comptroller determines there exists an unappropriated surplus in the General Fund, the amount of any such surplus is first to be used for redeeming prior to maturity any outstanding economic recovery notes issued to fund the deficit in the General Fund for the fiscal year ending June 30, 2009, refund any such notes, and pay the costs of issuance of such notes and interest payable or accrued on such notes through June 30, 2011, pursuant to Section 2 of Public Act No. 09-2 of the June 2009 Special Session, and any amount beyond that required to redeem such notes shall be used to reduce the obligations of the State under the financing plan authorized under Section 88 of Public Act No. 09-3 of the June 2009 Special Session. By statute, the Treasurer was directed to transfer (i) and did transfer, \$1,039.7 million from the budget reserve fund to the resources of the General Fund to be used as revenue for the fiscal year ending June 30, 2010 and (ii) \$342.0 million from the budget reserve fund to the resources of the General Fund to be used as revenue for the fiscal year ending June 30, 2011.

Revenues. The Treasurer superintends the collection and receipt of all taxes and revenues belonging to the State, and is authorized to deposit the same in any qualified public depository as defined by statute. Each State department, institution, board, commission or other State agency and any official or employee thereof that receives any money for revenue of the State must, within 24 hours of its receipt or within seven days of receipt for amounts less than \$500, account for and pay the same to the Treasurer or, with the approval of the Treasurer and the Comptroller, deposit the same in an account in a qualified public depository in the name of the State or in the name of the public official as such official. The Treasurer is authorized to make exceptions to the limitations on amounts and timing of payments or deposits of receipts provided the Treasurer files a written statement of such exception with the Comptroller and the State's Auditors of Public Accounts. Any public official who deposits funds or moneys in an account in the name of the State or in such official's name must submit a list of all such accounts as of the preceding June 30 to the Treasurer and the Comptroller not later than September 1 of each year.

#### **Accounting Procedures**

Financial statements of the State are prepared annually on a modified cash basis of accounting for all civil list funds. The Comptroller prepares the statements for submission to the Governor by September 1 of each year, unless extended by State law. The State's Auditors of Public Accounts must audit the books and accounts of the Treasurer and the Comptroller at least annually and have discretion to audit them at more frequent intervals.

At the present time the State is not required to prepare financial statements in accordance with generally accepted accounting principles ("GAAP") and does not prepare GAAP statements on an interim basis. However, since 1988 the State has issued comprehensive annual financial reports in accordance with the guidelines established by the Governmental Accounting Standards Board. These reports include audited annual financial statements prepared in accordance with GAAP. Effective with the fiscal year commencing July 1, 2008, the Comptroller, in the Comptroller's sole discretion, may initiate a process intended to result in the implementation of GAAP as prescribed by the Governmental Accounting Standards Board, with respect to the preparation and maintenance of the annual financial statements of the State now prepared on a modified cash basis, by making incremental changes consistent with GAAP.

As specifically permitted by statute or decision of the Comptroller, the only present modifications from the cash basis in recording revenues under the modified cash method are: (1) the accrual of sales and use taxes to be received for the calendar quarter ending at the close of such fiscal year as estimated by the

Secretary of OPM; (2) the accrual of cigarette tax revenue received by the Commissioner of Revenue Services no later than five business days after the last day of July immediately following the end of such fiscal year; (3) the accrual of alcoholic beverage tax revenue received by the Commissioner of Revenue Services no later than five business days after the last day of July immediately following the end of such fiscal year; (4) the accrual of motor fuels tax revenue and motor carrier road tax revenue on all fuel sold or used prior to the end of such fiscal year and received by the Commissioner of Revenue Services no later than five business days after the last day of July immediately following the end of such fiscal year; (5) the accrual of utility company tax revenue and tax revenue on gross earnings from the sale of petroleum products which is received by the Commissioner of Revenue Services no later than five business days after the last day of July immediately following the end of such fiscal year; (6) the accrual of corporation business tax revenue received by the Department of Revenue Services no later than five business days after the fifteenth day of August immediately following the end of such fiscal year through the 2006-07 fiscal year and, pursuant to the Comptroller's constitutional powers under Section 24, Article Fourth of the Connecticut State Constitution and her statutory powers under Public Act No. 08-111, the last day of July for fiscal year 2007-08 and thereafter; (7) the accrual of income tax revenue received by the Commissioner of Revenue Services no later than five business days after the last day of July immediately following the end of such fiscal year; (8) the accrual of nursing home provider tax received by the Commissioner of Revenue Services no later than five business days after the last day of July immediately following the end of such fiscal year; (9) the accrual of payments received from any Indian tribe, pursuant to a memorandum of understanding, received by the Treasurer no later than the last day of July immediately following the end of such fiscal year; (10) the accrual of real estate conveyance tax revenue received by the Commissioner of Revenue Services no later than five business days after the last day of July immediately following the end of such fiscal year; and (11) the recording as grants receivable of certain amounts of restricted grants for which the State has the contractual right to be reimbursed by the federal government or other parties.

Expenditures are recorded on a cash basis in the fiscal year in which they are made. Such expenditures are so recorded by the Comptroller when the Comptroller draws and serves a warrant on the Treasurer. Those instances in which warrants are drawn at the close of a fiscal year can, because of required processing time, result in disbursements made after the beginning of the following fiscal year. Certain appropriations which have not lapsed are reflected in the balance sheet through a reserve for continuing appropriations.

The modified cash basis of accounting used for statutory financial reporting and the modified accrual basis used for GAAP financial reporting are different and, as a result, often produce varying financial results, primarily because of differences in the recognition of revenues and expenditures. For example, for statutory reporting purposes, the State's bi-weekly payroll expenditures are recognized in the fiscal year in which employees are paid, while for GAAP purposes they are recognized in the fiscal year in which the services are performed, resulting in GAAP accrual of expenditures for work performed through June 30 but not paid until the following fiscal year. Similarly, the modified accrual basis used for GAAP financial reporting recognizes additional federal and other grant moneys as revenues which are not so recognized in the modified cash basis of accounting.

The Treasurer is required to submit to the Governor and the Investment Advisory Council, by December 31 of each year, audited financial statements of the State's combined investment funds, and financial statements of the Short Term Investment Fund, the Second Injury Fund, and the Tax Exempt Proceeds Fund for the prior fiscal year.

In July 2003 the State implemented the first phase of a new, fully integrated, Internet based, financial management and human resources system called Core-CT. The system was rolled out in phases by applications over a period of time between July 2003 and July 2007. The new system provides a single point of entry for all State financial, human resources and payroll data. The implementation of Core-CT is the product of several years of work to improve the State's financial reporting and management information systems. From an information technology perspective, Core-CT has allowed the State to standardize and modernize its computer

technology bringing uniformity to the computers, programming languages, and data base packages utilized by State government. Core-CT utilizes PeopleSoft ERP software. On-going maintenance and scheduled upgrades to the system are expected to continue.

Core-CT was implemented coincident with an unanticipated and significant downsizing of the State's workforce between 2002 and 2003, resulting in significantly reduced staffing levels in State agency business and financial offices. This left the State with the task of implementing the most ambitious upgrade to its financial systems in history with a smaller and less experienced workforce. In addition, as with the implementation of any large-scale information technology system, Core-CT experienced some initial difficulties. Software anomalies were detected, certain application processing was slow, and some users did not fully understand the new coding conventions and accounting entries required for system processing. These problems were aggravated by technical complications relating to an interface to Core-CT from a new revenue management system implemented in January 2004 at the Department of Revenue Services. While this system is not part of Core-CT, it must interface effectively with Core-CT applications.

The initial Core-CT implementation problems outlined above have been resolved. A State team consisting of employees from the Office of the State Comptroller, OPM, the Office of Information and Technology and the Department of Administrative Services continues to work on an ongoing basis with State agencies, consultants and PeopleSoft representatives to improve system performance.

The implementation problems with the CORE-CT financial management software system caused a delay in the preparation of financial statements and reports for fiscal years 2004-05 and 2005-06. The audited legal accounting basis (modified cash) financial statements and the audited financial statements of the State prepared in accordance with generally accepted accounting principles (GAAP) for the fiscal year ending June 30, 2009 appear in **Parts III-C and III-D**. There was a delay of the State's submission to the U.S. Department of Health & Human Services of its Single Audit for the fiscal year ending June 30, 2006 pursuant to OMB Circular No. A-133. The State received an extension until May 31, 2007, and the State submitted the Single Audit before that date. The State does not expect there to be any such delay this year.

#### **Investment and Cash Management**

Treasurer's Role. The Treasurer has the investment responsibility for all funds of the State and functions as the trustee of all State pension, retirement and trust funds. The Treasurer is authorized to invest or reinvest funds under the control of the Treasurer in United States government or agency obligations, shares or interests in an investment company or trust registered under the Investment Company Act of 1940, whose portfolio is limited to obligations of the United States, its agencies or instrumentalities, or repurchase agreements fully collateralized by such obligations, United States postal service obligations, certificates of deposit, commercial paper, savings accounts and bank acceptances. The Treasurer may also invest funds, excluding civil list funds, in the sale or acquisition of securities or obligations which the Treasurer is authorized to sell or acquire for purposes of any combined investment fund, subject to repurchase agreements with any securities dealer or bank included in the list of primary dealers prepared by the Federal Reserve Bank of New York. The Treasurer is also authorized to invest all or any part of any sinking fund in bonds in which savings banks may legally invest, provided such bonds mature prior to maturity of the bonds of the State which are outstanding. The Treasurer is required to report by December 31 annually to the Governor and the Investment Advisory Council as to the activities of the Office of the Treasurer for the preceding fiscal year.

Cash Management. Cash management and the investment by the Treasurer of all State monies is based on the concept of a common cash pool. It is the practice of the State to treat all civil list funds (including monies in the General Fund, the Budget Reserve Fund, various bond funds, and the Special Transportation Fund) as common cash. All banks holding major account balances for the State Treasury report these balances daily, enabling the Treasurer to maintain adequate cash to meet anticipated demands and to keep unneeded balances fully invested.

Short Term Investment Fund. The Short Term Investment Fund ("STIF") is a combined investment pool of high quality, short term money market instruments which is the primary investment vehicle for the temporarily surplus cash of all funds of which the Treasurer is custodian and/or trustee, except certain bond funds, State pension funds and selected trust funds. All agencies, instrumentalities and political subdivisions of the State are permitted to invest in STIF. The State is responsible to these governmental entities to manage their deposits and accumulated earnings in a prudent manner. Individual participants in STIF can add or withdraw monies on a daily basis with interest earned from date of deposit to date of withdrawal. The primary investment objectives of STIF are the preservation of principal and the provision of liquidity to meet participants' daily cash flow needs, while seeking to earn competitive yields. STIF is managed in accordance with the investment guidelines established by the Treasurer. These investment guidelines prohibit investment in derivative securities other than floating rate securities which vary in the same direction as individual short term money market indices, and limit the ability to enter into reverse repurchase agreements to amounts not to exceed five percent (5%) of the STIF's net assets at the time of execution. Shares of the Short Term Investment Fund are rated "AAAm" by Standard & Poor's.

Medium Term Investment Fund. A 1997 statute created the Medium-Term Investment Fund. The Treasurer may purchase participation units of the fund for all trusts and other funds for which the Treasurer has investment responsibility. The Treasurer may sell participation units in the Medium-Term Investment Fund to all agencies, authorities, instrumentalities and political subdivisions of the State. The Treasurer is authorized to invest and reinvest funds of the Medium-Term Investment Fund in obligations of the United States government and its agencies and instrumentalities, certificates of deposit, commercial paper, corporate debt securities, savings accounts and bankers' acceptances, repurchase agreements collateralized by such securities, and investment funds or pools comprised of securities in which the Medium-Term Investment Fund may directly invest. The Medium-Term Investment Fund was implemented in September 2006.

Other Funds. Up to \$100 million of the state's operating cash may be invested in certificates of deposit of community banks and credit unions, pursuant to CGS 3-24k. In addition, investments are made in individual securities pursuant to CGS 3-31a. Allowable investments under CGS 3-31a include United States government and agency obligations, repurchase agreements collateralized by such obligations, certificates of deposit, commercial paper, savings accounts, and bank acceptances. The Treasurer has adopted guidelines for investments made under CGS 3-31a, which specify credit and diversification standards, and limit individual security maturities to three years and the total amount invested to \$500 million.

Investment of Bond Proceeds. Proceeds of bonds are accounted for in various general obligation bond funds. All invested assets of the bond funds are invested in STIF or TEPF. Bond proceeds are expended in accordance with the authorization and allotment procedure of the State Bond Commission and the Governor, respectively. Assets of the bond funds may from time to time be released temporarily to the common cash pool in accordance with the State's overall cash flow needs. Under the State's accounting system, release of the assets of the bond funds to the common cash pool is reflected in the accounts of the bond funds as an uninvested cash balance. That accounting balance can be reduced only when an approved payment for an expenditure is charged to the bond funds. In no case does the release of bond fund assets to the common cash pool alter the timing or the extent of expenditures for the purposes for which the bonds were issued.

Tax Exempt Proceeds Fund. Under the terms of the General Statutes the Treasurer has facilitated the establishment of the Tax Exempt Proceeds Fund, Inc. ("TEPF"), a diversified, open-end management investment company, registered under the Investment Company Act of 1940, whose investment objectives are to provide its investors with high current interest income exempt from federal income taxes, preservation of capital and maintenance of liquidity. TEPF will only invest in securities that qualify as an investment in "tax-exempt bonds" as defined in Section 150(a)(6) of the Internal Revenue Code of 1986, as amended (the "Code") and amplified in Treasury Department Regulations. Therefore, shareholders of TEPF that are tax-exempt bond issuers are expected to be exempt from the arbitrage rebate provisions of the Code. TEPF seeks to achieve its objectives by investing primarily in a liquid money market portfolio of short-term, high quality, tax-exempt, fixed rate and variable rate obligations issued by states, municipal governments and by public

authorities, and in participation interests therein issued by banks, insurance companies or other financial institutions that meet this federal income tax definition. The TEPF seeks to maintain a constant net asset value of \$1.00 per share. TEPF's investment policies were developed for the particular federal income tax needs of entities that are issuers of tax-exempt state and local bonds, such as states and municipalities and their authorities, agencies, instrumentalities and subdivisions. All recipients of any grant or loan monies of the State funded from Connecticut tax-exempt bond proceeds must invest such monies in TEPF, unless the Treasurer waives this requirement upon a determination that a waiver will not adversely affect the tax-exempt status of State bonds, notes or other evidences of indebtedness. The State may, from time to time, deposit bond proceeds of the State in TEPF. Reich & Tang Asset Management, LLC acts as investment manager of TEPF and a Board of Directors is responsible for TEPF's overall management and supervision.

Investment Advisory Council. All trust fund investments by the Treasurer are reviewed by the Investment Advisory Council, comprised of the Treasurer and the Secretary of OPM as ex officio members, five members of the public with experience in investment matters, three representatives of the teachers' union and two representatives of the State employees' unions. The Treasurer, with the approval of the Council, adopts an Investment Policy Statement for trust funds. The Governor may direct the Treasurer to change any investments when in the judgment of the Council such action is in the best interest of the State. At the close of each fiscal year a report is submitted to the Governor on the value of all security investments of the State.

Investment of Pension Funds. Eleven investment funds serve as the investment medium for the various pension, retirement and trust funds of which the Treasurer is the trustee. They are the Mutual Equity Fund, the Developed Markets International Stock Fund, the Emerging Markets International Stock Fund, the Core Fixed Income Fund, the Inflation Linked Bond Fund, the Emerging Markets Debt Fund, the High Yield Debt Fund, the Private Investment Fund, the Real Estate Fund, the Liquidity Investment Fund and the Alternative Investment Fund. The pension, retirement and trust funds acquire units, in varying proportions depending on the investment policies of the funds, in one or more of the seven investment funds. By statute no more than 60% of any of the State's trust funds may be invested in common stock and if market fluctuations cause this limit to be exceeded, after six months no more than 65% of the State's trust funds may remain invested in common stock. Other than these limits, the statutes of the State permit investment in securities under the "Prudent Investor" rule. See also PENSION AND RETIREMENT SYSTEMS herein.

#### STATE GENERAL FUND

The State finances most of its operations through its General Fund. However, certain State functions, such as the State's transportation budget, are financed through other State funds. See OTHER FUNDS, **DEBT AND LIABILITIES** herein. For budgetary purposes, the State's General Fund is accounted for on a modified cash basis of accounting (the "budgetary-basis"), which differs from generally accepted accounting principles ("GAAP"). For an explanation of the differences between the budgetary-basis and GAAP based accounting, see FINANCIAL PROCEDURES — Accounting Procedures herein. The State is not presently required to prepare GAAP financial statements, although it has prepared such statements annually since 1988. GAAP based audited financial statements for all civil list funds of the State for the fiscal year ending June 30, 2009 are included as Appendix III-C to this Annual Information Statement. The State gives no assurance that it will continue to prepare GAAP based financial statements in the future. Budgetary-basis financial statements for the General Fund audited for the fiscal years ending June 30, 2005 through June 30, 2009 are included in Appendix III-D to this Annual Information Statement. The audited final budgetary-basis results for the fiscal year ending June 30, 2009, the adopted budgets for the fiscal years ending June 30, 2010 and June 30, 2011 and the estimated (as of December 31, 2009) budget for the fiscal year ending June 30, 2010 are included as Appendix III-E to this Annual Information Statement. Unless otherwise stated, amounts set forth in the discussion which follows under this caption STATE GENERAL FUND refer to such amounts as calculated on the budgetary-basis of accounting.

#### **General Fund Revenues**

#### Forecasted, Adopted and Historical Revenues

**Procedure For Forecasting Revenues.** Revenue forecasting in Connecticut incorporates a blend of econometric modeling and economic advice obtained from an array of expert sources. Some of these major sources include: "Blue Chip Economic Indicators" which is a compilation of the consensus forecast for major national economic indicators from the top 50 economic and financial institutions; Moody's Economy.com, a nationally recognized econometric forecasting firm; and "The Connecticut Economy," a University of Connecticut quarterly review written and edited by widely known State economists.

Because of the vast number of variables that can impact the revenue forecast, the State considers forecasting to be a process and not a product. While the economic data from available sources is analyzed and used to anticipate overall direction and trends, the revenue forecast is generated through a consensus interpretation of all available data. Annual revenue estimates from the beginning of each year attempt to account for possible variations in economic activity during the year. Periodic economic data, such as seasonal adjustments to estimated personal income growth, or a monthly drop in employment, are analyzed on an ongoing basis. Adjustments are made when the aggregate values of such changes deviate beyond tolerable levels from aggregate and historical estimates. The State believes that the process followed in developing Connecticut's revenue forecast is consistent with approaches taken in many other states.

Consensus Revenue. Public Act 09-214 requires the Office of Policy and Management and the Office of Fiscal Analysis to issue consensus revenue estimates each year by October 15. The estimates must cover a five-year period that includes the current biennium and the three following fiscal years. It also requires the two offices, by January 15 and April 30 each year, to issue either (1) a consensus revision of their previous estimate or (2) a statement that no revision is needed. If the two agencies cannot arrive at a consensus estimate, they must issue separate ones. In such a case, the Comptroller must issue the consensus estimate based upon the separate estimates. The Comptroller's estimate must equal one of the separate estimates or fall between the two

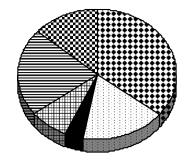
*Fiscal Year 2009-2010 and 2010-2011 Adopted Revenues.* General Fund revenues as forecasted at the adoption of the revised budget for the fiscal years ending June 30, 2010 and June 30, 2011 ("Adopted Revenues") are reflected in **Appendix III-E** to this Annual Information Statement. The State, as of the forecast

date, expected to derive approximately 62.9 percent and 62.0 percent, respectively, of its General Fund revenues from taxes during the 2009-10 fiscal year and the 2010-11 fiscal year. The final budgetary-basis results for the fiscal year ending June 30, 2009, the revised adopted budget and the estimated budgetary basis results (as of December 31, 2009) for the fiscal year ending June 30, 2010 and the revised adopted budget for the fiscal year ending June 30, 2011 are included in **Appendix III-E** to this Annual Information Statement.

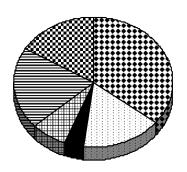
General Fund revenues are derived primarily from the collection of State taxes, including the personal income tax, the sales and use tax and the corporation business tax. Miscellaneous fees, receipts, transfers and unrestricted Federal grants account for most of the other General Fund revenue. A summary of anticipated General Fund revenue sources based on the Adopted Revenues, for the fiscal years ending June 30, 2010 and June 30, 2011, are set forth below:

#### **Adopted General Fund Revenues (In Millions)**

## Adopted Revenues 2009-2010 \$17,372.4<sup>(a)</sup>



#### Adopted Revenues 2010-2011 \$17.596.8<sup>(a)</sup>



| ***    | Personal Income Tax         | \$<br>6,630.7 | 35.6% |
|--------|-----------------------------|---------------|-------|
| :::::: | Sales and Use Tax           | 3,166.7       | 17.0% |
|        | Corporate Business Tax      | 721.6         | 3.9%  |
|        | Other Taxes <sup>(b)</sup>  | 1,498.5       | 8.1%  |
|        | Unrestricted Federal Grants | 4,051.8       | 21.8% |
| 588    | Other Non-Tax Revenues (c)  | 2,536.3       | 13.6% |

| Personal Income Tax         | \$ 6,654.7  | 35.4%   |
|-----------------------------|---|---|
| Sales and Use Tax           | 3,095.4   | 16.5%   |
| Corporate Business Tax      | 731.9   | 3.9%  |
| Other Taxes <sup>(b)</sup>  | 1,424.0   | 7.6%  |
| Unrestricted Federal Grants | 3,770.4   | 20.1%   |
| Other Non-Tax Revenues (c)  | 3,089.3   | 16.5%   |
|                             | Sales and Use Tax Corporate Business Tax Other Taxes <sup>(b)</sup> Unrestricted Federal Grants | Sales and Use Tax 3,095.4 Corporate Business Tax 731.9 Other Taxes <sup>(b)</sup> 1,424.0 Unrestricted Federal Grants 3,770.4 |

Note: Totals may not add to 100% due to rounding.

SOURCE: Public Act No. 09-3 of the June 2009 Special Session; Public Act No. 09-8 of the September 2009 Special Session; Public Act No. 09-7 of the September 2009 Special Session; Public Act No. 09-5 of the September 2009 Special Session.

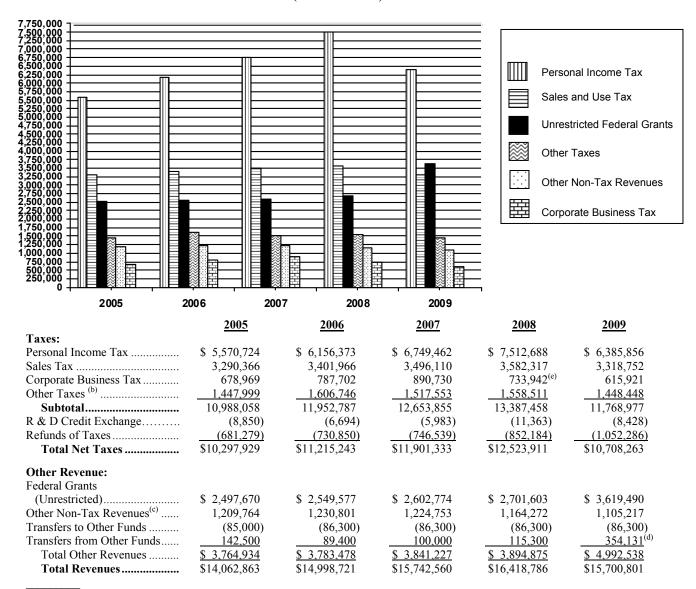
<sup>(</sup>a) The pie charts reflect the total of the listed tax and revenue amounts of \$18,606.3 million for fiscal year 2009-10 and \$18,779.1 million for fiscal year 2010-11 and do not reflect tax refunds and transfers to other funds of \$1,233.9 million for fiscal year 2009-10 and \$1,182.3 million for fiscal year 2010-11. See **Appendix III-E** for anticipated adjustments to adopted tax revenues. The charts do not reflect any results of the Governor's deficit mitigation plans or the results of the November 24, 2008 Special Session of the General Assembly.

<sup>(</sup>b) Other taxes are comprised of inheritance and estate taxes, taxes on gross receipts of public service corporations, on net direct premiums of insurance companies, on oil companies, on cigarettes and alcoholic beverages, on real estate transfers, on admissions and dues, on nursing home providers and other miscellaneous taxes. See **Appendix III-E**.

<sup>(</sup>c) Other non-tax revenues are comprised of special revenue transfers, Indian gaming payments, licenses, permits and fees, sales of commodities and services, rents, fines and escheats, investment income, other miscellaneous revenues and designated Tobacco Settlement Revenues and special transfers to the resources of the General Fund. See **Appendix III-E**.

*Historical General Fund Revenues*. Actual General Fund revenues for the fiscal years ending June 30, 2005 through 2009 are set forth in **Appendix III-D** to this Annual Information Statement. A summary of the composition of General Fund gross revenues for0the last five fiscal years is illustrated below:

#### General Fund Revenues<sup>(a)</sup> Fiscal Year Ending June 30 (In Thousands)



<sup>(</sup>a) The bar graph reflects the total of the listed tax and revenue amounts and does not reflect the listed adjustments for tax refunds and transfers to or from other funds. See **Appendix III-D** for adjustments to revenues.

SOURCE: 2005, 2006, 2007, 2008 and 2009 Annual Reports of the State Comptroller.

<sup>(</sup>b) Other taxes are comprised of inheritance and estate taxes, taxes on gross receipts of public service corporations, on net direct premiums of insurance companies, on oil companies, on cigarettes and alcoholic beverages, on real estate transfers, on admissions and dues, on nursing home providers and other miscellaneous taxes.

<sup>(</sup>c) Other non-tax revenues are comprised of special revenue transfers, Indian gaming payments, licenses, permits and fees, sales of commodities and services, rents, fines and escheats, investment income and other miscellaneous revenues less refunds of payments.

<sup>(</sup>d) For Fiscal Year 2009, \$179.4 of reserved fund balance within the General Fund was released for Fiscal Year 2009 operations and was posted under the "Transfer from Other Funds" category.

<sup>(</sup>e) For Fiscal Year ending June 30, 2008, the Corporation Business Tax accrual date was changed to the last day of July from August 15th (as in the prior fiscal years). The Corporation Business Tax is now consistent with other tax accruals. The Comptroller's decision to make this change is within her constitutional powers under Section 24, Article Fourth of the Connecticut State Constitution and her statutory powers under Public Act No. 08-111.

#### Components of Revenue

**Personal Income Tax.** The State imposes a personal income tax on the income of residents of the State (including resident trusts and estates), part-year residents and certain non-residents who have taxable income derived from or connected with sources within Connecticut. The tax imposed is at the maximum rate of 6.5% on Connecticut taxable income. Depending on federal income tax filing status, the taxable year and Connecticut adjusted gross income, personal exemptions are available to taxpayers, ranging from \$12,000 to \$24,000, with the lower end of the range increasing annually to \$15,000 by taxable year 2015 for certain taxpayers. In addition, tax credits ranging from 1% to 75% of a taxpayer's Connecticut tax liability are also available depending upon federal income tax filing status, the taxable year and Connecticut adjusted gross income. Such exemptions and tax credits are phased out at certain higher income levels. Neither the personal exemption nor the tax credit described above is available to trusts or estates. Legislation enacted in 1995 effected a graduated rate structure beginning in tax year 1996 and revised for tax year 2009. Under this revised structure, the top rate remains at 6.5% with a rate of 3% applicable to taxable income up to certain amounts. The first \$20,000 of taxable income for a joint filer and the first \$10,000 of taxable income for a single filer is taxed at the 3% rate. In addition, an income tax credit for property taxes paid of \$350 per filer beginning with the tax year commencing January 1, 2003 was increased to \$500 per filer for tax years beginning on or after January 1, 2006. Taxpayers also are subject to a Connecticut minimum tax based on their liability, if any, for payment of the federal alternative minimum tax.

Sales and Use Taxes. The Sales Tax is imposed, subject to certain limitations, on the gross receipts from certain transactions within the State of persons engaged in business in the State, including (a) sales at retail of tangible personal property, (b) the rendering of certain services, (c) the leasing or rental of tangible personal property to special order or with materials furnished by the consumer, (e) the furnishing, preparation or serving of food, meals, or drinks, and (f) the transfer of occupancy of hotel or lodging house rooms for a period not exceeding thirty consecutive calendar days. The Use Tax is imposed, with certain exceptions, on the consideration paid for certain services or purchases or rentals of tangible personal property used within the State pursuant to a transaction not subject to the Sales Tax. The tax rate for the Sales and Use Taxes is 6%. A separate rate of 12% is charged on the occupancy of hotel rooms. Various exemptions from the Sales and Use Taxes are provided, based on the nature, use or price of the property or services involved or the identity of the purchaser. Tax returns and accompanying payments with respect to revenues from these taxes are generally due monthly on or before the last day of the month next succeeding the taxable month.

Corporation Business Tax. The Corporation Business Tax is imposed on any corporation, joint stock company or association, any dissolved corporation that continues to conduct business, any electric distribution company or fiduciary of any of the foregoing which carries on or has the right to carry on business within the State or owns or leases property or maintains an office within the State or is a general partner in a partnership or a limited partner in a limited partnership, except an investment partnership, that does business, owns or leases property or maintains an office within the State. Certain financial services companies and domestic insurance companies are exempt from this tax. The Corporation Business Tax provides for three methods of computation. The taxpayer's liability is the greatest amount computed under any of the three methods.

The first method of computation is a tax measured by the net income of a taxpayer (the "Income-Base Tax"). Net income means federal gross income with limited variations less certain deductions, most of which correspond to the deductions allowed under the Internal Revenue Code of 1986, as amended from time to time. The Income-Base Tax had been levied at the rate of 10.75% in 1996 and was phased down over subsequent years to 7.5% for taxable years commencing on and after January 1, 2000. The second method of computing the Corporation Business Tax is an alternative tax on capital. This alternative tax is determined either as a specific maximum dollar amount or at a flat rate on a defined base, usually related in whole or in part to its capital stock and balance sheet surplus, profit and deficit. The third method of computing the Corporation Business Tax is the minimum tax which is a flat \$250. Corporations must compute their tax liability under all three methods, determine which calculation produces the greatest tax, and pay that amount to the State. In

2002 the State limited corporation credits from reducing tax liability by more than 70%. The State imposed a one time corporation business tax surcharge of 20% for income year 2003, 25% for income year 2004, 20% for income year 2006. There was no corporation business tax surcharge for income year 2005, 2007 or 2008. For income year 2009, 2010 and 2011 a corporation business tax surcharge of 10% has been imposed for businesses with over \$100 million in federal adjusted gross income.

A \$250 charge is levied on LLCs, LLPs and S corporations. The tax extends to single-member LLCs that are not considered entities separate from their owners for federal tax purposes.

*Other Taxes.* Other tax revenues are derived from estate taxes, taxes on gross receipts of public service companies, taxes on net direct premiums of insurance companies, taxes on oil companies, cigarette and alcoholic beverage excise taxes, real estate conveyance taxes, taxes on admissions and dues, taxes on nursing home providers and other miscellaneous tax sources.

Federal Grants. Depending upon the particular program being funded, federal grants in aid are normally conditioned, to some degree, on resources provided by the State. Most unrestricted federal grant revenue is expenditure driven. The largest federal grants in fiscal year 2008-09 were made for the purposes of providing medical assistance payments to low income individuals and temporary assistance to needy families. The State also receives certain restricted federal grants which are not reflected in annual appropriations but which nonetheless are accounted for in the General Fund. The American Recovery and Reinvestment Act (ARRA) provides the State with increased Medicaid and Title IV-E grants as well as new funding for education, transportation, and other general government functions in fiscal years 2009, 2010 and 2011. In addition, the State receives certain federal grants which are not accounted for in the General Fund but are allocated to the Transportation Fund, various Capital Project Funds and other funds.

*Other Non-Tax Revenues*. Other non-tax revenues are derived from special revenue transfers; Indian gaming payments; licenses, permits and fees; sales of commodities and services; rents, fines and escheats; investment income; other miscellaneous revenue sources; and designated Tobacco Settlement Revenues.

#### **General Fund Expenditures**

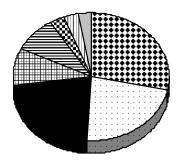
#### Appropriated and Historical Expenditures

Fiscal Year 2009-2010 and 2010-2011 Appropriated Expenditures. State expenditures are categorized for budget and appropriation purposes under ten functional headings, with expenditures by agency generally shown as subheadings in the following functional categories, listed in order of magnitude of expenditure for the current budget biennium: Human Services; Education, Libraries and Museums; Non-Functional (debt service and miscellaneous expenditures including fringe benefits); Health and Hospitals; Corrections; General Government; Judicial; Regulation and Protection of Persons and Property; Conservation and Development; and Legislative. State expenditures for Department of Transportation functions are generally paid from the Special Transportation Fund, not the General Fund. Occasionally, minor expenditures for transportation related expenditures are paid from the General Fund.

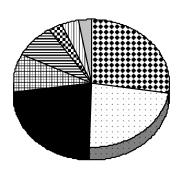
The revised adopted budgets for the fiscal years ending June 30, 2010 and June 30, 2011, the audited final budgetary-basis results for the fiscal year ending June 30, 2009, and the estimated (as of December 31, 2009) budgetary-basis results for the fiscal year ending June 30, 2010 are included as **Appendix III-E** to this Annual Information Statement. A summary of appropriated General Fund expenditures for the fiscal years ending June 30, 2010 and June 30, 2011 is set forth below.

#### **Appropriated General Fund Expenditures (In Millions)**

Appropriated Expenditures 2009-2010 \$17.370.6<sup>(a)</sup>



### Appropriated Expenditures 2010-2011 \$17,591.0<sup>(a)</sup>



| **** | Human Services                    | \$ 5,066.5 | 30.1% |
|------|-----------------------------------|------------|-------|
|      | Education, Libraries and Museums  | 4,023.4    | 23.9% |
|      | Non-Functional                    | 3,873.3    | 23.0% |
|      | Health and Hospitals              | 1,705.5    | 10.1% |
|      | Corrections                       | 1,568.8    | 9.3%  |
| **** | General Government                | 543.7      | 3.2%  |
|      | Judicial                          | 561.0      | 3.3%  |
|      | Other Expenditures <sup>(b)</sup> | 501.7      | 3.0%  |
|      |                                   |            |       |

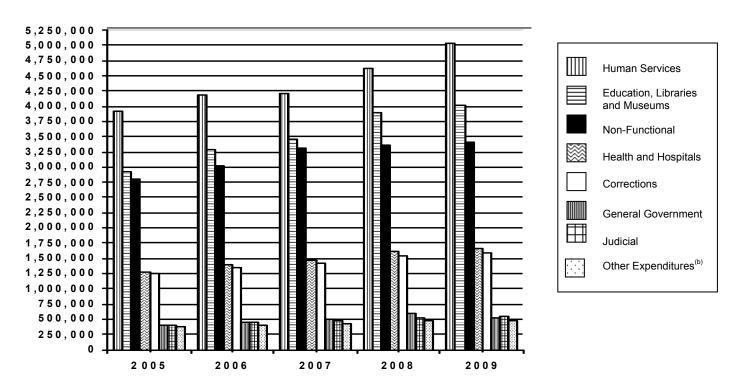
|              | Human Services                    | \$ 4,996.8 | 28.4% |
|--------------|-----------------------------------|------------|-------|
|              | Education, Libraries and Museums  | 4,103.6    | 23.3% |
|              | Non-Functional                    | 4,091.2    | 23.3% |
|              | Health and Hospitals              | 1,737.4    | 9.9%  |
|              | Corrections                       | 1,554.6    | 8.8%  |
| <b>*****</b> | General Government                | 553.4      | 3.1%  |
|              | Judicial                          | 579.1      | 3.3%  |
|              | Other Expenditures <sup>(b)</sup> | 505.1      | 2.9%  |
|              |                                   |            |       |

SOURCE: Public Act No. 09-3 of the June 2009 Special Session; Public Act No. 09-8 of the September 2009 Special Session; Public Act No. 09-5 of the September 2009 Special Session; Public Act No. 09-5 of the September 2009 Special Session.

<sup>(</sup>a) The pie charts reflect the total listed expenditures of \$17,843.9 million for fiscal year 2009-10 and \$18,121.4 million for fiscal year 2010-11, and do not reflect adjustments for unallocated lapses of \$473.3 million for fiscal year 2009-10 and \$530.4 million for fiscal year 2010-11. See **Appendix III-E** for anticipated adjustments to appropriated expenditures. The charts do not reflect any results of the Governor's deficit mitigation plan or the results of the November 24, 2008 Special Session of the General Assembly.

<sup>(</sup>b) Other expenditures are comprised of appropriations for Legislative, Regulation and Protection, Conservation and Development and Transportation.

**Historical General Fund Expenditures.** Actual General Fund expenditures for the fiscal years ending June 30, 2005 through 2009 are set forth in **Appendix III-D** to this Annual Information Statement. A summary of the composition of General Fund expenditures for the last five fiscal years is illustrated below:



General Fund Expenditures By Function<sup>(a)</sup>
Fiscal Year Ending June 30
(In Thousands)

|                                   | <u>2005</u>      | <u>2006</u>      |    | <u>2007</u> | <u>2008</u>      | <u>2009</u>      |
|-----------------------------------|------------------|------------------|----|-------------|------------------|------------------|
| Human Services                    | \$<br>3,908,030  | \$<br>4,181,893  | \$ | 4,221,641   | \$<br>4,629,658  | \$<br>5,041,515  |
| Education, Libraries and Museums  | 2,922,543        | 3,290,626        |    | 3,449,507   | 3,892,796        | 4,019,381        |
| Non-Functional                    | 2,793,571        | 3,022,667        |    | 3,311,597   | 3,356,538        | 3,399,404        |
| Health and Hospitals              | 1,283,235        | 1,392,263        |    | 1,473,779   | 1,606,711        | 1,662,540        |
| Corrections                       | 1,239,564        | 1,339,289        |    | 1,430,316   | 1,549,792        | 1,577,167        |
| General Government                | 409,138          | 442,518          |    | 500,641     | 602,849          | 520,115          |
| Judicial                          | 405,818          | 438,123          |    | 474,067     | 515,738          | 543,078          |
| Other Expenditures <sup>(b)</sup> | <br>371,804      | 392,237          | _  | 432,187     | 473,365          | 471,655          |
| Totals                            | \$<br>13,333,703 | \$<br>14,499,616 | \$ | 15,293,735  | \$<br>16,627,447 | \$<br>17,234,855 |

<sup>(</sup>a) The bar graphs and amounts listed do not reflect expenditure of restricted federal and other grants. See Appendix III-D.

SOURCE: 2005, 2006, 2007, 2008 and 2009 Annual Reports of the State Comptroller.

<sup>(</sup>b) Other expenditures are comprised of appropriations for Legislative, Regulation and Protection, Conservation and Development and Transportation.

#### Components of Expenditures

*Human Services*. Virtually all of the State expenditures for Human Services are allocated to the Department of Social Services for various programs and services, including Medicaid payments, Temporary Assistance to Families, and General Assistance payments.

*Education, Libraries and Museums*. Based upon the adopted budget for the 2009-10 fiscal year, approximately 67% of the State expenditures for Education, Libraries and Museums is allocated to the Department of Education, the largest share of which consists of payments to local governments. The remaining 33% consists of expenditures for higher education (including the University of Connecticut, the Connecticut State University System and the Regional Community-Technical Colleges), the Teachers' Retirement Board, the State Library, and services for the blind and deaf.

**Non-Functional.** Non-Functional State expenditures consist of debt service payments, State employee fringe benefit accounts and other miscellaneous appropriations.

**Health and Hospitals.** State expenditures for Health and Hospitals are allocated primarily for programs and services provided by the State Departments of Public Health, Developmental Services, and Mental Health and Addiction Services.

*Corrections.* Appropriations to the State Department of Correction and the Department of Children and Families comprise the largest portion of State expenditures for Corrections.

**General Government.** State expenditures for General Government may be classified into three categories: executive, financial administration and legal, the largest of which is expenditures for financial administration. Such expenditures are primarily for salaries and other miscellaneous expenses of various State departments.

*Judicial.* Judicial expenditures are comprised of salaries, expenses and payments for special programs of the Judicial Department and the Public Defender Services Commission.

**Regulation and Protection.** State expenditures for Regulation and Protection consist primarily of appropriations for the Department of Public Safety for salaries, equipment, training and other services and expenses. Other agencies and programs for which appropriations are made include the Police Officer Standards and Training Council, the Board of Firearms Permit Examiners, the Military Department, the Commission on Fire Prevention and Control, the Department of Consumer Protection, the Department of Labor, the Commission on Human Rights and Opportunities, the Office of Protection and Advocacy for Persons with Disabilities, and the Office of the Child Advocate.

**Conservation and Development.** State expenditures for Conservation and Development fall into three general categories: agriculture; development of historical sites, commerce and industry; and environment, the latter accounting for approximately 54% of all appropriations for Conservation and Development based upon the adopted budget for the 2009-10 fiscal year.

*Legislative.* Legislative expenditures are comprised primarily of salaries, equipment and other expenses necessary for Legislative Management and the Auditors of Public Accounts.

#### Expenditures by Type

General Fund appropriations and the State expenditures to which they relate are divided for both administrative and budgetary purposes among appropriation account categories based on the type of appropriation. Appropriation account types may be grouped conceptually into two broad categories: payments to third parties and costs of State administration. Payments to third parties consist of two major appropriation account types: payments to local governments, and payments to parties other than local governments (which include debt service payments for purposes of **Table 1**; see footnote 3 to **Table 1** below). Such payments to third parties amount to approximately 63% of total General Fund appropriations under the adopted budget for the 2009-10 fiscal year. Costs of State administration consist of three major appropriation account types: personal services, equipment, and other expenses. These expenditures are used directly to operate the facilities and programs of State agencies and include such items as salaries, wages, pension and other benefits for State employees; utility and fuel costs; food; institutional and office supplies; equipment; rent for office space and other facilities; and other current expenses. Appropriations for costs of State administration represent approximately 37% of all General Fund appropriations under the revised adopted budget for the 2009-10 fiscal year.

Appropriations categorized as payments to third parties are generally referred to for budgetary purposes as "fixed charges." Contractually required payments to third parties include debt service payments. Statutorily required payments to third parties include grants to local governments and individual beneficiaries under a wide variety of programs established by statute. The amount of such payments is generally either specifically set forth in the statutes in question or is calculated in accordance with a formula set forth in such statutes. Despite the characterization of these statutorily determined payments to third parties as "fixed charges," the Governor's budgetary recommendations routinely include proposed modifications in the amounts and formulas for calculating the amounts of such appropriations, and such modifications are often, in fact, adopted by the General Assembly. A summary of fixed charges is shown on **Table 1**. This summary includes a breakdown of total fixed charges into payments to local governments and total payments, as well as information as to the most significant types of expenditures in each category.

Table 1<sup>1</sup>
Fixed Charges - General Fund
Summarized by Function of Government and Expenditure Category
Including Major Expenditure Items
(In Thousands of Dollars)

|   | Fiscal Year 2007-08 (Actual) |                                     |                   | ear 2008-09<br>audited)             | Fiscal Year 2009-10 (Appropriated) |                                     |
|---|------------------------------|-------------------------------------|-------------------|-------------------------------------|------------------------------------|-------------------------------------|
|   | Total<br>Payments            | Payments<br>to Local<br>Governments | Total<br>Payments | Payments<br>to Local<br>Governments | Total<br>Payments                  | Payments<br>to Local<br>Governments |
| LEGISLATIVE   |                              |                                     |                   |                                     |                                    |                                     |
| Total – Legislative   | 313                          | 0                                   | 330               | 0                                   | 373                                | 0                                   |
| GENERAL GOVERNMENT  |                              |                                     |                   |                                     |                                    |                                     |
| Tax Relief for Elderly Renters<br>Property Tax Relief Elderly Circuit | 18,402                       | 0                                   | 20,311            | 0                                   | 22,000                             | 0                                   |
| BreakerP.I.L.O.T New Manufacturing                                    | 20,506                       | 20,506                              | 20,506            | 20,506                              | 20,506                             | 20,506                              |
| Machinery and Equipment   | 53,380                       | 53,380                              | 57,348            | 57,348                              | 57,348                             | 57,348                              |
| Undesignated  | 48,833                       | 19,290                              | 52,641            | 24,103                              | 40,637                             | 17,830                              |
| Total – General Government  | 122.719                      | 93.176                              | 130.495           | 101.957                             | 118.491                            | 95.684                              |

|   | Fiscal Year 2007-08  (Actual) |                                     |                   | ear 2008-09<br>audited)             | Fiscal Year 2009-10 (Appropriated) |                                     |  |
|---|-------------------------------|-------------------------------------|-------------------|-------------------------------------|------------------------------------|-------------------------------------|--|
|   | Total<br>Payments             | Payments<br>to Local<br>Governments | Total<br>Payments | Payments<br>to Local<br>Governments | Total Payments                     | Payments<br>to Local<br>Governments |  |
| REGULATION AND PROTECTION   |                               |                                     |                   |                                     |                                    |                                     |  |
| Total - Regulation and Protection CONSERVATION AND DEVELOPMENT                          | 1,272                         | 0                                   | 1,110             | 130                                 | 1,013                              | 0                                   |  |
| Total - Conservation and Development  | 37,171                        | 19,408                              | 34,983            | 17,875                              | 30,742                             | 13,954                              |  |
| HEALTH AND HOSPITALS  Employment Opportunities and Day Services (Dept. of Developmental |                               |                                     |                   |                                     |                                    |                                     |  |
| Services 2  Community Residential Services (Dept. of Developmental                      | 157,721                       | 0                                   | 162,299           | 0                                   | 177,494                            | 0                                   |  |
| Services <sup>2</sup> )Grants for Substance Abuse                                       | 373,714                       | 0                                   | 395,022           | 0                                   | 379,448                            | 0                                   |  |
| Services  | 28,191                        | 0                                   | 26,045            | 0                                   | 25,529                             | 0                                   |  |
| Grants for Mental Health Services   | 80,132                        | 0                                   | 79,339            | 0                                   | 77,894                             | 0                                   |  |
| Undesignated  | 51,548                        | 14,837                              | 52,795            | 15,961                              | 47,934                             | 14,900                              |  |
| Total - Health and HospitalsHUMAN SERVICES  | 691,306                       | 14,837                              | 715,500           | 15,961                              | 708,299                            | 14,900                              |  |
| Medicaid  | 3,470,656                     | 0                                   | 3,851,692         | 0                                   | 3,847,385                          | 0                                   |  |
| Old Age Assistance  | 32,573                        | 0                                   | 35,555            | 0                                   | 36,328                             | 0                                   |  |
| Aid to the Disabled Temporary Assistance to Families –                                  | 57,525                        | 0                                   | 58,942            | 0                                   | 60,649                             | 0                                   |  |
| TANF  Connecticut Pharmaceutical  Assistance Contract to the                            | 110,962                       | 0                                   | 112,605           | 0                                   | 117,435                            | 0                                   |  |
| Elderly  Medicaid - Disproportionate Share -  | 31,954                        | 0                                   | 31,464            | 0                                   | 10,280                             | 0                                   |  |
| Mental Health   | 105,935                       | 0                                   | 105,935           | 0                                   | 105,935                            | 0                                   |  |
| Connecticut Home Care Program Child Care Services -                                     | 57,861                        | 0                                   | 69,106            | 0                                   | 66,428                             | 0                                   |  |
| TANF/CCDBG  | 98,801                        | 0                                   | 93,119            | 0                                   | 103,872                            | 0                                   |  |
| Housing/Homeless Services<br>Disproportionate Share - Medical                           | 31,230                        | 0                                   | 40,495            | 0                                   | 44,051                             | 0                                   |  |
| Emergency Assistance DSH - Urban Hospitals in   | 57,725                        | 0                                   | 53,725            | 0                                   | 51,725                             | 0                                   |  |
| Distressed Municipalities State Administered General                                    | 31,550                        | 0                                   | 31,550            | 0                                   | 31,550                             | 0                                   |  |
| Assistance Medicare Part D Supplemental   | 184,049                       | 0                                   | 203,186           | 0                                   | 244,024                            | 0                                   |  |
| Needs   | 22,862                        | 0                                   | 25,264            | 0                                   | 3,120                              | 0                                   |  |
| Hospital Hardship Fund  | 28,647                        | 0                                   | 7,953             | 0                                   | 0                                  | 0                                   |  |
| Undesignated  | 71,847                        | 6,468                               | 73,378            | 6,453                               | 71,777                             | 7,018                               |  |
| Total - Human Services  | 4,394,177                     | 6,468                               | 4,793,969         | 6,453                               | 4,794,559                          | 7,018                               |  |

|   | Fiscal Year 2007-08<br>(Actual) |                                     |                | ear 2008-09<br>audited)             | Fiscal Year 2009-10 (Appropriated) |                                     |  |
|---|---------------------------------|-------------------------------------|----------------|-------------------------------------|------------------------------------|-------------------------------------|--|
| EDUCATION, LIBRARIES AND  | Total<br>Payments               | Payments<br>to Local<br>Governments | Total Payments | Payments<br>to Local<br>Governments | Total Payments                     | Payments<br>to Local<br>Governments |  |
| MUSEUMS   |                                 |                                     |                |                                     |                                    |                                     |  |
| Charter Schools   | 34,880                          | 0                                   | 41,655         | 0                                   | 48,152                             | 0                                   |  |
| Adult Education   | 19,620                          | 19,620                              | 19,567         | 0                                   | 20,594                             | 20,594                              |  |
| Transportation of School Children   | 47,964                          | 47,964                              | 47,975         | 47,975                              | 47,964                             | 47,964                              |  |
| Education Equalization Grants   | 1,808,802                       | 1,808,802                           | 1,882,944      | 1,882,944                           | 1,889,609                          | 1,889,609                           |  |
| Priority School Districts   | 127,061                         | 127,061                             | 114,417        | 114,417                             | 117,237                            | 117,237                             |  |
| Excess Cost - Student Based   | 129,835                         | 129,835                             | 140,045        | 140,045                             | 120,491                            | 120,491                             |  |
| Magnet Schools  | 109,750                         | 109,750                             | 128,613        | 128,613                             | 148,108                            | 148,108                             |  |
| Connecticut Independent College<br>Student Grant<br>Connecticut Aid for Public College          | 23,914                          | 0                                   | 23,397         | 0                                   | 23,914                             | 0                                   |  |
| Students  | 30,208                          | 0                                   | 30,208         | 0                                   | 30,208                             | 0                                   |  |
| Teachers' Retirement Contributions  | 518,560                         | 0                                   | 539,303        | 0                                   | 559,224                            | 0                                   |  |
| Undesignated  | 126,992                         | 62,555                              | 126,455        | 80,119                              | 98,176                             | 55,649                              |  |
| Total – Education   | 2,977,586                       | 2,305,587                           | 3,094,579      | 2,394,113                           | 3,103,677                          | 2,399,652                           |  |
| CORRECTIONS   | , ,                             | , ,                                 | , ,            | , ,                                 | , ,                                | , ,                                 |  |
| Community Support Services (Dept. of Correction) Board and Care for Children –                  | 35,481                          | 0                                   | 38,682         | 0                                   | 40,370                             | 0                                   |  |
| Adoption  | 71,884                          | 0                                   | 77,305         | 0                                   | 81,533                             | 0                                   |  |
| Board and Care for Children – Foster Board and Care for Children –                              | 112,224                         | 0                                   | 107,635        | 0                                   | 112,410                            | 0                                   |  |
| Residential   | 191,692                         | 0                                   | 196,143        | 0                                   | 189,341                            | 0                                   |  |
| Community KidCare   | 21,697                          | 0                                   | 23,233         | 0                                   | 25,946                             | 0                                   |  |
| Undesignated  | 92,688                          | 0                                   | 90,997         | 0                                   | 99,918                             | 0                                   |  |
| Total – Corrections   | 525,666                         | 0                                   | 533,995        | 0                                   | 549,518                            | 0                                   |  |
| NON FUNCTIONAL Debt Service (Including UConn 2000 and CHEFA Day Care                            |                                 |                                     |                |                                     |                                    |                                     |  |
| Security) <sup>3</sup> Reimbursement to Towns for Loss  | 1,413,035                       | 0                                   | 1,469,283      | 0                                   | 1,603,864                          | 0                                   |  |
| of Taxes on State Property<br>Reimbursement to Towns for Loss<br>of Taxes on Private Tax-exempt | 80,019                          | 80,019                              | 80,019         | 80,019                              | 73,519                             | 73,519                              |  |
| Property  | 122,430                         | 122,430                             | 122,430        | 122,430                             | 115,432                            | 115,432                             |  |
| Undesignated  | 424                             | 0                                   | 466            | 0                                   | 525                                | 0                                   |  |
| Total - Non Functional  | 1,615,908                       | 202,449                             | 1,672,198      | 202,449                             | 1,793,340                          | 188,951                             |  |
| Total - Fixed Charges   | 10,366,118                      | 2,641,925                           | 10,977,159     | 2,738,938                           | 11,100,012                         | 2,720,159                           |  |

Table 1 includes actual fixed charge expenditures for fiscal year 2007-08, unaudited fixed charge expenditures for Fiscal Year 2008-09, and appropriated fixed charge expenditures for fiscal year 2009-10.

SOURCE: Office of Policy and Management

<sup>&</sup>lt;sup>2</sup> The Department of Developmental Services was formerly known as the Department of Mental Retardation.

<sup>&</sup>lt;sup>3</sup> Under the old coding system, Debt Service was considered a fixed charge – one of the Payments to Other Than Local Governments. Under the new coding system, Debt Service is coded as an Other Current Expense. Debt Service is included in this table for consistency with past presentation.

#### Fiscal Year 2008-2009 Operations

Pursuant to the Comptroller's financial statements provided on December 31, 2009, as of June 30, 2009, General Fund revenues were \$15,700.8 million, General Fund expenditures and net miscellaneous adjustments were \$16,648.4 million and the General Fund deficit for the 2008-09 fiscal year was \$947.6 million. On December 3, 2009, the Treasurer issued \$915,795,000 notes for the purpose of funding the deficit, amounts to pay costs of issuance of such notes and certain interest payable or accrued on such notes.

The audited results for the final fiscal year 2008-09 operations of the General Fund have been outlined in **Appendix III-D** to this **Part III**.

#### **Budget for Fiscal Years 2009-2010 and 2010-2011**

On June 3, 2009, the General Assembly adjourned its regular 2009 session without adopting a fiscal year 2009-2011 biennial budget. Prior to adjournment, the General Assembly passed resolutions calling for a special session to take up matters related to adoption of a budget. The special session was immediately convened at the conclusion of the regular session. During the special session, the General Assembly passed a General Fund budget for the 2009-10 and 2010-11 fiscal years which was subsequently vetoed by the Governor.

The State continued to run its operations pursuant to Executive Orders which were issued by the Governor. Authorization to pay debt service on the State's general obligation bonds remained unaffected. The Executive Orders directed all department heads and executive branch employees to limit purchases of goods and services and directed all department heads to utilize personnel and other resources in an effective and efficient manner, giving priority to programs that provide direct care services, administer justice and protect the public health and safety. The Executive Orders covered the months of July, August and the portion of September until the approval of an appropriation act for the fiscal year commencing July 1, 2009.

In a special session, the General Assembly passed the biennial budget for fiscal years 2009-10 and 2010-11 which subsequently became law on September 8, 2009. The enacted budget, Public Act No. 09-3 of June 2009 Special Session, for fiscal year 2009-10 included General Fund revenues of \$17,375.4 million and net appropriations of \$17,374.6 million, resulting in a projected surplus of \$0.8 million. The budget for fiscal year 2010-11 included General Fund revenues of \$17,591.9 million and net appropriations of \$17,591.0 million, resulting in a projected surplus of \$0.9 million.

The enacted biennial budget raised net revenues from three major resources: 1) Grants from the ARRA, 2) transfers from other State funds to the State's General Fund and securitizations, and 3) net increases in taxes and miscellaneous fees. Federal grants from the ARRA for human services, education, and other economic related stimulus programs totaled \$878.9 million in fiscal year 2009-10 and \$594.8 million in fiscal year 2010-11. Major revenues from transfers of other State funds to the State's General Fund and securitizations included (i) transferring Budget Reserve Funds by \$1,039.7 million in fiscal year 2009-10 and \$342.0 million in fiscal year 2010-11, and (ii) securitizing \$1,290.7 million in fiscal year 2010-11 as amended by Public Act No. 09-7 of the September 2009 Special Session. The significant tax changes included: (i) an increase in the highest income tax rate to 6.5% from 5% for those with taxable incomes over \$1 million for joint filers, \$800,000 for heads of households, and \$500,000 for single filers and married people filing separately, raising approximately \$594.0 million in fiscal year 2009-10 and \$400.0 million in fiscal year 2010-11; (ii) an imposition of a 10% corporation tax surcharge for the 2009, 2010, and 2011 income years on companies that have (1) \$100 million or more in annual gross income in those years and (2) tax liability that exceeds the \$250 minimum, raising approximately \$74.1 million in fiscal year 2009-10 and \$41.1 million in fiscal year 2010-11; (iii) an increase in the cigarette tax rate from \$2.00 per pack to \$3.00 per pack, raising approximately \$94.9 million in fiscal year 2009-10 and \$112.4 million in fiscal year 2010-11; (iv) changes in various fees, raising approximately a net total of \$108.5 million in fiscal year 2009-10 and \$105.9 million in fiscal year 2010-11, and (v) cuts in taxes, including (1) a reduction in the sales and use tax rate to 5.5% from

6%, and (2) a reduction in the estate and gift tax. The reduction of the sales and use tax rate effective January 1, 2010 was expected to result in a revenue loss of approximately \$129.5 million in fiscal year 2009-10 and \$268.0 million in fiscal year 2010-11. However, if any cumulative monthly financial statement issued by the Comptroller before January 1, 2010 indicates that the estimated gross tax revenue to the General Fund to the end of the fiscal year ending June 30, 2010 is at least 1% less than the adopted gross tax revenue to the General Fund for fiscal year 2009-10, the tax rate would remain at 6%. If any cumulative monthly financial statement issued after January 1, 2010, and on or before June 30, 2010, indicates that the estimated gross tax revenue to the General Fund to the end of the fiscal year ending June 30, 2010 is at least 1% less than the adopted gross tax revenue to the General Fund, the tax rate would remain at 6%. On the estate and gift taxes, the enacted law (i) increased the threshold for the value of an estate or gift subject to the estate and gift taxes from \$2 million to \$3.5 million; (ii) reduced the marginal tax rates by 25%; and (iii) eliminated the tax cliff. These three measures were expected to reduce revenues by approximately \$5.9 million in fiscal year 2009-10 and \$70.3 million in fiscal year 2010-11.

The significant changes in appropriations came from State employee personal services reductions, entitlement programs savings, and education grants reductions. Personal services reductions from concessions with a coalition of employee collective bargaining units included wage freezes and a Retirement Incentive Plan which were expected to save approximately \$191.0 million in fiscal year 2009-10 and \$193.7 million in fiscal year 2010-11. Savings from entitlement programs included (i) eliminating nursing home rate increases in reimbursement levels under Medicaid, saving approximately \$113.2 million in fiscal year 2009-10 and \$162.2 million in fiscal year 2010-11, (ii) reducing managed care organization capitation rates by 6% under both HUSKY A and HUSKY B, saving approximately \$50.1 million in fiscal year 2009-10 and \$51.8 million in fiscal year 2010-11, and (iii) managing services for aged, blind and disabled individuals who are currently receiving care under the Medicaid fee-for-service program, saving approximately \$27.8 million in fiscal year 2009-10 and \$80.0 million in fiscal year 2010-11. Education reductions included cuts of grants to (i) the Excess Cost program that reimburses funds to towns, saving approximately \$13.4 million each for both fiscal years 2009-10 and 2010-11, (ii) the Priority School District program that assists the neediest communities and funds School Readiness program, reduced \$6.9 million each for both fiscal years 2009-10 and 2010-11, and (iii) the Reading Success program designed to improve kindergarten through grade three reading was eliminated, saving the State \$2.4 million each for both fiscal years 2009-10 and 2010-11.

In addition, the budget for fiscal year 2010-11 required the Treasurer and the Secretary of the Office of Policy and Management to jointly develop a financing plan that would result in net proceeds of up to \$1,290.7 million to be used as general revenues of the State during such fiscal year, which may include securitizations as discussed above. The budget also required the Treasurer and the Secretary of the Office of Policy and Management to jointly develop a plan to sell assets of the State that would result in net proceeds of up to \$15 million to be used as general revenues of the State during the 2009-10 fiscal year and \$45 million to be used as general revenues of the State during the 2010-11 fiscal year. In addition, the budget for fiscal year 2009-10 required a reduction of \$473.3 million in expenses from budgeted amounts. The biennial budget for fiscal years 2009-10 (revised per Public Act No. 09-3 of the June 2009 Special Session and subsequent revisions as amended by Public Act No. 09-8 of the September 2009 Special Session, Public Act No. 09-5 of the September 2009 Special Session, and Public Act No. 09-7 of the September 2009 Special Session) and 2010-11 has been outlined in **Appendix III-E** to this **Part II**.

The budget was \$840.9 million below the expenditure cap in fiscal year 2009-10 and \$589.9 million below the expenditure cap in fiscal year 2010-11.

#### Fiscal Year 2009-2010 Operations

Pursuant to Section 4-66 of the Connecticut General Statutes, the Office of Policy and Management provides estimates to the Comptroller by the twentieth day of each month of revenues and expenditures for the current fiscal year for use by the Comptroller in preparing the Comptroller's monthly

report. In the monthly estimates provided by the Office of Policy and Management for the General Fund for the 2009-10 fiscal year on October 20, 2009 (as of the period ending September 30, 2009 and not reflecting the elimination of the planned one-half percent sales tax reduction pursuant to Public Act No. 09-3 of the June Special Session which is projected to generate an additional \$129.5 million), November 20, 2009 (as of the period ending October 31, 2009 and not reflecting the elimination of the planned one-half percent sales tax reduction pursuant to Public Act No. 09-3 of the June Special Session which is projected to generate an additional \$129.5 million), December 21, 2009 (as of the period ending November 30, 2009 and does reflect the elimination of the planned one-half percent sales tax reduction pursuant to Public Act No. 09-3 of the June Special Session which is projected to generate an additional \$129.5 million), General Fund was estimated to have a deficit of \$388.5 million, \$466.5 million and \$327.9 million, respectively. In the monthly estimate provided by the Office of Policy and Management on January 20, 2010 for the General Fund for the 2009-10 fiscal year, as of the period ending December 31, 2009, General Fund revenues were estimated at \$17,029.5 million, General Fund expenditures and miscellaneous adjustments were estimated at \$17,530.0 million and the General Fund was estimated to have a deficit of \$500.5 million. In the monthly estimate provided by the Office of Policy and Management on February 22, 2010 for the General Fund for the 2009-10 fiscal year, as of the period ending January 31, 2010, General Fund revenues were estimated at \$17,029.5 million, General Fund expenditures and miscellaneous adjustments were estimated at \$17,533.4 million and the General Fund was estimated to have a deficit of \$503.9 million. The next monthly report of the Office of Policy and Management is expected on March 22, 2010 and no assurances can be given that the estimates in such report will match the Office of Policy and Management's prior estimates.

By statute, the State's fiscal position is reported monthly by the Comptroller. In her monthly reports dated November 1, 2009, December 1, 2009 and January 4, 2010, the Comptroller estimated deficits in the General Fund for the 2009-10 fiscal year of \$624 million (as of the period ending September 30, 2009 and not reflecting the elimination of the planned one-half percent sales tax reduction pursuant to Public Act No. 09-3 of the June Special Session which is projected to generate an additional \$129.5 million), \$549.5 million (as of the period ending October 31, 2009 and reflecting the elimination of the planned one-half percent sales tax reduction pursuant to Public Act No. 09-3 of the June Special Session which is projected to generate an additional \$129.5 million) and \$513.3 million (as of the period ending November 30, 2009 and reflecting the elimination of the planned one-half percent sales tax reduction pursuant to Public Act No. 09-3 of the June Special Session which is projected to generate an additional \$129.5 million). In the Comptroller's monthly report dated February 1, 2010, the Comptroller estimated a General Fund deficit for the 2009-10 fiscal year of \$515.0 million as of the period ending December 31, 2009. This estimate reflects the elimination of the planned one-half percent sales tax reduction pursuant to Public Act No. 09-3 of the June Special Session which is projected to generate an additional \$129.5 million. The next monthly report of the Comptroller is expected on March 1, 2010, and no assurances can be given that the estimates in such report will match the Office of Policy and Management's estimates or the Comptroller's prior estimates.

The above projections are only estimates and the information in the monthly letters of the Office of Policy and Management to the Comptroller and in the Comptroller's monthly reports contain only estimates and no assurances can be given that future events will materialize as estimated or that subsequent estimates, adjustments or audit or actions of the General Assembly will not indicate changes in the final result of the fiscal year 2009-10 operations of the General Fund.

The Governor may generally reduce budget allotment requests within certain prescribed limits and has done so for the current fiscal year. Additionally, pursuant to Section 4-85 of the Connecticut General Statutes, whenever the cumulative monthly financial statement issued by the Comptroller indicates a projected General Fund deficit greater than one percent of the total General Fund appropriations, the Governor is required within thirty days to file a report with the joint standing committees of the General Assembly on appropriations and on finance, revenue and bonding. The report shall include a plan which the Governor shall implement to modify agency allotments to the extent necessary to prevent a deficit. Should such plan result in a reduction of more than five percent of total appropriations, approval of the General Assembly would be required. The Governor was required to file such report as a result of the deficit projection included in the

Comptroller's November 1, 2009 report. On November 24, 2009, Governor Rell delivered her plan to address a potential deficit of \$466.5 million in the General Fund for fiscal year 2009-10 to the General Assembly. Pursuant to Public Act No. 09-3 of the June 2009 Special Session, since the Comptroller certified that state tax revenues for fiscal year 2009-10 will not be within 1 percent of original projections, the plan to reduce the State sales tax rate by 0.5 percentage points did not take effect in January 2010. The elimination of the rate reduction precluded an estimated revenue loss of \$129.5 million, leaving a deficit of \$337.0 million still to be closed. The deficit mitigation plan included spending cuts made under the Governor's authority and those requiring legislative approval, additional fund transfers, and reductions in municipal aid.

In addition to \$31.6 million in rescissions to agency budgets announced on November 5, 2009, the Governor's plan called for an additional \$19.3 million in rescissions and \$16.8 million in program cuts that the Governor can order on her own authority, including reductions in certain programs and delays in the implementation of others. The Governor's plan also recommended \$116.3 million in program reductions that will require legislative approval, including reductions in a number of grants and reductions in Medicaid provider rates. The deficit mitigation plan anticipated a lapse of \$16.1 million above the level in the Office of Policy and Management's November 20, 2009 letter to the Comptroller, and a gain of about \$200,000 from the sale of surplus State cars. The plan called for intercepting \$52.8 million from accounts such as the Citizens Election Fund, the Stem Cell Research Fund, and the Tobacco and Health Trust Fund. The plan also called for a reduction of 3 percent in state aid to municipalities, saving the State approximately \$84.0 million. In late December, the General Assembly passed certain deficit mitigation measures which were subsequently vetoed by the Governor. The Governor is expected to submit to the General Assembly a revised deficit mitigation package by March 1, 2010.

#### **Midterm Budget Adjustments**

Per Section 4-71 of the Connecticut General Statutes, the Governor is required to submit a status report to the General Assembly on the biennial budget enacted in the previous year. The status report shall include any recommendations for adjustments and revisions to the enacted budget.

On February 3, 2010 the Governor submitted to the General Assembly a status report including detailed projections of expenditures and revenues and proposed Midterm Budget Adjustments for fiscal year 2010-11. The midterm budget adjustments incorporated the January 15<sup>th</sup> consensus revenue forecast as a baseline and anticipated additional revenue of \$422.3 million for total revenue collections of \$17,566.5 million. General Fund appropriations were reduced by \$28.6 million to \$17,566.1 million resulting in a projected budget surplus of \$0.4 million.

The Governor's proposed midterm budget adjustments assume \$422.3 million in additional revenue. Of that total, \$365.6 million is due to federal grants anticipated from an extension of the American Recovery and Reinvestment Act for both Medicaid and education funding. The Governor's proposal also assumes the implementation of Keno gaming in the State expected to generate \$20 million in fiscal year 2010-11 and \$15 million in transfers from other funds of the State to the General Fund. All other proposed revenue changes net to \$21.7 million.

In regards to expenditures, the Governor's proposed midterm budget adjustments add \$156.3 million in the Department of Social Services to reflect current expenditure and caseload trends and add \$72.5 million to fully fund the HUSKY capitation payment. Pursuant to an agreement with the State employees' bargaining agent coalition, the Governor's proposal assumes savings of \$100 million by reducing the required contribution to the State Employees' Retirement Fund. The Governor's proposed budget remains \$485.1 million below the expenditure cap.

The Governor's proposed midterm budget adjustments include an increase of \$131 million in general obligation bond authorizations to take effect in fiscal year 2010-11 and cancellation of \$388.7 million

of prior general obligation bond authorizations. The Governor's recommendations also include an increase of \$4.825 million in special transportation obligation bond authorizations.

Also on February 3<sup>rd</sup>, the Office of the State Treasurer and the Office of Policy and Management released a report required by the originally adopted budget regarding a \$1.29 billion securitization plan for fiscal year 2010-11. The plan outlines options for the General Assembly to consider which includes the securitization of certain non-General Fund electric rate charges, lottery revenues, tobacco settlement revenues and certain existing General Fund revenues among others and also includes the consideration of selling major State assets. The Governor's proposed midterm budget adjustments assumes the successful completion of the \$1.29 billion securitization which requires the enactment of legislation by the General Assembly. The General Assembly is expected to deliberate on the Governor's proposed revisions and securitization plan and adjourn by May 5, 2010.

#### **General Fund Budget History**

**Table 2** summarizes the results of operation of the General Fund on the budgetary-basis. Summaries of actual revenues and expenditures on the budgetary (modified cash) basis for the fiscal years 2005 through 2009 are set forth in **Appendix III-D** to this Annual Information Statement.

# TABLE 2 General Fund Summary of Operating Results — Budgetary (Modified Cash) Basis (In Millions) Fiscal Years Ending June 30

|  | <u>2005</u>             | <u>2006</u>         | <u>2007</u>         | <u>2008</u>            | <u>2009</u>               |
|--|-------------------------|---------------------|---------------------|------------------------|---------------------------|
| Total General Fund Revenues <sup>(a)</sup>     | , ,                     | \$14,998.7          | \$ 15,742.6         | \$16,418.8             | \$15,700.8                |
| Net Appropriations/Expenditures <sup>(b)</sup> | 13,699.0                | 14,552.2            | 15,473.4            | 16,319.4               | 16,648.4                  |
| Operating Surplus/(Deficit)                    | \$ 363.9 <sup>(d)</sup> | <u>\$ 446.5</u> (e) | <u>\$ 269.2</u> (f) | \$ 99.4 <sup>(g)</sup> | \$ (947.6) <sup>(h)</sup> |

<sup>(</sup>a) Does not include Restricted Accounts and Federal and Other Grants. See Appendix III-D-6.

<sup>(</sup>b) Does not include expenditures for Restricted Accounts and Federal and Other Grants. Includes Amounts Reserved for Prior Year Appropriations Less Appropriations Carried Forward and Other Adjustments. See **Appendix III-D**.

<sup>(</sup>c) The entire surplus balance of \$302.2 million was reserved for transfer to the Budget Reserve Fund.

<sup>(</sup>d) The entire surplus balance of \$363.9 million was reserved for transfer to the Budget Reserve Fund.

<sup>(</sup>e) The entire surplus balance of \$446.6 million was reserved for transfer to the Budget Reserve Fund.

<sup>(</sup>f) The entire surplus balance of \$269.2 million was reserved for transfer to the Budget Reserve Fund.

<sup>(</sup>g) The entire surplus balance of \$99.4 million was reserved for spending in fiscal year 2008-09.

<sup>(</sup>h) The State Treasurer was given authority to fund, and did fund, the Fiscal Year 2009 General Fund deficit through economic recovery notes.

**Table 3** shows the reconciliation of the actual operations surplus (deficit) under the budgetary (modified cash) basis to the GAAP basis of accounting. Audited GAAP based financial statements for fiscal year 2009 are included in **Appendix III-C**.

TABLE 3
General Fund
Summary of Operating Results — Budgetary (Modified Cash) Basis vs. GAAP Basis
(In Millions)

#### **Fiscal Years Ending June 30**

|   | <u>2005</u> | <u>2006</u> | <u>2007</u> | <u>2008</u> | <u>2009</u>  |
|---|-------------|-------------|-------------|-------------|--------------|
| Modified Cash Basis Operating Surplus/(Deficit) | \$ 363.9    | \$ 446.5    | \$ 269.2    | \$          | \$ (947.6)   |
| Adjustments:                                    |             |             |             |             |              |
| Increases (decreases) in revenue accruals:      |             |             |             |             |              |
| Governmental Receivables                        | (98.2)      | 10.5        | (91.0)      | 63.5        | 284.0        |
| Other Receivables                               | (33.5)      | 25.7        | 177.9       | (302.0)     | 101.4        |
| (Increases) decreases in expenditure accruals:  |             |             |             |             |              |
| Accounts Payable and Other Liabilities          | (60.3)      | (37.7)      | 45.2        | 60.3        | (601.6)      |
| Salaries and Fringe Benefits Payable            | 61.0        | (22.3)      | (90.0)      | (14.0)      | 56.6         |
| Increase (decrease) in Continuing               |             |             |             |             |              |
| Appropriations                                  | 481.6       | 8.4         | 128.2       | (327.0)     | (415.3)      |
| Reclassification of equity adjustments          | 15.8        | 41.0        | 80.0        | 99.4        |              |
| Proceeds of Recovery Notes                      |             |             |             |             |              |
| Transfer of restricted resources                |             |             |             |             |              |
| Transfer of prior year surplus                  | (150.4)     | (15.8)      | (41.0)      |             | (179.4)      |
| GAAP Based Operating Surplus/(Deficit)          | \$ 579.9    | \$ 456.3    | \$ 478.5    | \$ (419.8)  | \$ (1,701.9) |

SOURCE: Comptroller's Office

**Table 4** sets forth on the budgetary (modified cash) basis the actual cumulative unreserved fund balance (deficit) for the General Fund for the last five fiscal years.

TABLE 4

General Fund

Unreserved Fund Balance — Budgetary (Modified Cash) Basis

#### (In Millions)

#### **Fiscal Years Ending June 30**

|  | <u>2005</u>   | <u>2006</u>   | <u>2007</u>   | <u>2008</u>   | <u>2009</u>       |
|--|---------------|---------------|---------------|---------------|-------------------|
| Operating Surplus/Deficit                    | \$ 363.9      | \$ 446.5      | \$ 269.2      | \$ 99.4       | \$ (947.6)        |
| <b>Fund Transfers and Reserves</b>           |               |               |               |               |                   |
| Transfers to Budget Reserve Fund             | 363.9         | 446.5         | 269.2         | 0.0           | 0.0               |
| Transfers from Budget Reserve Fund           |               |               |               |               |                   |
| Economic Recovery Note Debt Retirement       |               |               |               |               |                   |
| Reserve for Transfers to Budget Reserve Fund |               |               |               |               |                   |
| Reserve for Debt Service Appropriation       |               |               |               |               |                   |
| Reserve for Fiscal Year 2009 Operations      |               |               |               | 99.4          |                   |
| Reserve for Debt Avoidance                   |               |               |               |               |                   |
| Total Transfers/Reserves                     | 363.9         | 446.5         | 269.2         | 99.4          | (947.6)           |
| Unreserved Fund Balance                      |               |               |               |               |                   |
| Surplus/(deficit)                            | <u>\$ 0.0</u> | <u>\$ 0.0</u> | <u>\$ 0.0</u> | <u>\$ 0.0</u> | <u>\$ (947.6)</u> |

**Table 5** shows the reconciliation of the actual cumulative unreserved General Fund balance (deficit) under the budgetary (modified cash) basis to the GAAP basis of accounting for the last five fiscal years.

TABLE 5
General Fund

## Unreserved Fund Balance — Budgetary (Modified Cash) Basis vs. GAAP Basis (In Millions)

#### **Fiscal Years Ending June 30**

|  | 20     | <u>2005</u> <u>2006</u> |               | <u>006</u> | <u>2007</u> |         | <u>2008</u>   |         | <u>2009</u> |          |
|--|--------|-------------------------|---------------|------------|-------------|---------|---------------|---------|-------------|----------|
| Unreserved Fund Balance (Deficit)                  |        |                         |               |            |             |         |               |         |             |          |
| Modified Cash Basis                                | \$     | 0.0                     | \$            | 0.0        | \$          | 0.0     | \$            | 0.0     | \$          | (947.6)  |
| <b>GAAP Based Adjustments</b>                      |        |                         |               |            |             |         |               |         |             |          |
| Continuing Appropriations Available for            |        |                         |               |            |             |         |               |         |             |          |
| GAAP Liabilities                                   |        |                         |               |            |             |         |               |         |             |          |
| Additional Assets                                  |        |                         |               |            |             |         |               |         |             |          |
| Taxes Receivable                                   |        |                         |               |            |             |         |               |         |             |          |
| Income Tax Accrual Reduction                       | (3     | 300.3)                  | (             | 282.1)     |             | (271.0) | (             | (380.7) |             | (364.1)  |
| Eliminate Corporation Accrual                      | (      | (14.7)                  |               | (12.4)     |             | (7.1)   |               | (3.6)   |             | (11.2)   |
| Additional Taxes Receivable                        | _      | 6.4                     | _             | 8.0        | _           | 133.6   |               | 6.1     | _           | 4.1      |
| Net Increase (Decrease) Taxes                      | (3     | 308.6)                  | (             | 286.5)     |             | (144.5) | (             | (378.2) |             | (371.2)  |
| Net Accounts Receivable                            | 1      | 67.6                    |               | 152.6      |             | 146.0   |               | 237.6   |             | 199.6    |
| Federal and Other Grants Receivable <sup>(a)</sup> | 4      | 191.4                   |               | 501.9      |             | 410.9   |               | 474.5   |             | 758.5    |
| Due From Other Funds                               |        | 19.7                    |               | 22.2       |             | 22.7    |               | 20.3    |             | 27.1     |
| Total Additional Assets                            | \$ 3   | 370.1                   | \$            | 390.2      | \$          | 435.1   | \$            | 354.2   | \$          | 614.0    |
| Additional Liabilities                             |        |                         |               |            |             |         |               |         |             |          |
| Salaries and Fringe Payable                        | (1     | 72.7)                   | (             | 195.0)     |             | (285.0) | (             | (299.1) |             | (242.5)  |
| Accounts Payable—Department of                     | •      |                         | `             |            |             | ` ′     |               |         |             | , ,      |
| Social Services                                    | (7     | 707.0)                  | (             | 718.4)     |             | (628.1) | (             | (508.0) |             | (585.0)  |
| Accounts Payable—Trade & Other                     | (3     | 362.9)                  | (             | 372.9)     |             | (339.3) | (             | (473.2) |             | (891.0)  |
| Payable to Local Governments                       |        | -                       |               | -          |             | -       |               | -       |             | -        |
| Payable to Federal Government                      |        | (71.0)                  |               | (61.0)     |             | (67.9)  | (             | (121.1) |             | (146.1)  |
| Due to Other Funds                                 |        | (94.2)                  | (             | 101.6)     |             | (109.1) | (             | (102.0) |             | (105.2)  |
| Total Additional Liabilities                       | \$(1,4 | 107.8)                  | \$(1,         | 448.9)     | \$(1        | ,429.4) | \$(1,         | ,503.4) | \$(         | 1,969.8) |
| <b>Unreserved Fund Balance (Deficit)</b>           |        |                         |               |            |             |         |               |         |             |          |
| GAAP Basis   | \$(1,0 | <u> </u>                | <b>\$</b> (1, | 058.7)     | \$          | (994.3) | <b>\$</b> (1, | ,149.2) | \$ (2       | 2,303.4) |

<sup>(</sup>a) Primarily reimbursement for additional liabilities accrued to federal grant accounts or programs with federal participation, e.g., Medicaid.

**Table 6** sets forth on a GAAP basis the components of the fund balance for the General Fund for the last five fiscal years.

TABLE 6
General Fund Fund Balances-GAAP Basis
(In Millions)

#### **Fiscal Years Ending June 30**

|                                 | <u>2005</u> | <u>2006</u> | <u>2007</u> | <u>2008</u> | <u>2009</u> |  |  |
|---------------------------------|-------------|-------------|-------------|-------------|-------------|--|--|
| Reserved:                       |             |             |             |             |             |  |  |
| Petty Cash                      | \$ 1.0      | \$ 1.0      | \$ 1.0      | \$ 1.0      | \$ 1.0      |  |  |
| Budget Reserve                  | 666.0       | 1,112.5     | 1,381.7     | 1,381.7     | 1,381.7     |  |  |
| Loans & Advances to Other Funds | 23.3        | 20.6        | 18.0        | 9.7         | 9.8         |  |  |
| Restricted Purposes             | 15.9        | 41.0        | 80.0        | 179.4       | -           |  |  |
| Inventories                     | 34.0        | 39.3        | 34.0        | 25.3        | 24.3        |  |  |
| Continuing Appropriations       | 694.4       | 702.8       | 811.3       | 455.4       | 87.1        |  |  |
| Debt Service                    | <u>-</u> _  | <u>-</u> _  | <u>-</u> _  | <u>-</u> _  |             |  |  |
| Total                           | 1,434.6     | 1,917.2     | 2,326.0     | 2,052.5     | 1,503.9     |  |  |
| Unreserved:                     | (1,037.7)   | (1,058.7)   | (994.3)     | (1,149.2)   | (2,303.4)   |  |  |
| Total Fund Balance              | \$ 396.9    | \$ 858.5    | \$1,331.7   | \$ 903.3    | \$ (799.5)  |  |  |

#### STATE DEBT

#### **Constitutional Provisions**

The State has no constitutional limit on its power to issue obligations or incur debt other than it may borrow only for public purposes. There are no reported court decisions relating to State bonded debt other than two cases validating the legislative determination of the public purpose for improving employment opportunities and related activities. The State Constitution has never required a public referendum on the question of incurring debt. Therefore, State statutes govern the authorization and issuance of State debt, including the purpose, amount and nature thereof, the method and manner of the incurrence of such debt, the maturity and terms of repayment thereof, and other related matters.

#### **Types of State Debt**

Pursuant to various public and special acts the State has authorized a variety of types of debt. These types fall generally into the following categories: direct general obligation debt, which is payable from the State's General Fund; special tax obligation debt, which is payable from specified taxes and other funds which are maintained outside the State's General Fund; and special obligation and revenue debt, which is payable from specified revenues or other funds which are maintained outside the State's General Fund. In addition, the State has a number of programs under which the State provides annual appropriation support for, or is contingently liable on, the debt of certain State quasi-public agencies and political subdivisions. See **OTHER FUNDS, DEBT AND LIABILITIES** for information concerning debt and contingent liabilities on debt other than direct general obligation debt.

#### **State Direct General Obligation Debt**

#### General

Statutory Authorization and Security Provisions. In general, the State issues general obligation bonds pursuant to specific statutory bond acts and Section 3-20 of the General Statutes, the State general obligation bond procedure act. That act provides that such bonds shall be general obligations of the State and that the full faith and credit of the State of Connecticut are pledged for the payment of the principal of and interest on such bonds as the same become due. Such act further provides that, as a part of the contract of the State with the owners of such bonds, appropriation of all amounts necessary for the punctual payment of such principal and interest is made, and the Treasurer shall pay such principal and interest as the same become due.

There are no State Constitutional provisions precluding the exercise of State power by statute to impose any taxes, including taxes on taxable property in the State or on income, in order to pay debt service on bonded debt now or hereafter incurred. The constitutional limit on increases in General Fund expenditures for any fiscal year does not include expenditures for the payment of bonds, notes or other evidences of indebtedness. There are also no constitutional or statutory provisions requiring or precluding the enactment of liens on or pledges of State General Fund revenues or taxes, or the establishment of priorities for payment of debt service on the State's general obligation bonds. There are no express statutory provisions establishing any priorities in favor of general obligation bondholders over other valid claims against the State.

Statutory Debt Limit. Section 3-21 of the General Statutes provides that no bonds, notes or other evidences of indebtedness for borrowed money payable from General Fund tax receipts of the State shall be authorized by the General Assembly or issued except as shall not cause the aggregate amount of (1) the total amount of bonds, notes or other evidences of indebtedness payable from General Fund tax receipts authorized by the General Assembly but which have not been issued and (2) the total amount of such indebtedness which has been issued and remains outstanding, to exceed 1.6 times the total estimated General Fund tax receipts of

the State for the fiscal year in which any such authorization will become effective or in which such indebtedness is issued, as estimated for such fiscal year by the joint standing committee of the General Assembly having cognizance of finance, revenue and bonding. However, in computing the aggregate amount of indebtedness at any time, there shall be excluded or deducted revenue anticipation notes having a maturity of one year or less, refunded indebtedness, bond anticipation notes, borrowings payable solely from the revenues of a particular project, the balances of debt retirement funds associated with indebtedness subject to the debt limit as certified by the Treasurer, the amount of federal grants certified by the Secretary of OPM as receivable to meet the principal of certain indebtedness, all authorized and issued indebtedness to fund any budget deficits of the State for any fiscal year ending on or before June 30, 1991 and for the fiscal years ending June 30, 2002 and June 30 2003, all indebtedness authorized and issued pursuant Public Act No. 09-2 of the June 2009 Special Session in connection with the issuance of notes for the purpose of funding the deficit for the fiscal year ending June 30, 2009, all authorized debt to fund the Connecticut Development Authority's tax increment bond program, any indebtedness represented by agreements entered into pursuant to certain provisions of the General Statutes, provided the indebtedness in connection with which such agreements were entered into shall be included in such aggregate amount of indebtedness, any indebtedness issued for the purpose of meeting cash flow needs, and any indebtedness issued for the purpose of covering emergency needs in times of natural disaster. For purposes of the debt limit statute, all bonds and notes issued or guaranteed by the State and payable from General Fund tax receipts are counted against the limit, except for the exclusions or deductions described above. In addition, the amount of authorized but unissued debt for the UConn 2000 program is limited to the amount permitted to be issued under the cap. See Types of Direct General Obligation Debt — UConn 2000 Financing.

Under the General Statutes, the Treasurer is required to compute the aggregate amount of indebtedness as of January 1 and July 1 each year and to certify the results of such computation to the Governor and the General Assembly. If the aggregate amount of indebtedness reaches 90% of the statutory debt limit, the Governor shall review each bond act for which no bonds, notes or other evidences of indebtedness have been issued, and recommend to the General Assembly priorities for repealing authorizations for remaining projects.

The total tax receipts for the fiscal year beginning July 1, 2009 as last estimated by the General Assembly's joint standing committee on finance, revenue and bonding, and the calculation of the debt limit, the aggregate amount of outstanding debt and of authorized but unissued debt subject to such limit, and the debt incurring margin, all as of February 1, 2010, is described in the following table.

# TABLE 7 Statutory Debt Limit as of February 1, 2010

| Total General Fund Tax Receipts<br>Multiplier | \$10,927,600,000<br>1.6 |                  |
|---|-------------------------|------------------|
| Debt Limit                                    | 1.0                     | \$17,484,160,000 |
| Outstanding Debt <sup>(a)</sup>               | \$ 10,899,304,364       |                  |
| Guaranteed Debt <sup>(b)</sup>                | \$ 828,027,441          |                  |
| Authorized Debt <sup>(c)</sup>                | \$ 3,406,545,538        |                  |
| Total Subject to Debt Limit                   |                         | \$15,133,877,343 |
| Less Debt Retirement Funds <sup>(d)</sup>     | \$ 23,382,559           |                  |
| Aggregate Net Debt                            |                         | \$15,110,494,784 |
| Debt Incurring Margin                         |                         | \$ 2,373,665,216 |

<sup>(</sup>a) See **Table 8**. Includes accreted value of capital appreciation bonds. Excludes \$915,795,000 General Obligation Notes (Economic Recovery 2009 Series A), Pension Obligation Bonds, UConn 2000 Bonds, tax increment financings, short term revenue anticipation notes, CCEDA Bonds, CHFA Supportive Housing Bonds and lease financings other than the Middletown Courthouse and the Juvenile Training School.

SOURCE: State Treasurer's Office

State Bond Commission. The general obligation bond procedure act establishes the State Bond Commission and empowers it to authorize the issuance of general obligation bonds for purposes and in amounts and subject to other limits established by the legislature in a bond act. The Commission consists of the Governor, the Treasurer, the Comptroller, the Attorney General, the Secretary of the Office of Policy and Management ("OPM"), the Commissioner of the Department of Public Works, and the Co-Chairpersons and Ranking Minority Members of the Joint Standing Committee on Finance, Revenue and Bonding of the General Assembly. The Secretary of OPM serves as secretary to the Commission.

Subject to satisfaction of certain conditions, the Commission may authorize the issuance of general obligation bonds by the approving vote of at least a majority of the Commission, upon a finding that such authorization will be in the best interest of the State. Upon authorization, the principal amount of bonds so authorized is deemed an appropriation of such amount for such purpose or project and, subject to allotment thereof by the Governor, contracts may be awarded and obligations incurred with respect to the project or purpose, in amounts not exceeding the authorized principal amount, notwithstanding the fact that the contracts and obligations may at a particular time exceed the amount of the proceeds from the sale of such bonds received by the State up to that time. The Commission also determines the terms and conditions of the bonds authorized or delegates such determination to the Treasurer. The Commission generally meets monthly in formal session.

<sup>(</sup>b) See OTHER FUNDS, DEBT AND LIABILITIES – Contingent Liability Debt. Guarantees for certain outstanding debt of Southeastern Connecticut Water Authority and UConn 2000 Bonds. Excludes accreted value of UConn 2000 capital appreciation bonds.

<sup>(</sup>c) Includes guarantee for UConn 2000 Bonds authorized but unissued under cap for 2009-10 fiscal year.

<sup>(</sup>d) Includes debt service funds for self-liquidating debt issued to finance facilities at the University of Connecticut and Connecticut State University.

# Types of Direct General Obligation Debt

**Bond Acts.** Pursuant to various public or special bond acts, the General Assembly empowers the State Bond Commission to authorize bonds for a variety of projects or purposes. Each bond act is usually specific as to its projects or purposes and the amount of bonds to be issued therefor, although each bond act may contain several projects or purposes. Each bond act also usually sets forth a maximum maturity of the bonds.

The types of projects and purposes for which the State has authorized general obligation debt include the following: acquisition, construction, renovation and improvement of buildings and facilities for State departments and agencies, educational institutions, prisons, college and university facilities, library facilities and courthouses, acquisition of development rights to preserve open space and farmland, and the provision of grants and loans to promote economic development within the State. Some bonds authorized for university and college facilities are self-liquidating, and certain fees and charges collected by the college or university are set aside and used to service the debt on these bonds. Bonds are also authorized to fund a wide variety of grant programs. Such grants are made to local governments for local school construction projects or to finance a variety of local government, economic development, highway, bridge and other capital improvement projects. Certain bonds are authorized to finance grants and loans to local housing authorities and developers of affordable housing. Other general obligation debt finances grants and loans to municipalities for design and construction of water pollution control facilities, in addition to loans that are financed under the State's Clean Water revenue bond program.

**Teachers' Retirement Fund Pension Obligation Bonds.** Legislation passed in 2007 authorized the issuance of pension obligation bonds to fund up to \$2 billion of the unfunded accrued liability in the Teachers' Retirement Fund plus capitalized interest and issuance costs. In April 2008 the State issued \$2,276,578,270.75 of such bonds. The public act also requires the State to appropriate annually the actuarially-determined annual required contribution to the Teachers' Retirement Fund, while the bonds are outstanding. The bonds are general obligations of the State, but do not count against the State's debt limit.

*UConn 2000 Financing*. The General Assembly has enacted two acts for the financing of projects at the University of Connecticut. In 1995 the General Assembly established the University of Connecticut as a separate corporate entity and instrumentality of the State that is empowered to issue bonds and construct the infrastructure improvements contemplated by the act for the University of Connecticut. The estimated costs of the infrastructure improvements set forth in the act totaled \$1,250 million to be financed over a 10-year period. In 2002 the General Assembly extended the existing UConn 2000 financing program for an additional 10 years from July 1, 2005 through June 30, 2015 and increased the total estimated project costs to \$2,598 million. In 2007 the General Assembly extended the UConn 2000 financing program to June 30, 2016. The act authorized the University to borrow money to finance the UConn 2000 projects and to refund such financings. Such borrowings are to be general obligations of the University payable from any revenues or assets of the University and may be secured by pledges of the University's revenues or assets other than mortgages.

The UConn 2000 projects are to be financed by \$18 million general obligation bonds of the State and \$2,262 million bonds of the University which are secured by the State's debt service commitment, which is an annual amount for any debt service requirements when due and payable. The balance of the estimated cost of UConn 2000 projects may be met by the issuance of special obligation bonds of the University or from gifts or other revenue or borrowing resources of the University. Under the act, appropriations of all amounts of the State's debt service commitment are made out of the resources of the State's General Fund and the State Treasurer is obligated to make such payments. For this reason, all general obligation borrowings by the University are treated as part of the State's general obligation debt. The amount of the University's bonds which are secured by the State's debt service commitment is capped for each fiscal year, but any amount not used may be carried forward to future fiscal years. The cap does not apply to bonds issued to finance any special capital reserve fund or other debt service reserve fund, costs of issuance or capitalized interest. The amount of bonds issued by the University and secured by the State's debt service commitment, except for the

accreted value of any capital appreciation bonds, and the amount of bonds which are authorized to be issued in a fiscal year under the cap are counted against the State's debt limit.

The total amount of University bonds and State general obligation bonds authorized by the acts is approximately \$336.4 million less than the estimated costs of the infrastructure improvements set forth in the acts. This difference is expected to be addressed by capital cost reductions, deferring certain projects to a future date, and by securing additional funding sources, such as private fundraising and special obligation bonds. Special obligation bonds are to be secured by particular revenues of the University pledged therefore, are not subject to the cap on the University's general obligation bonds and are not counted against the State's debt limit.

The form of master resolution for bonds secured by the State's debt service commitment must be approved by the State Bond Commission, as must any substantive amendment thereto. Each resolution approved by the University to borrow money, including bonds secured by the State's debt service commitment, may be rejected by the Governor within thirty days of submission. All borrowing by the University is to be undertaken by the State Treasurer.

Lease Financing. The State has issued certificates of participation for the development of courthouse facilities and an energy facility at a juvenile training school, based upon State rental payments under a lease purchase agreement between the State and the project developer. The State has treated this method of lease financing as general obligation debt. However, the State has entered into other leasing arrangements for the development of government facilities which are not treated as general obligation debt, most often in circumstances where the lease is a standard lease or the State is not a participant in the securitization of rental payments under the lease.

Tax Increment Financing. In 1992 the General Assembly authorized the Connecticut Development Authority to issue tax increment bonds for certain types of economic development projects. Under the program the amount of such bonds that may be issued is limited so that the debt service on the bonds may not exceed the estimated increases in the sales tax and the admissions, cabaret and dues taxes generated by the project and allocated by the Authority for debt service on the bonds. Under the General Statutes, debt service on the bonds is required to be paid from such tax receipts (whether or not the actual tax receipts equal or exceed the estimated amount) and is deemed appropriated from the General Fund. The State has classified such tax increment bonds as general obligation debt. No such tax increment bonds may be issued without the approval of the State Bond Commission and no commitments for new projects under this program may be approved by the Authority on or after July 1, 2012.

Supportive Housing Financing. In 2005 the General Assembly directed the Connecticut Housing Finance Authority ("CHFA") in conjunction with other state agencies to develop a collaborative plan to create affordable housing and support services for specified eligible persons and families up to a specified number of units. The program is to be funded in part through mortgages, tax credits and grants from CHFA and the Department of Economic and Community Development. CHFA is authorized to issue bonds in support of the program and the State Bond Commission has authorized the Treasurer and OPM to enter into a contract to provide State assistance and pay debt service on the bonds in the form of payments of principal, interest, interest swap payments, liquidity fees, letter of credit fees, trustee fees and other similar bond-related expenses. Bonds supported by such state assistance shall not exceed \$105 million in the aggregate. Any provision in the contract providing for the payments of annual debt service will constitute a full faith and credit obligation of the State, and any bonds for which the State provides assistance will be excluded from the State's debt limit.

**Economic Recovery Notes.** In 2009, the General Assembly authorized the Treasurer to issue notes to fund the State's budget deficit for the fiscal year ending June 30, 2009, to pay costs of issuance of such notes and certain interest payable or accrued on such notes and to exempt these notes from the overall limit on state debt.

*Certain Short-Term Borrowings*. The General Statutes authorize the Treasurer, subject to the approval of the Governor, to borrow such funds, from time to time, as may be necessary, and to issue obligations of the State therefor, which shall be redeemed by the Treasurer whenever, in the opinion of the Treasurer, there are funds in the treasury available for such purpose. The State has established programs of temporary note issuances from time to time to cover periodic cash flow requirements. No temporary notes are outstanding and none have been issued since 1991.

On June 18, 2009, pursuant to the Treasurer's request and the Governor's approval to borrow funds on a temporary basis from time to time on behalf of the State, the Treasurer arranged with a group of banks a 364-day revolving credit facility in the amount of \$580 million.

Forms of Debt. In addition to the bonds, notes and lease financings described above, the State Treasurer has the authority to issue refunding bonds, bond anticipation notes, and capital appreciation bonds. The State general obligation bond procedure act provides that the Treasurer may issue temporary notes and any renewals thereof in anticipation of the proceeds from the sale of bonds whenever the State Bond Commission has adopted a resolution authorizing bonds. The Treasurer is also authorized by the State general obligation bond procedure act to issue refunding bonds whenever the Treasurer finds that the sale is in the best interests of the State and that the State reasonably expects to achieve net debt service savings as a result of such refunding. Certain of the State's general obligation bonds have been issued as capital appreciation bonds. Capital appreciation bonds are issued at a deep discount and interest on the bonds is compounded semi-annually and only paid at maturity. For purposes of the State's debt tables, the interest which has accrued on capital appreciation bonds up to the date of the table is added to the principal amount of the State's debt. Pursuant to State statute, accrued interest on UConn 2000 capital appreciation bonds is excluded from the calculation of the statutory debt limit.

**Derivatives.** The Treasurer, with the authorization of the State Bond Commission, has the power to enter into reimbursement and similar agreements in connection with liquidity or credit facilities and to pledge the full faith and credit of the State or other collateral to secure the State's payment obligations under any such agreement. The Treasurer, with the authorization of the State Bond Commission, has the power to enter into contracts to place the obligation of the State as represented by bonds or notes of the State, on such interest rate or cash flow basis as the Treasurer may determine, including swap agreements and other arrangements to manage interest rate risk. When any such arrangement is entered, the counter party to the arrangement must have a rating on its unsecured long-term obligations which is the same as or higher than the underlying rating of the State on the applicable bonds. The State Bond Commission may authorize the Treasurer to pledge the full faith and credit of the State and any other collateral pledged to secure the applicable bonds to also secure the State's payment obligations under any such contract.

The State has entered into swap agreements in connection with various bond issues. The swap agreements typically provide for early termination in certain events, and such "termination events" could result in the State being required to make unanticipated termination payments. Such payments, if any are due, may be substantial. In some cases the State has up to 270 days to make any such termination payments. The amounts payable to each swap provider under the respective swap agreement, including any termination payments, will be general obligations of the State. The State is obligated to make debt service payments on its bonds regardless of the performance of the swap provider of its obligations under the swap agreement. Listed below is a summary of the various swap agreements the State has entered into in connection with its general obligation bonds. See also **Appendix C**, **Note 18 – Interest Rate Swaps**.

# **Swap Agreements**

| Bond Issue    | Notional Amount | <u>Termination Date</u> | Fixed Rate Paid by State |
|---------------|-----------------|-------------------------|--------------------------|
| 2001 Series B | \$ 20,000,000   | June 15, 2012           | 4.33%                    |
| 2005 Series A | \$140,000,000   | March 1, 2023*          | 3.392                    |
| 2005 Series A | \$140,000,000   | March 1, 2023*          | 3.401                    |
| 2005 Series B | \$ 15,620,000   | June 1, 2016            | 3.99                     |
| 2005 Series B | \$ 20,000,000   | June 1, 2017            | 5.07                     |
| 2005 Series B | \$ 20,000,000   | June 1, 2020            | 5.20                     |

<sup>\*</sup>Starting in 2015 the State has the option to terminate the then remaining portion of these swap agreements without making a termination payment.

#### Debt Statement

The following table shows all direct general obligation indebtedness (including the accreted value of capital appreciation bonds as of February 1, 2010) for the payment of the principal and interest on which the State has pledged its full faith and credit or which is otherwise payable from the State's General Fund.

Direct General Obligation Indebtedness<sup>(a)</sup>
Principal Amount Outstanding as of February 1, 2010

TABLE 8

# General Obligation Bonds Pension Obligation Bonds Sension Obligation Bonds Pension Obligation Bonds Pension Obligation Bonds Pension Obligation Bonds Sension Obligation Bonds Pension Obligation Bonds

| Pension Obligation Bonds                                | 2,296,499      |
|---|----------------|
| UConn 2000 Bonds  | 828,724        |
| Other (b)   | 119,645        |
| Long Term General Obligation Debt Total                 | 14,679,527     |
| Short Term General Obligation Debt Total <sup>(c)</sup> | <u>353,085</u> |
| Gross Direct General Obligation Debt                    | 15,032,612     |
| Deduct:   |                |
| University Auxiliary Services (d)                       | 23,383         |
| Net Direct General Obligation Debt                      | \$15,009,229   |

<sup>(</sup>a) The table does not include refunded bonds for which escrow funds and investments are sufficient to pay all debt service. The table also does not include limited or contingent liabilities of the State or obligations of the State to towns for participation in the construction and alteration of school buildings. See OTHER FUNDS, DEBT AND LIABILITIES.

SOURCE: State Treasurer's Office

<sup>(</sup>b) "Other" includes lease financings, tax incremental financings and CHFA supportive housing bonds. Does not include CCEDA Bonds. See OTHER FUNDS, DEBT AND LIABILITIES – Contingent Liability Debt - Capital City Economic Development Authority.

<sup>(</sup>c) On April 29, 2009 the State issued \$353,085,000 General Obligation Bond Anticipation Notes (2009 Series A) maturing on April 28, 2010.

<sup>(</sup>d) Considered self-liquidating. The proceeds of such bonds have been used to build facilities for the State University System and the University of Connecticut. Student fees, other than tuition, for use of such facilities, are deposited into enterprise funds and are used for the operation of such facilities and for deposit annually into a debt service fund maintained by the Treasurer for payment of the debt service on such bonds.

#### **Debt Ratios**

The following table sets forth certain ratios relating to the State's gross and net direct general obligation indebtedness:

TABLE 9

Debt Ratios - Long Term General Obligation Debt
(As of June 30)

|  | <u>2005</u>  | <u>2006</u>  | <u>2007</u>  | <u>2008</u>  | <u>2009</u>  |
|--|--------------|--------------|--------------|--------------|--------------|
| Gross Direct Debt <sup>(a)</sup>                     | \$10,168,006 | \$10,403,634 | \$10,615,810 | \$13,076,942 | \$13,945,108 |
| Net Direct Debt <sup>(a)</sup>                       | \$10,121,035 | \$10,361,226 | \$10,580,359 | \$13,042,524 | \$13,921,725 |
| Ratio of Debt to Personal Income <sup>(b)</sup>      |              |              |              |              |              |
| Gross Direct Debt                                    | 6.03%        | 5.66%        | 5.47%        | 6.64%        | 7.08%        |
| Net Direct Debt                                      | 6.00%        | 5.64%        | 5.45%        | 6.72%        | 7.07%        |
| Ratio of Debt to Estimated Full Value <sup>(c)</sup> |              |              |              |              |              |
| Gross Direct Debt                                    | 2.07%        | 1.86%        | 1.79%        | 2.29%        | 2.37%        |
| Net Direct Debt                                      | 2.06%        | 1.85%        | 1.79%        | 2.28%        | 2.36%        |
| Per Capita Debt <sup>(d)</sup>                       |              |              |              |              |              |
| Gross Direct Debt                                    | \$2,924      | \$2,985      | \$3,043      | \$3,733      | \$3,964      |
| Net Direct Debt                                      | \$2,911      | \$2,973      | \$3,032      | \$3,723      | \$3,957      |

<sup>(</sup>a) In thousands. Includes gross and net long-term direct general obligation bonded indebtedness as set out in Table 11. 2008 figures include \$2,278,382,011 Pension Obligation Bonds. 2009 figures include \$2,289,598,815 Pension Obligation Bonds.

#### Debt Service Schedule

The following table sets forth the principal, sinking fund and interest payments required on all outstanding long-term direct general obligation debt of the State, as of February 1, 2010. Although not specifically reflected as a result of combining all outstanding long-term direct debt, the State generally issues general obligation bonds maturing within twenty years. The exceptions include thirty-year Rental Housing Term Bonds and certain other bonds with maturities of less than twenty years where required by statute or in instances where the expected period of usefulness of the project or purpose financed does not warrant a maturity of twenty years.

<sup>(</sup>b) See **Appendix III-B, Table B-2**. Personal Income: 2005 — \$168,666 million; 2006 — \$183,820 million; 2007 — \$194,069 million and 2008 — \$197,024 million. The 2009 ratio uses 2008 data.

<sup>(</sup>c) Full value estimated by OPM. Uses final equalized net grand lists: 2003 — \$490.3 billion; 2004 — \$560.3 billion; 2005 — \$592.4 billion; 2006 — \$571.7 billion; and 2007 – 589.4 billion. Property is assessed as of October 1 in each year for the tax levy effective the following July 1. The 2005 ratio uses 2003 data; 2006 ratio uses 2004 data; 2007 ratio uses 2005 data; 2008 ratio uses 2006 data and 2009 ratio uses 2007 data.

<sup>(</sup>d) See **Appendix III-B, Table B-1**. State population 2005 — 3,477,000; 2006 — 3,485,000; 2007 — 3,489,000; 2008 — 3,503,000; and 2009 — 3,518,000.

TABLE 10
Summary of Principal, Mandatory Sinking Fund Payments, and Interest on Long-Term Direct General Obligation Debt<sup>(a)</sup> as of February 1, 2010

| Fiscal <u>Year</u> | Principal Payments <sup>(b)</sup> | Interest Payments (b,c)    | Total Debt<br>Service          |
|--------------------|-----------------------------------|----------------------------|--------------------------------|
| 2010               | \$ 858,111,306                    | \$ 368,572,364             | \$ 1,226,683,670               |
| 2011<br>2012       | 1,172,839,706<br>1,112,626,696    | 671,615,792<br>614,597,691 | 1,844,455,497<br>1,727,224,387 |
| 2013               | 1,044,619,369                     | 586,693,780                | 1,631,313,149                  |
| 2014               | 1,021,800,017                     | 525,023,506                | 1,546,823,523                  |
| 2015               | 950,946,365                       | 466,470,926                | 1,417,417,291                  |
| 2016               | 911,865,061                       | 422,670,763                | 1,334,535,824                  |
| 2017               | 676,654,988                       | 380,788,753                | 1,057,443,741                  |
| 2018               | 661,452,299                       | 350,491,888                | 1,011,944,187                  |
| 2019               | 610,816,471                       | 317,020,010                | 927,836,481                    |
| 2020               | 562,185,614                       | 290,107,492                | 852,293,106                    |
| 2021               | 567,636,206                       | 259,599,633                | 827,235,839                    |
| 2022-2032          | 4,686,931,736                     | 1,626,509,592              | 6,313,441,328                  |
| Totals             | \$ 14,838,485,834                 | \$ 6,880,162,189           | \$ 21,718,648,023              |

<sup>(</sup>a) Includes long-term general obligation debt as outlined in **Table 8**. The future principal payments (\$14,838,485,834), plus accreted interest (\$194,126,070), total the amount of such long-term debt (\$15,032,611,905) as shown in **Table 8**. See footnotes (b) and (c) for further explanation.

<sup>(</sup>c) Some of the State's direct debt pays interest at variable rates. The interest on such debt is calculated based on the following assumed average rates:

| Year          | Amount         | Amount        | Matanitia         | Interest |
|---------------|----------------|---------------|-------------------|----------|
| <u>Issued</u> | <u>Issued</u>  | Outstanding   | <u>Maturities</u> | Rate     |
| 1997          | \$ 100,000,000 | \$ 50,000,000 | 2010-2014         | 4.25%    |
| 2001          | 100,000,000    | 100,000,000   | 2018-2021         | 4.25     |
| 2001*         | 20,000,000     | 20,000,000    | 2012              | 4.33     |
| 2003          | 77,700,000     | 35,800,000    | 2010-2013         | 5.75     |
| 2005*         | 300,000,000    | 280,000,000   | 2016-2023         | 4.25     |
| 2005*         | 15,620,000     | 15,620,000    | 2016              | 3.99     |
| 2005*         | 20,000,000     | 20,000,000    | 2017              | 5.07     |
| $2005^{*}$    | 20,000,000     | 20,000,000    | 2020              | 5.20     |
| 2008          | 50,000,000     | 37,500,000    | 2012              | 5.75     |

<sup>\*</sup> Assumed average interest rate based on interest rate swap agreement(s), including projected basis risk.

SOURCE: State Treasurer's Office

<sup>(</sup>b) Principal payments include aggregate stated initial values of capital appreciation bonds. Interest payments include the difference between the aggregate stated initial values and the aggregate maturity amounts of capital appreciation bonds, including capital appreciation bonds issued pursuant to the College Savings Bond Program. Capital appreciation bonds mature in fiscal years 2010-2025.

# Outstanding Long-Term Direct General Obligation Debt

The following table and graph sets forth the total long-term direct general obligation debt outstanding and the net long-term direct general obligation debt outstanding at the end of each of the last ten fiscal years. Net debt excludes bonds that are considered self-liquidating. See **Table 8.** 

TABLE 11
Outstanding Long-Term Direct General Obligation Debt
(As of June 30-In Thousands)

| Fiscal Year | <b>Gross Debt</b>        | Net Debt                 | Fiscal Year | Gross Debt                   | Net Debt                     |
|-------------|--------------------------|--------------------------|-------------|------------------------------|------------------------------|
| 2000        | \$ 7,435,283             | \$ 7,318,337             | 2005        | \$ 10,168,006 <sup>(c)</sup> | \$ 10,121,035 <sup>(c)</sup> |
| 2001        | 7,925,186                | 7,800,440                | 2006        | $10,403,634^{(d)}$           | 10,361,226 <sup>(d)</sup>    |
| 2002        | 8,623,009                | 8,496,151                | 2007        | 10,615,810                   | 10,580,359                   |
| 2003        | 9,513,380 <sup>(a)</sup> | $9,463,962^{(a)}$        | 2008        | 13,076,942 <sup>(e)</sup>    | 13,042,524 <sup>(e)</sup>    |
| 2004        | 9,940,945 <sup>(b)</sup> | 9,895,717 <sup>(b)</sup> | 2009        | 13,945,108 <sup>(f)</sup>    | 13,921,725 <sup>(f)</sup>    |

<sup>(</sup>a) Includes \$219,235,000 Economic Recovery Notes.

SOURCE: State Treasurer's Office

<sup>(</sup>b) Includes \$273,215,000 Economic Recovery Notes.

<sup>(</sup>c) Includes \$209,560,000 Economic Recovery Notes.

<sup>(</sup>d) Includes \$146,090,000 Economic Recovery Notes.

<sup>(</sup>e) Includes \$2,278,382,011 in Pension Obligation Bonds.

<sup>(</sup>f) Includes \$2,289,598,815 in Pension Obligation Bonds.

# Future Issuance of Direct General Obligation Debt

Authorized But Unissued Direct General Obligation Debt. The General Assembly has empowered the State Bond Commission to authorize direct general obligation bonds pursuant to certain bond acts. The table below shows, as of February 1, 2010, the amount of bonds authorized by bond acts in effect, the amount the State Bond Commission has authorized, the amount of bonds issued pursuant to State Bond Commission authorizations, the balance remaining authorized but unissued and the balance available for authorization. The table shows the same information for UConn 2000 bonds secured by the State's debt service commitment authorized to be issued under the cap through June 30, 2010.

TABLE 12
Authorized but Unissued Direct General Obligation Debt
as of February 1, 2010
(In Thousands)

|                             | State Direct <u>Debt<sup>(a)</sup></u> | Pension<br>Obligation<br><u>Bonds</u> | UCONN<br>2000 <sup>(b)</sup> | Tax<br>Increment <sup>(c)</sup> | <u>Total</u> |
|-----------------------------|--|---------------------------------------|------------------------------|---------------------------------|--------------|
| Bond Acts in Effect         | \$24,357,459                           | \$2,276,578                           | \$1,567,447                  | \$52,750                        | \$28,254,235 |
| Amount Authorized           | 22,327,867                             | 2,276,578                             | 1,426,947                    | 52,750                          | 26,084,143   |
| Amount Issued               | 21,192,169                             | 2,276,578                             | 1,321,947                    | 49,155                          | 24,839,849   |
| Authorized but Unissued     | 1,135,699                              | 0                                     | 105,000                      | 3,595                           | 1,244,294    |
| Available for Authorization | 2,029,592                              | 0                                     | 140,500                      | 0                               | 2,170,092    |

<sup>(</sup>a) Includes CHFA Supportive Housing Bonds and excludes CCEDA bonds, economic recovery notes and lease financings.

SOURCE: State Treasurer's Office; Office of Policy and Management

**Bond Authorizations and Reductions.** The General Assembly authorizes bonds in various public and special acts each year or each biennium. In addition to authorizing bonds for new projects and purposes, the General Assembly reviews prior authorizations and may repeal certain projects and bond authorizations or otherwise reduce prior bond authorizations. The table and graph below list the amount of new authorizations of general obligation debt which take effect during the fiscal year listed, and the net amount after subtracting prior bond authorizations which have been repealed or reduced. Pension obligation bonds and economic recovery notes are not included since they are not recurring authorizations.

<sup>(</sup>b) Includes bonds which may be issued under the cap in effect on the date of the table. The amount available for authorization does not include additional amounts which may exceed the cap to finance reserve funds, issuance costs and capitalized interest. Amount issued has been adjusted to reflect increases due to closing costs and decreases due to premiums.

<sup>(</sup>c) The amount of tax increment bonds authorized is based on the amount authorized by the State Bond Commission, since there is no statutory amount of authorization.

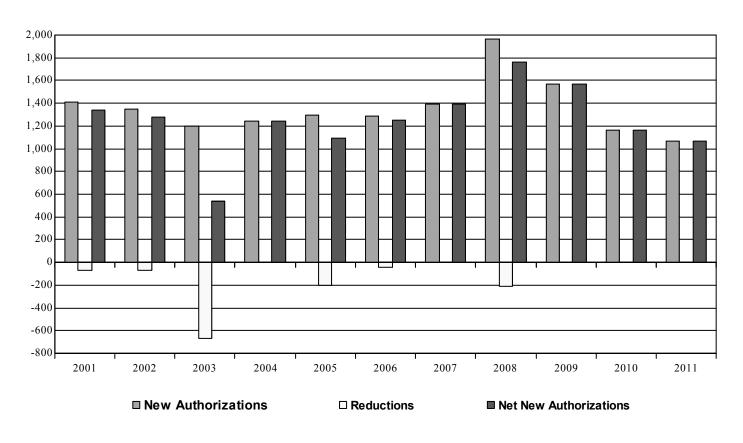
TABLE 13
Statutory General Obligation Bond Authorizations and Reductions<sup>(a)</sup>
(In Millions)

|                        | 2001         | 2002      | 2003      | <u>2004</u> | 2005      | <u>2006</u> | <u>2007</u> | 2008      | 2009      | <u>2010</u> | 2011      |
|------------------------|--------------|-----------|-----------|-------------|-----------|-------------|-------------|-----------|-----------|-------------|-----------|
| New Authorizations     | \$1,407.9    | \$1,351.6 | \$1,201.0 | \$1,246.1   | \$1,296.5 | \$1,290.4   | \$1,388.7   | \$1,965.0 | \$1,564.5 | \$1,165.4   | \$1,067.2 |
| Reductions             | (70.1)       | (69.9)    | (663.6)   | 0.0         | (200.3)   | (41.3)      | 0.0         | (206.9)   | 0.0       | 0.0         | 0.0       |
| Net New Authorizations | \$ \$1,337.8 | \$1,281.7 | \$ 537.4  | \$1,246.1   | \$1,096.2 | \$1,249.1   | \$1,388.7   | \$1,758.1 | \$1,564.5 | \$1,165.4   | \$1,067.2 |

<sup>(</sup>a) Does not include teachers' retirement fund pension obligation bonds, economic recovery notes, lease financings, tax increment or cash flow borrowings. Includes amount for UConn 2000 available under the cap for 2001 through 2011, as amended, but does not include additional amounts which may exceed the cap to finance reserve funds, issuance costs and capitalized interest. Amounts are listed in the fiscal year that the bond authorizations become effective. Does not include any authorizations which take effect after 2011.

SOURCE: Office of Policy and Management

# Statutory Bond Authorizations and Reductions (In Millions)



**Purposes of Recent Bond Authorizations.** The purposes for which the State issues its general obligation bonds include those described in the next table. The amounts authorized for each of these purposes for recent fiscal years is reflected in the following table, including amounts authorized for UConn 2000. The table does not reflect any statutory reductions of authorized items from prior years, nor are tax increment or cash flow borrowings, CHFA supportive housing bonds, lease financings, economic recovery notes or pension obligation bonds included.

TABLE 14<sup>(a)</sup>
New Agency Authorizations (Does Not Include Reductions)
(In Thousands)

| <u>Purpose</u>              | 2005-2006     | <u>2006-2007</u> | 2007-2008   | 2008-2009   | 2009-2010 <sup>(d)</sup> | <u>2010-2011</u> <sup>(d)</sup> |
|-----------------------------|---------------|------------------|-------------|-------------|--------------------------|---------------------------------|
| Policy & Management         | \$ 167,399    | \$ 143,549       | \$ 136,900  | \$ 106,500  | \$ 55,000                | \$ 59,500                       |
| Revenue Services            | 11,300        | 0                | 2,950       | 0           | 0                        | 0                               |
| Comptroller                 | 17,288        | 968              | 960         | 1,115       | 0                        | 0                               |
| Special Revenue             | 0             | 0                | 220         | 0           | 0                        | 0                               |
| Information and Technology  | 5,000         | 4,800            | 12,910      | 6,311       | 0                        | 0                               |
| Veterans Affairs            | 2,628         | 900              | 1,250       | 1,000       | 0                        | 0                               |
| Public Works                | 12,500        | 12,500           | 53,200      | 30,600      | 2,500                    | 2,500                           |
| Public Safety               | 6,375         | 4,655            | 18,385      | 11,965      | 0                        | 0                               |
| Fire Prevention and Control | 0             | 0                | 0           | 0           | 0                        | 0                               |
| Public Utility Control      | 0             | 0                | 50,000      | 0           | 0                        | 0                               |
| Motor Vehicles              | 10,000        | 0                | 14,000      | 0           | 3,000                    | 0                               |
| Military                    | 2,013         | 2,900            | 2,000       | 1,500       | 1,000                    | 1,000                           |
| Emergency Mgmt. &           | <b>-</b> ,015 | _,> 0 0          | _,000       | 1,000       | 1,000                    | 1,000                           |
| Homeland Sec                | 0             | 0                | 250         | 0           | 0                        | 0                               |
| Agriculture                 | 9,750         | 11,000           | 8,500       | 10,000      | 2,500                    | 10,500                          |
| Environmental Protection    | 70,330        | 77,527           | 212,746     | 152,100     | 81,000                   | 40,000                          |
| Economic and Community      | 70,550        | 77,327           | 212,710     | 152,100     | 01,000                   | 10,000                          |
| Development:                |               |                  |             |             |                          |                                 |
| Housing                     | 21,000        | 15,000           | 11,000      | 9,000       | 0                        | 0                               |
| Housing Trust Fund          | 20,000        | 20,000           | 20,000      | 30,000      | 20,000                   | 0                               |
| Economic                    | 20,000        | 20,000           | 20,000      | 30,000      | 20,000                   | U                               |
|                             | 5,000         | 5,000            | 59,100      | 63,000      | 0                        | 0                               |
| Development Other           | 35,105        | 26,125           | 58,930      | 25,278      | 12,000                   | 5,000                           |
| Ct Innovations Inc          | 0             | 0                | 92,000      |             | 12,000                   | 3,000                           |
|                             |               |                  |             | 12,000      | -                        |                                 |
| Public Health               | 8,000         | 8,250            | 46,779      | 5 000       | 7,000                    | 2.500                           |
| Developmental Services      | 6,600         | 2,000            | 5,000       | 5,000       | 0                        | 2,500                           |
| Mental Health and           | ( 000         | 1 000            | 12 100      | ( 000       | 0                        | 0                               |
| Addiction Services          | 6,000         | 1,000            | 12,100      | 6,000       | 5 000                    | 0                               |
| Social Services             | 21,044        | 12,785           | 12,496      | 1,000       | 5,000                    | 0                               |
| Education                   | 630,000       | 694,400          | 746,550     | 658,900     | 694,300                  | 641,600                         |
| State Library               | 4,300         | 5,425            | 10,428      | 8,500       | 0                        | 0                               |
| Culture & Tourism           | 7,080         | 4,600            | 18,498      | 4,600       | 0                        | 0                               |
| Agricultural Experiment     | 0             | 0                | 1 000       | 0.000       | 0                        | 0                               |
| Station                     | 0             | 0                | 1,800       | 9,000       | 0                        | 0                               |
| Charter Oak State College   | 50            | 0                | 0           | 0           | 2,500                    | 0                               |
| Regional Community-         |               | 00.000           |             | -0-10       | 224                      |                                 |
| Technical Colleges          | 62,214        | 99,898           | 53,681      | 70,719      | 3,366                    | 55,129                          |
| State University            | 44,211        | 131,219          | 80,000      | 0           | 0                        | 0                               |
| CSUS 2020 (c)               | 0             | 0                | 0           | 95,000      | 95,000                   | 95,000                          |
| Legislative Management      | 300           | 0                | 6,810       | 1,450       | 0                        | 0                               |
| Children & Families         | 19,225        | 10,180           | 24,232      | 22,415      | 32,700                   | 0                               |
| Judicial                    | 5,650         | 5,000            | 51,325      | 23,500      | 0                        | 0                               |
| CPTV                        | 1,000         | 0                | 2,500       | 0           | 0                        | 0                               |
| Correction                  | 0             | 0                | 11,000      | 42,095      | 0                        | 0                               |
| UConn                       | 0             | 0                | 0           | 0           | 0                        | 0                               |
| UConn Health Center         | 0             | 0                | 0           | 0           | 0                        | 0                               |
| UConn 2000 (b)              | 79,000        | 89,000           | 115,000     | 140,000     | 140,500                  | 146,500                         |
| Transportation              | 0             | 0                | 11,500      | 16,000      | 8,000                    | 8,000                           |
| Totals                      | \$1,290,362   | \$1,388,681      | \$1,965,000 | \$1,564,548 | \$1,165,366              | \$1,067,229                     |
|                             |               |                  |             |             |                          |                                 |

<sup>(</sup>a) Does not include authorizations which take effect after fiscal year 2010-11. Does not include teachers' retirement fund pension obligation bonds, or economic recovery notes, or tax increment cash flow or lease financings or CHFA supportive housing bonds.

SOURCE: Office of Policy and Management

<sup>(</sup>b) To be issued by University of Connecticut based on cap for the year indicated prior to actual bond issuance. Does not include additional amounts which may exceed cap to finance reserve funds, issuance costs and capitalized interest.

<sup>(</sup>c) The Connecticut State University Infrastructure Act authorizes \$95 million per year from FY 2008-09 through FY 2017-18.

<sup>(</sup>d) Include authorizations enacted in prior years that become effective during the biennium.

# OTHER FUNDS, DEBT AND LIABILITIES

The State conducts certain of its operations through State funds other than the State General Fund and, pursuant to legislation, may issue debt secured by the special taxes or revenues pledged to certain of such funds. In addition, the State is contingently liable or has limited liability, from the resources of the State's General Fund, for payment of debt service on certain obligations of quasi-public State agencies and municipalities of the State. The State has also made commitments to municipalities to make future grant payments for school construction projects, payable over a period of years. In addition, the State has committed to apply moneys for debt service on loans to finance child care facilities and has certain other contingent liabilities for future payments.

#### **Transportation Fund and Debt**

In 1984 the State adopted legislation establishing a transportation infrastructure program and authorizing special tax obligation ("STO") bonds to finance the program. The infrastructure program is a continuous program for planning, construction and improvement of State highways and bridges, projects on the interstate highway system, alternate highway projects in the interstate highway substitution program, waterway facilities, mass transportation and transit facilities, aeronautic facilities (excluding Bradley International Airport), the highway safety program, maintenance garages and administrative facilities of the Department of Transportation, payment of the State's share of the costs of the local bridge program established under the act, and payment of State contributions to the local bridge revolving fund established under the act. The infrastructure program is administered by the Department of Transportation.

The cost of the infrastructure program for State fiscal years 1985-2014, which will be met from federal, State, and local funds, is currently estimated at \$26.4 billion. The State's share of such cost, estimated at \$10.5 billion, is to be funded from transportation related taxes, fees and revenues deposited in the Special Transportation Fund, as described below, and from the proceeds of STO bonds. The portion of State program costs not financed by STO bonds is estimated at \$0.7 billion and includes the expenses of the infrastructure program which either are not sufficiently large or do not have a long enough life expectancy to justify the issuance of long-term bonds. Such expenses currently include liquid resurfacing, minor bridge repairs, highway maintenance activities, safety improvements, and other minor transportation improvements.

The State's share of the cost of the Infrastructure Program for State fiscal years 1985-2014 to be financed by STO bonds currently is estimated at \$9.8 billion. The actual amount may exceed \$9.8 billion to finance reserves and cost of issuance amounts. The issuance of such STO bonds has eliminated the need for the authorization of additional general obligation bonds of the State for surface transportation purposes. STO bonds may also be issued for the purpose of refunding general obligation bonds of the State issued for transportation infrastructure purposes.

During fiscal years 1985-2009, \$21.0 billion of the total infrastructure program was approved by the appropriate governmental authorities. The remaining \$5.4 billion is required for fiscal years 2010-2014. The \$5.4 billion of such infrastructure costs is anticipated to be funded with proceeds of \$1.6 billion from the anticipated issuance of new STO bonds, \$75 million in anticipated revenues, and \$3.7 billion in anticipated federal funds.

The State has established the Special Transportation Fund for the purpose of budgeting and accounting for all transportation related taxes, fees and revenues credited to such Fund and securing the STO bonds. STO bonds are payable solely from revenues of the Special Transportation Fund. The aggregate of certain motor fuel taxes, motor vehicle receipts, motor vehicle related licenses, permits and fees, and portions of the oil companies tax and sales tax on motor vehicles and other transportation related revenue sources, including enacted adjustments to all the foregoing sources, and any direct pay federal interest subsidy received by the State in connection with the issue of any taxable STO bonds (Build America Bonds) are intended to cover the cost of the State's share of the infrastructure program, including debt service requirements. After

providing for debt service requirements, the balance of the receipts from such revenue sources may be applied to the payment of general obligation bonds of the State issued for transportation purposes and for the payment of annually budgeted expenses of the Department of Transportation and the Department of Motor Vehicles. Legislation enacted in 2009 permits the issuance of STO bonds to fund State grant payments to towns and cities for various road improvements.

The following table shows the amount of STO bonds authorized by the General Assembly for the program, the amount issued and the amount outstanding (excluding refunded bonds) as of February 1, 2010. It is anticipated that additional STO bonds will be authorized by the General Assembly annually in an amount necessary to finance and to complete the infrastructure program. Such additional bonds may be issued on an equal rank with the outstanding bonds provided certain pledged revenue coverage requirements of the STO indentures controlling the issuance of such bonds are met. The State expects to continue to offer bonds for this program.

TABLE 15
Special Tax Obligation Bonds
As of February 1, 2010
(In Millions)

|                           | New Money | Refundings (a) | <b>Total</b> |
|---------------------------|-----------|----------------|--------------|
| Amount Authorized         | \$ 9,550  | N/A            | \$ 9,550     |
| Amount Issued             | 6,697     | 3,390          | 10,087       |
| <b>Amount Outstanding</b> | 2,036     | 1,017          | 3,053        |

(a) Refunding Bonds do not require legislative approval.

SOURCE: State Treasurer's Office

In addition to STO Bonds, the State has issued direct general obligation bonds for transportation purposes and the debt service on these bonds may be paid from resources of the Special Transportation Fund provided there is sufficient funding first to pay all STO debt service. For the year ended June 30, 2009 the Special Transportation Fund paid \$2.0 million of State direct general obligation transportation debt service payments. The amount budgeted by the Special Transportation Fund for State direct general obligation transportation debt service payments for fiscal year 2009-10 is \$1.0 million.

During the past several years the Fund's revenues and expenses have undergone a variety of legislative changes. In 2005 legislation increased the scheduled transfers to the Fund from the State's General Fund from Oil Companies Tax revenue by \$22.5 million in fiscal year 2006, \$30 million in fiscal year 2007, \$53 million in fiscal year 2008, \$79.9 million in each of fiscal years 2009-2013, and \$98 million thereafter. In 2006, legislation again increased the scheduled transfers to the Fund from the State's General Fund from Oil Companies Tax revenue by \$80 million in each of fiscal years 2007 - 2010 and by \$100 million in fiscal year 2011 and thereafter. In July 2007 legislation increased the motor fuels tax on each gallon of diesel fuel from \$0.26 to \$0.37 and correspondingly exempted diesel fuel from the petroleum products gross earnings tax. In 2009, legislation authorized additional transfers to the Fund from the State's General Fund in the amount of \$81.2 million in fiscal year 2010, \$126.0 million in fiscal years 2011 and 2012 and \$172.8 million in fiscal year 2013 and annually thereafter.

A fifteen member Transportation Strategy Board ("TSB") was established in 2001 to propose a transportation strategy, an implementation cost estimate and funding approaches to the Governor and General Assembly. The TSB's strategic goals are: 1) improve personal mobility within and through Connecticut; 2)

improve the movement of goods and freight within and through Connecticut; 3) integrate transportation with economic, land use, environmental and quality of life issues; 4) develop policies and procedures that will integrate the state economy with regional, national and global economies; and 5) identify policies and sources that provide an adequate and reliable flow of funding necessary for a quality multi-modal transportation system. The TSB presented the initial transportation strategy to the Governor and General Assembly on January 6, 2003. In January 2007, as required in Public Act No. 06-136, the TSB again presented "Connecticut's Transportation Strategy" to the Governor and General Assembly.

In order to implement the strategy-related projects submitted by TSB, legislation was passed in 2005 that established fixed transfers from the Special Transportation Fund to the TSB project accounts in the amounts of \$25.3 million in fiscal year 2005-06, \$20.3 million in fiscal year 2006-07, \$15.3 million in each of fiscal years 2007-08 through 2014-15 and \$.3 million in fiscal year 2015-16 and thereafter. In September 2007 legislation authorized the transfer of \$5.5 million on deposit in the Special Transportation Fund to the TSB's project account for various transportation related studies.

Public Acts in 2005 and 2006 authorized the issuance of more than \$2.1 billion of special tax obligation bonds for the ten-year period from 2005 to 2014 for transportation system improvements, many of which are TSB recommended projects. The entire \$2.1 billion authorization is included in **Table 15**.

Legislation passed in 2006 also authorized the issuance of \$1.3 billion in bonds in anticipation of future federal transportation funds and is not included in **Table 15**.

#### Other Special Revenue Funds and Debt

# **Bradley Airport**

Bradley International Airport, located in Windsor Locks, Connecticut, is owned by the State and operated by the Bureau of Aviation and Ports in the State's Department of Transportation. The General Assembly has authorized the issuance of revenue bonds for improvements at Bradley International Airport, payable from all or a portion of the revenues generated at the Airport. Legislation passed in 2001 removed a \$294 million bond issuance cap for Bradley Airport but retained the requirement for State Bond Commission approval of any new bond issue. As of February 1, 2010, there were \$188.8 million of Bradley International Airport Revenue Bonds outstanding.

The 2001 legislation also established a Bradley Board of Directors to oversee the operation and development of Bradley Airport. The seven-member board includes five appointed members and the Commissioners of Transportation and Economic and Community Development. The Bradley Board is charged with a wide range of duties and responsibilities, including developing an organizational and management structure, approving the annual capital and operating budget, master plan, and community relations policies of the airport, and ensuring customer service standards and performance assessments.

Additional special obligation bonds to finance self-sustaining special facilities at Bradley International Airport payable solely from the revenues derived from such special facilities were authorized in 1993. In March 2000 the State issued \$53.8 million Bradley International Airport Special Obligation Parking Revenue Bonds to finance the construction of a five story parking garage facility at the airport and as of February 1, 2010 \$43.0 million of such bonds are outstanding.

The board of directors of Bradley Airport and the State Bond Commission approved a transaction authorizing the State Treasurer to refund Bradley International Airport General Airport Revenue Bonds, Series 2001A (AMT) for expected delivery in 2011 or thereafter and to enter into a forward starting interest rate swap transaction for the purpose of locking in current market savings. Pursuant to such authorization the State entered into certain swap agreements in April 2006.

#### Clean Water Fund

The General Assembly has authorized the issue of revenue bonds for up to \$1,913.4 million (including authorizations of \$80 million to become effective July 1, 2010), of which \$1,408.7 million have been issued for the purpose of funding various State and federally mandated water pollution control and drinking water projects. The revenue bonds are payable solely from the revenues or other receipts, funds or moneys of the Clean Water Fund. The proceeds of the revenue bonds are loaned primarily to Connecticut municipalities and public water systems to finance water pollution control and drinking water improvements, and the loan repayments by the municipalities and public water systems secure the revenue bonds. The loans are evidenced by interim funding obligations and project loan obligations of the municipalities and public water systems, pursuant to which either the full faith and credit of each such entity, or the revenues and other funds of a municipal sewer or public water system are pledged. As of February 1, 2010 \$832.5 million revenue bonds were outstanding (including refunding bonds).

# **Unemployment Compensation**

The State pays unemployment compensation benefits from the State's Unemployment Compensation Fund, which is funded by unemployment compensation taxes collected from employers. To fund possible shortfalls, the State has reserved the authority to issue bonds in an aggregate amount outstanding at any time not in excess of \$1,000 million, plus amounts for certain reserves and costs of issuance. As of February 1, 2010, the State borrowed \$261 million from the Federal Unemployment Trust Fund to fund a deficit in the State's Unemployment Compensation Fund and anticipates borrowing a total of approximately \$900 million by the end of calendar year 2011.

# Second Injury Fund

The Second Injury Fund is a State-run workers' compensation insurance fund which pays lost wages and medical benefits to qualified injured workers. The State established the Second Injury Fund in 1945 to encourage the hiring of persons with pre-existing physical impairments, such as veterans and provide relief to employers when an injured worker, who already had a pre-existing injury or condition, was hurt on the job and the second injury was made worse by the existence of the first injury. In 1995 and 1996, the State enacted legislation to close the Second Injury Fund to future second injury claims. Those laws authorized the issuance of an amount not to exceed \$750 million in revenue bonds and notes outstanding at any one time to provide funds for paying past claims. No bonds are currently outstanding. The State's management objective is to pay additional claims and settlements from current income and, if necessary, short term borrowings.

# Rate Reduction Bonds

The General Assembly authorized the issuance of special obligation bonds to sustain funding of the conservation and load management and the renewable energy investment programs established under the general statutes. The State issued \$205.3 million Special Obligation Rate Reduction Bonds (2004 Series A) in June 2004. These bonds were defeased June 5, 2008. The bonds were secured by certain revenues collected through a non-bypassable charge imposed upon each customer of the electric utilities within the State. Such revenues are property of the State and are pledged towards payment of debt service on the bonds and related costs, which pledge is a first priority lien on such revenues. The net proceeds of the bonds were deposited in the General Fund.

#### **Contingent Liability Debt**

The General Assembly has the power to impose limited or contingent liabilities upon the State in such a manner as it may deem appropriate and as may serve a public purpose. This power has been used to support the efforts of quasi-public agencies, municipalities and other authorities formed to carry out essential public and governmental functions by authorizing these entities to issue indebtedness backed, partially or fully, by General Fund resources of the State. Not all entities that are authorized to issue such indebtedness have done so, and the description below of the State's limited or contingent liability is restricted only to specific indebtedness backed by the State.

### Special Capital Reserve Funds

The primary vehicle through which the State has undertaken contingent or limited liability is the special capital reserve fund. A special capital reserve fund, if established, provides additional security for bonds issued by the entity authorized to establish such a reserve fund. Subject to exceptions in the legislation authorizing the establishment of a particular special capital reserve fund, monies held in and credited to a special capital reserve fund are intended to be used solely for the payment of the principal of bonds secured by such special capital reserve fund, the purchase of such bonds, the payment of interest on such bonds or the payment of any redemption premium required to be paid when such bonds are redeemed prior to maturity. The special capital reserve fund is frequently funded with bond proceeds to a specified amount (the minimum of which is often the maximum annual principal and interest payments due on the bonds). The State undertakes the obligation to restore a special capital reserve fund to its minimum level. The method for determining such required minimum capital reserve is set out in the legislation authorizing the special capital reserve fund. If the special capital reserve fund should fall below the required minimum capital reserve amount, an official of the authority or municipality which established the special capital reserve fund shall certify to the Secretary of the Office of Policy and Management or the State Treasurer or both the amount necessary to restore such special capital reserve fund to the required minimum capital reserve amount. On or before December 1, annually, there will be deemed to be appropriated from the State's General Fund such amount as specified in the certificate, which amount shall be allotted and paid to the entity that established the special capital reserve fund. On an annual basis, the State's liability under any special capital reserve fund mechanism is limited to its obligation to restore that fund to its minimum capital reserve amount.

#### **Quasi-Public Agencies**

The State has established by legislation several quasi-public agencies. These quasi-public agencies are not departments, institutions or agencies of the State. They are, however, bodies politic and corporate that constitute public instrumentalities and political subdivisions of the State and whose exercise of authority granted to them is deemed to be the performance of an essential public and governmental function. These organizations provide a wide range of services that might otherwise be provided directly by the State.

Among the public authorities are: the Connecticut Development Authority, the Connecticut Health and Educational Facilities Authority, the Connecticut Higher Education Supplemental Loan Authority, the Connecticut Housing Finance Authority, the Connecticut Resources Recovery Authority and the Capital City Economic Development Authority. Each of these public authorities is authorized to issue bonds in its own name to facilitate its activities and each has issued bonds secured by a special capital reserve fund, or other contractual arrangement, for which the State has limited contingent liability.

Connecticut Development Authority ("CDA"). The CDA was established in 1973 as a successor Authority. In order to discharge its responsibilities and fulfill its purposes, the CDA is authorized to offer various financing programs including The Mortgage Insurance and Loan Program (the "Insurance Fund"). As of February 1, 2010, \$20.45 million of State bonds have been authorized but remain unissued to fund the Insurance Fund and loans insured by the Insurance Fund totaled \$5.0 million. Other CDA programs include the Umbrella Bond Program, the Self-Sustaining Bond Program, the Connecticut Growth Fund, the

Connecticut Works Fund, the Connecticut Works Guarantee Fund, the Connecticut Capital Access, the Environmental Assistance Revolving Loan Fund, the Tax Incremental Financing Program, the High-Technology Infrastructure Fund and the General Obligation Bond Program. Currently, the only outstanding CDA bonds secured by special capital reserve funds were issued pursuant to the General Obligation Bond Program. Although there remains legislative authority for the issue of bonds secured by special capital reserve funds under the Umbrella Bond Program, no loans have been initiated under that program since 1985, and the CDA does not anticipate a resumption of any lending activity under that program.

Under the General Obligation Bond Program, the CDA issues bonds to finance eligible economic development and information technology projects. General revenues of the CDA, which are not otherwise pledged, are made available to service the debt of bonds issued under the General Obligation Bond Program. Although such bonds may also be secured by a special capital reserve fund, to date only \$30.56 million 1993 Series A (Hartford Whalers Project) bonds have been secured by such a fund. As of February 1, 2010, \$6.1 million of such bonds remain outstanding.

The Board of Directors of the CDA is comprised of eleven members: the State Treasurer, the Commissioner of Economic and Community Development, the Secretary of the Office of Policy and Management, as <u>ex officio</u> members; four members appointed by the governor and experienced in the field of financial lending or the development of commerce, trade or business; and a member appointed by each of the President Pro Tempore of the State Senate, the minority leader of the State Senate, the Speaker of the State House of Representatives and the minority leader of the State House of Representatives.

Connecticut Health and Educational Facilities Authority ("CHEFA"). CHEFA was established to assist in the financing of facilities for educational or health care purposes, including colleges and universities, secondary schools, nursing homes, hospitals, child care facilities, and any other qualified non-profit institutions through the issuance of bonds and other obligations. Payments from institutions provide funds to service the debt on loans made pursuant to the issuance of bonds and other obligations by CHEFA. CHEFA is also authorized to issue tax-exempt and taxable revenue bonds secured by one or more special capital reserve funds solely to finance projects for "participating nursing homes," or for housing, student centers, food service facilities and other auxiliary service facilities at public institutions of higher learning, including the Connecticut State University system, or for clinical services projects for The University of Connecticut Health Center, and up to \$100.0 million to finance equipment acquisitions by hospitals.

Under CHEFA's nursing home program, loans are secured by mortgages on the nursing homes and pledges of gross receipts. Minimum debt service coverage ratios of 1.25 times annual debt service are required and restrictions are placed on the issuance of additional debt. Participating nursing homes are required to fund a debt service reserve fund in an amount equal to one year's maximum annual debt service and a working capital fund reserve account in an amount equal to 60 days of operating expenses or three year's maximum annual debt service. If a participating nursing home is in default or is likely to become in default under its loan agreement with CHEFA due to the failure to make any payment(s) required, CHEFA may request that the Commissioner of the Department of Social Services withhold any funds in the State's custody that are due and payable to the nursing home via a Medicaid intercept. Funds subject to withholding under this section include federal and state grants, contracts, allocations and appropriations.

The State Treasurer has applied appropriated funds and General Fund budget surplus to defease certain bonds for nursing homes in order to avoid any draw on the special capital reserve fund which secures such bonds. Legislation enacted in 1998 provides that no bonds secured by a special capital reserve fund are to be issued by CHEFA in the future for nursing homes, except for bonds that at least in part, refund, refinance, or otherwise restructure bonds under certain circumstances where the aggregate liability of the State with respect to such bonds will be less than the aggregate liability of the State with respect to the bonds being refunded, refinanced or restructured and that doing so is in the best interest of the State.

CHEFA is also allowed to issue revenue bonds to finance facility improvements for the Connecticut State University System (the "System") which are secured by one or more special capital reserve funds. The System has pledged University Student Fees and certain student parking fees as a source of funds for the payment of debt service on the bonds. The types of facilities of the System financed through CHEFA were financed in the past through self-liquidating general obligation bonds of the State, so implementation of this program should limit the need for the State to issue such bonds in the future.

Although CHEFA is authorized to issue bonds secured by a special capital reserve fund to finance equipment acquisitions by hospitals and clinical services projects for The University of Connecticut Health Center, these programs have not yet been implemented.

The Board of Directors of CHEFA is comprised of ten members including the State Treasurer and Secretary of OPM, both serving <u>ex officio</u>, and eight members appointed by the governor based on their qualifications in the areas of health care, higher education, or public finance.

Connecticut Higher Education Supplemental Loan Authority ("CHESLA"). CHESLA provides financial assistance in the form of education loans to students in or from the State, their parents or others responsible for the cost of their education and provides an alternative method to enable institutions for higher education in the State to assist qualified students to attend such institutions. CHESLA is authorized to issue bonds the proceeds of which are used to fund education loans to applicants meeting certain eligibility requirements. The repayment of such loans service the debt on CHESLA bonds. CHESLA, in connection with the issuance of its bonds has made certain covenants with respect to such loans, including a covenant to do or cause to be done all such acts and things necessary to receive and collect all revenues due with respect to such loans. CHESLA bonds are further secured by a special capital reserve fund.

The Board of Directors of CHESLA is comprised of eight members including the State Treasurer, the Secretary of OPM and the Commissioner of Higher Education, serving <u>ex officio</u>, and five members appointed by the Governor based on their qualifications in the areas of higher education and/or public finance.

Connecticut Housing Finance Authority ("CHFA"). CHFA was established in 1969 to meet the needs of low and moderate income families and persons for decent housing and to encourage and assist the development and construction of multifamily housing by reducing the cost of mortgage financing therefor. CHFA is authorized to issue bonds the proceeds of which are used to fund mortgage loans to applicants meeting certain eligibility requirements including unrestricted statutory income limits in certain urban areas. The enabling act authorizes CHFA to make or purchase construction and permanent mortgage loans which are guaranteed or insured by the United States of America or any agency or instrumentality thereof, by the Federal Home Loan Mortgage Corporation, by a private mortgage insurance company or the State or the Authority itself without limitation as to amount and to make or purchase mortgage loans not so insured or guaranteed in an aggregate amount not to exceed \$1.5 billion. In order to finance these activities CHFA has established a Housing Mortgage Finance Program and has issued its general obligation bonds under a General Bond Resolution pursuant to which CHFA has pledged all revenues which it may receive in connection with the mortgages financed thereunder including its fees and charges therefor and any recoveries of principal therefrom from any source and any monies received from investments, as well as other mortgages specifically pledged. In addition, such General Bond Resolution provides for general covenants such as a covenant to do all things necessary with respect to the operation of such Housing Mortgage Finance Program in order to pay principal of and interest on its bonds and provides for certification as to self-sufficiency in order to issue any additional bonds. Bonds issued under CHFA's General Bond Resolution are further secured by a special capital reserve fund.

CHFA has also established a Special Needs Housing Mortgage Finance Program (formerly known as the Group Home Mortgage Finance Program) and has issued and expects to issue additional Special Needs Housing Mortgage Finance Program Special Obligation Bonds under a separate indenture, including bonds for

group homes, assisted living facilities, supportive housing and residential care homes, which bonds are and will be secured by a special capital reserve fund.

In 2008 a public act authorized CHFA to issue up to \$50 million of bonds to fund an Emergency Mortgage Assistance Program and required the Treasurer and the Office of Policy and Management to enter into a contract to provide State assistance to pay debt service on such bonds in the form of payments of principal, interest, interest swap payments, liquidity fees, letter of credit fees, trustee fees and similar bond-related expenses. Additionally, the public act provided for the appropriation of \$2.5 million from the State Banking Fund to the State Treasurer for such contract assistance for the fiscal year ending June 30, 2009.

The Board of Directors of CHFA is comprised of fifteen members: the Commissioner of Economic and Community Development, the Secretary of OPM, the Commissioner of Banking and the State Treasurer, serving <u>ex officio</u>; seven members appointed by the Governor; and a member appointed by each of the President Pro Tempore of the State Senate, the minority leader of the State Senate, the Speaker of the State House of Representatives and the minority leader of the State House of Representatives who among them are experienced in all aspects of housing design, development, finance, management and state and municipal finance.

Connecticut Resources Recovery Authority ("CRRA"). CRRA was created in 1973 to assist municipalities in meeting their solid waste disposal and recycling needs. To further its purpose CRRA develops, finances and supervises solid waste management facilities and contracts. CRRA has developed four integrated solid waste systems that serve over 100 municipalities in the State. CRRA bonds may be secured by a special capital reserve fund. CRRA bonds are generally secured by service agreements with participating municipalities under which the municipalities agree to deliver a minimum amount of waste to a specified facility each year or to pay the tipping fee for any amount that does not meet the minimum commitment. These service agreements are generally secured by the municipality's full faith and credit. CRRA bonds are additionally secured by revenues from the sale of energy generated by the facility and waste from non-municipal sources.

The Board of Directors of CRRA is comprised of eleven members: three members appointed by the Governor; two members appointed by each of the president pro-tempore of the Senate, the speaker of the House of Representatives, the minority leader of the Senate, the minority leader of the House of Representatives. There is one vacancy. In addition, there are eight ad hoc members, two representing each of the four facilities. Such ad hoc members may only vote on matters pertaining to their respective facility. As of February 1, 2010, only three ad hoc seats were filled.

Capital City Economic Development Authority ("CCEDA"). CCEDA was created in 1998 and was granted the power to issue revenue bonds for a convention center project in Hartford. The bonds are to be backed by State contractual assistance equal to annual debt service. In 2004 a public act authorized CCEDA to use a special capital reserve fund in connection with any such revenue bonds, but there are currently no plans for such an issue.

In December 2003 the State Bond Commission approved up to \$100 million of revenue bonds and other borrowings and in December 2004 approved an increase in the authorized amount to \$122.5 million. CCEDA has issued \$110 million of its revenue bonds backed by the State's contract assistance agreement equal to annual debt service on the revenue bonds, of which \$105.12 was outstanding as of February 1, 2010. The State's obligation under the contract assistance agreement is limited to \$9.0 million per year, and the Authority's debt obligations are structured not to exceed this amount. An additional \$12.5 million of borrowing, not backed by the contract assistance agreement, has also been incurred. Debt service on the revenue bonds is payable from debt service appropriations in the General Fund and CCEDA reimburses the State for such contract assistance payments from parking and energy fee revenues after payment of operating expenses. Under the agreement between CCEDA and the State, after completion of the convention center project CCEDA is required to maintain pledged revenues equal to 1.2 times debt service, after operating

expenses. The State's obligation under the assistance agreement is not included in any of the debt calculations in **Tables 7**, **8**, **9**, **10**, **11**, **12** or **16**.

The convention center portion of the project opened in June 2005. Other elements of the project include an adjacent parking structure which opened later in 2005, an adjacent parking structure underlying the Connecticut Science Center and a retail and entertainment district, including a fourth parking structure, which currently are under construction. The full convention center project is not expected to be completed or placed in service at least until 2013. In the fiscal year ending June 30, 2006, the first full year of operations of the convention center, the delay in these additional elements, higher than anticipated operating expenses and startup expenses resulted in insufficient parking revenues, after operating expenses, to fully reimburse the State for debt service payments in June 2006. This situation has continued since then, so that there are significant shortfalls in excess revenues to fund the reimbursement obligation. This is expected to continue at least until the other elements of the project are completed. As debt service on CCEDA's revenue bonds continues to be paid under the contract assistance agreement, CCEDA's reimbursement obligation will increase, and this reimbursement obligation will need to be satisfied before excess parking revenues are available to fund the operations of the convention center, which itself is partially funded by General Fund appropriations from the State to CCEDA.

The Board of Directors of CCEDA is comprised of seven members appointed jointly by the Governor, the speaker of the House of Representatives, the majority leader of the House of Representatives, the minority leader of the House of Representatives, the president pro tempore of the Senate, the majority leader of the Senate and the minority leader of the Senate, and includes members who have expertise in the fields of commercial and residential real estate construction or development and financial matters. There is one vacancy on the Board.

*UConn 2000 Special Obligation Financing.* The University of Connecticut may issue special obligation bonds which may be secured by a special capital reserve fund which the State undertakes to restore to its minimum level. Before issuing special obligation bonds secured by such a special capital reserve fund, the act requires the board of trustees of the University to determine that project revenues, other than those derived from the State's debt service commitment and the State's minimum operating provision, are estimated to be sufficient to pay the debt service on the special obligation bonds, to maintain reserves and to operate the physical infrastructure of the University. The act requires the Treasurer to confirm that such determination is not unreasonable or arbitrary. The University may also issue special obligation bonds which are not secured by such a special capital reserve fund.

# Assistance to Municipalities

In addition to the limited or contingent liabilities that the State has undertaken in connection with the activities of its quasi-public agencies, the State has undertaken certain limited or contingent liabilities to assist municipalities. The State currently has limited or contingent liabilities outstanding in connection with bonds or other obligations issued by the City of Waterbury and the Southeastern Connecticut Water Authority. The State previously was obligated pursuant to the establishment of a special capital reserve fund to secure certain bonds issued by the City of Bridgeport to fund its past budget deficits; however such bonds were refunded by the City in 1996. The State previously had guaranteed debt service on bonds of the City West Haven, but an irrevocable escrow has been established to pay such bonds. Legislation also authorized distressed municipalities, in certain circumstances and subject to various conditions, to issue deficit funding obligations secured by a special capital reserve fund. There are no such obligations currently outstanding.

The City of Waterbury. In March and June 2001 the State adopted legislation to assist the City of Waterbury in financing its budget deficits. The legislation imposed certain financial controls on the City and created a Waterbury Financial Planning and Assistance Board. The legislation authorized the City, subject to approval of the Board and the State Treasurer, to issue bonds for the purpose of funding the City's past budget deficits. Payment of the bonds is serviced through the City's taxing authority. The legislation requires the

City to direct certain of its tax revenues to a trustee through a tax intercept mechanism for the purpose of servicing the debt on its bonds. The legislation also provides for the establishment of a special capital reserve fund to further secure up to \$100 million bonds issued by the City to fund its budget deficits. The State is contingently obligated to restore the special capital reserve fund to its required minimum.

The Waterbury Financial Planning and Assistance Board was comprised of the Secretary of the Office of Policy and Management, the State Treasurer, the Mayor of the City, and four members appointed by the Governor, one affiliated with a business located in the City, one with expertise in finance, one resident of the City and one a representative of organized labor. On January 23, 2007, the Board determined that the City had met all of the legislation's requirements for the termination of the Board, and the Board by resolution discontinued its existence and its exercise of its powers, duties and functions.

**Southeastern Connecticut Water Authority.** The Southeastern Connecticut Water Authority was established for the purpose of developing a reliable water supply for southeastern Connecticut. The State Bond Commission is authorized to approve a State guarantee of obligations of the Southeastern Connecticut Water Authority. Amounts borrowed by the Authority are to be repaid by July 1, 2045.

#### State Treasurer's Role

By statute, CDA, CHEFA, CHFA, CHESLA, CRRA and CCEDA may not owe any money or issue any bonds or notes which are guaranteed by the State of Connecticut or for which there is a special capital reserve fund of any kind which is in any way contributed to or guaranteed by the State until or unless such borrowing or issuance is approved by the State Treasurer or the Deputy State Treasurer. The approval shall be based on documentation provided by the authority that the authority anticipates receiving sufficient revenues to (1) pay the principal of and interest on the bonds and notes issued, (2) establish, increase and maintain any reserves deemed by the authority to be advisable to secure the payment of the principal of and interest on such bonds and notes, (3) pay the cost of maintaining, servicing and properly insuring the purpose for which the proceeds of the bonds and notes have been issued, if applicable, and (4) pay such other costs as may be required.

Similarly, no municipality may issue any obligation for which there is a special capital reserve fund of any kind which is in any way contributed to or guaranteed by the State unless and until such obligation and the agreement establishing the capital reserve fund are approved by the State Treasurer. The State Treasurer's approval shall be based upon factors delineated in the general statutes, including the establishment of a property tax intercept procedure to service the municipality's debt.

# **Outstanding Contingent Debt**

The amount of outstanding debt which is secured by special capital reserve funds or State guarantees as described above is outlined in the following table.

TABLE 16 Bond Authorizations With Limited Or Contingent Liability (In Millions)

| Indebtedness Secured by Special Capital Reserve<br>Funds or Guaranteed by State         | Authorized<br>SCRF or<br>Guaranteed<br>Debt<br><u>As of 2/1/10</u> | Outstanding<br>SCRF or<br>Guaranteed<br>Debt<br><u>As of 2/1/10</u> | Minimum<br>Capital Reserve<br>Requirement<br>As of 2/1/10 |
|---|--|---|---|
| Connecticut Development Authority Umbrella Bond Program General Obligation Bond Program | \$ 300.0<br>30.6   | \$ 0.00<br>6.1  | \$ 0.0<br>1.8   |
| Connecticut Health and Educational Facilities Authority                                 |  |   |   |
| Nursing Home Program  | (a)  | 18.49   | 2.58  |
| Connecticut State University System   | (a)  | 262.62  | 26.65   |
| Hospital Equipment Program  | 100.0  | 0.0   | 0.0   |
| UCONN Health Center Program   | (a)  | 0.0   | 0.0   |
| Connecticut Higher Education Supplemental Loan  |  |   |   |
| Authority   | 300.0  | 160.29  | 15.34   |
| <b>Connecticut Housing Finance Authority</b>  |  |   |   |
| Housing Mortgage Finance Program  | (a)  | 3,914.2   | 287.9   |
| Special Needs Housing Mortgage Finance Program  | (a)  | 55.5  | 4.0   |
| Connecticut Resources Recovery Authority  | 725.0  | 51.6  | 12.3  |
| University of Connecticut Student Fee Rev. Bonds  | (a)  | 25.14   | 2.126   |
| City of Waterbury Special Capital Reserve Fund  |  |   |   |
| Bonds   | 100.0  | 40.535  | 7.08  |
| Southeastern Connecticut Water Authority  | 15.0   | 1.47  | N.A.  |

<sup>(</sup>a) No statutory limit.

# **School Construction Grant Commitments**

The State is obligated to various cities, towns and regional school districts under a grant-in-aid public school building program to fund certain of the costs of construction and alteration of school buildings or to

support part of the debt service payments on municipal debt issued to fund the State's share of such school building projects. For certain school projects approved by the General Assembly, cities, towns and districts are ranked according to their adjusted equalized net grand list per capita and based on such rankings a percentage is assigned which determines the amount of grant money a town or regional school district is eligible to receive for a project or type of project authorized by the legislature and approved by the Commissioner of Education.

For school construction projects approved during the 1997 legislative session and thereafter, the State pays the costs of its share of construction projects on a progress payment basis during the construction period. Each year the legislature authorizes grant commitments which vary in amounts from year to year. The State has authorized new school construction grant commitments of approximately \$400 million which take effect in the 2009-10 fiscal year. As of June 30, 2009, the Commissioner estimates that current grant obligations under this program are approximately \$2,450 million which includes approximately \$6,900 million in grants approved as of such date less payments already made of \$4,450 million.

Prior to 1997 the grant program was conducted differently. For certain school projects grants for construction costs are paid to the cities, towns and districts in installments which correspond to the number and time of principal payments due on municipal bonds, or temporary notes renewed for a third or subsequent year, issued to finance project costs. If a project is fully paid from sources other than borrowing, such grants are paid in five annual installments. Grants in support of interest payments correspond to the number and time of such interest payments. As of June 30, 2009, under the grant program prior to 1997 the State is obligated to various cities, towns and regional school districts for approximately \$314 million in aggregate principal installment payments and \$57 million in aggregate interest subsidies, for a total of \$371 million. Funding for these payments may come from future State direct general obligation bond sales. No new grant commitment can be authorized under this program.

The legislature has authorized bonds for both grant programs based on the amount of grants that the Commissioner of Education estimates will be paid during each fiscal year. Since there is generally a lapse of one or more years from the time grant commitments are approved to the time grant payments are required to be made, the amount of unpaid grant commitments will be significantly greater than the amount of bonds authorized to fund the grant commitments.

#### **Child Care Facilities Debt Service Commitments**

Legislation enacted in 1997 authorized CHEFA to issue bonds and loan the proceeds to various entities to finance child care facilities. The Department of Social Services may enter into commitments to apply monies for each such entity to pay the debt service on the loans in amounts sufficient to cover a portion of the debt service on CHEFA's bonds. Legislation enacted in 1999 provided for the obligation of the Department of Social Services to make debt service payments to be made by the State Treasurer. Any obligation by the Department of Social Services or the State Treasurer to pay is subject to annual appropriation. CHEFA first issued special obligation bonds under this program in 1998. As of February 1, 2010 CHEFA has approximately \$68.2 million bonds outstanding under this program with annual debt service of approximately \$5.4 million, of which the Department of Social Services is committed to pay approximately \$4.4 million. The remaining portion of debt service is to be paid from Department of Education and Department of Social Services intercepts of revenues from providers.

Two other Child Care Facilities programs also authorize the Commissioner of the Department of Social Services to enter into guaranties of loans made to entities to finance the development of child care and child development centers or programs. CHEFA is administering this program on behalf of the Department, and is currently limiting the aggregate amount of guaranties to the balance of monies in the reserve funds for the respective programs.

# **Other Contingent Liabilities**

The Connecticut Lottery Corporation (the "Corporation") was created in 1996 as a public instrumentality of the State to operate the State's lottery pursuant to the Connecticut Lottery Corporation Act (the "CLC Act"). The State and the Corporation purchase annuities under group contracts with insurance companies which provide payments corresponding to the obligation for payments to lottery prize winners. The State has transferred to the Corporation all annuities purchased by it and the Corporation has assumed responsibility for the collection of revenue generated from the lottery and for the payment of all lottery prizes. Under the CLC Act, the termination of the Corporation would not affect any outstanding contractual obligation of the Corporation and the State would succeed to the obligations of the Corporation under any such contract. As of June 30, 2009 the current and long term liabilities of the Corporation total \$251.34 million.

# PENSION AND RETIREMENT SYSTEMS

# **State Employees' Retirement Fund**

The State Employees' Retirement Fund is one of the systems maintained by the State with approximately 53,068 active members, 1,632 inactive (vested) members and 39,617 retired members as of June 30, 2009. Generally, employees hired before July 1, 1984 participate in the Tier I plan, which includes employee contributions. As of July 1, 2009 approximately 12% of the total work force was covered under the Tier I Plan. Other employees generally participate in the Tier II plan, which is non-contributory and provides somewhat lesser benefits. As of July 1, 2009, approximately 40% of the total workforce was covered under the Tier II plan. Employees hired after July 1, 1997 participate in the Tier IIA plan, which requires contributions from its employee members. As of July 1, 2009, approximately 48% of the total work force was covered under the Tier IIA Plan.

Since fiscal year 1978-79, payments into the State Employees' Retirement Fund and investment income in each fiscal year, with the exception of fiscal years 2003-04 and 2008-09, have been sufficient to meet benefits paid from the fund in such year. Payments into the fund are made from employee contributions, General and Special Transportation Fund appropriations and grant reimbursements from Federal and other funds. State contributions to the fund are made monthly on the basis of transfers submitted by the Office of the State Comptroller.

Full actuarial valuations are performed as of June 30th of each even-numbered year. The most recent actuarial valuation of November 2008 indicated that, as of June 30, 2007, the State Employees' Retirement Fund had assets with an actuarial value of \$9,585.0 million and as of June 30, 2008, the State Employees' Retirement Fund had assets with an actuarial value of \$9,990.2 million. The actuarial valuation was based upon an 8.25% earnings assumption and the impact of phasing in an approximately 4.8% negative return on plan assets for the 2007-08 fiscal year. For periods ending June 30, 2009, the Treasurer has realized annualized net returns on investment assets in the State Employees' Retirement Fund of 6.73% over the past twenty years, of 6.85% over the past fifteen years, of 2.91% over the past ten years and of 2.20% over the past five years. These annualized net returns reflect the impact of the negative return on investment assets resulting from the significant downturn in the financial markets during the Fall of 2008. The November 2008 actuarial valuation indicated that as of June 30, 2008 the State Employees' Retirement Fund had a funded ratio of 51.9% on a projected basis. As of June 30, 2008, the market value of the fund's investment assets, as reported in the actuarial valuation, was \$9.329.175.038. As of June 30, 2009, the market value of the fund's investment assets was \$7,320,843,712. The market value of the fund's investment assets is continually subject to change based on a variety of factors, including changes in the financial and credit markets and general economic conditions, and the current market value of the fund's investment assets at December 31, 2009 was higher than it was at June 30, 2009, in part, due to an improvement in the financial markets.

The November 2008 actuarial valuation determined the following employer contribution requirements, based on a projected unit credit actuarial cost method and level percent-of-payroll contributions, which contributions are sufficient to meet Governmental Accounting Standards Board ("GASB") standards: (i) \$897.4 million for fiscal year 2009-10, and (ii) \$944.1 million for fiscal year 2010-11. The annual contribution requirements for fiscal years 2009-10 and 2010-11 include amounts which may be required pursuant to the Supreme Court's decision in the case of *Longley v. State Employees Retirement Commission* which requires that the plaintiffs' final pro-rated longevity payment be included in the earnings calculations for purposes of calculating their retirement incomes. The State met 99.25% of its annual contribution requirement for fiscal year 2007-08 and 92.85% of its annual contribution requirement for fiscal year 2008-09. To meet the State's annual contribution requirements for fiscal years 2009-10 and 2009-11, \$713.0 million and \$745.8 million, respectively, have been appropriated from the General and Special Transportation Funds. The appropriation for fiscal year 2009-10 was reduced by \$64.5 million as part of the Mid-Term Budget Adjustments and it is contemplated that the appropriation will be reduced by an additional \$100.0 million in

connection with upcoming fiscal year 2009-10 deficit mitigation plans. Based on projections by the Office of Policy and Management, it is anticipated that contributions to the fund for fiscal year 2009-10 from grant reimbursements from Federal and other funds will be sufficient to meet all but approximately \$12.0 to \$13.0 million of the annual contribution requirement. The appropriation for fiscal year 2010-11 was reduced by \$100.0 million as part of the Mid-Term Budget Adjustments.

Set forth below are State contributions to the State Employees' Retirement Fund, Federal grant programs, employee contributions, investment income, net realized gains and losses, net unrealized gains and losses, and benefits paid for each of the past five fiscal years, and the actuarial accrued liabilities, the actuarial values of fund assets and the resulting unfunded accrued liabilities for the actuarial valuations as of June 30, 2006 and June 30, 2008.

TABLE 17
State Employees' Retirement Fund

|                                  |    | Year Ending June 30 |     |                       |    |               |     |                 |    |               |
|----------------------------------|----|---------------------|-----|-----------------------|----|---------------|-----|-----------------|----|---------------|
|                                  |    | 2005                |     | 2006                  |    | 2007          |     | 2008            |    | 2009          |
| General Fund                     |    |                     |     |                       |    |               |     |                 | -  |               |
| Contributions                    | \$ | 354,400,568         | \$  | 447,209,748           | \$ | 477,219,351   | \$  | 481,878,589     | \$ | 454,805,009   |
| Transportation Fund              |    |                     |     |                       |    |               |     |                 |    |               |
| Contributions                    |    | 48,916,000          |     | 60,055,000            |    | 63,819,000    |     | 67,058,000      |    | 71,426,000    |
| Federal and other                |    |                     |     |                       |    |               |     |                 |    |               |
| Reimbursements                   |    | 115,447,400         |     | 115,797,984           |    | 122,892,384   |     | 162,618,685     |    | 173,538,851   |
| Employee Contributions           |    | 51,721,944          |     | 55,234,913            |    | 61,794,719    |     | 67,389,585      |    | 70,808,970    |
| Total Contributions              | \$ | 570,485,912         | \$  | 678,297,645           | \$ | 725,725,454   | \$  | 778,944,859     |    | 770,578,830   |
| Investment Income <sup>(a)</sup> | \$ | 329,385,117         | \$  | 310,506,921           | \$ | 352,538,549   | \$  | 371,620,098     |    | 252,399,209   |
| Net Realized Gains               |    |                     |     |                       |    |               |     |                 |    |               |
| (Losses)                         | \$ | 1,948,216           | \$  | 14,036,602            | \$ | 300,610,772   | \$  | 323,533,563     |    | 12,284,308    |
| Net Unrealized Gains             |    |                     |     |                       |    |               |     |                 |    |               |
| (Losses)                         |    | 454,670,646         |     | 532,826,108           |    | 856,560,402   | _(  | (1,171,995,109) | (1 | ,973,178,423) |
| Total Net Gains (Losses)         | \$ | 456,618,862         | \$  | 546,862,710           | \$ | 1,157,171,174 | \$  | (848,461,546)   | (1 | ,960,894,115) |
| Benefits Paid                    | \$ | 882,375,233         | \$  | 913,030,578           | \$ | 951,353,124   | \$  | 1,008,131,838   | 1  | ,063,286,151  |
|                                  |    |                     |     |                       |    |               |     |                 |    |               |
| Actuarial Accrued Liabilities    |    | N/A                 | \$1 | 6,830,349,168         |    | N/A           | \$1 | 9,243,372,754   |    | N/A           |
| Actuarial Values Of Assets       |    | N/A                 |     | 8,951,392,91 <u>4</u> |    | N/A           |     | 9,990,247,212   |    | N/A           |
| Unfunded Accrued Liabilities     | S  | N/A                 | \$  | 7,879,019,254         |    | N/A           |     | 9,253,125,542   |    | N/A           |

<sup>(</sup>a) Investment Income (exclusive of net realized gains and losses).

#### **Teachers' Retirement Fund**

The Teachers' Retirement Fund, administered by the Teachers' Retirement Board, provides benefits for any teacher, principal, supervisor, superintendent or other eligible employee in the public school systems of the State, with certain exceptions. While establishing salary schedules for teachers, municipalities do not provide contributions to the maintenance of the fund. As of June 30, 2009, there were 64,242 active and former employees with accrued and accruing benefits, 30,142 retired members and 330 members on disability allowance.

Since fiscal year 1978-79, payments into the Teachers' Retirement Fund and investment income in each fiscal year, with the exception of fiscal years 2003-04, 2004-05 and 2008-09, have been sufficient to meet benefits paid from the fund in such year. Contributions to the fund are made by employees and by General Fund appropriations from the State. State contributions to the fund are made quarterly on the basis of certifications submitted by the Teachers' Retirement Board and are funded with annual appropriations from the General Fund.

Actuarial valuations are performed as of June 30th of each even-numbered year. The most recent actuarial valuation dated November 12, 2008 indicated that, as of June 30, 2008, the Teachers' Retirement Fund had assets, inclusive of the cost-of-living adjustment reserve account, with an actuarial value of \$15,271.0 million. The actuarial valuation was based upon an 8.50% earnings assumption. For periods ending June 30, 3009, the Treasurer has realized annualized net returns on investment assets in the Teachers' Retirement Fund of 6.88% over the past twenty years, of 6.85% over the past fifteen years, of 3.12% over the past ten years and of 2.55% over the past five years. These annualized net returns incorporate the negative return on investment assets resulting from the general market downturn during the Fall of 2008. The November 2008 actuarial valuation indicated that as of June 30, 2008 the Teachers' Retirement Fund had a funded ratio of 70.1% on a projected basis. As of June 30, 2008, the market value of the fund's investment assets, as reported in the actuarial valuation, was \$14,551,467,434. As of June 30, 2009, the market value of the fund's investment assets is continually subject to change based on a variety of factors, including changes in the financial and credit markets and general economic conditions, and the current market value of the fund's investment assets at December 31, 2009 was higher than it was at June 30, 2009.

The actuarial valuation dated November 29, 2006 determined the following employer contribution requirements, based on an individual entry-age actuarial cost method and level percent-of-payroll contributions, which contributions are sufficient to meet GASB standards: (i) \$518.6 million for fiscal year 2007-08, and (ii) \$539.3 million for fiscal year 2008-09. The State met its annual contribution requirement for fiscal years 2007-08 and 2008-09. The actuarial valuation dated November 12, 2008 determined the following employer contribution requirements, which are sufficient to meet GASB standards: (i) \$559.2 million for fiscal year 2009-10, and (ii) \$581.6 million for fiscal year 2010-11. To meet the State's annual contribution requirements for fiscal years 2009-10 and 2010-11, \$559.2 million and \$581.6 million, respectively, have been appropriated.

Set forth below are State contributions to the Teachers' Retirement Fund, employee contributions, investment income, net realized gains and losses, net unrealized gains and losses, and benefits paid for each of the past five fiscal years, and the actuarial accrued liabilities, the actuarial values of fund assets and the resulting unfunded accrued liabilities for the actuarial valuations as of June 30, 2006 and June 30, 2008.

TABLE 18
Teachers' Retirement Fund

|   | Year Ending June 30 |                  |                 |                                 |                   |  |  |
|---|---------------------|------------------|-----------------|---------------------------------|-------------------|--|--|
|   | 2005                | 2006             | 2007            | 2008                            | 2009              |  |  |
| General Fund                              |                     |                  | · <u> </u>      | ·                               |                   |  |  |
| Contributions                             | \$ 185,348,143      | \$ 396,248,844   | \$ 412,101,958  | \$ 2,518,560,263 <sup>(a)</sup> | \$ 539,302,674    |  |  |
| Employee                                  |                     |                  |                 |                                 |                   |  |  |
| Contributions <sup>(b)</sup>              | 259,408,422         | 293,530,283      | 279,147,447     | 275,268,365                     | 289,343,810       |  |  |
| Total Contributions                       | \$ 444,756,565      | \$ 689,779,127   | \$ 691,249,405  | \$ 2,793,828,628                | \$ 828,646,484    |  |  |
| Investment Income <sup>(c)</sup>          | \$ 460,613,365      | \$ 372,811,689   | \$ 482,745,492  | \$ 519,183,177                  | \$ 393,748,965    |  |  |
| Net Realized Gains                        |                     |                  |                 |                                 |                   |  |  |
| (Losses)                                  | \$ 2,275,332        | \$ 45,550,687    | \$ 650,696,447  | \$ 188,080,715                  | \$ 24,937,167     |  |  |
| Net Unrealized Gains                      |                     |                  |                 |                                 |                   |  |  |
| (Losses)                                  | 645,128,201         | 736,860,094      | 967,671,640     | (1,414,057,911)                 | (2,958,832,005)   |  |  |
| Total Net Gains (Losses)                  | \$ 647,403,533      | \$ 782,410,781   | \$1,618,368,087 | \$(1,225,977,196)               | \$(2,933,894,838) |  |  |
| Benefits Paid                             | \$ 964,597,731      | \$ 1,050,132,506 | \$1,159,443,441 | \$ 1,266,950,462                | \$1,381,129,716   |  |  |
| Actuarial Accrued Liabilities             | N/A                 | \$18,703,792,895 | N/A             | \$21,801,020,991                | N/A               |  |  |
| Actuarial Values Of Assets <sup>(d)</sup> | N/A                 | 11,781,338,002   | N/A             | 15,271,012,785                  | N/A               |  |  |
| Unfunded Accrued Liabilities              | N/A                 | \$ 6,922,454,893 | N/A             | \$ 6,530,008,206                | N/A               |  |  |
| Cinanaca / icciaca Diamines               | 1 1/ / 1            | Ψ 0,722,434,073  | 1 1/ 2 1        | \$ 0,550,000,200                | 1 1/1 1           |  |  |

<sup>(</sup>a) In April 2008 the State issued \$2,276,578,270.75 Taxable General Obligation Bonds (Teachers' Retirement Fund 2008 Series) and \$2.0 billion of the proceeds of such bonds were deposited into the Teachers' Retirement Fund

- (c) Investment Income (exclusive of net realized gains and losses).
- (d) For years prior to fiscal year 2007-2008, includes cost-of-living adjustment reserve account. As of June 30, 2007 the fund was dissolved and its assets combined with Teachers' Retirement Fund assets.

Public Act No. 07-186 authorized the issuance of general obligation bonds ("TRF Bonds") of the State in amounts sufficient to fund a \$2.0 billion deposit to the Teachers' Retirement Fund plus amounts required for costs of issuance and up to two years of capitalized interest. The Secretary of the Office of Policy and Management and the State Treasurer subsequently determined that issuance of such bonds would be in the best interests of the State, and in April 2008 the State issued \$2,276,578,270.75 of such bonds.

Section 8 of Public Act No. 07-186 provides that in each fiscal year that any TRF Bonds (or any refunding bonds) are outstanding, there shall be deemed appropriated from the General Fund an amount equal to the annual required contribution to the Teachers' Retirement Fund, and such amount shall be deposited in the fund in such fiscal year. The amounts of the annual required contributions for each biennial budget shall be based on the actuarial valuation required to be completed by the December 1 prior to the beginning of the next biennial budget. Under Section 8 the State has pledged to and agreed with the holders of any TRF Bonds that, so long as the actuarial evaluation of the Teachers' Retirement Fund is completed and the certification of the annual contribution amounts is made as required by such Section, no public or special act of the General Assembly shall diminish such required contribution until such bonds, together with interest thereon, are fully met and discharged unless adequate provision is made by law for the protection of the holders of the bonds. Such contributions may be reduced in any biennium, however, if (i) the Governor declares an emergency or the existence of extraordinary circumstances (which may include changes in actuarial methods or accounting standards) in which the provisions of Section 4-85 of the Connecticut General Statutes is invoked, (ii) at least three-fifths of the members of each Chamber of the General Assembly vote to diminish such required

<sup>(</sup>b) Includes municipal contributions under early retirement incentive programs (\$2,456,776 during fiscal year 2004-05, \$2,802,639 during fiscal year 2005-06, \$2,659,720 during fiscal year 2006-07, \$1,667,810 during fiscal year 2007-08 and \$1,573,023 during fiscal year 2008-09); and employee contributions to the Teachers' Retirement Health Insurance Fund (\$43,830,845 during fiscal year 2004-05, \$39,144,621 during fiscal year 2005-06, \$40,070,052 during fiscal year 2006-07, \$41,296,730 during fiscal year 2007-08 and \$46,219,153 during fiscal year 2008-09.

contributions during the biennium for which the emergency or extraordinary circumstances are determined, and (iii) the funded ratio of the fund is at least equal to the funded ratio immediately after the sale of the bonds in accordance with the actuarial method used at the time. If such conditions are met, the funding of the annual required actuarial contribution may be diminished, but in no event shall such diminution result in a reduction of the funded ratio of the fund by more than 5% from the funded ratio which would otherwise have resulted had the State funded the full required contribution, or the funded ratio immediately after the sale of the bonds, whichever is greater.

The statutory provisions which govern pension benefits payable from the Teachers' Retirement Fund include certain cost of living adjustments. Public Act No. 07-186 added a provision limiting cost-of-living adjustments for employees hired after July 1, 2007, but also removed a statutory provision which subjected certain annual cost of living adjustments in pension benefits to a limit based on funds available from earnings on fund investments which exceeded an 11.5% return. Such excess earnings were held in the cost-of-living adjustment reserve account until applied to provide for cost of living adjustments. Although there are other statutory limits on the cost of living adjustments, it is anticipated that the removal of the limit based on available earnings which exceeded an 11.5% return will cause an increase in the aggregate actuarial accrued liability of the fund. One preliminary report estimated that these changes could increase the unfunded actuarial accrued liability by approximately \$1.0 billion. This preliminary estimate was based on various assumptions and no assurances can be given that subsequent projections or the next actuarial report will not result in a higher or lower estimate.

# **Other Retirement Systems**

The other minor retirement systems funded by the State include the Judges, Family Support Magistrates and Compensation Commissioners Retirement System (the Judicial Retirement System), the General Assembly Pension System, the State Attorneys' Retirement Fund and the Public Defenders' Retirement Fund. As of June 30, 2009, there were approximately 221 active members of these plans and approximately 262 retired members.

Unclassified employees of the Connecticut State System of Higher Education and the central office staff of the Department of Higher Education are eligible to participate in the Connecticut Alternate Retirement Program. This program is a defined contribution program, and thus the State has no unfunded liability with respect to the program. All member contributions and State appropriations are held in a separate retirement fund by the third party administrator of the plan, who invests the fund's assets allocable to a member at the direction of such member in the investment funds available under the plan. A member may not withdraw funds from the plan unless such member has reached age 55 and has terminated from service, retired or died, provided that any member with less than five years of participation in the plan who is under the age of 55 and terminates from service may rollover such member's entire account into an eligible retirement plan.

The State is the administrator of the Connecticut Municipal Employees' Retirement System and the Connecticut Probate Judges and Employees' Retirement System. As the administrator of these systems the State owes a fiduciary obligation to these systems; however, the State has no direct financial liability to pay benefits under these systems.

# **Social Security and Other Post-Employment Benefits**

State employees, except for police and members of a retirement system other than the State Employees' Retirement Fund, whose employment commenced after February 21, 1958, are entitled to Social Security coverage. Certain employees hired prior to that date have also elected to be covered. Pursuant to a collective bargaining agreement, State Troopers hired on or after May 8, 1984 are entitled to Social Security coverage. As of June 30, 2009, approximately 59,308 State employees were entitled to Social Security coverage. The amount expended by the State for Social Security coverage for fiscal year 2008-09 was \$309.9

million. Of this amount, \$227.4 million was paid from the General Fund and \$14.5 million was paid from the Special Transportation Fund.

The State provides post-retirement health care and life insurance benefits to all employees who retire from State employment. The State currently finances the cost of such benefits on a pay-as-you-go basis. The State has not established any fund for the accumulation of assets with which to pay post-retirement life insurance benefits in future years. The State has established a trust for the accumulation of assets with which to pay post-retirement health care benefits in future years. All employees hired on or after July 1, 2009 are required to contribute 3% of salary through their tenth year of service, to be deposited into the post-retirement health care benefits trust. Commencing July 1, 2010, employees with less than five years of service will be required to contribute 3% of salary through their tenth year of service, to be deposited into the trust. It is anticipated that contributions to the trust in fiscal years 2009-10 and 2010-11 will be completely expended on current benefit expense. Thereafter it is anticipated that the trust will begin to accumulate assets which will be available to fund future liabilities. The State will need to make significant General Fund appropriations for post-retirement health care and life insurance benefits in upcoming fiscal years. For fiscal year 2009-10 \$482.9 million was appropriated.

Implementation of GASB Statement No. 45 regarding accounting and financial reporting for postemployment benefits other than pensions requires the State to obtain an analysis of the unfunded actuarial accrued liability of such post-retirement health care and life insurance benefits and to recognize the annual required contribution to fund that actuarial liability in its financial statements commencing with those for fiscal year 2007-08. The State has received an actuarial report dated March 2007 with respect to the State's liability for post-retirement health care benefits for persons covered under the State Employees Retirement System and other State retirement systems, excluding the Teachers' Retirement System. The report indicated an OPEB actuarial accrued liability as of April 1, 2006 estimated to range from \$11.4 billion to \$21.7 billion. The amounts depend upon various assumptions including those with respect to medical cost inflation rates, the establishment of a trust to fund those liabilities, the amount of initial and annual amounts deposited in such a trust and discount rates. The report used discount rates ranging from 4.5% to 8.5%. The amount of the annual required contribution under these various assumptions ranged from \$1.0 billion to \$1.6 billion for fiscal year 2006-07, based on a projected unit credit actuarial cost method and level percent-of-payroll contributions. Additional assumptions were also tested for sensitivity analysis which produced different results. The annual required contribution included the cost for both current eligible employees and retirees. The State has received an interim actuarial valuation dated February 16, 2009 with respect to the State's liability for post-retirement health care benefits for persons covered under the State Employees Retirement System and other State retirement systems, excluding the Teachers' Retirement System, based upon the stated assumptions of the March 2007 actuarial report but reflecting actual increases in the State's medical and dental costs between April 1, 2006 and June 30, 2008. The report indicates an OPEB actuarial accrued liability as of June 30, 2007 of up to \$23.1 billion and a projected actuarial accrued liability as of June 30, 2008 of up to \$24.6 billion on an unfunded basis with no valuation assets available to offset the liabilities of the plan. The interim actuarial valuation determined an employer contribution requirement for fiscal year 2007-08 of up to \$1.66 billion on an unfunded basis, based on a projected unit credit actuarial cost method and level percent-of-payroll contributions. The State paid \$458.4 million for eligible employees and \$415.4 million for retirees for health care costs in fiscal year 2006-07. The State paid \$480.0 million for eligible employees and \$468.8 million for retirees for health care costs in fiscal year 2007-08. The State paid \$521.9 million for eligible employees and \$454.6 million for retirees for health care costs in fiscal year 2008–09.

Set forth below for each of the past five fiscal years are the number of employees retired from State employment eligible to receive post-retirement health care and life insurance benefits, the number of retirees, respectively, actually receiving health care benefits and life insurance benefits, and the amount expended by the State for such coverage.

TABLE 19
State Employee Retirees Health Care And Life Insurance Benefits

|                              | Year Ending June 30 |         |            |          |         |  |  |
|------------------------------|---------------------|---------|------------|----------|---------|--|--|
| _                            | 2005                | 2006    | 2007       | 2008     | 2009    |  |  |
| Retirees Eligible to Receive |                     | <u></u> | · <u>·</u> | <u> </u> |         |  |  |
| Benefits                     | 39,737              | 38,065  | 37,506     | 38,917   | 38,736  |  |  |
| Retirees Receiving Health    |                     |         |            |          |         |  |  |
| Care Benefits                | 36,815              | 36,911  | 37,304     | 37,865   | 38,613  |  |  |
| Retirees Receiving Life      |                     |         |            |          |         |  |  |
| Insurance Benefits           | 25,827              | 25,943  | 25,565     | 25,581   | 25,368  |  |  |
| General Fund Expenditures on |                     |         |            |          |         |  |  |
| Retiree Health Care and Life |                     |         |            |          |         |  |  |
| Insurance Benefits           |                     |         |            |          |         |  |  |
| (millions)                   | \$377.0             | \$395.0 | \$435.5    | \$472.0  | \$458.0 |  |  |

The State is required to make General Fund appropriations to the Teachers' Retirement Fund to cover one-third of retiree health insurance costs plus any portion of the balance of such costs which is not funded from the amounts available in the Teachers' Retirement Health Insurance Fund. Legislation which became effective July 1, 1998 generally requires the State to subsidize the health insurance costs of retired teachers who are not members of the Teachers' Retirement Board's health benefit plan in a manner consistent with its prior practice of subsidizing the health insurance costs of those retired teachers who were members of the Board's health benefit plan. Legislation which became effective July 1, 2008 generally requires the State to subsidize a portion of the health insurance costs of retired teachers who have attained normal retirement age, are ineligible to participate in Medicare Part A and pay to participate in local board of education retiree health benefit plans. No General Fund appropriations to the Teachers' Retirement Fund to cover retiree health insurance costs have been made for fiscal years 2009-10 and 2010-11. The Teachers' Retirement Board is monitoring the impact of the reduction in levels of State funding for fiscal years 2009-10 and 2010-11. Fund assets do not constitute plan assets for purposes of GASB Statements Nos. 43 and 45 and for actuarial valuation purposes fund assets are not treated as valuation assets available to offset the accrued liability of the plan. Since July 1, 1994, retiree health benefits have been self-insured.

Implementation of GASB Statement No. 45 requires the State to obtain an analysis of the unfunded actuarial accrued liability of such retiree health insurance benefits and to recognize the annual required contribution to fund that actuarial liability in its financial statements commencing with those for fiscal year 2007-08. The Teachers' Retirement Board has received an actuarial valuation of the State's liability with respect to post-retirement health care benefits for members of the Teachers' Retirement Fund. The report indicates an actuarial accrued liability as of June 30, 2008 of \$2,318.8 million on an unfunded basis, based upon certain stated assumptions including a 4.5% earnings assumption and a 30 year amortization period and no valuation assets available to offset the liabilities of the plan. The actuarial valuation determined a \$116.7 million employer contribution requirement for fiscal year 2008-09 and \$121.3 million for fiscal year 2009-10, based on an individual entry-age actuarial cost method and level percent-of-payroll contributions. The State paid \$20.7 million for post-retirement health insurance costs for fiscal year 2007-08. The valuation noted that if the plan were prefunded the actuarial accrued liability as of June 30, 2008 would be reduced to \$1.52 billion based on a 7.5% earnings assumption, which would result in a \$67.9 million employer contribution requirement for fiscal year 2008-09.

Set forth below for each of the past five fiscal years are State contributions to the Teachers' Retirement Fund to cover retiree health insurance costs and the portions of such contribution attributable to post-retirement Medicare supplement health insurance and to the health insurance cost subsidy for retired teachers who are not members of the Board's health benefit plan.

TABLE 20
Teachers' Retirement Health Insurance Fund

|                                | Year Ending June 30 |              |              |              |              |  |  |  |
|--------------------------------|---------------------|--------------|--------------|--------------|--------------|--|--|--|
|                                | 2005                | 2006         | 2007         | 2008         | 2009         |  |  |  |
| Portions Attributable To Post- |                     |              |              |              | ·            |  |  |  |
| Retirement Medicare            |                     |              |              |              |              |  |  |  |
| Supplement Health              |                     |              |              |              |              |  |  |  |
| Insurance                      | \$ 7,142,769        | \$ 9,897,646 | \$12,922,673 | \$12,909,315 | \$14,548,169 |  |  |  |
| Portions Attributable To Non-  |                     |              |              |              |              |  |  |  |
| Board Health Insurance         |                     |              |              |              |              |  |  |  |
| Cost Subsidy                   | 5,715,000           | 7,765,203    | 7,826,864    | 7,860,352    | 7,885,215    |  |  |  |
| Total General Fund             |                     |              |              |              |              |  |  |  |
| Contributions                  | \$12,857,769        | \$17,662,849 | \$20,749,537 | \$20,769,667 | \$22,433,384 |  |  |  |

# **Additional Information**

The June 30, 2009 audited financial statements which are included as **Appendix III-C** hereto, and in particular notes 11 through 15 and note 17 and the required PERS Supplementary Information of the accompanying Basic Financial Statements, provide additional information about the foregoing retirement systems and their funding. In addition, paragraph B of note 25 of such financial statements identifies a contingent liability of the State to pay pension liabilities of certain persons who are not employees of the State.

#### LITIGATION

The State and its officers and employees are parties to numerous legal proceedings, many of which normally occur in government operations. The final outcomes of most of these legal proceedings are not, in the opinion of the Attorney General, either individually or in the aggregate likely to have a material adverse impact on the State's financial position.

There are, however, several legal proceedings which, if decided adversely against the State, either individually or in the aggregate may require the State to make material future expenditures or may impair revenue sources. It is not possible to determine the impact that the outcomes of these proceedings, either individually or in the aggregate, could have on the State's financial position. Among these proceedings, an adverse judgment in the matters described below, in the opinion of the Attorney General, individually could have a fiscal impact on the State of \$15 million or more.

Sheff v. O'Neill is a Superior Court action originally brought in 1989, on behalf of school children in the Hartford school district. In 1996, the State Supreme Court reversed a judgment the Superior Court had entered for the State, and remanded the case with direction to render a declaratory judgment in favor of the plaintiffs. The Court directed the legislature to develop appropriate measures to remedy the racial and ethnic segregation in the Hartford public schools. The Supreme Court also directed the Superior Court to retain jurisdiction of this matter. The 1997 General Assembly enacted P.A. 97-290, An Act Enhancing Educational Choices and Opportunities, in response to the Supreme Court decision.

In December 2000 the plaintiffs filed a motion seeking to have the Superior Court assess the State's compliance with the State Supreme Court's 1996 decision. Before the Court ruled upon that motion the parties reached a settlement agreement, which was deemed approved by the General Assembly and approved by the Superior Court on March 12, 2003. That agreement obliged the State over a four year period to, among other things, open two new magnet schools in the Hartford area each year, substantially increase the voluntary interdistrict busing program in the Hartford area, and work collaboratively with the plaintiffs in planning for the period after the four year duration of the proposed order. That agreement expired in June, 2007, and the anticipated costs of that agreement have been expended.

On August 23, 2006, the City of Hartford moved to intervene in the case, and on January 4, 2007, the Court granted that motion. On July 5, 2007 the plaintiffs filed a motion for an order to enforce the judgment and to order a remedy, alleging that the State remained in material non-compliance with the *Sheff* mandate. In November 2007 the Superior Court began a hearing on the plaintiffs' motion, and in January 2008 completed that hearing. A decision remained pending.

On April 4, 2008, a tentative settlement between the plaintiffs and the State requiring the State to comply with defined benchmarks over a period of time was presented to the legislature in accordance with Section 3-125a of the Connecticut General Statutes. The legislature approved the settlement on May 4, 2008 and the court approved it on June 12, 2008. Thereafter, the City of Hartford also agreed to settle with the parties. The court approved this settlement by stipulation on August 28, 2008. Under these settlements and court orders, the State has ongoing obligations to work toward certain enumerated goals aimed at reducing racial, ethnic and economic isolation in the Hartford public schools, as detailed in the orders themselves.

On December 9, 2009, the plaintiffs filed a motion for breach of the 2008 agreement claiming that the State failed to meet a benchmark for placement of students in reduced isolation educational settings. In light of this alleged breach, they sought appointment of a special master "to ensure prompt and complete compliance" with the stipulation. On February 23, 2010, the trial court denied the plaintiffs' motion.

**State Employees Bargaining Agent Coalition v. Rowland** is a Federal District Court case in which a purported class of laid off State employees have sued the Governor and the Secretary of the Office of Policy and Management alleging that they were laid off in violation of their constitutional rights. The plaintiffs claim

back wages, damages, attorneys' fees and costs. The defendants moved to dismiss the action based on absolute immunity, and that motion was denied on January 18, 2005. The defendants appealed that decision to the U.S. Court of Appeals. On July 10, 2007 the U.S. Court of Appeals remanded the case back to the District Court for trial. The case remains pending. The same purported class has brought related state law claims in State Court under the caption *Conboy v. State of Connecticut*. On October 20, 2006 the Superior Court in *Conboy v. State of Connecticut* denied the State's motion to dismiss, and the State has appealed. The appeal has been denied and the case has been remanded to the trial court for further proceedings. By agreement of the parties, proceedings in the state court action have been stayed pending disposition of the federal court action.

Settlement Agreement ("MSA"), through which Connecticut and fifty-one other states and territories resolved their claims against the major domestic tobacco manufacturers. The Connecticut Superior Court retains continuing jurisdiction over disputes involving the MSA. From 2004 through 2008, the State was engaged in litigation against several tobacco companies that participate in the MSA regarding the calculation of the companies' payments to the State for the year 2003. The litigation focused on whether the parties' payment dispute must be decided by the state courts or by an arbitration panel. In December, 2008, the Connecticut Supreme Court sided with the tobacco companies and ruled that the MSA requires all aspects of the payment dispute to be arbitrated. If an arbitration results in a decision adverse to the State, that determination would likely reduce or eliminate the State's MSA payments for 2004 and possibly even subsequent years.

In Connecticut Coalition for Justice in Education Funding et al. v. Rell, et al., brought in Hartford Superior Court, the plaintiffs are a non-profit coalition comprised of parents, teachers, school administrators and educational advocates, as well as several parents on behalf of their minor children who reside in selected rural, suburban and urban municipalities in the State. Purporting to represent a class of similarly situated students in selected school districts, plaintiffs claim the students' State constitutional rights to a free public education under Article VIII, Section 1, equality of rights under Article I, Section 1 and equal protection of the laws under Article I, Section 20 are being violated by the alleged inequitable and inadequate financing of their schools by the State. In particular, plaintiffs claim for a variety of reasons that the State's primary statutory mechanism for the distribution of State aid for public schools currently fails to ensure both substantially equal educational opportunities and a suitable education for these students, as purportedly reflected by both the educational challenges they face and their poor performance on state standardized measures. The action seeks a declaratory judgment from the Court, an injunction against the operation of the current system, an order that a new system be devised, the appointment of a special master to oversee such activities, continuing Court jurisdiction and attorney fees and costs under 42 United States Code Section 1983, on the grounds that minority students have been disproportionately impacted. The court ruled that the Coalition, as opposed to the other plaintiffs, lacks legal standing to pursue the claims. The plaintiffs sought to replead to overcome the impact of this ruling. The defendants have moved to strike the plaintiffs' claims for a "suitable" education under the State Constitution. On September 17, 2007 the Superior Court issued a ruling granting the State's motion to strike three counts of the plaintiffs' complaint. After the Court's ruling, one count of the plaintiffs' complaint remains, alleging that the plaintiffs have been denied substantially equal education opportunity in violation of the State constitution. The State did not move to strike that count. The plaintiffs sought and obtained permission to appeal immediately to the Connecticut Supreme Court, and that appeal remains pending.

Since 1991, the State Department of Children and Families has been operating under the provisions of a federal court-ordered consent decree in *Juan F. v. Weicker* case. In October 2003 the State entered into an agreement with the *Juan F.* Court Monitor and lawyers representing the plaintiff class of children in the child welfare system designed to end judicial oversight of the agency by November 2006. The agreement was approved and ordered by the court. The agreement included the establishment of a Transition Task Force, which included the *Juan F.* Court Monitor, who was given full and binding authority to develop an Exit Plan. The Court Monitor's Exit Plan includes an open-ended funding provision (virtually identical to that contained in the Consent Decree). The State has objected to this provision of the Exit Plan, which was adopted by the court in December 2003, claiming in part that the Exit Plan requires the State to provide open-ended funding to

implement the plan which could violate the State's constitutional cap on spending. On February 10, 2004 the court denied the State's request to reconsider the funding provision. In 2005 the Court entered orders that ended the Transition Task Force and revised the monitoring order, but left in place the open-ended funding provision. The State is currently working to meet the requirements of the Exit Plan. By letter dated May 5, 2008, the plaintiffs notified the defendants and the Court Monitor of their view that the defendants "are in actual or likely noncompliance" with two provisions of the revised monitoring order. Pursuant to the order, the parties had to engage in a period of mediation, after which the Court, if there were no negotiated resolution, could make findings and issue orders. As a remedy, the plaintiffs requested the appointment of a limited receiver tailored to address the defendants' performance regarding the two identified provisions. On July 17, 2008 the Court approved a stipulation by the parties resolving the plaintiffs' claims of noncompliance with these two provisions. The State has continued to work with the plaintiffs and the Court Monitor to meet the requirements of the Exit Plan. On December 9, 2009, plaintiffs filed a motion for emergency relief seeking to prevent the Department from effectuating the Governor's budget-related directive to cease new admissions to the voluntary services program – a program permitting parents to obtain services for disabled children without relinquishing custody. The Governor has rescinded this order, but the parties continue to litigate whether the children eligible for voluntary services fall within the Juan F. class.

While the various cases described in this paragraph involving alleged *Indian Tribes* do not specify the monetary damages sought from the State, the cases are mentioned because they claim State land and/or sovereignty over land areas that are part of the State of Connecticut. Several suits have been filed since 1977 in the Federal District Court and the Connecticut Superior Court on behalf of alleged *Indian Tribes* in various parts of the State, claiming monetary recovery as well as ownership to land in issue. Some of these suits have been settled or dismissed. The plaintiff group in one of the remaining suits is the alleged Golden Hill Paugussett Tribe and the lands involved are generally located in Bridgeport, Trumbull and Orange. In June of 2004 the Federal Bureau of Indian Affairs denied recognition to the alleged Golden Hill Paugussett Tribe of Indians. The alleged Tribe filed an appeal with the United States Secretary of Interior, and that appeal was dismissed on March 18, 2005. On November 30, 2006 the federal district court dismissed the Golden Hill Paugussett's land claims. The Golden Hill Paugussett Tribe appealed the dismissal to the U.S. Court of Appeals for the Second Circuit, and on September 10, 2007 that appeal was dismissed. The Golden Hill Paugussett Tribe has not appealed the denial of its petition seeking federal recognition, but has until March 2011 to do so. An additional suit was filed by the alleged Schaghticoke Tribal Nation claiming ownership of privately and town held lands in the Town of Kent. The State is not a defendant to that action. In February 2004 the Federal Bureau of Indian Affairs issued a final determination granting federal recognition to the Schaghticoke Tribal Nation. The State appealed that decision to the Federal Department of Interior Board of Appeals, which on May 13, 2005 vacated the determination and remanded the matter to the Federal Bureau of Indian Affairs for reconsideration. On October 12, 2005 the Federal Bureau of Indian Affairs declined to acknowledge the Schaghticoke Tribal Nation, and the alleged Tribe appealed that decision to the United States District Court. The District Court dismissed the appeal on August 22, 2008, and the Schaghticoke Tribal Nation appealed that decision to the U.S. Court of Appeals for the Second Circuit. The land claims have been stayed pending the resolution of the federal recognition matter. On October 19, 2009, the Court of Appeals denied the appeal and affirmed the District Court's ruling. A petition for rehearing is pending with the Court. In June 2002 the Federal Bureau of Indian Affairs issued a final determination granting federal recognition to the Historic Eastern Pequot tribe. The State appealed the decision to the Federal Department of the Interior Board of Appeals, which on May 13, 2005 vacated the determination and remanded the matter to the Federal Bureau of Indian Affairs for reconsideration. On October 12, 2005, the Federal Bureau of Indian Affairs declined to acknowledge this group as an Indian tribe. The Pequot Tribe has not appealed this decision, but has until October 2011 to do so. It is possible that other land claims could be brought by other Indian groups. who have petitioned the Federal Government for Federal recognition. In any of the land claims matters, irrespective of whether federal recognition is granted, denied or upheld, a particular tribe could institute or renew land claims against the State or others, or press the claims it has already asserted.

The *White Oak Corp.* has brought demands for arbitration against the State of Connecticut, Department of Transportation ("DOT"), pursuant to State statute, alleging breaches of contract in connection

with both the Tomlinson Bridge construction project in New Haven and a separate construction project in Bridgeport. In December of 2005, the American Arbitration Association ruled against White Oak in the Tomlinson Bridge construction project, rejecting their claim for \$90 million and instead awarded DOT damages in the amount of \$1.17 million. The Superior Court confirmed the panel's decision, but White Oak thereafter filed a new demand for arbitration seeking \$110 million for delay damages in connection with the same Tomlinson Bridge project. The State sought an injunction on this second demand in light of the rulings in the first demand for arbitration. The Superior Court denied the State an injunction, but on May 20, 2008 the Connecticut Supreme Court reversed and ordered that the Superior Court issue a permanent injunction barring White Oak from pursuing the second arbitration. On November 1, 2009, the arbitration panel released its decision on the Bridgeport Green project in which White Oak was seeking \$50 million in damages. The panel rejected White Oak's claims for damages, but ordered the DOT to pay White Oak \$5,343,000 previously held by the agency as liquidated damages, along with \$4,903,930 in prejudgment interest on that sum. On November 30, 2009, the State filed an application to modify the arbitration decision with respect to the award of liquidated damages and interest. As of December 7, 2009 White Oak has taken no action to modify, vacate or correct the arbitration decision. Any subsequent judicial appeal from the arbitrators' final decision is generally limited to jurisdictional issues.

State of Connecticut Office of Protection and Advocacy for Persons with Disabilities v. The State of Connecticut, et al., is an action in Federal District Court brought in February of 2006, on behalf of individuals with mental illness in nursing facilities in the State. The plaintiffs claim that the State has violated the Americans with Disabilities Act by failing to provide services for the identified group in the most integrated setting appropriate to the needs of the qualified individuals. In September 2007 the Court dismissed the plaintiff's case for lack of standing, although it left open the ability for proper plaintiffs to replead. On September 8, 2008, the plaintiffs filed an amended complaint adding five nursing home residents as plaintiffs in addition to the Office of Protection and Advocacy for Persons with Disabilities. The defendants' motions to dismiss the amended complaint and the plaintiffs' motion for class certification are pending before the Court.

Belanger v. State Employees Retirement Commission is a Federal District Court action brought by three retired state employees, claiming that the Commission's members have breached their fiduciary duties and federal law by failing to apply retroactively to the plaintiffs and to others similarly situated, the recent decision of the Connecticut Supreme Court in Longley v. State Employees Retirement Commission. In Longley, the Court ruled in the case of two retired state employees that the Commission had not properly interpreted and applied State law by failing to add their final, prorated longevity payments to their salary in their final year of employment, for the purpose of calculating their "base salaries" under the State Employees Retirement Act, Connecticut General Statutes § 5-152 et seq. The plaintiffs' complaint in Belanger also seeks costs and attorneys fees and the plaintiffs have also moved for class certification to include all retired state plan members harmed by the alleged improper calculation. The defendants filed a motion to dismiss the complaint and the plaintiffs filed a motion for class certification. On June 10, 2009, the defendant's motion to dismiss was granted. Plaintiffs' motion for reconsideration remains pending.

**Pham v. Starkowski** is a class action lawsuit which was filed in the Superior Court on November 30, 2009 seeking to enjoin the Department of Social Services (DSS) from terminating the State funded medical assistance for non-citizen's program (SMANC). The SMANC program was established pursuant to State legislative direction to continue providing medical assistance benefits to "qualified aliens" following the enactment of restrictions on eligibility of such aliens in the federal Medicaid program. As a result of budget difficulties, the State legislature directed DSS to substantially eliminate the program. The complaint challenged the section of the DSS budget implementer that substantially repealed the SMANC program and the section of the implementer that clarified the scope of individuals who could be eligible for the State Administered General Assistance medical program. The matter was certified by the court as a class action. The trial court struck down both challenged implementer provisions relying on the equal protection clause in the United States Constitution. The State filed the appeal and requested a stay of the injunction, which motion was denied by the trial court. DSS has estimated that the reinstatement of the program will cost approximately

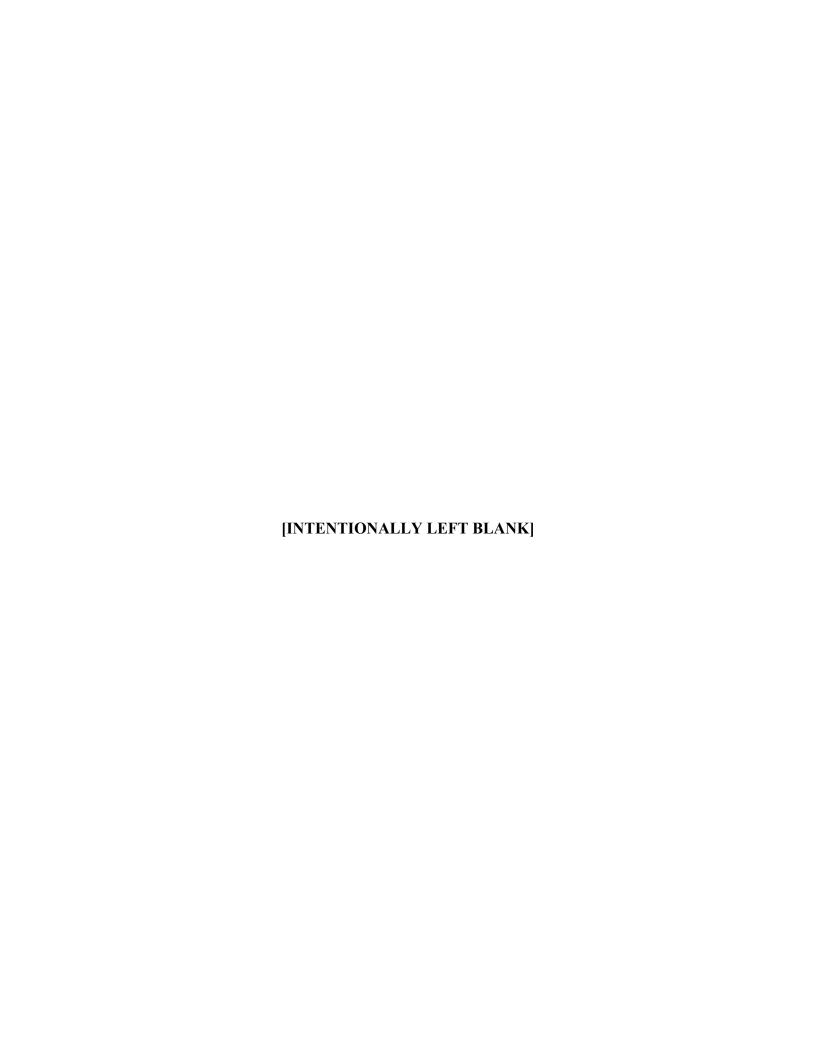
\$9.75 million annually. DSS is in the process of finalizing compliance by reinstating individuals onto the SMANC program and opening up the program to new applicants.

Connecticut Association of Health Care Facilities v. Rell. On January 28, 2010, a trade association representing for-profit nursing homes filed a lawsuit in federal court against Governor Rell. The lawsuit alleges that the nursing homes are systemically undercompensated under Connecticut's Medicaid payment system in violation of the federal Medicaid Act and State and federal constitutional guarantees against the taking of private property without just compensation. Although the lawsuit seeks only declaratory and injunctive relief, an adverse ruling requiring substantial modifications to the State's nursing home Medicaid reimbursement system could have a material fiscal impact on the State.

Computers Plus Center, Inc. and Malapanis v. Department of Information Technology. On January 29, 2010, a State court jury returned a verdict against the Department of Information Technology (DOIT) in favor of counter-claim plaintiff Computers Plus Center (CPC) in the amount of \$18.3 million for breach of due process rights guaranteed by Article First, § 10 of the Connecticut Constitution. DOIT alleged that CPC had failed to provide certain components required by a contract for the purchase of 10,000 computers from CPC. CPC's counter-claim, essentially one for reputational harm to CPC's business, arises out of DOIT's termination of the contract and the denial of CPC's bids for other computer contracts, as well as press statements and other communications relating to the matter. The State has filed motions for a new trial and to reduce and set aside the verdict, which remain pending.

# **INDEX TO APPENDICES**

| Appendix III-A | Governmental Organization and Services                           | III-A-1  |
|----------------|--|----------|
| Appendix III-B | State Economy  | III-B-1  |
| Appendix III-C | June 30, 2009 (GAAP-Based) Basic Financial Statements            | III-C-1  |
| • •            | Comptroller's Transmittal Letter                                 | III-C-2  |
|                | Independent Auditor's Report                                     | III-C-3  |
|                | Management's Discussion and Analysis (MDA)                       | III-C-7  |
|                | June 30, 2009 Basic Audited Financial Statements                 | III-C-19 |
|                | Notes to June 30, 2009 Audited Financial Statements              | III-C-51 |
|                | Required PERS Supplementary Information                          | III-C-83 |
| Appendix III-D | June 30, 2005-June 30, 2009 Budgetary (Modified Cash Basis)      |          |
|                | General Fund Financial Statements                                | III-D-1  |
|                | Comptroller's Transmittal Letter (June 30, 2005 – June 30, 2009) | III-D-2  |
|                | Auditor's Letter (June 30, 2005 - June 30, 2009)                 | III-D-3  |
|                | June 30, 2005-June 30, 2009 Budgetary (Modified Cash Basis)      |          |
|                | General Fund Financial Statements                                | III-D-4  |
| Appendix III-E | June 30, 2009 Final Budget, June 30, 2010 Revised Adopted and    |          |
|                | Estimated Budget and June 30, 2011 Adopted Budget                | III-E-1  |



#### **GOVERNMENTAL ORGANIZATION AND SERVICES**

#### Introduction

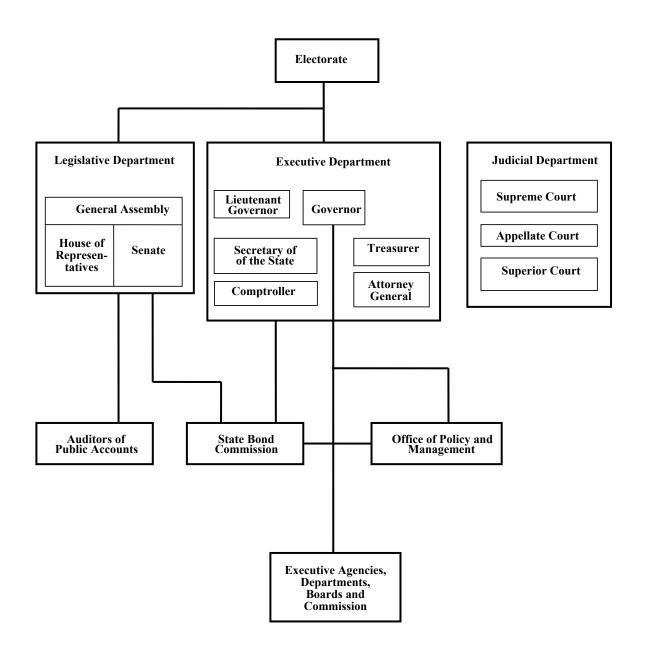
The components and structure of State governmental organization are laid out in the State's Constitution and the General Statutes of Connecticut. A number of State-wide and regional authorities and similar bodies are also created or provided for in the General Statutes or by Special Act of the General Assembly. County government was functionally abolished in Connecticut in 1960. Local governmental functions are generally performed by the 169 cities and towns, or by special purpose authorities, districts and similar bodies located within the cities and towns. A number of regional bodies exist to perform governmental functions that would otherwise be performed at the local level. Most of the State's 169 cities and towns were established or incorporated during the 18th and 19th centuries, and many are still governed under charters enacted by the General Assembly by Special Act. The State's Constitution grants home rule powers to cities and towns, within certain limitations. A large number of smaller municipalities lack charters, and the components and structure of these municipalities are determined directly by the General Statutes. The General Statutes also contain a variety of provisions pertaining to the organization and operation of all units of local government, including both those with charters and those without. In addition to the 169 cities and towns that are the basic units of local government in Connecticut, the General Statutes provide procedures for the creation of many types of local special purpose authorities, districts and similar bodies. These include, among others, local housing authorities, regional school districts, and a variety of special tax and service districts.

Under Connecticut law, all municipal governmental bodies have only the powers specifically granted to them by the State and the ancillary powers that are necessarily implied by powers explicitly granted. Municipalities which have the power to tax and to issue debt are explicitly denied the power by statute to file petitions to become debtors under Chapter Nine of Title 11 of the Federal Bankruptcy Code without the prior written consent of the Governor.

# **State Government Organization**

Under the State Constitution, the legislative, executive and judicial functions and powers of State government are divided among three distinct branches referred to in the Constitution as "departments": the legislative department, the executive department and the judicial department. The following table shows the structure of the three departments.

TABLE A-1
Structure of State Government



**Legislative Department.** Legislative power is vested in the General Assembly, composed of the Senate and House of Representatives. Currently the Senate consists of 36 members, each representing a single senatorial district, and the House of Representatives consists of 151 members, each representing a single assembly district. Both the number of members and the boundaries of the legislative districts may vary in accordance with the requirements of the State's Constitution. The General Assembly is assisted by a full-time staff. General Assembly employees are included under the legislative function in **Tables A-2** and **A-3** below.

General Assembly members are elected biennially at the general election in November in even numbered years and take office in the January following their election. Elections for the General Assembly were held in November 2008, and the new members took office in January 2009.

A regular session of the General Assembly is held each year. These sessions run from January through June in odd-numbered years and February through May in even-numbered years. The General Assembly reconvenes for special sessions in general only in emergencies or to consider bills or appropriations vetoed by the Governor. Even-year sessions are supposed to be limited to budgetary, revenue and financial matters, bills and resolutions raised by committees of the General Assembly and certified emergencies.

Two Auditors of Public Accounts, who cannot be of the same political party, are appointed by the General Assembly to four-year terms. The State Auditors are required to make an annual audit of the accounts of the Treasurer and the Comptroller and, biennially or as frequently as they deem necessary, to audit the accounts of each officer, department, commission, board and court of the State government authorized to expend State appropriations. The Auditors are required to report unauthorized, illegal, irregular or unsafe handling or expenditure of State funds or any actual or contemplated breakdown in the safeguarding of any resources of the State promptly upon discovery to the Governor, the State Comptroller, the Attorney General and appropriate legislative agencies. Each budgeted agency of the State must keep its accounts in such form and by such methods as to exhibit facts required by the State Auditors. A full-time staff assists the State Auditors. Employees of the State Auditors are included under the legislative function in **Tables A-2** and **A-3** below.

**Executive Department.** The Governor, Lieutenant Governor, Secretary of the State, Treasurer, Comptroller and Attorney General, whose offices are mandated by the State's Constitution, were elected at the general election in November 2006 for terms beginning in January 2007. Elections for all of these offices are held every four years. The Governor and Lieutenant Governor are elected as a unit.

The supreme executive power of the State is vested in the Governor. The Governor has the constitutional responsibility for ensuring that the laws are faithfully executed, giving the General Assembly information on the state of the government, and recommending to the General Assembly such measures as the Governor may deem expedient. The Governor is empowered to veto bills and line items in appropriations bills, but the General Assembly may reconsider and repass such matters upon a two-thirds vote of each house, whereupon such bills or appropriations become law. Broad appointive and investigative powers are conferred upon the Governor by statute. The Lieutenant Governor serves as President of the Senate and becomes Governor in case of the inability of the Governor to exercise the powers and perform the duties of the office.

The Treasurer is primarily responsible for receiving and disbursing all monies belonging to the State, superintending the collection of State taxes and revenues and the investment of State funds, administering certain State trust funds and managing State property. Subject to the approval of the Governor, the Treasurer is authorized, when necessary, to make temporary borrowings evidenced by State obligations. In addition, the State Bond Commission may delegate to the Treasurer the responsibility for determining the terms and conditions and carrying out the issuance of State debt.

The Secretary of the State administers elections, has custody of all public records and documents, and certifies to the Treasurer and the Comptroller the amount and purpose of each appropriation made by the General Assembly.

The Comptroller's primary duties include adjusting and settling public accounts and demands and prescribing the method of keeping and rendering all public accounts. All warrants and orders for the disbursement of public money are registered with the Comptroller. The Comptroller also has authority to require reports from State agencies upon any matter of property or finance and to inspect all records in any public office, and is responsible for examining the amount of all debts and credits of the State. The Comptroller is required to issue monthly reports on the financial condition of the State, which are prepared on a modified cash basis and are not audited.

The Attorney General has general supervision over all legal matters in which the State is an interested party except those legal matters over which prosecuting officers have discretion. The duties of the office include giving advice and on request rendering legal opinions to the legislative and executive departments as to questions of law. Among the Attorney General's statutory duties concerning State financial matters are membership on the State Bond Commission, the approval of all State contracts or leases and appearing before any committee of the General Assembly to represent the State's best interests when any measure affecting the State Treasury is pending.

In addition to the constitutionally mandated offices, the General Statutes provide for a number of executive branch agencies, departments and commissions, each of which generally has its own agency head appointed by the Governor, in most cases with the advice and consent of one or both houses of the General Assembly. Of these statutorily established offices, the one most directly related to the fiscal operation and condition of the State is the Office of Policy and Management. The Secretary of the Office of Policy and Management is directly responsible to the Governor for policy development in four major areas: budget and financial management, policy development and planning, management and program evaluation, and intergovernmental policy. The Office of Policy and Management has significant responsibility in preparing the State budget, in assisting the Governor in policy development and in representing the State in most collective bargaining negotiations. It is the duty of the Office of Policy and Management to prepare and furnish to the General Assembly and Comptroller financial and accounting statements relating to the State's financial condition and general accounts, and to examine and assist in the organization, management and policies of departments and institutions supported by the State in order to improve their effectiveness. The Secretary of the Office of Policy and Management, like the Comptroller, is empowered to inspect the financial records and to require reports of State agencies.

Employees of the executive department are included in **Tables A-2** and **A-3** below under all function headings except the legislative and judicial functions. A list of the major executive branch agencies, departments and commissions, by function headings, is found in **Table A-5**.

*Judicial Department*. The State's judicial department consists of three principal trial and appellate courts: the Superior Court, the Appellate Court, and the Supreme Court.

The Superior Court is vested with original trial court jurisdiction over all civil and criminal matters. There are approximately 172 sitting Superior Court judges, each nominated by the Governor and appointed by the General Assembly to eight-year terms.

On July 1, 1983 the Appellate Court was created and the appellate session of the Superior Court was dissolved. The Appellate Court hears appeals from decisions of the Superior Court except for certain matters which are directly appealable to the Supreme Court. There are ten Appellate Court judges nominated by the Governor and appointed by the General Assembly to eight-year terms.

The Connecticut Supreme Court reviews decisions of the Appellate Court and, in certain cases, of the Superior Court. Except in cases where original jurisdiction exists in the Supreme Court, there is no right of review in the Supreme Court unless specifically provided by statute. The Supreme Court consists of seven Justices (one Chief Justice and six Associate Justices) nominated by the Governor and appointed by the General Assembly to eight-year terms.

In addition to the principal trial and appellate courts, there is a Court of Probate in each of 117 probate districts situated throughout the State. Effective January 5, 2011 the number of probate courts will be reduced to fifty-four.

Employees of the judicial department are shown in **Tables A-2** and **A-3** under the judicial function heading.

Quasi-Public Agencies. In addition to the budgeted components of State government provided for in the State's Constitution and the General Statutes, important State-wide governmental functions are performed by quasi-public agencies, authorities and similar bodies created under the General Statutes. A number of these entities receive significant funding from the State, although they are not budgeted agencies of the State. Each of these entities is governed by a board of directors chosen in accordance with its respective enabling statute. These boards generally include legislative appointees, gubernatorial appointees and ex officio directors holding certain executive branch offices.

# **State Employees**

*Employment Statistics*. Statistics regarding approximate filled permanent full-time positions within budgeted components of State government are shown on the following two tables.

TABLE A-2
State Employees<sup>(a)</sup>
By Function of Government

| Function Headings(b)         | 2005   | 2006   | 2007   | 2008   | 2009         |
|------------------------------|--------|--------|--------|--------|--------------|
| Legislative                  | 586    | 575    | 613    | 571    | 582          |
| General Government           | 3,429  | 3,428  | 3,610  | 3,650  | 3,563        |
| Regulation and Protection    | 4,211  | 4,279  | 4,360  | 4,338  | 4,325        |
| Conservation and Development | 1,358  | 1,267  | 1,299  | 1,325  | 1,321        |
| Health and Hospitals         | 7,593  | 7,665  | 8,018  | 8,130  | 7,791        |
| Transportation               | 3,150  | 3,035  | 3,220  | 3,318  | 3,191        |
| Human Services               | 1,827  | 1,883  | 2,010  | 2,095  | 2,019        |
| Education                    | 15,077 | 15,446 | 16,055 | 16,453 | 16,720       |
| Corrections                  | 9,573  | 9,551  | 10,275 | 10,379 | 9,919        |
| Judicial                     | 4,386  | 4,322  | 4,745  | 4,612  | <u>4,616</u> |
| Total                        | 51,190 | 51,451 | 54,205 | 54,871 | 54,047       |

<sup>(</sup>a) Table shows approximate filled full-time positions as of June 30 in each of the listed years.

SOURCE: Office of Policy and Management

<sup>(</sup>b) A breakdown of the budgeted agencies, boards, commissions and similar bodies included in each of the listed government function headings is shown in **Table A-5**.

TABLE A-3 State Employees as of June 30, 2009<sup>(a)(b)</sup>

# By Function of Government and Fund Categories

|                          | General | Special<br>Transportation | Other<br>Appropriated | Special<br>Funds – Non- | Federal | Private              |               |
|--------------------------|---------|---------------------------|-----------------------|-------------------------|---------|----------------------|---------------|
| <b>Function Headings</b> | Fund    | Fund                      | Funds                 | <b>Appropriated</b>     | Funds   | <b>Contributions</b> | <b>TOTALS</b> |
| Legislative              | 582     | 0                         | 0                     | 0                       | 0       | 0                    | 582           |
| General Government       | 2,997   | 0                         | 0                     | 311                     | 10      | 245                  | 3,563         |
| Regulation and           | 2,268   | 596                       | 537                   | 694                     | 121     | 109                  | 4,325         |
| Protection               |         |                           |                       |                         |         |                      |               |
| Conservation and         | 578     | 0                         | 7                     | 387                     | 255     | 94                   | 1,321         |
| Development              |         |                           |                       |                         |         |                      |               |
| Health and Hospitals     | 7,437   | 0                         | 0                     | 28                      | 318     | 8                    | 7,791         |
| Transportation           | 0       | 3,079                     | 0                     | 112                     | 0       | 0                    | 3,191         |
| Human Services           | 1,709   | 0                         | 11                    | 1                       | 259     | 39                   | 2,019         |
| Education                | 10,020  | 0                         | 0                     | 6,463                   | 182     | 54                   | 16,720        |
| Corrections              | 9,804   | 0                         | 0                     | 87                      | 27      | 1                    | 9,919         |
| Judicial                 | 4,543   | 0                         | 26                    | 0                       | 5       | 42                   | 4,616         |
| Total                    | 39,938  | 3,675                     | 581                   | 8,083                   | 1,177   | 592                  | 54,047        |

<sup>(</sup>a) Table shows approximate filled full-time positions.

SOURCE: Office of Policy and Management

Collective Bargaining Units and Process. The General Statutes guarantee State employees, other than elected or appointed officials and certain management employees and others with access to confidential information used in collective bargaining, the right to organize and participate in collective bargaining units. There are presently 32 such bargaining units representing State employees.

The General Statutes establish the general parameters of the collective bargaining process with respect to bargaining units representing State employees. At any given point in time, there are generally a number of collective bargaining units with agreements under negotiation. All collective bargaining agreements require approval of the General Assembly. The General Assembly may approve any such agreement as a whole by a majority vote of each house or may reject any such agreement as a whole by a majority vote of either house. Subject to certain parameters set forth in the General Statutes, if the State and the bargaining unit are unable to reach an agreement, one or both parties may initiate arbitration. The award of the arbitrator shall be final and binding upon the parties unless rejected by the legislature. An arbitration award may be rejected in whole by a two-thirds vote of either house of the General Assembly upon a determination that there are insufficient funds for full implementation of the award.

The General Statutes deny State employees the right to strike. Questions concerning employment or bargaining practices prohibited by the sections of the General Statutes governing collective bargaining with regard to State employees may generally be brought before the State Board of Labor Relations.

<sup>(</sup>b) Breakdown for 2009 reflects the funding breakdown on Core-CT chart of accounts coding. Some positions which in years prior to 2005 were designated as being paid out of private contributions are now coded as being paid out of special funds – non appropriated in order to properly reflect how they are coded on Core-CT.

Information regarding employees participating in collective bargaining units and employees not covered by collective bargaining is shown on the following table:

# **TABLE A-4**

# Full-Time Work Force Collective Bargaining Units and Those Not Covered by Collective Bargaining

| Bargaining Unit/Status Group                | Percentage of State<br>Employees Represented <sup>(a)</sup> | Contract Status, if any             |
|---|---|-------------------------------------|
| Covered by Collective Bargaining            |   |                                     |
| Correction Officers                         | 9.54%   | Contract in place through 6/30/2011 |
| Administrative Clerical                     | 7.73%   | Contract in place through 6/30/2012 |
| Maintenance and Service                     | 7.33%   | Contract in place through 6/30/2012 |
| Health Care Non-Professionals               | 6.80%   | Contract in place through 6/30/2012 |
| Social and Human Services                   | 6.84%   | Contract in place through 6/30/2012 |
| Administrative and Residual                 | 5.61%   | Contract in place through 6/30/2012 |
| Health Care Professionals                   | 5.49%   | Contract in place through 6/30/2012 |
| Engineering, Scientific and Technical       | 4.70%   | Contract in place through 6/30/2012 |
| University of Connecticut Faculty           | 4.29%   | Contract in place through 6/30/2012 |
| University Health Professionals             | 3.72%   | Contract in place through 6/30/2012 |
| (University of Connecticut Health Center)   |   |                                     |
| University of Connecticut Professional      | 3.04%   | Contract in place through 6/30/2012 |
| Employee Association                        |   |                                     |
| Connecticut State University Faculty        | 2.72%   | Contract in place through 6/30/2012 |
| Judicial Employees                          | 2.70%   | Contract in place through 6/30/2012 |
| Judicial Professionals                      | 2.42%   | Contract in place through 6/30/2012 |
| Congress of Connecticut Community Colleges  | 2.33%   | Contract in place through 6/30/2012 |
| Vocational Technical School Faculty         | 2.15%   | Contract in place through 6/30/2012 |
| State Police                                | 2.05%   | Contract in place through 6/30/2012 |
| Protective Services                         | 1.57%   | Contract in place through 6/30/2012 |
| Education Professionals (Institutions)      | 1.39%   | Contract in place through 6/30/2012 |
| Other Bargaining Units (13 units)           | 4.80%   | Varies by Unit                      |
| Total Covered by Collective Bargaining      | 87.21%  |                                     |
|   |   |                                     |
| Not Covered by Collective Bargaining        |   |                                     |
| Auditors of Public Accounts                 | 0.21%   | Not Applicable                      |
| Other Employees                             | 12.58%  | Not Applicable                      |
| Total Not Covered by Collective Bargaining  | 12.79%  |                                     |
| Total First Covered by Concentre Barganning | 12.17/0   |                                     |
| <b>Total Full-Time Work Force</b>           | 100.00%   |                                     |

<sup>(</sup>a) Percentage expressed reflects approximately 54,000 filled full-time positions as of June 30, 2009.

SOURCE: Office of Policy and Management

### **Governmental Services**

Services provided by the State or financed by State appropriations are classified under one of ten major government function headings or are classified as "non-functional". These function headings are used for the State's General Fund and for other funds of the State used to account for appropriated moneys. State agencies, boards, commissions and other bodies are each assigned to one of the function headings for budgeting purposes. The following table shows a breakdown of the government function headings according to the major agencies, boards, commissions and other bodies assigned to them.

# TABLE A-5 Function of Government Headings (a)(b)

# **Legislative**

Legislative Management Auditors of Public Accounts Commission on Aging Commission on the Status of Women Commission on Children Latino and Puerto Rican Affairs Commission African-American Affairs Commission Asian Pacific American Affairs Commission

**General Government** Governor's Office Lieutenant Governor's Office Secretary of the State **Elections Enforcement Commission** Office of State Ethics Freedom of Information Commission Judicial Selection Commission Contracting Standards Board State Treasurer State Comptroller Department of Revenue Services Division of Special Revenue Office of Policy and Management Department of Veterans' Affairs Office of Workforce Competitiveness Board of Accountancy Department of Administrative Services Department of Information Technology Department of Public Works Attorney General Division of Criminal Justice

#### **Regulation and Protection** Department of Public Safety

Department of Emergency Management and Homeland Security Police Officer Standards and Training Council Board of Firearms Permit Examiners Department of Motor Vehicles Military Department Commission on Fire Prevention and Control Department of Banking Insurance Department Office of Consumer Counsel Department of Public Utility Control Office of the Health Care Advocate Department of Consumer Protection Department of Labor Office of the Victim Advocate Commission on Human Rights and Opportunities Office of Protection and Advocacy for Persons with Disabilities Office of the Child Advocate Workers' Compensation Commission

# **Conservation and Development**

Department of Agriculture Department of Environmental Protection Council on Environmental Quality Commission on Culture and Tourism Department of Economic and Community Development Agricultural Experiment Station

### **Health and Hospitals**

Department of Public Health Office of the Chief Medical Examiner Department of Developmental Services Department of Mental Health and Addiction Services Psychiatric Security Review Board

#### **Transportation**

Department of Transportation

#### **Human Services**

Department of Social Services State Department on Aging Soldiers', Sailors', and Marines' Fund

#### **Education, Libraries and Museums**

Department of Education Board of Education and Services for the Blind Commission on the Deaf and Hearing Impaired State Library Department of Higher Education University of Connecticut University of Connecticut Health Center Charter Oak State College Teachers' Retirement Board Regional Community-Technical Colleges Connecticut State University

# Corrections

Department of Correction Department of Children and Families

# **Judicial**

Judicial Department Public Defender Services Commission Child Protection Commission

SOURCE: Office of Policy and Management

In addition to services provided directly by the State, various State-wide and regional quasi-public agencies, authorities and similar bodies also provide services. Such entities principally assist in the financing

In addition to the ten listed government function headings, the State also employs a "non-functional" heading under which are grouped various miscellaneous accounts including debt service and State employee fringe benefit accounts.

Listing of agencies, boards, commissions and similar bodies is as of January 1, 2010.

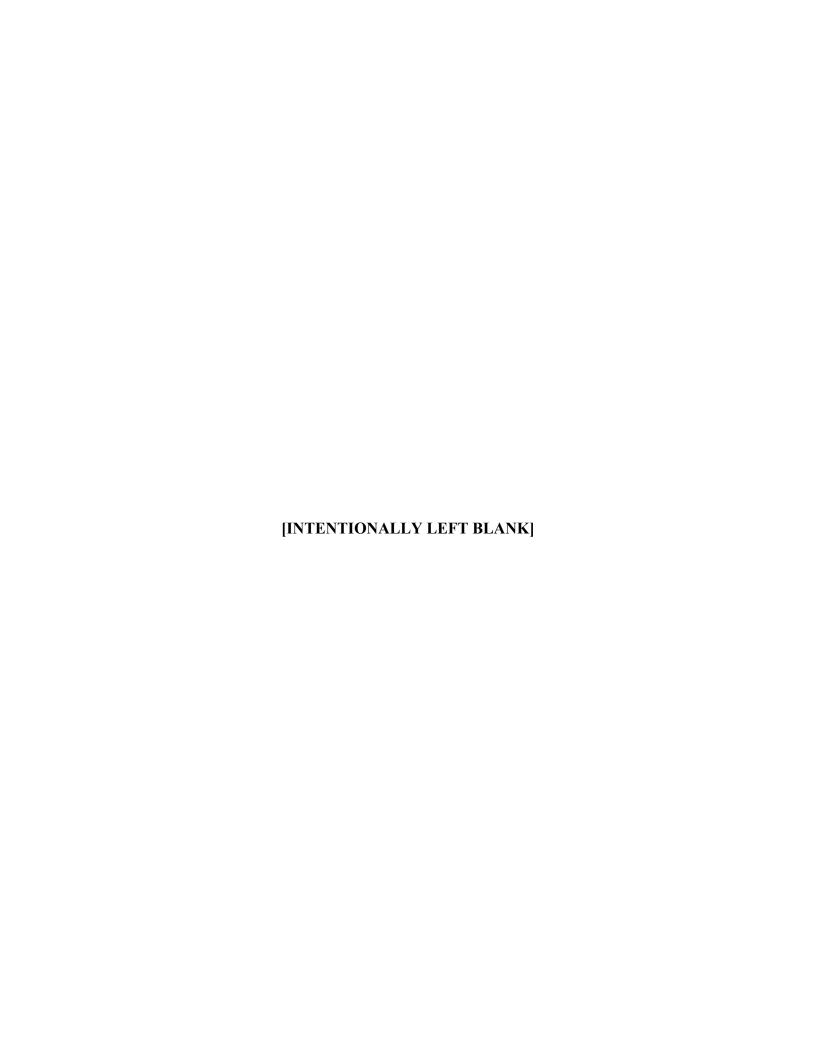
of various types of facilities and projects. In addition to their own budgetary resources and the proceeds of their borrowings, a number of such entities have received substantial funding from the State, which the entities generally use to provide financial assistance to the general public and the private and nonprofit sectors.

Because Connecticut does not have an intermediate county level of government between State and local government, local entities provide all governmental services not provided by the State and quasi-public agencies. Such services are financed principally from property tax revenues, State funding of various types and federal funding.

Management and Homeland Security was established as of January 1, 2005 to provide a coordinated and integrated program for statewide emergency management and homeland security. The mission of the Department is to direct and coordinate all available resources to protect the life and property of the citizens of Connecticut in the event of a disaster or crisis, through a collaborative program of prevention, planning, preparedness, response, recovery and public education. Among the Department's primary functions is the administration and management of federal grant funds related to emergency management and homeland security. The Department oversees the state Emergency Operations Center during emergencies. In addition, the Department's Commissioner directs the preparation of state emergency plans, which are submitted to the Governor for approval. For planning purposes with respect to events requiring mass evacuations and sheltering in the State, the Department has given priority for preparedness to the following potential scenarios: (i) a Category 3 hurricane hitting the State coast and all of New England, (ii) a large scale terrorist attack in New York City, and (iii) a Millstone Power Plant release of contamination. The State has been divided into five regions to coordinate planning, training and response.

Each year, in accordance with its statutory mandate, the Department reviews and approves local emergency operations plans, which are submitted to the Department after having been reviewed and approved by municipal officials. The Department continues to advance emergency planning for the State by bringing multiple partners at the local, state and federal level together. Recent planning initiatives include: evacuation and shelter guides; commodity distribution; donations management; disaster recovery centers and debris management. The Department continues to conduct many exercises around the state to test plans and first responder preparedness. The Department continues to support the training of emergency volunteers. The Department continues to be heavily invested in interoperable communications, including the distribution, testing and maintenance of numerous communications assets. The Department also operates a fusion center which collects and disseminates intelligence information to law enforcement and other related groups. The Department, in conjunction with other State and local agencies, has completed significant work to implement and maintain a statewide geospatial information systems (GIS) program. The Department conducts public education campaigns on a regular basis to increase the public's preparedness for emergencies. The Department, in cooperation with local government, has also created five regional emergency planning teams (REPTs). Each REPT includes representatives from each of the municipalities or tribes within the region. The REPTs develop a regional spending plan for the Homeland Security grant funds for each region. Additionally, Intrastate Mutual Aid legislation creates a legal system whereby each municipality in the State can request aid from, or provide aid to, any other State municipality, regardless of whether a written mutual aid agreement exists between the municipalities. The Department also continues to codify its relationships with many key nongovernmental organizations including American Red Cross, Salvation Army, Civil Air Patrol and United Way. The agency continues to work with local towns by providing funding for emergency planning and Emergency Operation Center upgrades. The Department has deployed WEB EOC, a software program introduced in 2008 which allows all communities to communicate important information to the State during an emergency.

Pursuant to the General Statutes, the Department is required to file an annual report each January to the joint standing committee of the General Assembly having cognizance of matters relating to public safety which report specifies and evaluates state-wide emergency management and homeland security activities during the preceding calendar year.



#### STATE ECONOMY

Connecticut is a highly developed and urbanized state. It is situated directly between the financial centers of Boston and New York. Connecticut is located on the northeast coast and is the southernmost of the New England States. It is bordered by Long Island Sound, New York, Massachusetts and Rhode Island. Over one quarter of the total population of the United States and more than 50% of the Canadian population live within a 500-mile radius of the State.

#### **Economic Resources**

**Population Characteristics.** Connecticut had a population count of 3,405,565 in April 2000, an increase of 118,449, or 3.6%, from the 3,287,116 figure of 1990. The State's population growth rate, which exceeded the United States' rate of population growth during the period from 1940 to 1970, slowed substantially and trailed the national average markedly during the past three decades. The following table presents the population trends of Connecticut, New England, and the United States since 1940. Connecticut's population increased 3.6% from 1990 to 2000 versus 5.4% in New England and 13.2% for the nation. The mid-2009 population in Connecticut was estimated at 3,518,288, up 0.4% from a year ago, compared to increases of 0.5% and 0.9% for New England and the United States, respectively. From 2000 to 2009, within New England, Massachusetts, Maine, and New Hampshire experienced growth higher than Connecticut.

TABLE B-1
Population
(In Thousands)

|               | Conn         | Connecticut |              | New England |              | ted States |
|---------------|--------------|-------------|--------------|-------------|--------------|------------|
| Calendar Year | <u>Total</u> | % Change    | <b>Total</b> | % Change    | <u>Total</u> | % Change   |
| 1940 Census   | 1,709        |             | 8,437        |             | 132,165      |            |
| 1950 Census   | 2,007        | 17.4%       | 9,314        | 10.4%       | 151,326      | 14.5%      |
| 1960 Census   | 2,535        | 26.3        | 10,509       | 12.8        | 179,323      | 18.5       |
| 1970 Census   | 3,032        | 19.6        | 11,847       | 12.7        | 203,302      | 13.4       |
| 1980 Census   | 3,108        | 2.5         | 12,349       | 4.2         | 226,542      | 11.4       |
| 1990 Census   | 3,287        | 5.8         | 13,207       | 6.9         | 248,710      | 9.8        |
| 2000 Census   | 3,406        | 3.6         | 13,923       | 5.4         | 281,422      | 13.2       |
| 1999          | 3,386        | 0.6         | 13,838       | 0.8         | 279,040      | 1.2        |
| 2000          | 3,412        | 0.7         | 13,953       | 0.8         | 282,172      | 1.1        |
| 2001          | 3,428        | 0.5         | 14,052       | 0.7         | 285,082      | 1.0        |
| 2002          | 3,448        | 0.6         | 14,135       | 0.6         | 287,804      | 1.0        |
| 2003          | 3,468        | 0.6         | 14,192       | 0.4         | 290,326      | 0.9        |
| 2004          | 3,475        | 0.2         | 14,216       | 0.2         | 293,046      | 0.9        |
| 2005          | 3,477        | 0.1         | 14,227       | 0.1         | 295,753      | 0.9        |
| 2006          | 3,485        | 0.2         | 14,259       | 0.2         | 298,593      | 1.0        |
| 2007          | 3,489        | 0.1         | 14,298       | 0.3         | 301,580      | 1.0        |
| 2008          | 3,503        | 0.4         | 14,363       | 0.5         | 304,375      | 0.9        |
| 2009          | 3,518        | 0.4         | 14,430       | 0.5         | 307,007      | 0.9        |

Note: 1940-2000, April 1 Census. Figures are for census comparison purposes.

1999-2009, Mid-year estimates. Estimates for New England include the sum of six states – Connecticut, Massachusetts, New Hampshire, Rhode Island, Maine and Vermont.

SOURCE: United States Department of Commerce, Bureau of the Census; Information prior to 1999 – Economy.com

The State is highly urbanized with a 2009 population density of 726 persons per square mile, as compared with 87 for the United States as a whole. Of the eight counties in the State, according to the U.S. Bureau of Census for the 2008 estimate, 75% of the population resides within Fairfield (26%), Hartford (25%), and New Haven (24%) counties.

*Transportation*. Connecticut has an extensive network of expressways and major arterial highways which provide easy access to local and regional markets. Bradley International Airport, in Windsor Locks, currently offers 98 weekday departures to 29 non-stop destinations and is served by virtually all the major passenger and cargo air carriers. It is accessible from all areas of the State and Western Massachusetts.

The Connecticut Department of Transportation subsidizes and oversees the operations of both rail commuter services and bus services. The New Haven Line (including the Waterbury, Danbury and New Canaan branch lines) and Shore Line East Line provide commuter rail services for stations between New London and New York City for approximately 38 million passengers per year. The State supports urban transit, commuter express bus, rural transit and Americans with Disabilities Act paratransit services carrying approximately 37 million passengers per year. This service is provided by state-owned CT Transit services in 8 urbanized areas, and by 13 independent urban and rural transit districts. In addition, the Department supports carpooling, vanpooling, telecommuting and other transportation demand management programs statewide.

Railroad freight service is provided to most major towns and cities in the State, and connections are provided with major eastern railroads as well as direct access to Canadian markets. In addition, Connecticut's proximity to the ports of New York and Boston provides it with access to European and South American export markets. The State's harbors at Bridgeport, New Haven, and New London can accommodate deep draft vessels.

Connecticut recently initiated its largest single transportation initiative since its infrastructure renewal program of 1984. The initiatives of 2005 and 2006 provide funding for significant transit and highway improvements, including rail car replacement, rail infrastructure improvements and traffic flow enhancements.

Utility Services. The power grid that supplies electricity to the entire State is owned and operated by both private and municipal electric companies. Transmission lines connect Connecticut with New York, Massachusetts and Rhode Island. These interconnections allow the companies serving Connecticut to meet large or unexpected electric load requirements from resources located outside of Connecticut's boundaries. All electric utilities in the State are members of the New England Power Pool and operate as part of the regional bulk power system, the Regional Transmission Organization (RTO) for New England. An independent system operator, ISO New England, Inc., operates this regional system.

Legislation passed in 1998 provided for the restructuring of the electric industry in Connecticut. Since July 2000 most consumers in Connecticut can choose an independent electric supplier as their provider of electricity. The electricity is delivered to the consumer over the wires of the regulated distribution companies (Connecticut Light & Power Company and The United Illuminating Company). Electric suppliers are not subject to rate regulation by the State Department of Public Utility Control (DPUC), but must receive a license issued by the DPUC before commencing service to consumers. In general, Connecticut consumers located in a municipally owned electric service territory are not subject to the 1998 restructuring legislation. These consumers continue to purchase and receive their electrical needs from the municipal electric company.

Natural gas is delivered to Connecticut through pipelines that traverse the State. Natural gas pipeline supplies are generally shipped to Connecticut from Canada and the Gulf of Mexico area. Connecticut also receives natural gas through the interstate pipelines from a terminal located in Boston, Massachusetts which is supplied by tanker ships. Natural gas service is provided to parts of the State through one municipal and three private gas distribution companies, including Yankee Gas Services Company, Connecticut Natural Gas Company, and Southern Connecticut Gas Company. Over the past few years, Energy East Corp. has acquired

both Connecticut Natural Gas and Southern Connecticut Gas. Energy East is a New York-based regional utility holding company. Yankee Gas was acquired by Northeast Utilities.

Since 1996 the DPUC has allowed some competitive market forces to enter the natural gas industry in Connecticut. Commercial and industrial gas consumers can choose non-regulated suppliers for their natural gas requirements. The gas is delivered to the consumer using the local distribution company's mains and pipelines. This competitive market is not yet available to the residential consumer.

In addition to the electric and natural gas industries, telecommunications services are also in the process of being opened to competition. Local exchange telephone service is provided in the State by local exchange carriers (LECs) and competitive local exchange carriers (CLECs). Two LECs currently offer local telephone services in Connecticut. They are AT&T and Verizon New York, Inc. Connecticut also has approximately 105 CLECs certified to provide local exchange services including Comcast Phone of Connecticut, Inc., Cox Connecticut Telecommunication, LLC and Connecticut Telephone and Communications Systems, Inc.

Connecticut is dependent upon oil, including imported oil, for a portion of its energy requirements. This dependence is greatest in the transportation sector. Connecticut also relies on heating oils in both the residential and commercial sectors, and is reliant on residual oils and diesel fuels for the production of electricity. This petroleum dependence can make Connecticut particularly affected by developments in the oil commodity markets. Events that affect the international or domestic production of oil, the domestic and international refining capabilities, or the transportation of petroleum products within the United States or into the New England region can affect Connecticut's local oil markets.

Although Connecticut is heavily dependent upon petroleum, the State is ranked one of the most efficient states for energy consumption. According to the most recent available data from the Energy Information Administration, an independent agency within the U.S. Department of Energy that collects and analyzes energy data, Connecticut consumed 4,879 British Thermal Units (BTU) per dollar of Gross State Product in 2007, 32% less than the national average of 7,208 BTU. When compared to the national per person average, Connecticut residents use a moderate amount of energy. Connecticut consumed 249.5 million BTU of energy per person in 2007, ranking it 45th among the 50 states and 26% less than the national average of 336.8 million BTU.

In 2009 U.S. energy prices, including electricity, gasoline, natural gas and heating oil, stayed below the previous year's levels due mainly to the slowdown in the economy. Higher energy prices impact consumer and investment spending and economic growth.

#### **Economic Performance**

**Personal Income.** Connecticut has a high level of personal income. Historically, the State's average per capita income has been among the highest in the nation. The high per capita income is due to the State's concentration of relatively high paying manufacturing jobs along with a higher portion of residents working in the non-manufacturing sector in such areas as finance, insurance, and real estate, as well as educational services. A concentration of major corporate headquarters located within the State also contributes to the high level of income. The following table shows total and per capita personal income for Connecticut residents during the period from 1999 to 2008 and compares Connecticut per capita personal income as a percentage of both New England and the United States.

TABLE B-2
Connecticut Personal Income by Place of Residence

| Calendar Year | Connec                | ticut      | Connecticut Per C | apita as Percent of  |
|---------------|-----------------------|------------|-------------------|----------------------|
|               | <u>Total</u>          | Per Capita | New England       | <b>United States</b> |
|               | (Millions of Dollars) | (Dollars)  |                   |                      |
| 1999          | \$131,114             | \$38,718   | 115.3%            | 136.7%               |
| 2000          | 143,021               | 41,921     | 114.5             | 138.3                |
| 2001          | 149,519               | 43,614     | 114.8             | 140.0                |
| 2002          | 149,466               | 43,346     | 113.7             | 137.7                |
| 2003          | 151,653               | 43,730     | 112.7             | 135.5                |
| 2004          | 161,314               | 46,417     | 113.7             | 136.9                |
| 2005          | 168,666               | 48,485     | 114.4             | 136.8                |
| 2006          | 183,820               | 52,702     | 115.4             | 139.7                |
| 2007          | 194,069               | 55,609     | 115.8             | 141.0                |
| 2008          | 197,024               | 56,272     | 114.5             | 140.0                |

SOURCE: United States Department of Commerce, Bureau of Economic Analysis

The following table indicates the annual growth rate of personal income, on a current and constant dollar basis, of Connecticut, New England and the United States.

TABLE B-3

Annual Growth Rates in Personal Income By Place of Residence

| Calendar Year | Conn.     | New England | <u>U.S.</u> | Conn.      | New England | <u>U.S.</u> |
|---------------|-----------|-------------|-------------|------------|-------------|-------------|
|               | (Current) | (Current)   | (Current)   | (Constant) | (Constant)  | (Constant)  |
| 1999          | 4.7%      | 5.4%        | 5.1%        | 3.1%       | 3.8%        | 3.6%        |
| 2000          | 9.1       | 9.9         | 8.2         | 6.8        | 7.6         | 5.9         |
| 2001          | 4.5       | 5.9         | 3.8         | 2.2        | 3.5         | 1.5         |
| 2002          | 0.0       | 0.9         | 2.0         | (1.6)      | (0.7)       | 0.4         |
| 2003          | 1.5       | 2.2         | 3.5         | (0.7)      | 0.0         | 1.3         |
| 2004          | 6.4       | 5.5         | 6.0         | 3.4        | 2.5         | 3.1         |
| 2005          | 4.6       | 3.8         | 5.5         | 1.2        | 0.5         | 2.1         |
| 2006          | 9.0       | 7.9         | 7.4         | 5.5        | 4.5         | 4.1         |
| 2007          | 5.6       | 5.4         | 5.5         | 2.6        | 2.5         | 2.6         |
| 2008          | 1.5       | 2.6         | 2.9         | (0.6)      | 0.5         | 0.7         |

Note—Constant dollars are adjusted for inflation using the GDP deflator.

SOURCE: United States Department of Commerce, Bureau of Economic Analysis

The following table indicates the sources of personal income by place of residence for Connecticut and the United States in 2008.

TABLE B-4
Sources of Personal Income By Place of Residence
Calendar Year 2008
(In Millions)

|  |           | Percent of   |              | Percent of   |
|--|-----------|--------------|--------------|--------------|
|  | Conn.     | <b>Total</b> | U.S.         | <b>Total</b> |
| Wages in Non-manufacturing                   | \$ 92,466 | 46.93%       | \$ 5,796,657 | 47.41%       |
| Property Income (Div., Rents & Int.)         | 40,156    | 20.38        | 2,203,774    | 18.03        |
| Wages in Manufacturing                       | 13,839    | 7.02         | 741,893      | 6.07         |
| Transfer Payments less Social Insurance Paid | 8,624     | 4.38         | 886,310      | 7.25         |
| Other Labor Income                           | 22,826    | 11.59        | 1,487,444    | 12.17        |
| Proprietor's Income                          | 19,113    | 9.70         | 1,109,510    | 9.08         |
| Personal Income—Total                        | \$197,024 | 100.00%      | \$12,225,589 | 100.00%      |

Note—Columns may not add due to rounding.

SOURCE: United States Department of Commerce, Bureau of Economic Analysis

*Gross State Product*. The State's and the region's economic vitality are evidenced in the rate of growth of their respective Gross State Products. The State's Gross State Product is the current market value of all final goods and services produced by labor and property located within the State.

In 2008, the State produced \$216.2 billion worth of goods and services and \$177.7 billion worth of goods and services in 2000 chained dollars.

The following table shows the Gross State Product in current dollars for Connecticut, New England, and the United States.

TABLE B-5
Gross State Product
(In Millions of Dollars)

|             | Con       | Connecticut |           | ngland <sup>(a)</sup> | United     | States(b)     |
|-------------|-----------|-------------|-----------|-----------------------|------------|---------------|
|             |           | Percent     |           | Percent               |            | Percent       |
| <b>Year</b> | <u>\$</u> | Growth      | <u>\$</u> | Growth                | <u>\$</u>  | <b>Growth</b> |
| 1999        | 150,303   | 3.4         | 524,123   | 5.3                   | 9,353,500  | 6.4           |
| 2000        | 160,436   | 6.7         | 565,835   | 8.0                   | 9,951,475  | 6.4           |
| 2001        | 165,025   | 2.9         | 580,920   | 2.7                   | 10,286,175 | 3.4           |
| 2002        | 166,073   | 0.6         | 591,733   | 1.9                   | 10,642,300 | 3.5           |
| 2003        | 169,885   | 2.3         | 612,006   | 3.4                   | 11,142,175 | 4.7           |
| 2004        | 182,112   | 7.2         | 647,473   | 5.8                   | 11,867,750 | 6.5           |
| 2005        | 190,499   | 4.6         | 671,797   | 3.8                   | 12,638,375 | 6.5           |
| 2006        | 201,635   | 5.8         | 707,672   | 5.3                   | 13,398,925 | 6.0           |
| 2007        | 212,252   | 5.3         | 741,597   | 4.8                   | 14,077,650 | 5.1           |
| 2008        | 216,174   | 1.8         | 763,683   | 3.0                   | 14,441,425 | 2.6           |

<sup>(</sup>a) Sum of the New England States' Gross State Products.

SOURCE: United States Department of Commerce, Bureau of Economic Analysis

<sup>(</sup>b) Denotes the Gross Domestic Product, which is the total market value of all final goods and services produced in the U.S.

The following table shows the Gross State Product in 2000 chained dollars.

TABLE B-6
Gross State Product
(In Millions of 2000 Chained Dollars\*)

|             | Conn      | Connecticut |           | New England   |            | States        |
|-------------|-----------|-------------|-----------|---------------|------------|---------------|
|             |           | Percent     |           | Percent       |            | Percent       |
| <u>Year</u> | <u>\$</u> | Growth      | <u>\$</u> | <b>Growth</b> | <u>\$</u>  | <b>Growth</b> |
| 1999        | 153,298   | 1.6         | 531,902   | 4.0           | 10,779,850 | 4.8           |
| 2000        | 160,436   | 4.7         | 565,835   | 6.4           | 11,225,980 | 4.1           |
| 2001        | 161,197   | 0.5         | 570,313   | 0.8           | 11,347,180 | 1.1           |
| 2002        | 158,628   | (1.6)       | 568,750   | (0.3)         | 11,552,980 | 1.8           |
| 2003        | 159,456   | 0.5         | 579,651   | 1.9           | 11,840,700 | 2.5           |
| 2004        | 165,828   | 4.0         | 597,196   | 3.0           | 12,263,800 | 3.6           |
| 2005        | 169,094   | 2.0         | 605,048   | 1.3           | 12,638,380 | 3.1           |
| 2006        | 174,310   | 3.1         | 620,103   | 2.5           | 12,976,250 | 2.7           |
| 2007        | 178,470   | 2.4         | 634,166   | 2.3           | 13,254,050 | 2.1           |
| 2008        | 177,717   | (0.4)       | 640,735   | 1.0           | 13,312,180 | 0.4           |

<sup>\* 2000</sup> chained dollar series are calculated as the product of the chain-type quantity index and the 2000 current-dollar value of the corresponding series, divided by 100.

SOURCE: United States Department of Commerce, Bureau of Economic Analysis

The table below shows the contribution to Connecticut's Gross State Product of the manufacturing and non-manufacturing sectors in the State's economy. The table shows that in 2008 Connecticut's production was concentrated in three areas: finance, insurance and real estate (FIRE), services and manufacturing. Production in these three industries accounted for 69.5% of total production in Connecticut compared to 58.7% for the nation and 68.4% in 1999. This demonstrates that Connecticut's economy is more heavily concentrated in a few industries than the nation as a whole and that this concentration has changed little in recent years.

The output contribution of manufacturing, however, has been declining over time as the contributions of FIRE and services have been increasing. The share of production from the manufacturing sector decreased from 13.7% in 1999 to 13.4% in 2008 caused by increased competition with foreign countries and other states as well as generally declining and only recently rising defense expenditures during this period. The broadly defined services in the private sector, which excludes industries in agriculture and construction, but includes industries in information, professional and technical services, health care and education, FIRE, and other services, have decreased slightly to 74.3% of the total GSP in 2008 from 75.5% in 1999. The decreased share of service production was due to a faster increase in the government sector which forced the share of the broadly defined services in the private sector smaller. Services in the private sector increased by 43.5% from 1999 to 2008 compared to 59.6% for the public sector during the comparable period. A stable service sector may help smooth the business cycle, reducing the span and depth of recessions and prolonging the length of expansions. Normally, activities in service sectors relative to manufacturing are less susceptible to pent-up demand, less subject to inventory-induced swings, less intensive in capital requirements, and somewhat less vulnerable to foreign competition. Therefore, this shift to the service sectors may serve to smooth output fluctuations.

TABLE B-7
Gross State Product by Industry in Connecticut
(In Millions of Dollars)

| Sector                      | <u>2001</u> | <u>2002</u> | <u>2003</u> | <u>2004</u> | <u>2005</u> | <u>2006</u> | <u>2007</u> | <u>2008</u> |
|-----------------------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| Manufacturing               | \$ 21,405   | \$ 20,870   | \$ 19,109   | \$ 21,628   | \$ 22,553   | \$ 27,142   | \$ 28,544   | \$ 28,864   |
| Construction <sup>(a)</sup> | 5,484       | 5,613       | 5,522       | 6,110       | 6,650       | 6,877       | 6,433       | 5,897       |
| Agriculture <sup>(b)</sup>  | 327         | 286         | 302         | 334         | 358         | 346         | 443         | 371         |
| Utilities <sup>(c)</sup>    | 11,936      | 11,699      | 12,498      | 14,026      | 14,413      | 14,587      | 15,533      | 16,135      |
| Wholesale Trade             | 9,062       | 9,001       | 9,271       | 9,619       | 10,152      | 10,944      | 11,133      | 11,293      |
| Retail Trade                | 10,152      | 10,415      | 10,678      | 10,901      | 11,393      | 11,577      | 11,866      | 11,876      |
| Finance <sup>(d)</sup>      | 48,123      | 48,151      | 49,748      | 54,165      | 55,904      | 57,613      | 60,627      | 61,023      |
| Services <sup>(e)</sup>     | 44,007      | 44,719      | 47,175      | 48,786      | 51,523      | 54,122      | 58,114      | 60,268      |
| Government                  | 14,528      | 15,318      | 15,583      | 16,542      | 17,553      | 18,426      | 19,557      | 20,448      |
| Total GSP                   | \$165,024   | \$166,072   | \$169,886   | \$182,111   | \$190,499   | \$201,634   | \$212,250   | \$216,175   |

Note—Columns may not add due to rounding.

- (a) Includes mining.
- (b) Includes forestry and fisheries.
- (c) Includes transportation, communications, electric, gas, and sanitary services.
- (d) Includes finance, insurance and real estate.
- (e) Covers a variety of activities, including professional, business, education, health care and personal services.

SOURCE: United States Department of Commerce, Bureau of Economic Analysis

# **Employment**

Non-agricultural employment includes all persons employed except federal military personnel, the self-employed, proprietors, unpaid workers, and farm and household domestic workers. The following table compares non-agricultural establishment employment for Connecticut, New England, and the United States between 1998 and 2008. Connecticut's nonagricultural employment reached a high in the first quarter of 2008 with 1,708,830 persons employed, but began declining with the onset of the recession falling to 1,628,730 jobs by the third quarter of 2009.

TABLE B-8
Non-agricultural Employment<sup>(a)</sup>
(In Thousands)

|             | Conne             | <b>Connecticut</b> |                   | New England   |                   | States        |
|-------------|-------------------|--------------------|-------------------|---------------|-------------------|---------------|
| Calendar    |                   | Percent            |                   | Percent       |                   | Percent       |
| <u>Year</u> | <b>Employment</b> | Growth             | <b>Employment</b> | <b>Growth</b> | <b>Employment</b> | <b>Growth</b> |
| 1998        | 1,643.4           | 2.22%              | 6,728.4           | 2.34%         | 125,922.9         | 2.57%         |
| 1999        | 1,669.1           | 1.56               | 6,860.7           | 1.97          | 128,991.7         | 2.44          |
| 2000        | 1,693.2           | 1.45               | 7,023.2           | 2.37          | 131,793.6         | 2.17          |
| 2001        | 1,681.1           | (0.72)             | 7,036.3           | 0.19          | 131,829.9         | 0.03          |
| 2002        | 1,664.9           | (0.96)             | 6,927.5           | (1.55)        | 130,340.4         | (1.13)        |
| 2003        | 1,644.5           | (1.22)             | 6,850.7           | (1.11)        | 129,996.0         | (0.26)        |
| 2004        | 1,649.8           | 0.32               | 6,875.1           | 0.36          | 131,419.2         | 1.09          |
| 2005        | 1,662.0           | 0.74               | 6,918.3           | 0.63          | 133,699.2         | 1.73          |
| 2006        | 1,680.6           | 1.12               | 6,983.8           | 0.95          | 136,097.6         | 1.79          |
| 2007        | 1,698.1           | 1.04               | 7,043.5           | 0.86          | 137,604.3         | 1.11          |
| 2008        | 1,699.7           | 0.09               | 7,034.9           | (.12)         | 137,045.9         | (.41)         |

<sup>(</sup>a) Non-agricultural employment excludes agricultural workers, proprietors, self-employed individuals, domestic workers, family workers and members of the armed forces.

SOURCE: United States Department of Labor, Bureau of Labor Statistics

**Composition of Employment.** The following table shows the distribution of non-agricultural employment in Connecticut and the United States in 2008. The table shows that Connecticut has a larger share of employment in services, manufacturing, and finance than the nation as a whole.

TABLE B-9
Connecticut Non-agricultural Employment, 2008
(In Thousands)

|                             | Conn         | <u>ecticut</u> | United S     | <u>tates</u>   |
|-----------------------------|--------------|----------------|--------------|----------------|
|                             | <b>Total</b> | <b>Percent</b> | <u>Total</u> | <b>Percent</b> |
| Services <sup>(a)</sup>     | 703.1        | 41.4%          | 55,618.8     | 40.6%          |
| Trade <sup>(b)</sup>        | 310.0        | 18.2           | 26,381.1     | 19.2           |
| Manufacturing               | 187.4        | 11.0           | 13,423.0     | 9.8            |
| Government                  | 252.4        | 14.8           | 22,496.3     | 16.4           |
| Finance <sup>(c)</sup>      | 143.3        | 8.4            | 8,143.8      | 5.9            |
| Information <sup>(d)</sup>  | 37.6         | 2.2            | 2,997.0      | 2.2            |
| Construction <sup>(e)</sup> | 66.0         | 3.9            | 7,985.7      | 5.8            |
| Total <sup>(f)</sup>        | 1,699.8      | 100.0%         | 137,045.7    | 100.0%         |

<sup>(</sup>a) Covers a considerable variety of activities, including professional, business, education, health care and personal services.

SOURCE: United States Department of Labor, Bureau of Labor Statistics

<sup>(</sup>b) According to statistics from the Connecticut Department of Labor, the average non-agricultural employment in Connecticut for the first six months of 2009 was 1,650,300.

<sup>(</sup>c) In March 2009, the Connecticut Department of Labor revised and updated employment statistics back to 2004.

<sup>(</sup>b) Includes wholesale and retail trade, transportation, and utilities.

<sup>(</sup>c) Includes finance, insurance, and real estate.

<sup>(</sup>d) Includes publishing, broadcasting, telecommunications, internet providers, and data processing.

<sup>(</sup>e) Includes natural resources and mining.

<sup>(</sup>f) Totals may not equal sum of individual categories due to rounding and seasonal statistical data adjustments.

Recent trends in the State's non-agricultural employment are reflected in the following table. Throughout the last four decades, while manufacturing employment in Connecticut has been steadily declining, employment in non-manufacturing industries has surged. In calendar year 2008, approximately 89% of the State's workforce was employed in non-manufacturing jobs, up from roughly 50% in the early 1950s.

TABLE B-10

Connecticut Non-agricultural Employment
(Annual Averages In Thousands)

| <u>Year</u> | Manufacturing | <u>Trade</u> <sup>(a)</sup> | Services <sup>(b)</sup> | Government | Finance <sup>(c)</sup> | Information <sup>(d)</sup> | Construction <sup>(e)</sup> | Total Non-<br>agricultural<br>Employment <sup>(f)</sup> |
|-------------|---------------|-----------------------------|-------------------------|------------|------------------------|----------------------------|-----------------------------|---|
| 1999        | 240.26        | 312.12                      | 634.37                  | 235.18     | 140.84                 | 44.67                      | 61.64                       | 1,669.09  |
| 2000        | 235.74        | 317.52                      | 643.26                  | 241.91     | 143.03                 | 46.41                      | 65.34                       | 1,693.22  |
| 2001        | 226.72        | 312.18                      | 644.08                  | 244.43     | 142.93                 | 44.69                      | 66.08                       | 1,681.11  |
| 2002        | 211.19        | 309.23                      | 647.35                  | 249.29     | 142.63                 | 41.02                      | 64.17                       | 1,664.89  |
| 2003        | 200.03        | 305.53                      | 648.08                  | 245.97     | 142.65                 | 39.57                      | 62.67                       | 1,644.50  |
| 2004        | 197.19        | 307.93                      | 655.86                  | 242.78     | 140.66                 | 38.99                      | 66.43                       | 1,649.83  |
| 2005        | 195.17        | 310.57                      | 665.46                  | 243.76     | 142.29                 | 38.08                      | 66.70                       | 1,662.03  |
| 2006        | 193.47        | 310.96                      | 680.22                  | 245.87     | 144.29                 | 37.91                      | 67.90                       | 1,680.61  |
| 2007        | 190.75        | 311.73                      | 694.10                  | 249.19     | 144.61                 | 38.40                      | 69.35                       | 1,698.13  |
| 2008        | 187.42        | 309.97                      | 703.07                  | 252.40     | 143.32                 | 37.58                      | 65.97                       | 1,699.73  |

<sup>(</sup>a) Includes wholesale and retail trade, transportation, and utilities.

SOURCE: United States Department of Labor, Bureau of Labor Statistics, Connecticut Labor Department

# Manufacturing

The manufacturing industry, despite its continuing downward employment trend over the past five decades, has traditionally served as an economic base industry and has been of prime economic importance to Connecticut. Based on the level of personal income derived from this sector, Connecticut ranked eighteenth in the nation for its dependency on manufacturing wages in fiscal year 2009. Manufacturing has traditionally been of prime economic importance to Connecticut but has continued to trend down during the last decade. The following table provides a ten-year historical picture of manufacturing employment in Connecticut, the New England region and the United States. This downward movement in manufacturing employment levels is also reflected in the New England region and the nation. The transformation in the State's manufacturing base confirms that the State's employment share in the manufacturing sector is converging to the national average. Thus, Connecticut has been successful in diversifying itself away from dependence on just one type of industry. In calendar year 2008 approximately 11.0% of the State's workforce, versus 9.8% for the nation, was employed in the manufacturing sector, down from roughly 50% in the early 1950s.

<sup>(</sup>b) Covers a considerable variety of activities, including professional, business, education, health care and personal services.

<sup>(</sup>c) Includes finance, insurance, and real estate.

<sup>(</sup>d) Includes publishing, broadcasting, telecommunications, internet providers, and data processing.

<sup>(</sup>e) Includes natural resources and mining.

<sup>(</sup>f) Totals may not equal sum of individual categories due to rounding and seasonal statistical adjustments.

TABLE B-11

Manufacturing Employment
(In Thousands)

|             | Connecticut   |               | New I         | England | <u>United</u> | <b>United States</b> |  |  |
|-------------|---------------|---------------|---------------|---------|---------------|----------------------|--|--|
| Calendar    |               | Percent       |               | Percent |               | Percent              |  |  |
| <u>Year</u> | <u>Number</u> | <b>Growth</b> | <u>Number</u> | Growth  | <u>Number</u> | Growth               |  |  |
| 1999        | 240.3         | (3.07)%       | 939.8         | (2.62)% | 17,323        | (1.35)%              |  |  |
| 2000        | 235.7         | (1.88)        | 938.4         | (0.15)  | 17,265        | (0.33)               |  |  |
| 2001        | 226.7         | (3.83)        | 900.7         | (4.02)  | 16,440        | (4.78)               |  |  |
| 2002        | 211.2         | (6.85)        | 815.8         | (9.42)  | 15,257        | (7.20)               |  |  |
| 2003        | 200.0         | (5.28)        | 765.0         | (6.23)  | 14,508        | (4.90)               |  |  |
| 2004        | 197.2         | (1.42)        | 747.1         | (2.34)  | 14,315        | (1.34)               |  |  |
| 2005        | 195.2         | (1.02)        | 733.8         | (1.78)  | 14,226        | (0.62)               |  |  |
| 2006        | 193.5         | (0.88)        | 720.4         | (1.83)  | 14,159        | (0.48)               |  |  |
| 2007        | 190.8         | (1.40)        | 709.3         | (1.53)  | 13,880        | (1.97)               |  |  |
| 2008        | 187.4         | (1.75)        | 691.2         | (2.56)  | 13,423        | (3.29)               |  |  |

SOURCE: United States Department of Labor, Bureau of Labor Statistics, Connecticut State Labor Department

Connecticut has a diverse manufacturing sector, with the construction of transportation equipment (primarily aircraft engines and submarines) being the dominant industry. The State is also a leading producer of military and civilian helicopters. Employment in the transportation equipment sector is followed by fabricated metals, computer and electronics, and machinery for the total number employed in 2008.

TABLE B-12

Manufacturing Employment
By Industry
(In Thousands)

| Calendar<br><u>Year</u> | Transportation <u>Equipment</u> | Fabricated<br><u>Metals</u> | Computer & <u>Electronics</u> | <b>Machinery</b> | Other <sup>(a)</sup> | Total<br>Manufacturing<br><u>Employment</u> |
|-------------------------|---------------------------------|-----------------------------|-------------------------------|------------------|----------------------|---|
| 1999                    | 49.86                           | 50.51                       | 35.40                         | 23.98            | 80.51                | 240.26                                      |
| 2000                    | 46.92                           | 50.01                       | 35.48                         | 23.71            | 79.62                | 235.74                                      |
| 2001                    | 46.87                           | 47.03                       | 33.82                         | 22.41            | 76.59                | 226.72                                      |
| 2002                    | 45.33                           | 43.23                       | 29.46                         | 20.27            | 72.90                | 211.19                                      |
| 2003                    | 43.35                           | 40.92                       | 26.56                         | 18.92            | 70.28                | 200.03                                      |
| 2004                    | 43.17                           | 41.14                       | 25.86                         | 18.48            | 68.54                | 197.19                                      |
| 2005                    | 43.50                           | 41.08                       | 25.48                         | 18.14            | 66.98                | 195.17                                      |
| 2006                    | 43.59                           | 41.13                       | 24.90                         | 18.05            | 65.79                | 193.47                                      |
| 2007                    | 43.57                           | 40.42                       | 25.23                         | 18.18            | 63.34                | 190.75                                      |
| 2008                    | 44.29                           | 40.20                       | 25.29                         | 17.73            | 59.90                | 187.42                                      |
|                         |                                 |                             |                               |                  |                      |   |

<sup>(</sup>a) Includes other industries such as wood products, furniture, glass/stone, primary metals, and instruments in the durable sector, as well as all industries such as chemicals, paper, and plastics in the nondurable sector.

SOURCE: United States Department of Labor, Bureau of Labor Statistics

During the past ten years, Connecticut's manufacturing employment was at its highest in 1999 at 240,260 workers. Since that year, employment in manufacturing continued on a downward trend. A number of factors, such as heightened foreign competition, outsourcing to offshore locations, and improved productivity played a significant role in affecting the overall level of manufacturing employment. Total manufacturing jobs in Connecticut continued to decline to a recent low of 187,420 in 2008. The total number of manufacturing jobs dropped 52,840, or 22.0%, from its decade high in 1999.

**Exports.** In Connecticut, the export sector of manufacturing has assumed an important role in overall economic growth. According to figures published by the United States Department of Commerce, which were adjusted and enhanced by the University of Massachusetts (MISER), exports of manufacturing products registered at \$15.3 billion in 2008, accounting for 7.08% of Gross State Product. From 2004 to 2008, the State's export of goods grew at an average annual rate of 15.8% versus 4.4% for the Gross State Product. The following table shows the growth in exports of manufacturing products.

TABLE B-13
Exports Originating in Connecticut
(In Millions)

|  | <u>2004</u>      | <u>2005</u>             | <u>2006</u>       | <u>2007</u> | <u>2008</u> | Percent of 2008 <u>Total</u> | Average<br>Percent<br>Growth<br>2004-2008 |
|--|------------------|-------------------------|-------------------|-------------|-------------|------------------------------|---|
| A. Manufacturing Products                    | <b>#2.155.</b> 0 | #2.02 <i>(</i> <b>7</b> | ф. <b>5.202.1</b> | A 5.505.4   | A ( 12.1.1  | 42.00/                       | 10.00/                                    |
| Transportation Equipment                     | \$3,177.8        | \$3,936.7               | \$ 5,382.1        | \$ 5,795.4  | \$ 6,434.4  | 42.0%                        | 19.8%                                     |
| Computer & Electronics                       | 803.6            | 885.4                   | 1,077.1           | 1,312.5     | 1,301.6     | 8.5                          | 13.2                                      |
| Machinery, Except Electronics                | 1,106.8          | 1,129.2                 | 1,387.1           | 1,618.5     | 1,555.6     | 10.2                         | 9.4                                       |
| Fabricated Metal Production                  | 406.5            | 408.2                   | 541.2             | 585.9       | 621.7       | 4.1                          | 11.8                                      |
| Chemicals                                    | 608.2            | 590.4                   | 748.6             | 1,447.9     | 1,575.0     | 10.3                         | 31.5                                      |
| Misc. Manufacturing                          | 606.2            | 562.1                   | 286.2             | 229.5       | 272.0       | 1.8                          | (14.4)                                    |
| Electrical Equipment                         | 469.7            | 433.0                   | 551.4             | 607.0       | 602.9       | 3.9                          | 7.2                                       |
| Plastics & Rubber                            | 179.6            | 178.4                   | 204.6             | 212.4       | 251.0       | 1.6                          | 9.0                                       |
| Paper  | 165.8            | 219.8                   | 230.3             | 147.7       | 146.9       | 1.0                          | 0.2                                       |
| Primary Metal Mfg.                           | 275.7            | 325.9                   | 639.0             | 480.4       | 508.5       | 3.3                          | 23.8                                      |
| Others                                       | <u>759.0</u>     | 1,018.2                 | 1,200.4           | 1,361.9     | 2,043.5     | 13.3                         | <u>28.9</u>                               |
| Total  | \$8,559.2        | \$9,687.3               | \$12,248.0        | \$13,799.1  | \$15,313.1  | 100.0%                       | 15.8%                                     |
| % Growth                                     | 5.2%             | 13.2%                   | 26.4%             | 12.7%       | 11.0%       |                              |   |
| <b>B.</b> Gross State Product <sup>(a)</sup> | \$182,112        | \$190,499               | \$201,635         | \$ 212,252  | \$ 216,174  |                              | 4.4%                                      |
| Mfg Exports as a % of GSP                    | 4.7%             | 5.1%                    | 6.1%              | 6.5%        | 7.1%        |                              |   |

<sup>(</sup>a) In millions.

Source: United States Department of Commerce, Bureau of Economic Analysis
Massachusetts Institute for Social and Economic Research, University of Massachusetts (MISER)

**Defense Industry.** One important component of the manufacturing sector in Connecticut is the defense industry. Approximately one quarter of the State's manufacturing employees are employed in defense related business. Nonetheless, this sector's significance in the State's economy has declined considerably since the early 1980s. Connecticut had witnessed a marked reduction in the amount of federal spending earmarked for defense related industries in the State; however, these amounts have been climbing most years since federal fiscal year 2001. In federal fiscal year 2008, Connecticut received \$9.7 billion of prime contract awards. These total awards accounted for 2.6% of national total awards and ranked 11th in total defense dollars awarded and 4th in per capita dollars awarded among the 50 states. In fiscal year 2008, Connecticut had \$2,769

in per capita defense awards, compared to the national average of \$1,204. As measured by a three year moving average of defense contract awards as a percent of Gross State Product, awards to Connecticut-based firms were 4.0% of Gross State Product in fiscal year 2008, up from 2.0% of Gross State Product in fiscal year 1999. Recent increases were primarily due to the procurement of helicopters and submarines.

Connecticut is a leading producer of aircraft engines and parts, submarines, and helicopters. The largest employers in these industries are United Technologies Corporation, including its Pratt and Whitney Aircraft Division with headquarters in East Hartford, and Sikorsky Aircraft Corporation in Stratford, as well as General Dynamics Corporation's Electric Boat Division in Groton.

The following table provides a historical perspective of defense contract awards for the past ten fiscal years. Defense contracts are awarded in their entirety and multi-year awards are credited in the year they are awarded, thus giving rise to some of the fluctuation.

TABLE B-14
Defense Contract Awards

| Federal     | Connecticut Total<br>Contract Award | Connecticut Rank<br>Among States | Percent Change from | m Prior Year |
|-------------|-------------------------------------|----------------------------------|---------------------|--------------|
| Fiscal Year | (Thousands)                         | Total Awards                     | <b>Connecticut</b>  | <u>U.S.</u>  |
| 1998-99     | \$3,169,394                         | 12th                             | (7.0)%              | 5.0%         |
| 1999-00     | 2,177,462                           | 17th                             | (31.3)              | 7.3          |
| 2000-01     | 4,269,536                           | 10th                             | 96.1                | 9.7          |
| 2001-02     | 5,638,582                           | 9th                              | 32.1                | 17.4         |
| 2002-03     | 8,064,794                           | 5th                              | 43.0                | 20.5         |
| 2003-04     | 8,959,424                           | 5th                              | 11.1                | 6.4          |
| 2004-05     | 8,753,063                           | 7th                              | (2.3)               | 16.5         |
| 2005-06     | 7,780,793                           | 10th                             | (11.1)              | 8.6          |
| 2006-07     | 8,601,359                           | 9th                              | 10.5                | 22.6         |
| 2007-08     | 9,696,554                           | 11th                             | 12.7                | 16.0         |

SOURCE: United States Department of Defense

**Non-manufacturing.** The non-manufacturing sector is comprised of industries that primarily provide services. Services differ significantly from manufactured goods in that the output is generally intangible, it is produced and consumed concurrently, and it cannot be inventoried. Consumer demand for services is not as postponable as the purchase of goods, making the flow of demand for services more stable. An economy will therefore generally become more stable as it becomes more service oriented. Over the past several decades the non-manufacturing sector of the State's economy has risen in economic importance, from just over 50% of total State employment in 1950 to approximately 89% by 2008. This trend has decreased the State's dependence on manufacturing. Over the course of the last ten years, there were more than 83,480 jobs created in this sector, an increase of 5.8%. Moreover, this sector has more than compensated for the loss in manufacturing jobs, fueling the recovery in nonagricultural employment since 2003.

The table below provides a ten year profile of non-manufacturing employment in Connecticut, New England and the United States.

TABLE B-15
Non-manufacturing Employment
(In Thousands)

|             | Conn          | ecticut       | New I         | England       | United        | l States      |
|-------------|---------------|---------------|---------------|---------------|---------------|---------------|
| Calendar    |               | Percent       |               | Percent       |               | Percent       |
| <u>Year</u> | <u>Number</u> | <u>Growth</u> | <u>Number</u> | <u>Growth</u> | <u>Number</u> | <u>Growth</u> |
| 1999        | 1,428.8       | 2.39%         | 5,920.8       | 2.73%         | 111,669.1     | 3.05%         |
| 2000        | 1,457.5       | 2.00          | 6,084.8       | 2.77          | 114,528.5     | 2.56          |
| 2001        | 1,454.4       | (0.21)        | 6,135.6       | 0.83          | 115,389.5     | 0.75          |
| 2002        | 1,453.7       | (0.05)        | 6,111.7       | (0.39)        | 115,083.7     | (0.27)        |
| 2003        | 1,444.5       | (0.64)        | 6,085.7       | (0.43)        | 115,487.6     | 0.35          |
| 2004        | 1,452.6       | 0.57          | 6,128.0       | 0.70          | 117,104.5     | 1.40          |
| 2005        | 1,466.9       | 0.98          | 6,184.6       | 0.92          | 119,473.1     | 2.02          |
| 2006        | 1,487.1       | 1.38          | 6,263.4       | 1.28          | 121,939.1     | 2.06          |
| 2007        | 1,507.4       | 1.36          | 6,334.2       | 1.13          | 123,724.8     | 1.46          |
| 2008        | 1,512.3       | 0.33          | 6,343.7       | 0.15          | 123,622.9     | (0.08)        |

SOURCE: United States Department of Labor, Bureau of Labor Statistics Connecticut State Labor Department

Services, retail and wholesale trade, state and local government, as well as finance, insurance, and real estate (FIRE), collectively comprise approximately 90% of the State's employment in the non-manufacturing sector. Connecticut non-manufacturing employment for 1999, 2006, 2007 and 2008 is shown in the table below. Total non-manufacturing employment has been broken down by industry. Percent changes over the year and over the decade are also provided. Between 1999 and 2008 service industry employment expanded by 68,690 workers, responsible for over 82% of all non-manufacturing jobs, which registered an increase of 83,480 jobs. State and local governments expanded by 20,070 jobs. The increase in this line item over the ten-year period can be attributed to the Federal Government's decision to categorize all workers employed on Indian Reservations as state and local government employees. The State's two tribal casinos employ about 19,900 workers.

TABLE B-16

Connecticut Non-manufacturing Employment By Industry
(In Thousands)

|   | Calendar<br>Year | Calendar<br>Year | Calendar<br>Year | Calendar<br>Year | Percent<br>Change | Percent<br>Change |
|---|------------------|------------------|------------------|------------------|-------------------|-------------------|
| <u>Industry</u>                                   | 1999             | 2006             | <u>2007</u>      | 2008             | 2007-08           | 1999-08           |
| Construction <sup>(a)</sup>                       | 61.64            | 67.90            | 69.35            | 65.97            | (4.87)%           | 7.03%             |
| Information <sup>(b)</sup>                        | 44.67            | 37.91            | 38.40            | 37.58            | (2.13)            | (15.86)           |
| Trade <sup>(c)</sup>                              | 312.12           | 310.96           | 311.73           | 309.97           | (0.57)            | (0.69)            |
| Finance, Insurance & Real Estate                  | 140.84           | 144.29           | 144.61           | 143.32           | (0.89)            | 1.76              |
| Services <sup>(d)</sup>                           | 634.37           | 680.22           | 694.10           | 703.07           | 1.29              | 10.83             |
| Federal Government                                | 22.33            | 19.65            | 19.60            | 19.47            | (0.64)            | (12.77)           |
| State and Local Government                        | 212.86           | 226.22           | 229.59           | 232.93           | 1.45              | 9.43              |
| Total Non-manufacturing Employment <sup>(d)</sup> | 1,428.83         | 1,487.14         | 1,507.38         | 1,512.31         | 0.33              | 5.84              |

<sup>(</sup>a) Includes natural resources and mining.

SOURCE: Connecticut State Labor Department

**Retail Trade.** Personal spending on goods and services generally accounts for two-thirds of the Gross Domestic Product. Approximately half of personal spending is generally done through retail stores. At the State level, retail trade therefore constitutes approximately one third of the State's economic activity, measured as Gross State Product. During the last decade, variations in retail trade closely matched variations in Gross State Product growth, making retail trade an important barometer of economic health.

The following table shows the major group in each North American Industry Classification System (NAICS) code as well as the State's retail trade history for the past four fiscal years. Connecticut retail trade in fiscal year 2009 totaled \$45.5 billion, a decrease of 6.9% from fiscal year 2008 with only two sectors, health & personal care stores and general merchandise stores, registering an increase. The decline in sales were especially severe in the durable goods category that are mostly big ticket items sold by furniture and home furnishings stores and motor vehicles and parts dealers.

<sup>(</sup>b) Covers a considerable variety of activities, including professional, business, education, health care and personal services.

<sup>(</sup>c) Includes wholesale & retail trade, transportation, and utilities

<sup>(</sup>d) Totals may not agree with detail due to rounding and seasonal statistical data adjustments.

TABLE B-17
Retail Trade In Connecticut<sup>(a)</sup>
(In Millions)

|          |   | Fiscal<br>Year    | Percent<br>of<br>Fiscal<br>Year<br>2005 | Fiscal<br>Year    | Percent<br>of<br>Fiscal<br>Year<br>2006 | Fiscal<br>Year    | Percent<br>of<br>Fiscal<br>Year<br>2007 | Fiscal<br>Year    | Percent<br>of<br>Fiscal<br>Year<br>2008 | Fiscal<br>Year    | Percent<br>of<br>Fiscal<br>Year<br>2009 | Average<br>Percent<br>Growth<br>Fiscal<br>Year |
|----------|---|-------------------|---|-------------------|---|-------------------|---|-------------------|---|-------------------|---|--|
| NAICS    |   | <u>2005</u>       | <u>Total</u>                            | <u>2006</u>       | <u>Total</u>                            | <u>2007</u>       | <u>Total</u>                            | <u>2008</u>       | <u>Total</u>                            | <u>2009</u>       | <u>Total</u>                            | 2005-2009                                      |
| 441      | Motor Vehicle and Parts<br>Dealers                | \$ 8,744          | 20.28%                                  | \$ 8,421          | 18.91%                                  | \$ 8,602          | 18.53%                                  | \$ 8,197          | 16.78%                                  | \$ 6,475          | 14.25%                                  | (6.8)%   |
| 442      | Furniture and Home<br>Furnishings Stores          | 2,665             | 6.18                                    | 2,784             | 6.25                                    | 2,635             | 5.68                                    | 1,993             | 4.08                                    | 1,456             | 3.20                                    | (13.0)   |
| 443      | Electronics and Appliance<br>Stores               | 1,510             | 3.50                                    | 1,646             | 3.70                                    | 1,627             | 3.50                                    | 1,686             | 3.45                                    | 1,595             | 3.51                                    | 1.5  |
| 444      | Building Material and<br>Garden Supply Stores     | 3,436             | 7.97                                    | 3,532             | 7.93                                    | 3,465             | 7.46                                    | 3,243             | 6.64                                    | 2,767             | 6.09                                    | (5.0)  |
| 445      | Food and Beverage Stores <sup>(b)</sup>           | 5,701             | 13.22                                   | 5,945             | 13.35                                   | 6,472             | 13.94                                   | 9,433             | 19.31                                   | 8,927             | 19.64                                   | 13.4   |
| 446      | Health and Personal Care<br>Stores                | 3,459             | 8.02                                    | 3,555             | 7.98                                    | 4,219             | 9.09                                    | 3,905             | 7.99                                    | 4,961             | 10.91                                   | 10.3   |
| 447      | Gasoline Stations                                 | 2,666             | 6.18                                    | 3,050             | 6.85                                    | 3,073             | 6.62                                    | 3,403             | 6.97                                    | 2,868             | 6.31                                    | 2.5  |
| 448      | Clothing and Clothing<br>Accessories Stores       | 2,679             | 6.21                                    | 2,712             | 6.09                                    | 2,838             | 6.11                                    | 2,947             | 6.03                                    | 2,667             | 5.87                                    | 0.1  |
| 451      | Sporting Goods, Hobby,<br>Book and Music Stores   | 1,080             | 2.50                                    | 1,091             | 2.45                                    | 1,155             | 2.49                                    | 1,195             | 2.45                                    | 1,052             | 2.31                                    | (0.4)  |
| 452      | General Merchandise<br>Stores                     | 4,844             | 11.23                                   | 5,059             | 11.36                                   | 5,135             | 11.06                                   | 5,193             | 10.63                                   | 5,215             | 11.47                                   | 1.9  |
| 453      | Miscellaneous Store<br>Retailers                  | 3,505             | 8.13                                    | 3,792             | 8.52                                    | 3,998             | 8.61                                    | 4,037             | 8.26                                    | 3,964             | 8.72                                    | 3.2  |
| 454      | Nonstore Retailers<br><b>Total</b> <sup>(a)</sup> | 2,836<br>\$43,126 | 6.58<br>100.00%                         | 2,933<br>\$44,521 | 6.59<br>100.00%                         | 3,209<br>\$46,428 | 6.91<br>100.00%                         | 3,616<br>\$48,848 | 7.40<br>100.00%                         | 3,508<br>\$45,455 | 7.72<br>100.00%                         | <u>5.6</u>                                     |
| Durables | s (NAICS 441, 442, 443, 444)                      | \$16,355          | 37.92%                                  | \$16,383          | 36.80%                                  | \$16,329          | 35.17%                                  | \$15,119          | 30.95%                                  | \$12,293          | 27.04%                                  | (6.6)  |
| Non Du   | rables (all other NAICS)                          | \$26,771          | 62.08%                                  | \$28,138          | 63.20%                                  | \$30,099          | 64.83%                                  | \$33,729          | 69.05%                                  | \$33,162          | 72.96%                                  | 5.6  |

<sup>(</sup>a) Totals may not agree with detail due to rounding.

SOURCE: Connecticut Department of Revenue Services

**Unemployment Rates**. The unemployment rate is the proportion of persons in the civilian labor force who do not have jobs but are actively looking for work. Unemployment rates tend to be high during economic slowdowns and low when the economy is expanding. The rate is widely utilized as a proxy for consumer confidence. In general, when the unemployment rate is high consumer spending is lower and vice versa.

After enjoying an extraordinary boom during the late 1990s, Connecticut, as well as the rest of the Northeast and the Nation, experienced an economic slowdown during the recession of the early 2000s. The unemployment rate in the State reached its low of 2.3% in 2000, compared to New England's average of 2.8% and the national average of 4.0%. After climbing to a high of 5.5% in 2003, Connecticut's unemployment rate

Please note that due to a discrepancy in reporting methodology, the 2008 figure for Food and Beverage Stores is inconsistent with past reporting practices. The Office of Policy and Management estimates that the 2008 figure should indicate a modest increase rather than the calculated 45.8% from fiscal year 2007.

declined to 4.4% by 2006. This current recession has seen the unemployment rate rise to 8.0% for 2009, compared to the New England average of 8.3% and the national average of 9.3% for the same period.

The following table compares the unemployment rate averages of Connecticut, New England, and the United States between 2000 and 2009.

TABLE B-18
Unemployment Rate

| <u>Year</u>         | Unemployment Rate |             |                      |  |  |  |  |  |  |  |
|---------------------|-------------------|-------------|----------------------|--|--|--|--|--|--|--|
|                     | Connecticut       | New England | <b>United States</b> |  |  |  |  |  |  |  |
| 2000                | 2.3               | 2.8         | 4.0                  |  |  |  |  |  |  |  |
| 2001                | 3.1               | 3.6         | 4.7                  |  |  |  |  |  |  |  |
| 2002                | 4.4               | 4.8         | 5.8                  |  |  |  |  |  |  |  |
| 2003                | 5.5               | 5.4         | 6.0                  |  |  |  |  |  |  |  |
| 2004                | 4.9               | 4.9         | 5.5                  |  |  |  |  |  |  |  |
| 2005                | 4.9               | 4.7         | 5.1                  |  |  |  |  |  |  |  |
| 2006                | 4.4               | 4.5         | 4.6                  |  |  |  |  |  |  |  |
| 2007                | 4.6               | 4.4         | 4.6                  |  |  |  |  |  |  |  |
| 2008                | 5.7               | 5.4         | 5.8                  |  |  |  |  |  |  |  |
| 2009 <sup>(a)</sup> | 8.0               | 8.3         | 9.3                  |  |  |  |  |  |  |  |

<sup>(</sup>a) On a preliminary basis, Connecticut's average unemployment rate for December 2009 was 8.9% compared to the average national level of 10.0% for the same period.

SOURCE: Connecticut State Labor Department

Federal Reserve Bank of Boston

United States Department of Labor, Bureau of Labor Statistics

# APPENDIX III-C

| State Comptroller's Letter  | III-C-2      |
|---|--------------|
| Independent Auditor's Report  | III-C-3      |
| Management's Discussion And Analysis (MDA)  | III-C-7      |
| Basic Financial Statements  | III-C-19     |
| Statement of Net Assets   | III-C-21     |
| Statement of Activities   | III-C-22     |
| Balance Sheet - Governmental Funds  | III-C-26     |
| Reconciliation of Governmental Funds Balance Sheet to the Statement of Net Assets         | III-C-27     |
| Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds     | III-C-28     |
| Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of |              |
| Governmental Funds to the Statement of Activities   | III-C-29     |
| Statement of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual       |              |
| Non-GAAP Budgetary Basis - General and Transportation Funds                               | III-C-30     |
| Statement of Net Assets - Proprietary Funds   | III-C-34     |
| Statement of Revenues, Expenses and Changes in Fund Net Assets - Proprietary Funds        | III-C-36     |
| Statement of Cash Flows - Proprietary Funds   | III-C-38     |
| Statement of Fiduciary Net Assets - Fiduciary Funds                                       | III-C-42     |
| Statement of Changes in Fiduciary Net Assets - Fiduciary Funds                            | III-C-43     |
| Statement of Net Assets - Component Units   | III-C-47     |
| Statement of Activities - Component Units   | III-C-48     |
| Notes to the Financial Statements   | III-C-51     |
| Required PERS Supplementary Information   | III-C-83     |
| Statistical Section   | Not Included |



NANCY WYMAN COMPTROLLER

# OFFICE OF THE STATE COMPTROLLER 55 ELM STREET HARTFORD, CONNECTICUT 06106-1775

MARK E. OJAKIAN DEPUTY COMPTROLLER

February 17, 2010

The Honorable Denise L. Nappier State Treasurer 55 Elm Street Hartford, CT 06106

Dear Ms. Nappier

I have reviewed the accompanying preliminary general purpose financial statements of the State of Connecticut for the Fiscal Year ended June 30, 2009. The statements and the subsequent Independent Auditors' Report are incorporated within the Comprehensive Annual Report of the State of Connecticut, which is prepared by my office using the guidance of generally accepted accounting principles.

Sincerely,

Nancy Wyman State Comptroller

### STATE OF CONNECTICUT



#### **AUDITORS OF PUBLIC ACCOUNTS**

STATE CAPITOL

KEVIN P. JOHNSTON

210 CAPITOL AVENUE
HARTFORD, CONNECTICUT 06106-1559

ROBERT G. JAEKLE

#### INDEPENDENT AUDITORS' REPORT

Governor M. Jodi Rell Members of the General Assembly

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Connecticut as of and for the year ended June 30, 2009, which collectively comprise the State's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the State of Connecticut's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit:

# Government-wide Financial Statements

- the financial statements of the Special Transportation Fund account within the Transportation Fund, the Transportation Special Tax Obligations account within the Debt Service Fund, and the Clean Energy Fund account within the Environmental Programs Fund, which in the aggregate, represent six percent of the assets and six percent of the revenues of the Governmental Activities;
- the financial statements of the John Dempsey Hospital account within the University of Connecticut and Health Center, the Connecticut State University, Connecticut Community/ Technical Colleges, Bradley International Airport, Bradley International Airport Parking Facility, Connecticut Lottery Corporation, and the Federal accounts for the Clean Water Fund and Drinking Water Fund, which in the aggregate, represent 64 percent of the assets and 47 percent of the revenues of the Business Type Activities;
- the financial statements of the discretely presented component units;

# **Fund Financial Statements**

- the financial statements of the Special Transportation Fund account, which represents 92 percent of the assets and 97 percent of the revenues of the Transportation Fund;
- the financial statements of the Transportation Special Tax Obligations account, which represents 100 percent of the assets and 100 percent of the revenues of the Debt Service Fund;
- the financial statements of the Clean Energy Fund account, which represents 49 percent of the assets and 33 percent of the revenues of the Environmental Programs Fund;
- the financial statements of the John Dempsey Hospital account within the University of Connecticut and Health Center, the Connecticut State University, the Connecticut

Community-Technical Colleges, Bradley International Airport, Bradley International Airport
Parking Facility, the Connecticut Lottery Corporation, and the Federal accounts for the Clean
Water Fund and Drinking Water Fund, which in the aggregate, represent 63 percent of the
assets and 47 percent of the revenues of the Enterprise Funds;

Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for the aforementioned funds and accounts, is based on the reports of the other auditors. All of the aforementioned audits were conducted in accordance with auditing standards generally accepted in the United States of America. In addition, the audits of the Special Transportation Fund, Transportation Special Tax Obligations Fund, Drinking Water Fund, Clean Water Fund, Bradley International Airport, Bradley International Airport Parking Facility, Connecticut Lottery Corporation, Connecticut Resources Recovery Authority, Connecticut Health and Educational Facilities Authority, Connecticut Higher Education Supplemental Loan Authority, Connecticut Housing Finance Authority, and Connecticut Innovations Incorporated were conducted in accordance with standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. The audits of the Connecticut Development Authority, the Capital City Economic Development Authority, John Dempsey Hospital, Connecticut State University, Connecticut Community-Technical Colleges and the University of Connecticut Foundation were not conducted in accordance with *Government Auditing Standards*. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of other auditors provide a reasonable basis for our opinion.

The State of Connecticut adopted the provisions of Governmental Accounting Standards Board ("GASB") Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions (OPEB). This standard modifies the method that governments have reported the cost of providing such benefits, primarily retiree health care. It requires the systematic, accrual-basis measurement and recognition of OPEB cost (expense) over a period that approximates employees' years of service and the disclosure of information about the actuarial accrued liabilities associated with OPEB and whether and to what extent progress is being made in funding the plan. Our audit disclosed that the required actuarial valuation was not performed and the State of Connecticut did not present information pertaining to the Funded Status and Funding Progress, and Actuarial Methods and Assumptions for the State Employee OPEB Plan in Note 14 of the financial statements in compliance with GASB requirements.

In our opinion, except for the matter described in the preceding paragraph, based upon our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information, for the State of Connecticut, as of June 30, 2009, and the respective

budgetary comparison for the General Fund and the Transportation Fund, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 17, 2010, on our consideration of the State of Connecticut's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report will be issued under separate cover in the State's Single Audit Report and is an integral part of an audit performed in accordance with *Government Auditing Standards* and should considered in assessing the results of our audit.

The management's discussion and analysis on pages 15 through 25, and the schedules of funding progress for pension and other post-employment benefit plans and the schedules of employer contributions for pension and other post-employment benefit plans on pages 90 and 91, respectively, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We did not audit this information and do not express an opinion on it. However, we have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. As a result of such limited procedures, we found that the State of Connecticut has not presented the schedule of funding progress and schedule of employer contributions for the State Employee OPEB plan that accounting principles generally accepted in the United States of America have determined is necessary to supplement, although not required to be part of, the basic financial statements.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the State of Connecticut's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements, and statistical tables are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual nonmajor fund financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated, in all material respects in relation to the basic financial statements taken as a whole. The introductory section and statistical tables have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

Kein P. Johnston Kevin P. Johnston

Auditor of Public Accounts

Robert G. Jaekle

Auditor of Public Accounts

February 17, 2010 State Capitol

Hartford, Connecticut

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# MANAGEMENT'S DISCUSSION AND ANALYSIS (MDA)

The following discussion and analysis is intended to provide readers of the State's financial statements with a narrative overview and analysis of the financial activities of the State for the fiscal year ended June 30, 2009. The information provided here should be read in conjunction with additional information provided in the letter of transmittal and in the basic financial statements.

# **FINANCIAL HIGHLIGHTS**

#### **Government-wide:**

As of June 30, 2009, the State had a combined net asset deficit of \$5.1 billion, an increase of \$2.8 billion when compared to the prior year ending deficit balance. This increase resulted mainly from a decrease of \$2.6 billion in the net assets of governmental activities. The governmental activities reflect the impact of an economic recession that resulted in a \$1.4 billion decline in Fiscal Year 2009 tax revenues from the prior fiscal year. Despite deficit mitigation efforts of over half a billion dollars during the course of Fiscal Year 2009, at year-end the budgetary imbalance was approaching one billion dollars in the General Fund. In addition, In Fiscal Year 2009 the state failed to contribute its full required contribution to the state employee pension fund and the state employee OPEB fund.

### **Fund Level:**

The governmental funds had a total fund balance of \$1.4 billion at year end. Of this amount, \$3.2 billion was reserved for various purposes, resulting in a total unreserved fund balance deficit of \$1.8 billion. The portion of the total unreserved fund balance deficit that pertains to the General Fund was a \$2.3 billion deficit. The General Fund had an actual budget deficit of \$1.0 billion this year.

The Enterprise funds had total net assets of \$4.5 billion, substantially all of which was invested in capital assets or restricted for various purposes.

It should be noted that Public Act 09-2 of the June Special Session authorized the State Treasurer to issue economic recovery notes to cover the Fiscal Year 2009 budgetary shortfall in the State's General Fund of \$947.6 million. The notes were issued in Fiscal Year 2010 and therefore the proceeds are not reflected in the Fiscal Year 2009 financial statements.

# **Long-Term Debt:**

Total long-term debt was \$22.5 billion for governmental activities, of which \$16.9 billion was bonded debt.

Total long-term debt was \$2.2 billion for business-type activities, of which \$1.6 billion was bonded debt.

# **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the State's basic financial statements. The State's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

# **Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the State's finances, in a manner similar to a private-sector business.

The statement of net assets presents information on all of the State's non-fiduciary assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the State is improving or deteriorating.

The statement of activities presents information showing how the State's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statements are intended to distinguish functions of the State that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the State include legislative, general government, regulation and protection, conservation and development, health and hospitals, transportation, human services, education, libraries, and museums, corrections, and judicial. The business-type activities of the State include the University of Connecticut and Health Center, State Universities, Bradley International Airport, Connecticut Lottery Corporation, Employment Security, and Clean Water, which are considered to be major funds, while the remaining business-type activities are combined into a single aggregate presentation.

The government-wide financial statements include not only the State itself (known as the primary government), but also the activities of eight legally separate Component Units for which the State is financially accountable: the Connecticut Housing Finance Authority, the Connecticut Health and Educational Facilities Authority, the Connecticut Development Authority, the Connecticut Higher Education Supplemental Loan Authority, the Connecticut Resources Recovery Authority, the Connecticut Innovations, Incorporated, the Capital City Economic Development Authority, and the University of Connecticut Foundation, Incorporated. Financial information for these Component Units is reported separately from the financial information presented for the primary government itself. Financial information of the individual component units can be found in the basic financial statements following the fund statements, and complete financial statements of the individual component units can be obtained from their respective administrative offices.

# **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The State uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the State can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the State's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the State's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and

changes in fund balance provide a reconciliation to facilitate the comparison between governmental funds and governmental activities.

Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, the Debt Service Fund, the Transportation Fund, and the Restricted Grants and Accounts Fund, all of which are considered to be major funds. Data from other governmental funds is combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The State adopts a biennial budget for the General Fund, the Transportation Fund, and other Special Revenue funds. A budgetary comparison statement has been provided for the General Fund and the Transportation Fund to demonstrate compliance with the current fiscal year budgets.

# **Proprietary Funds**

Proprietary funds (Enterprise funds and Internal Service funds) are used to show activities that operate more like those of commercial enterprises. Enterprise funds charge fees for services provided to outside customers. They are used to report the same functions presented as business-type activities in the government-wide financial statements. Internal Service funds are an accounting device used to accumulate and allocate costs internally among the State's various functions. The State uses Internal Service funds to account for correction industries, information technology, and administrative services. Because these services predominately benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

# **Fiduciary Funds**

Fiduciary funds are used to account for resources held by the State in a trustee or agency capacity for others. Fiduciary funds are not included in the government-wide financial statements because the resources of those funds are not available to support the State's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

# **Notes to the Financial Statements**

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### **Required Supplementary Information**

The basic financial statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements. The required supplementary information includes information regarding the State's progress on funding its obligation to provide pension and other postemployment benefits to its employees.

#### Other Information

In addition to the basic financial statements and accompanying notes, this report also contains the following information.

- Combining Fund Statements and Schedules Nonmajor funds
- Statistical Section

# FINANCIAL ANALYSIS OF THE GOVERNMENT AS A WHOLE

#### **NET ASSETS**

As noted earlier, net assets may serve over time as a useful indicator of the State's financial position. During the current fiscal year, the combined net asset deficit of the State increased 121 percent to \$5.1 billion. In comparison, last year the combined net asset deficit increased 807 percent.

# State Of Connecticut's Net Assets (Expressed in Millions)

|                             | ` •        |        |            |    |           |       |           | Total F    | rimary     |
|-----------------------------|------------|--------|------------|----|-----------|-------|-----------|------------|------------|
|                             | Governmen  | ntal . | Activities | В  | usiness-T | ype A | ctivities | Gover      | nment      |
|                             | 2009       |        | 2008*      |    | 2009      | 2     | 2008*     | 2009       | 2008*      |
| ASSETS:                     |            |        |            |    |           |       |           |            |            |
| Current and Other Assets    | \$ 4,273   | \$     | 5,122      | \$ | 3,861     | \$    | 3,805     | \$ 8,134   | \$ 8,927   |
| Capital Assets              | 11,076     |        | 10,028     |    | 3,352     |       | 3,326     | 14,428     | 13,354     |
| Total Assets                | 15,349     |        | 15,150     |    | 7,213     |       | 7,131     | 22,562     | 22,281     |
| LIABILITIES:                |            |        |            |    |           |       |           |            |            |
| Current Liabilities         | 3,346      |        | 3,078      |    | 733       |       | 741       | 4,079      | 3,819      |
| Long-term Liabilities       | 21,572     |        | 19,027     |    | 1,976     |       | 1,727     | 23,548     | 20,754     |
| Total Liabilities           | 24,918     |        | 22,105     |    | 2,709     |       | 2,468     | 27,627     | 24,573     |
| NET ASSETS:                 |            |        |            |    |           |       |           |            |            |
| Invested in Capital Assets, |            |        |            |    |           |       |           |            |            |
| Net of Related Debt         | 5,500      |        | 4,914      |    | 2,612     |       | 2,558     | 8,112      | 7,472      |
| Restricted                  | 1,618      |        | 1,641      |    | 1,470     |       | 1,757     | 3,088      | 3,398      |
| Unrestricted                | (16,687)   |        | (13,510)   |    | 422       |       | 348       | (16,265)   | (13,162)   |
| Total Net Assets (Deficit)  | \$ (9,569) | \$     | (6,955)    | \$ | 4,504     | \$    | 4,663     | \$ (5,065) | \$ (2,292) |

<sup>\*</sup> Restated for comparative purposes. See Note 22.

The net asset deficit of the State's governmental activities increased \$2.6 billion (37.6 percent) to \$9.6 billion during the current fiscal year. Of this amount, \$7.1 billion was invested in capital assets (buildings, roads, bridges, etc.) or was restricted for various purposes, resulting in an unrestricted net asset deficit of \$16.7 billion. This deficit is the result of having long-term obligations that are greater than currently available resources. Specifically, the State has recorded the following outstanding long-term obligations which contributed to the deficit; a) general obligation bonds in the amount of \$7.2 billion which were issued to finance various municipal grant programs (e.g., school construction) and a contribution to a pension trust fund, and b) other long-term obligations in the amount of \$5.6 billion (e.g., net pension obligation and compensated absences).

Net assets of the State's business-type activities decreased \$0.2 billion (3.4 percent) to \$4.5 billion during the current fiscal year. Of this amount, \$4.1 billion was invested in capital assets or was restricted for various purposes, resulting in unrestricted net assets of \$0.4 billion. These resources cannot be used to make up for the net asset deficit of the State's governmental activities. The State can only use these net assets to finance the ongoing operations of its Enterprise funds (such as the University of Connecticut and Health Center, Bradley International Airport, and others).

# **CHANGE IN NET ASSETS**

Changes in net assets for the years ended June 30, 2009 and 2008 were as follows:

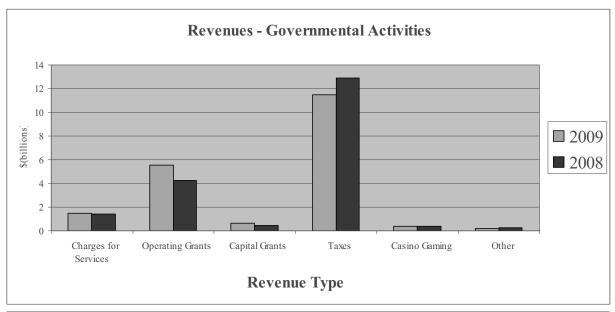
# State of Connecticut's Changes in Net Assets (Expressed in Millions)

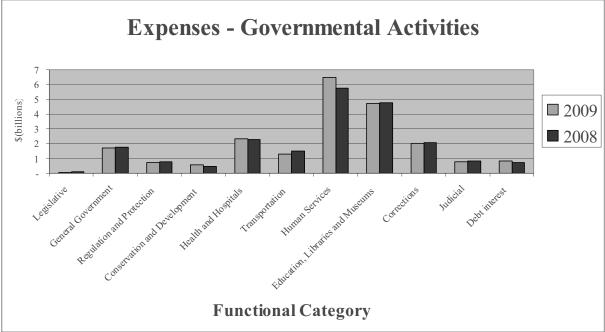
|                                    | Governmental Activities |            | Business-Type | Activities | Tota       | %change |                |
|------------------------------------|-------------------------|------------|---------------|------------|------------|---------|----------------|
|                                    | 2009                    | 2008       | 2009          | 2008       | 2009       | 2008    | 09-08          |
| REVENUES                           |                         |            |               |            |            |         |                |
| Program Revenues                   |                         |            |               |            |            |         |                |
| Charges for Services \$            | 1,490 \$                | 1,448 \$   | 3,108 \$      | 3,000 \$   | 4,598 \$   | 4,448   | 3.4%           |
| Operating Grants and Contributions | 5,553                   | 4,271      | 907           | 323        | 6,460      | 4,594   | 40.6%          |
| Capital Grants and Contributions   | 646                     | 442        | 64            | 36         | 710        | 478     | 48.5%          |
| General Revenues                   |                         |            |               |            |            |         |                |
| Taxes                              | 11,491                  | 12,901     | -             | -          | 11,491     | 12,901  | -10.9%         |
| Casino Gaming Payments             | 378                     | 411        | -             | -          | 378        | 411     | -8.0%          |
| Other                              | 197                     | 273        | 76            | 117        | 273        | 390     | -30.0%         |
| Total Revenues                     | 19,755                  | 19,746     | 4,155         | 3,476      | 23,910     | 23,222  | 3.0%           |
| EXPENSES                           |                         |            |               |            |            |         |                |
| Legislative                        | 32                      | 112        | -             | -          | 32         | 112     | -71.4%         |
| General Government                 | 1,735                   | 1,738      | -             | -          | 1,735      | 1,738   | -0.2%          |
| Regulation and Protection          | 731                     | 789        | -             | -          | 731        | 789     | -7.4%          |
| Conservation and Development       | 550                     | 474        | -             | -          | 550        | 474     | 16.0%          |
| Health and Hospitals               | 2,344                   | 2,298      | -             | -          | 2,344      | 2,298   | 2.0%           |
| Transportation                     | 1,302                   | 1,482      | -             | -          | 1,302      | 1,482   | -12.1%         |
| Human Services                     | 6,478                   | 5,744      | -             | -          | 6,478      | 5,744   | 12.8%          |
| Education, Libraries and           |                         |            |               |            |            |         |                |
| Museums                            | 4,707                   | 4,749      | -             | -          | 4,707      | 4,749   | -0.9%          |
| Corrections                        | 2,043                   | 2,085      | -             | -          | 2,043      | 2,085   | -2.0%          |
| Judicial                           | 777                     | 806        | -             | -          | 777        | 806     | -3.6%          |
| Interest and Fiscal Charges        | 810                     | 734        | -             | -          | 810        | 734     | 10.4%          |
| University of Connecticut &        |                         |            |               |            |            |         |                |
| Health Center                      | -                       | -          | 1,725         | 1,626      | 1,725      | 1,626   | 6.1%           |
| State Universities                 | -                       | -          | 639           | 611        | 639        | 611     | 4.6%           |
| Bradley International Airport      | -                       | -          | 68            | 68         | 68         | 68      | 0.0%           |
| CT Lottery Corporation             | -                       | -          | 723           | 732        | 723        | 732     | -1.2%          |
| Employment Security                | -                       | -          | 1,574         | 632        | 1,574      | 632     | 149.1%         |
| Clean Water                        | -                       | -          | 31            | 27         | 31         | 27      | 14.8%          |
| Other                              | -                       | -          | 512           | 476        | 512        | 476     | 7.6%           |
| Total Expenses                     | 21,509                  | 21,011     | 5,272         | 4,172      | 26,781     | 25,183  | 6.3%           |
| Excess (Deficiency)                |                         |            |               |            |            |         |                |
| Before Transfers and Special Items | (1,754)                 | (1,265)    | (1,117)       | (696)      | (2,871)    | (1,961) | 46.4%          |
| Special Items                      | 13                      | -          | 85            | -          | -          | -       |                |
| Transfers                          | (873)                   | (779)      | 873           | 779        | -          | -       | 0.0%           |
| Increase (Decrease) in             |                         |            |               |            |            |         |                |
| Net Assets                         | (2,614)                 | (2,044)    | (159)         | 83         | (2,773)    | (1,961) | 41.4%          |
| Net Assets (Deficit) -             |                         |            |               |            |            |         |                |
| Beginning (as restated)            | (6,955)                 | (4,911)    | 4,663         | 4,580      | (2,292)    | (331)   | <u>592.4</u> % |
| Net Assets (Deficit) - Ending \$   | (9,569) \$              | (6,955) \$ | 4,504 \$      | 4,663 \$   | (5,065) \$ | (2,292) | 121.0%         |

Special Items are significant transactions or other activity within management's control that are either unusual in nature or infrequent in occurrence.

# **GOVERNMENTAL ACTIVITIES**

The following charts provide a two year comparison of governmental activities revenues and expenses.

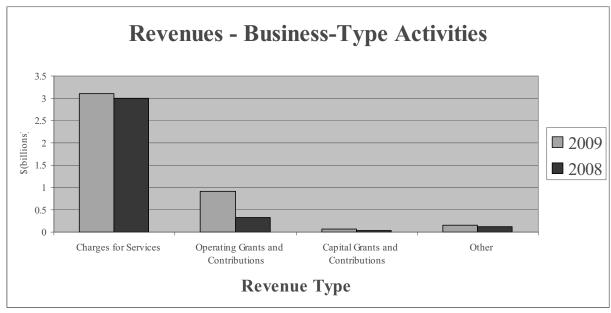


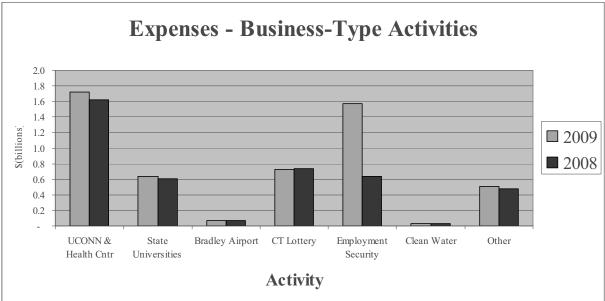


During the year, total revenues of governmental activities increased slightly to \$19.8 billion, while total expenses increased 2.4 percent to \$21.5 billion. In comparison, last year total revenues and expenses increased 2.8 percent and 16.0 percent, respectively. The small increase in total revenues was due mainly to an increase in grant revenues of \$1.5 billion (31.5 percent) that was offset by a decrease in tax revenues of \$1.4 billion (10.9 percent). Although, total expenses exceeded total revenues by \$1.7 billion, this excess was increased by transfers of \$0.9 billion, resulting in a decrease in net assets of \$2.6 billion.

# **BUSINESS-TYPE ACTIVITIES**

The following charts provide a two year comparison of business-type activities revenues and expenses.





During the year, total revenues of business-type activities increased 19.5 percent to \$4.2 billion, while total expenses increased by 26.4 percent to \$5.3 billion. In comparison, last year total revenues and expenses increased 3.5 percent and 6.9 percent, respectively. The increase in total expenses was due mainly to an increase in Employment Security expenses of \$1.0 billion or 149.1 percent. Although, total expenses exceeded total revenues by \$1.1 billion, this excess was reduced by transfers and special items of \$0.9 billion, resulting in a decrease in net assets of \$0.2 billion.

# FINANCIAL ANALYSIS OF THE STATE'S FUNDS

#### **Governmental Funds**

The focus of the State's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the State's financing requirements. In particular, unreserved fund balance serves as a useful measure of the State's net resources available for spending at the end of the fiscal year.

As of June 30, 2009, the State's governmental funds had fund balances of \$1.4 billion, a decrease of \$1.7 billion when compared to the prior year ending fund balances. Of the total governmental fund balances, \$3.2 billion represents reserved fund balance, meaning that this portion is not available for the new spending because it has already been committed for specific purposes. The remainder of fund balance is an unreserved deficit fund balance of \$1.8 billion.

# **General Fund**

The General Fund is the chief operating fund of the State. As of June 30, 2009, the General Fund had a fund balance deficit of \$0.8 billion. Of this amount, \$1.5 billion was reserved for various purposes, leaving a deficit of \$2.3 billion in unreserved fund balance. Fund balance decreased by \$1.7 billion during the current fiscal year.

## **Debt Service Fund**

As of June 30, 2009, the Debt Service Fund had a fund balance of \$679 million, all of which was reserved. Fund balance decreased by \$4 million during the current fiscal year.

# **Transportation Fund**

As of June 30, 2009, the Transportation Fund had a fund balance of \$154 million. Of this amount, \$64 million was reserved for various purposes, leaving \$90 million in unreserved fund balance. Fund balance decreased by \$72 million during the current fiscal year.

#### **Restricted Grants and Accounts Fund**

As of June 30, 2009, the Restricted Grants and Accounts Fund had a fund balance of \$578 million, all of which was reserved. Fund balance decreased by \$38 million during the fiscal year.

# **Proprietary Funds**

The State's Proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Accordingly, a discussion of the financial activities of the Proprietary funds has been provided in that section.

# **Fiduciary Funds**

The State maintains Fiduciary funds for the assets of Pension and Other Employee Benefit Trust funds, an Investment Trust fund, and a Private-Purpose Trust fund. As of June 30, 2009, the net assets of the State's Fiduciary funds totaled \$21.6 billion, a decrease of \$5.5 billion when compared to the prior year ending net asset balance.

# **Budgetary Highlights-General Fund**

The General Fund had a budget deficit estimated to be \$10 million at the beginning of the fiscal year. Because the economy continued to be in a recession during the fiscal year, the deficit estimate grew to \$946 million by the end of the fiscal year.

Although actual fund expenditures exceeded revenues by \$1,534 million, this excess was reduced by other financing sources of \$586 million, resulting in an actual deficit of \$948 million for the fiscal year. A portion of the 2008 surplus in the amount of \$179 million was spent during the fiscal year. This amount was reported as other financing source in the budgetary statement.

Actual revenues were lower than originally budgeted by \$1,276 million for the fiscal year. This negative revenue variance resulted mainly from a negative tax revenue variance of \$2,263 million that was offset by positive federal and transfer revenue variances of \$1,089 million. Some of the actual tax revenues that were lower than originally budgeted were as follows: personal income, \$1,290 million; sales and use, \$429 million; corporations, \$176 million; and real estate conveyance, \$113 million.

Final budgeted appropriations were almost the same as originally budgeted for the fiscal year.

# CAPITAL ASSETS AND DEBT ADMINISTRATION

# **Capital Assets**

The State's investment in capital assets for its governmental and business-type activities as of June 30, 2009 totaled \$14.4 billion (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements other than buildings, equipment, infrastructure, and construction in progress. The net increase in the State's investment in capital assets for the fiscal year was \$1.1 billion, due mainly to a 10 percent increase in governmental activities' capital assets.

Major capital asset events during the fiscal year included the following:

- Additions to land of \$0.9 billion
- Additions to infrastructure of \$0.6 billion
- Depreciation expense of \$0.9 billion

The following table is a two year comparison of the investment in capital assets presented for both governmental and business-type activities:

# State of Connecticut's Capital Assets (Net of Depreciation, in Millions)

|                                   | Governmental |        |        | Business-Type |             |    |       | Total              |        |    |        |
|-----------------------------------|--------------|--------|--------|---------------|-------------|----|-------|--------------------|--------|----|--------|
|                                   |              | Activ  | vities | <u> </u>      | Activities  |    |       | Primary Government |        |    | nment  |
|                                   |              | 2009   |        | 2008*         | <br>2009    | 2  | 2008* |                    | 2009   |    | 2008*  |
| Land                              | \$           | 2,295  | \$     | 1,400         | \$<br>60    | \$ | 60    | \$                 | 2,355  | \$ | 1,460  |
| Buildings                         |              | 1,209  |        | 1,116         | 2,493       |    | 2,406 |                    | 3,702  |    | 3,522  |
| Improvements Other than Buildings |              | 222    |        | 174           | 252         |    | 249   |                    | 474    |    | 423    |
| Equipment                         |              | 194    |        | 337           | 354         |    | 361   |                    | 548    |    | 698    |
| Infrastructure                    |              | 5,819  |        | 5,659         | -           |    | -     |                    | 5,819  |    | 5,659  |
| Construction in Progress          |              | 1,337  |        | 1,342         | <br>193     |    | 250   |                    | 1,530  |    | 1,592  |
| Total                             | \$           | 11,076 | \$     | 10,028        | \$<br>3,352 | \$ | 3,326 | \$                 | 14,428 | \$ | 13,354 |

<sup>\*</sup> Restated for comparative purposes. See Note 22.

Additional information on the State's capital assets can be found in Note 10 of this report.

# **Long-Term Debt Bonded Debt**

At the end of the current fiscal year, the State had total bonded debt of \$18.5 billion. Pursuant to various public and special acts, the State has authorized the issuance of the following types of debt: general obligation debt (payable from the General Fund), special tax obligation debt (payable from the Debt Service Fund), and revenue debt (payable from specific revenues of the Enterprise funds).

The following table is a two year comparison of bonded debt presented for both governmental and business-type activities:

# **State of Connecticut's Bonded Debt (in millions)**

|                               | Governmental |        | Business-Type |        |             | Total |       |    |                    |    |        |  |
|-------------------------------|--------------|--------|---------------|--------|-------------|-------|-------|----|--------------------|----|--------|--|
|                               |              | Activ  | vities        |        | Activities  |       |       |    | Primary Government |    |        |  |
|                               |              | 2009   |               | 2008   | 2009        |       | 2008  |    | 2009               |    | 2008   |  |
| General Obligation Bonds      | \$           | 13,444 | \$            | 13,092 | \$<br>-     | \$    | -     | \$ | 13,444             | \$ | 13,092 |  |
| Transportation Related Bonds  |              | 2,817  |               | 2,791  | -           |       | -     |    | 2,817              |    | 2,791  |  |
| Revenue Bonds                 |              | -      |               | -      | 1,602       |       | 1,358 |    | 1,602              |    | 1,358  |  |
| Bond Anticipation Notes       |              | 228    |               | -      | -           |       | -     |    | 228                |    | -      |  |
| Premiums and deferred amounts |              | 420    |               | 348    | 32          |       | 20    |    | 452                |    | 368    |  |
| Total                         | \$           | 16,909 | \$            | 16,231 | \$<br>1,634 | \$    | 1,378 | \$ | 18,543             | \$ | 17,609 |  |

The State's total bonded debt increased by \$0.9 billion (5.3 percent) during the current fiscal year. This increase resulted mainly from an increase in general obligation bonds of \$0.6 billion (including bond anticipation notes) and an increase in revenue bonds of \$0.2 billion.

The State's General Obligation Bonds are rated Aa3, AA, and AA by Moody's Investor Service, Standard and Poor's Corporation, and Fitch Ratings, respectively. Special Tax Obligation Bonds are rated A1, AA, AA- by Moody's Investor Service, Standard and Poor's Corporation, and Fitch Ratings, respectively.

Section 3-21 of the Connecticut General Statutes provides that the total amount of bonds, notes or other evidences of indebtedness payable from General Fund tax receipts authorized by the General Assembly but have not been issued and the total amount of such indebtedness which has been issued and remains outstanding shall not exceed 1.6 times the total estimated General Fund tax receipts of the State for the current fiscal year. In computing the indebtedness at any time, revenue anticipation notes, refunded indebtedness, bond anticipation notes, tax increment financing, budget deficit bonding, revenue bonding, balances in debt retirement funds and other indebtedness pursuant to certain provisions of the General Statutes shall be excluded from the calculation. As of February 2009, the State had a debt incurring margin of \$5.9 billion.

# Other Long-Term Debt

# **State of Connecticut's Other Long - Term Debt (in Millions)**

|                        | Governmental |            |       |    | Business-Type |    |     |    | Total              |    |       |  |
|------------------------|--------------|------------|-------|----|---------------|----|-----|----|--------------------|----|-------|--|
|                        | Acti         | Activities |       |    | Activities    |    |     |    | Primary Government |    |       |  |
|                        | 2009         |            | 2008  | 2  | .009          | 2  | 008 |    | 2009               |    | 2008  |  |
| Net Pension Obligation | \$<br>2,021  | \$         | 1,917 | \$ | -             | \$ | -   | \$ | 2,021              | \$ | 1,917 |  |
| Net OPEB Obligation    | 2,543        |            | 1,234 |    | -             |    | -   |    | 2,543              |    | 1,234 |  |
| Compensated Absences   | 503          |            | 482   |    | 135           |    | 130 |    | 638                |    | 612   |  |
| Workers Compensation   | 460          |            | 413   |    | -             |    | -   |    | 460                |    | 413   |  |
| Lottery Prizes         | -            |            | -     |    | 204           |    | 232 |    | 204                |    | 232   |  |
| Other                  | 91           |            | 66    |    | 186           |    | 163 |    | 277                |    | 229   |  |
| Total                  | \$<br>5,618  | \$         | 4,112 | \$ | 525           | \$ | 525 | \$ | 6,143              | \$ | 4,637 |  |

The State's other long-term obligations increased by \$1.5 billion (32.5 percent) during the fiscal year. This increase was due mainly to an increase in the Net OPEB Obligation of \$1.3 billion.

Additional information on the State's long-term debt can be found in Notes 17 and 18 of this report.

# **Economic Factors and Next Year's Budget**

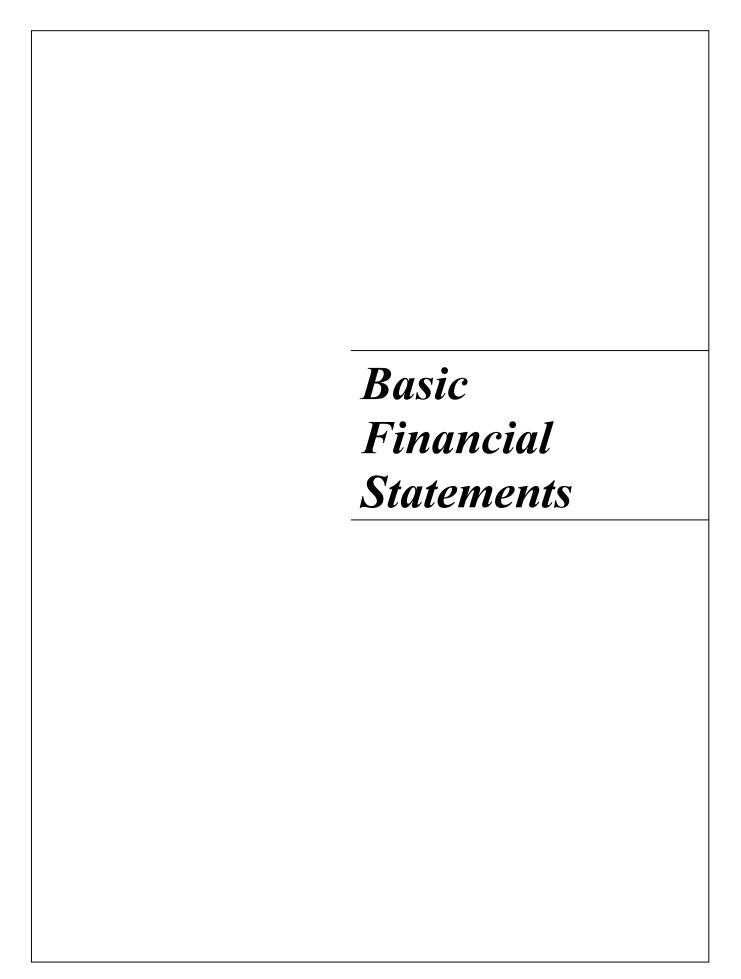
During the fiscal year, the State's economy continued to be in a recession. The State lost 65,100 payroll jobs over the fiscal year, bringing the unemployment rate to 8.00 percent – the highest rate for the last twenty years. New home permits and new auto registrations decreased 46.9 percent and 33.9 percent over the fiscal year, respectively. New business starts declined 8.8 percent, while business terminations increased 17.2 percent over the fiscal year. Personal income decreased 1.7 percent to \$193.6 billion for the fiscal year. Nationally, the economy showed signs of improvement by growing 3.5 percent in the third quarter of 2009, after posting declines of 6.4 percent and 0.7 percent in the first and second quarters of the year, respectively. However, the unemployment rate continued to grow, reaching 9.8 percent by the end of the third quarter of the year.

For fiscal year 2010, the General Fund had a budget surplus initially estimated to be \$2 million. Budgeted revenues were expected to increase 2.3 percent to \$17,372 million, while budgeted appropriations were expected to decrease 1.7 percent to \$17,370 million. However, due to the continuing economic recession, the Fund had an estimated budget deficit of \$515 million by the second half of the fiscal year. Budgeted revenues and appropriations were expected to be \$357.4 million lower and \$157.6 million higher than originally anticipated, respectively. To eliminate the estimated budget deficit, the Governor proposed spending cuts of \$284 million and transfers of cash from other state funds of \$53 million. Because some of the proposed spending cuts needed legislative approval, the Governor called the legislature into special session. At this writing, no legislation has been enacted to mitigate the Fiscal Year 2010 General Fund deficit. If the fiscal year closes with a deficit, additional borrowing will be required.

# CONTACTING THE STATE'S OFFICES OF FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the State's finances and to demonstrate the State's accountability for the money it receives. If you have any questions about this report, please contact the State Comptroller's Office at 1-860-702-3350.

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# **Statement of Net Assets**

June 30, 2009

(Expressed in Thousands)

| (Expressed in Thousands)  | F                 | Primary Government |                   |              |
|---|-------------------|--------------------|-------------------|--------------|
|   | Governmental      | Business-Type      |                   | Component    |
|   | Activities        | Activities         | <u>Total</u>      | <u>Units</u> |
| Assets  |                   |                    |                   |              |
| Current Assets:   |                   |                    |                   |              |
| Cash and Cash Equivalents   | \$ 641,367        | \$ 647,787         | \$ 1,289,154      | \$ 199,372   |
| Deposits with U.S. Treasury   | -                 | 243,629            | 243,629           | -            |
| Investments   | 482,427           | 50,011             | 532,438           | 287,104      |
| Receivables, (Net of Allowances)                                    | 2,177,947         | 806,863            | 2,984,810         | 42,456       |
| Due from Primary Government   | -                 | -                  | -                 | 13,108       |
| Inventories   | 54,952            | 11,954             | 66,906            | 3,694        |
| Restricted Assets   | -                 | 141,565            | 141,565           | 1,248,737    |
| Internal Balances   | (102,089)         | 102,089            | -                 | -            |
| Other Current Assets  | 17,536            | 14,536             | 32,072            | 2,900        |
| Total Current Assets  | 3,272,140         | 2,018,434          | 5,290,574         | 1,797,371    |
| Noncurrent Assets:  |                   |                    |                   |              |
| Cash and Cash Equivalents   | -                 | 268,896            | 268,896           | -            |
| Due From Component Units  | 9,793             | -                  | 9,793             | -            |
| Investments   | -                 | 240,203            | 240,203           | 39,632       |
| Receivables, (Net of Allowances)                                    | 235,818           | 608,024            | 843,842           | 166,081      |
| Restricted Assets   | 679,779           | 684,507            | 1,364,286         | 4,329,972    |
| Capital Assets, (Net of Accumulated Depreciation)                   | 11,075,553        | 3,351,555          | 14,427,108        | 442,591      |
| Other Noncurrent Assets   | 75,669            | 41,334             | 117,003           | 8,789        |
| Total Noncurrent Assets   | 12,076,612        | 5,194,519          | 17,271,131        | 4,987,065    |
| Total Assets  | 15,348,752        | 7,212,953          | 22,561,705        | 6,784,436    |
| Liabilities   |                   |                    |                   |              |
| Current Liabilities:  |                   |                    |                   |              |
| Accounts Payable and Accrued Liabilities                            | 691,971           | 289,174            | 981,145           | 72,770       |
| Notes Payable   | 353,085           | -                  | 353,085           |              |
| Due to Component Units  | 13,108            | -                  | 13,108            | -            |
| Due to Other Governments  | 150,651           | 284                | 150,935           | -            |
| Current Portion of Long-Term Obligations                            | 954,162           | 182,597            | 1,136,759         | 166,235      |
| Amount Held for Institutions  | -                 | -                  | -                 | 446,227      |
| Deferred Revenue  | 81,422            | 204,553            | 285,975           |              |
| Medicaid Liability  | 584,992           | -                  | 584,992           | -            |
| Liability for Escheated Property                                    | 339,429           | -                  | 339,429           | -            |
| Other Current Liabilities   | 176,956           | 56,027             | 232,983           | 30,005       |
| Total Current Liabilities   | 3,345,776         | 732,635            | 4,078,411         | 715,237      |
| Noncurrent Liabilities:   |                   |                    |                   |              |
| Non-Current Portion of Long-Term Obligations                        | 21,572,165        | 1,976,366          | 23,548,531        | 4,264,368    |
| Total Noncurrent Liabilities  | 21,572,165        | 1,976,366          | 23,548,531        | 4,264,368    |
| Total Liabilities   | 24,917,941        | 2,709,001          | 27,626,942        | 4,979,605    |
|   | 24,917,941        | 2,709,001          | 27,020,942        | 4,979,003    |
| Net Assets Invested in Comital Assets Not of Related Daht           | 5 400 602         | 2 611 052          | 0 111 554         | 200.724      |
| Invested in Capital Assets, Net of Related Debt<br>Restricted For:  | 5,499,602         | 2,611,952          | 8,111,554         | 299,724      |
| Transportation  | 69.420            |                    | 69.420            |              |
| Debt Service  | 68,439<br>642,100 | 42 390             | 68,439<br>684,480 | 17,504       |
|   |                   | 42,380             |                   | 17,304       |
| Federal Grants and Other Accounts                                   | 576,383           | 105 922            | 576,383           | 10 0/12      |
| Capital Projects  | 179,927           | 195,822            | 375,749           | 18,843       |
| Unemployment Compensation   | -                 | 362,403<br>696,365 | 362,403           | -            |
| Clean Water and Drinking Water Projects Bond Indenture Requirements | -                 | <i>'</i>           | 696,365           | 995 719      |
| *   | -                 | 2,349              | 2,349             | 885,718      |
| Loans  Permanent Investments or Endowments                          | -                 | 6,159              | 6,159             | -            |
| Permanent Investments or Endowments:                                | 2.249             |                    | 2 240             | 70.004       |
| Expendable  | 2,348             | 12 002             | 2,348             | 72,984       |
| Nonexpendable Other Purposes  | 85,834            | 12,802             | 98,636            | 247,353      |
| Other Purposes  | 62,696            | 152,169            | 214,865           | 39,904       |
| Unrestricted (Deficit)  | (16,686,518)      | 421,551            | (16,264,967)      | 222,801      |
| Total Net Assets (Deficit)  | \$ (9,569,189)    | \$ 4,503,952       | \$ (5,065,237)    | \$ 1,804,831 |

**Program Revenues** 

# **Statement of Activities**

For The Fiscal Year Ended June 30, 2009 (Expressed in Thousands)

|   |     |                | Se  | Charges for ervices, Fees, Fines , and |    | Operating<br>Grants and     | G  | Capital rants and  |
|---|-----|----------------|-----|--|----|-----------------------------|----|--------------------|
| Functions/Programs                                      |     | Expenses       |     | Other                                  | Co | ontributions and the second | Co | <u>ntributions</u> |
| Primary Government                                      |     |                |     |  |    |                             |    |                    |
| Governmental Activities:                                |     |                |     |  |    |                             |    |                    |
| Legislative   | \$  | 32,159         | \$  | 2,701                                  | \$ | 44                          | \$ | -                  |
| General Government                                      |     | 1,734,577      |     | 506,224                                |    | 58,557                      |    | -                  |
| Regulation and Protection                               |     | 730,701        |     | 525,057                                |    | 143,551                     |    | -                  |
| Conservation and Development                            |     | 549,811        |     | 133,395                                |    | 74,549                      |    | -                  |
| Health and Hospitals                                    |     | 2,343,919      |     | 62,747                                 |    | 168,934                     |    | -                  |
| Transportation  |     | 1,302,395      |     | 78,136                                 |    | -                           |    | 646,416            |
| Human Services  |     | 6,478,180      |     | 39,722                                 |    | 4,553,058                   |    | -                  |
| Education, Libraries, and Museums                       |     | 4,707,240      |     | 27,365                                 |    | 425,986                     |    | -                  |
| Corrections   |     | 2,042,503      |     | 7,346                                  |    | 121,397                     |    | -                  |
| Judicial  |     | 776,981        |     | 107,578                                |    | 6,612                       |    | -                  |
| Interest and Fiscal Charges                             |     | 810,403        |     |  |    |                             |    |                    |
| Total Governmental Activities                           |     | 21,508,869     |     | 1,490,271                              |    | 5,552,688                   |    | 646,416            |
| Business-Type Activities:                               |     |                |     |  |    |                             |    |                    |
| University of Connecticut & Health Center               |     | 1,725,343      |     | 908,260                                |    | 199,170                     |    | 3,814              |
| State Universities                                      |     | 639,397        |     | 323,874                                |    | 53,013                      |    | 49,537             |
| Bradley International Airport                           |     | 67,995         |     | 53,723                                 |    | -                           |    | 10,406             |
| Connecticut Lottery Corporation                         |     | 723,249        |     | 991,482                                |    | -                           |    | -                  |
| Employment Security                                     |     | 1,573,806      |     | 640,317                                |    | 560,869                     |    | -                  |
| Clean Water   |     | 30,723         |     | 15,661                                 |    | 18,998                      |    | -                  |
| Other   |     | 511,542        |     | 174,532                                |    | 75,000                      |    |                    |
| Total Business-Type Activities                          |     | 5,272,055      |     | 3,107,849                              |    | 907,050                     |    | 63,757             |
| Total Primary Government                                | \$  | 26,780,924     | \$  | 4,598,120                              | \$ | 6,459,738                   | \$ | 710,173            |
| Component Units   |     |                |     |  |    |                             |    |                    |
| Connecticut Housing Finance Authority (12-31-08)        | \$  | 227,636        | \$  | 194,134                                | \$ | -                           | \$ | -                  |
| Connecticut Health and Educational Facilities Authority |     | 5,546          |     | 7,067                                  |    | -                           |    | -                  |
| Other   |     | 302,378        |     | 217,356                                |    | 7,651                       |    | 15,389             |
| Total Component Units                                   | \$  | 535,560        | \$  | 418,557                                | \$ | 7,651                       | \$ | 15,389             |
|   | Con | acrol Dovoning | . – |  |    |                             |    |                    |

General Revenues:

Taxes:

Personal Income

Corporate Income

Sales and Use

Other

Restricted for Transportation Purposes:

Motor Fuel

Other

Casino Gaming Payments

Tobacco Settlement

Unrestricted Investment Earnings

Contributions to Endowments

Special Items:

Transfer from Component Unit

Debt Reduction Transfer

Transfer to the State

Transfers-Internal Activities

Total General Revenues, Contributions,

Special Items, and Transfers

Change in Net Assets

Net Assets (Deficit)- Beginning (as restated)

Net Assets (Deficit)- Ending

# Net (Expense) Revenue and Changes in Net Assets

|    |                   | imary Government  |              |              |
|----|-------------------|-------------------|--------------|--------------|
|    | Governmental      | Business-Type     | 77. 4.1      | Component    |
|    | <u>Activities</u> | <u>Activities</u> | <u>Total</u> | <u>Units</u> |
|    |                   |                   |              |              |
| \$ | (29,414) \$       | - \$              | (29,414)     | \$ -         |
| *  | (1,169,796)       | =                 | (1,169,796)  | -            |
|    | (62,093)          | _                 | (62,093)     | _            |
|    | (341,867)         | _                 | (341,867)    | _            |
|    | (2,112,238)       | _                 | (2,112,238)  | _            |
|    | (577,843)         | -                 | (577,843)    | _            |
|    | (1,885,400)       | _                 | (1,885,400)  | -            |
|    | (4,253,889)       | _                 | (4,253,889)  | -            |
|    | (1,913,760)       | _                 | (1,913,760)  | -            |
|    | (662,791)         | _                 | (662,791)    | -            |
|    | (810,403)         | -                 | (810,403)    | -            |
|    | (13,819,494)      |                   | (13,819,494) |              |
|    | (==,==,,==)       |                   | (==,===,==)  |              |
|    |                   | (614,099)         | (614,099)    |              |
|    | -                 | (212,973)         | (212,973)    | -            |
|    | -                 | (3,866)           | (3,866)      | -            |
|    | -                 | 268,233           | 268,233      | -            |
|    | -                 | (372,620)         | (372,620)    | -            |
|    | -                 | 3,936             | 3,936        | -            |
|    | -                 | (262,010)         | (262,010)    | _            |
| -  |                   |                   |              |              |
|    | (12 910 404)      | (1,193,399)       | (1,193,399)  |              |
|    | (13,819,494)      | (1,193,399)       | (15,012,893) |              |
|    |                   |                   |              |              |
|    | -                 | -                 | -            | (33,502)     |
|    | -                 | -                 | -            | 1,521        |
|    | <del>-</del> -    |                   | <del>-</del> | (61,982)     |
|    | <u> </u>          | <u> </u>          | -            | (93,963)     |
|    |                   |                   |              |              |
|    |                   |                   |              |              |
|    | 5,657,309         | -                 | 5,657,309    | -            |
|    | 437,444           | -                 | 437,444      | -            |
|    | 3,301,096         | -                 | 3,301,096    | -            |
|    | 1,407,084         | -                 | 1,407,084    | -            |
|    |                   |                   |              |              |
|    | 492,566           | -                 | 492,566      |              |
|    | 196,034           | -                 | 196,034      | -            |
|    | 377,805           | -                 | 377,805      | -            |
|    | 153,819           | -                 | 153,819      | -            |
|    | 42,493            | 75,933            | 118,426      | 48,178       |
|    | _                 | _                 | _            | 23,317       |
|    |                   |                   |              | ,            |
|    | 12 150            |                   | 13,150       |              |
|    | 13,150            | -                 |              | -            |
|    | -                 | 85,000            | 85,000       | -            |
|    | -                 | -                 | -            | (13,150)     |
|    | (873,590)         | 873,590           |              |              |
|    |                   |                   |              |              |
|    | 11,205,210        | 1,034,523         | 12,239,733   | 58,345       |
| -  | (2,614,284)       | (158,876)         | (2,773,160)  | (35,618)     |
|    | (6,954,905)       | 4,662,828         | (2,292,077)  | 1,840,449    |
| \$ | (9,569,189) \$    | 4,503,952 \$      |              | \$ 1,804,831 |
| Ψ  | (2,202,102) \$    | 7,303,332         | (3,003,437)  | 1,004,031    |

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# Governmental Fund Financial Statements

# Major Funds

#### General Fund:

This fund is the State's general operating fund. It accounts for the financial resources and transactions not accounted for in other funds.

### Debt Service Fund:

This fund is used to account for the accumulation of resources for and the payment of, principal and interest on special tax obligation bonds of the Transportation fund.

# Transportation Fund:

to account for motor vehicle taxes, receipts and transportation related federal revenues collected for the purposes of payment of debt service requirements and budgeted appropriations made to the Department of Transportation. The Department of Transportation is responsible for all aspects of the planning, development, maintenance, and improvement of transportation in the state.

#### Restricted Grants and Accounts Fund:

This fund is used to account for resources which are restricted by Federal and other providers to be spent for specific purposes.

# **Balance Sheet**

# **Governmental Funds**

June 30, 2009

(Expressed in Thousands)

| Assets                                   | <u>General</u> | Debt<br>Service | Transportation | Restricted<br>Grants &<br><u>Accounts</u> | Other<br><u>Funds</u> | Total<br>Governmental<br><u>Funds</u> |
|--|----------------|-----------------|----------------|---|-----------------------|---------------------------------------|
| Cash and Cash Equivalents                | \$ -           | \$ -            | \$ 102,776     | \$ 8,089                                  | \$ 519,438            | \$ 630,303                            |
| Investments                              | 387,263        | _               | -              | -   | 95,164                | 482,427                               |
| Securities Lending Collateral            | _              | _               | _              | _   | 17,255                | 17,255                                |
| Receivables:                             |                |                 |                |   |                       | ,                                     |
| Taxes, Net of Allowances                 | 922,924        | _               | 42,943         | _   | _                     | 965,867                               |
| Accounts, Net of Allowances              | 188,859        | _               | 10,560         | 11,641                                    | 29,791                | 240,851                               |
| Loans, Net of Allowances                 | -              | _               | -              | ,   | 235,818               | 235,818                               |
| From Other Governments                   | 762,270        | _               | _              | 178,636                                   | 10,179                | 951,085                               |
| Interest                                 | -              | 1,367           | 34             | -   | -                     | 1,401                                 |
| Other                                    | _              | -               | _              | _   | 2                     | 2                                     |
| Due from Other Funds                     | 27,126         | -               | 1,367          | 563,616                                   | 415,757               | 1,007,866                             |
| Due from Component Units                 | 9,793          | -               | · -            | · -                                       | -                     | 9,793                                 |
| Inventories                              | 24,357         | -               | 26,856         | _   | -                     | 51,213                                |
| Restricted Assets                        | -              | 679,384         | · -            | _   | 395                   | 679,779                               |
| Other Assets                             | -              | -               | _              | _   | 208                   | 208                                   |
| Total Assets                             | \$ 2,322,592   | \$ 680,751      | \$ 184,536     | \$ 761,982                                | \$ 1,324,007          | \$ 5,273,868                          |
| Liabilities and Fund Balances            |                | -               |                |   |                       |                                       |
| Liabilities                              |                |                 |                |   |                       |                                       |
| Accounts Payable and Accrued Liabilities | \$ 284,264     | \$ -            | \$ 25,069      | \$ 153,832                                | \$ 60,632             | \$ 523,797                            |
| Notes Payable                            | -              | -               | -              | -   | 353,085               | 353,085                               |
| Due to Other Funds                       | 939,237        | 1,367           | -              | 3,209                                     | 89,485                | 1,033,298                             |
| Due to Component Units                   | -              | -               | -              | 444                                       | 12,664                | 13,108                                |
| Due to Other Governments                 | 147,045        | -               | -              | 3,606                                     | -                     | 150,651                               |
| Deferred Revenue                         | 667,502        | -               | 5,289          | 22,551                                    | 36,484                | 731,826                               |
| Medicaid Liability                       | 584,992        | -               | -              | -   | -                     | 584,992                               |
| Liability For Escheated Property         | 339,429        | -               | -              | -   | -                     | 339,429                               |
| Securities Lending Obligation            | -              | -               | -              | -   | 17,255                | 17,255                                |
| Other Liabilities                        | 159,701        | -               | -              | -   | -                     | 159,701                               |
| Total Liabilities                        | 3,122,170      | 1,367           | 30,358         | 183,642                                   | 569,605               | 3,907,142                             |
| Fund Balances                            |                |                 |                |   |                       |                                       |
| Reserved For:                            |                |                 |                |   |                       |                                       |
| Petty Cash                               | 840            | -               | -              | -   | -                     | 840                                   |
| Inventories                              | 24,357         | -               | 26,856         | -   | -                     | 51,213                                |
| Loans                                    | 9,793          | -               | -              | -   | 235,818               | 245,611                               |
| Continuing Appropriations                | 87,113         | -               | 37,324         | -   | 1,500                 | 125,937                               |
| Debt Service                             | -              | 679,384         | -              | -   | -                     | 679,384                               |
| Restricted Purposes                      | -              | -               | -              | 578,340                                   | 88,182                | 666,522                               |
| Budget Reserve Fund                      | 1,381,748      | -               | -              | -   | -                     | 1,381,748                             |
| Unreserved Reported In:                  |                |                 |                |   |                       |                                       |
| General Fund                             | (2,303,429)    | -               | -              | -   | -                     | (2,303,429)                           |
| Transportation Fund                      | -              | -               | 89,998         | -   | -                     | 89,998                                |
| Special Revenue Funds                    | -              | -               | -              | -   | 247,763               | 247,763                               |
| Capital Project Funds                    |                |                 |                |   | 181,139               | 181,139                               |
| Total Fund Balances                      | (799,578)      | 679,384         | 154,178        | 578,340                                   | 754,402               | 1,366,726                             |
| Total Liabilities and Fund Balances      | \$ 2,322,592   | \$ 680,751      | \$ 184,536     | \$ 761,982                                | \$ 1,324,007          | \$ 5,273,868                          |
|  |                |                 |                |   |                       |                                       |

# **Reconciliation of Governmental Funds Balance Sheet** to the Statement of Net Assets

June 30, 2009

(Expressed in Thousands)

Total Fund Balance - Governmental Funds

\$ 1,366,726

Net assets reported for governmental activities in the Statement of Net Assets are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. These assets consist of:

| Buildings                | 2,880,415   |            |
|--------------------------|-------------|------------|
| Equipment                | 1,542,647   |            |
| Infrastructure           | 14,047,034  |            |
| Other Capital Assets     | 2,332,376   |            |
| Accumulated Depreciation | (9,788,408) | 11,014,064 |

Debt issue costs are recorded as expenditures in the funds. However, these costs are deferred (reported as other assets) and amortized over the life of the bonds in the Statement of Net Assets.

74,918

Some of the state's revenues will be collected after year-end but are not available soon enough to pay for the current period's expenditures and therefore are deferred in the funds.

650,533

Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Assets.

(10,659)

Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds (Note 17).

| Net Pension Obligation | (2,020,664) |             |
|------------------------|-------------|-------------|
| Net OPEB Obligation    | (2,542,958) |             |
| Worker's Compensation  | (459,778)   |             |
| Capital Leases         | (47,129)    |             |
| Compensated Absences   | (498,471)   |             |
| Claims and Judgments   | (43,690)    | (5,612,690) |

Long-term bonded debt is not due and payable in the current period and therefore is not reported in the funds. Unamortized premiums, loss on refundings, and interest payable are not reported in the funds. However, these amounts are included in the Statement of Net Assets. This is the net effect of these balances on the statement (Note 17).

| Bonds Payable                     | (16,488,700) |              |
|-----------------------------------|--------------|--------------|
| Unamortized Premiums              | (613,861)    |              |
| Less: Deferred Loss on Refundings | 193,825      |              |
| Accrued Interest Payable          | (143,345)    | (17,052,081) |
|                                   |              |              |

Net Assets of Governmental Activities

(9,569,189)

# **Statement of Revenues, Expenditures and Changes in Fund Balances**

# **Governmental Funds**

For The Fiscal Year Ended June 30, 2009 (Expressed in Thousands)

|   |    | <u>General</u>        | Debt<br><u>Service</u> | <u>Tr</u> | ansportation  |    | Restricted Grants & Accounts | Other<br><u>Funds</u> | Go | Total<br>overnmental<br><u>Funds</u> |
|---|----|-----------------------|------------------------|-----------|---------------|----|------------------------------|-----------------------|----|--------------------------------------|
| Revenues  |    |                       |                        |           |               |    |                              |                       |    |                                      |
| Taxes   | \$ | 10,703,681            | \$ -                   | \$        | 688,213       | \$ | -                            | \$ 24,872             | \$ | 11,416,766                           |
| Assessments                                       |    | -                     | -                      |           | -             |    | -                            | 28,129                |    | 28,129                               |
| Licenses, Permits and Fees                        |    | 160,935               | -                      |           | 297,292       |    | 7,450                        | 81,194                |    | 546,871                              |
| Tobacco Settlement                                |    | -                     | -                      |           | -             |    | -                            | 153,819               |    | 153,819                              |
| Federal Grants and Aid                            |    | 4,111,553             | -                      |           | -             |    | 1,831,921                    | 74,186                |    | 6,017,660                            |
| Charges for Services                              |    | 32,558                | -                      |           | 62,497        |    | -                            | 6,445                 |    | 101,500                              |
| Fines, Forfeits and Rents                         |    | 277.005               | -                      |           | 30,440        |    | -                            | 2,401                 |    | 32,841                               |
| Casino Gaming Payments Investment Earnings        |    | 377,805<br>18,731     | 11,696                 |           | 2,914         |    | 3,122                        | 6,824                 |    | 377,805<br>43,287                    |
| Miscellaneous                                     |    | 152,158               | 11,090                 |           | 5,428         |    | 547,400                      | 85,024                |    | 790,010                              |
| Total Revenues                                    | _  | 15,557,421            | 11,696                 |           | 1,086,784     | _  | 2,389,893                    | 462,894               | _  | 19,508,688                           |
| Expenditures                                      |    | 10,007,121            |                        |           | 1,000,701     |    | 2,000,000                    |                       | _  | 15,000,000                           |
| Current:  |    |                       |                        |           |               |    |                              |                       |    |                                      |
| Legislative                                       |    | 99,453                | _                      |           | _             |    | 2,635                        | _                     |    | 102,088                              |
| General Government                                |    | 1,223,277             | _                      |           | 2.193         |    | 285,698                      | 196,141               |    | 1,707,309                            |
| Regulation and Protection                         |    | 377,126               | _                      |           | 86,122        |    | 84,445                       | 202,780               |    | 750,473                              |
| Conservation and Development                      |    | 142,478               | _                      |           | -             |    | 107,273                      | 261,136               |    | 510,887                              |
| Health and Hospitals                              |    | 1,989,034             | _                      |           | -             |    | 216,938                      | 16,525                |    | 2,222,497                            |
| Transportation                                    |    | -                     | -                      |           | 630,912       |    | 633,487                      | 3,870                 |    | 1,268,269                            |
| Human Services                                    |    | 5,589,908             | -                      |           | -             |    | 455,426                      | 14,524                |    | 6,059,858                            |
| Education, Libraries, and Museums                 |    | 3,233,199             | -                      |           | -             |    | 468,655                      | 699,569               |    | 4,401,423                            |
| Corrections                                       |    | 1,978,251             | -                      |           | -             |    | 23,439                       | 9,287                 |    | 2,010,977                            |
| Judicial  |    | 745,375               | -                      |           | -             |    | 13,664                       | 16,672                |    | 775,711                              |
| Capital Projects                                  |    | -                     | -                      |           | -             |    | -                            | 438,724               |    | 438,724                              |
| Debt Service:                                     |    | 007.700               | 270 770                |           | 702           |    |                              |                       |    | 1 177 202                            |
| Principal Retirement                              |    | 886,789<br>571,036    | 278,770                |           | 723<br>10,068 |    | 148,308                      | -<br>9,384            |    | 1,166,282                            |
| Interest and Fiscal Charges  Total Expenditures   | _  | 571,936<br>16,836,826 | 178,937<br>457,707     | _         | 730,018       |    | 2,439,968                    | 1,868,612             | _  | 918,633<br>22,333,131                |
| Excess (Deficiency) of Revenues Over Expenditures |    | (1,279,405)           | (446,011)              | -         | 356,766       | _  | (50,075)                     | (1,405,718)           |    | (2,824,443)                          |
| Other Financing Sources (Uses)                    | _  | (1,273,100)           | (1.10,011)             |           | 550,700       | _  | (00,070)                     | (1,100,710)           | -  | (2,02 :, : : : )                     |
| Bonds Issued                                      |    | 55,585                | _                      |           | _             |    | _                            | 1,808,015             |    | 1,863,600                            |
| Premiums on Bonds Issued                          |    | 720                   | 39,109                 |           | _             |    | _                            | 70,731                |    | 110,560                              |
| Transfers In                                      |    | 624,864               | 423,049                |           | 25,459        |    | 91,098                       | 159,295               |    | 1,323,765                            |
| Transfers Out                                     |    | (1,116,820)           | (16,942)               |           | (454,341)     |    | (79,061)                     | (525,381)             |    | (2,192,545)                          |
| Refunding Bonds Issued                            |    | -                     | 586,940                |           | -             |    | -                            | -                     |    | 586,940                              |
| Payment to Refunded Bond Escrow Agent             |    | -                     | (590,397)              |           | -             |    | -                            | -                     |    | (590,397)                            |
| Special Item: Transfer from Component Unit        |    | 13,150                |                        |           |               |    | -                            |                       |    | 13,150                               |
| Total Other Financing Sources (Uses)              |    | (422,501)             | 441,759                |           | (428,882)     |    | 12,037                       | 1,512,660             |    | 1,115,073                            |
| Net Change in Fund Balances                       | _  | (1,701,906)           | (4,252)                | _         | (72,116)      |    | (38,038)                     | 106,942               | _  | (1,709,370)                          |
| Fund Balances - Beginning (as restated)           |    | 903,290               | 683,636                |           | 220,376       |    | 616,378                      | 647,460               |    | 3,071,140                            |
| Changes in Reserves for Inventories               |    | (962)                 |                        |           | 5,918         |    | -                            |                       |    | 4,956                                |
| Fund Balances - Ending                            | \$ | (799,578)             | \$ 679,384             | \$        | 154,178       | \$ | 578,340                      | \$ 754,402            | \$ | 1,366,726                            |

# Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

June 30, 2009

(Expressed in Thousands)

| (Expressed in Thousands)   |             |    |             |
|--|-------------|----|-------------|
| Net Change in Fund Balances - Total Governmental Funds   |             | \$ | (1,709,370) |
| Amounts reported for governmental activities in the Statement of Activities are different because:  Bond proceeds provide current financial resources to governmental funds. However   |             |    |             |
| issuing debt increases long term-liabilities in the Statement of Net Assets. Bonc  |             |    |             |
| proceeds were received this year from  |             |    |             |
| Bonds Issued   | (1,863,600) |    |             |
| Refunding Bonds Issued   | (586,940)   |    | (2.561.100) |
| Premium on Bonds Issued  | (110,560)   |    | (2,561,100) |
| Repayment of long-term debt is an expenditure in the governmental funds, but the   |             |    |             |
| repayment reduces long-term liabilities in the Statement of Net Assets. Long-term deb  |             |    |             |
| repayments this year consisted of:   |             |    |             |
| Principal Retirement   | 1,166,282   |    |             |
| Payments to Refunded Bond Escrow Agent   | 590,397     |    |             |
| Capital Lease Payments   | 4,620       |    | 1,761,299   |
|  |             |    |             |
| Capital outlays are reported as expenditures in the governmental funds. However, in the Statement of Activities the cost of those assets is allocated over their estimated usefu   |             |    |             |
| lives and reported as depreciation expense. In the current period, these amounts and   |             |    |             |
| other reductions were as follows:  |             |    |             |
| Capital Outlays  | 1,948,972   |    |             |
| Depreciation Expense   | (851,964)   |    | 1.042.701   |
| Retirements  | (53,307)    |    | 1,043,701   |
| Inventories are reported as expenditures in the governmental funds when purchased. However, in the Statement of Activities the cost of these assets is recognized when those the statement of Activities the cost of these assets is recognized when those the statement of Activities the cost of these assets is recognized when those the statement of Activities the cost of these assets is recognized when those the statement of Activities the cost of these assets is recognized when those the statement of Activities the cost of these assets is recognized when those the statement of Activities the cost of these assets is recognized when those the statement of Activities the cost of these assets is recognized when those the statement of Activities the cost of these assets is recognized when those the statement of Activities the cost of these assets is recognized when those the statement of Activities the cost of these assets is recognized when the statement of Activities the cost of these assets is recognized when the statement of Activities the cost of the statement of Activities the statement of Activities the cost of the statement of Activities the |             |    |             |
| assets are consumed. This is the amount by which purchases exceeded consumption of inventories.  |             |    | 4,956       |
| Some expenses reported in the Statement of Activities do not require the use of curren financial resources and therefore are not reported as expenditures in governmenta funds. These activities consist of:   |             |    |             |
| Increase in Accrued Interest   | (22,760)    |    |             |
| Decrease in Interest Accreted on Capital Appreciation Debt   | 99,210      |    |             |
| Amortization of Bond Premium   | 57,756      |    |             |
| Amortization of Loss on Debt Refundings  | (29,801)    |    |             |
| Increase in Compensated Absences Liability   | (20,913)    |    |             |
| Increase in Workers Compensation Liability   | (47,159)    |    |             |
| Increase in Claims and Judgments Liability   | (30,055)    |    |             |
| Increase in Net Pension Obligation   | (104,127)   |    | (4.405.444) |
| Increase in Net OPEB Obligation  | (1,308,562) |    | (1,406,411) |
| Because some revenues will not be collected for several months after the state's fisca   |             |    |             |
| year ends, they are not considered "available" revenues and are deferred in the  |             |    |             |
| governmental funds. Deferred revenues decreased by this amount this year   |             |    | 246,337     |
| Internal service funds are used by management to charge the costs of certain activities  |             |    |             |
| such as insurance and telecommunications, to individual funds. The net revenue   |             |    |             |
| (expense) of internal service funds is reported with the governmental activities   |             |    | 2,481       |
|  |             |    | 2,101       |
| Debt issue costs are recorded as expenditures in the governmental funds. However these costs are amortized over the life of the bonds in the Statement of Activities   |             |    |             |
| In the current year, these amounts are:  |             |    |             |
| Debt Issue Costs Payments  | 10,286      |    |             |
| Amortization of Debt Issue Costs   | (6,463)     |    | 3,823       |
|  | (0,.03)     | •  |             |
| Change in Net Assets of Governmental Activities  |             | \$ | (2,614,284) |

# Statement of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual - Non-GAAP Budgetary Basis General and Transportation Funds

For the Fiscal Year Ended June 30, 2009 (Expressed in Thousands)

|   | -                    |       | Gen                   | eral | Fund                 |                            |
|---|----------------------|-------|-----------------------|------|----------------------|----------------------------|
|   |                      |       |                       |      |                      | Variance with Final Budget |
|   |                      | ıdget |                       |      |                      | positive                   |
| Revenues                                      | <u>Original</u>      |       | <u>Final</u>          |      | <u>Actual</u>        | (negative)                 |
| Budgeted:                                     |                      |       |                       |      |                      |                            |
| Taxes, Net of Refunds                         | \$ 12,971,100        | \$    | 10,703,200            | \$   | 10,708,262           | \$ 5,062                   |
| Operating Transfers In                        | 398,300              |       | 403,000               |      | 402,995              | (5)                        |
| Casino Gaming Payments                        | 449,000              |       | 377,900               |      | 377,805              | (95)                       |
| Licenses, Permits, and Fees                   | 153,500              |       | 157,200               |      | 162,474              | 5,274                      |
| Other   | 324,000              |       | 282,700               |      | 278,406              | (4,294)                    |
| Federal Grants                                | 2,768,100            |       | 3,623,100             |      | 3,619,490            | (3,610)                    |
| Refunds of Payments                           | (600)                |       | (700)                 |      | (662)                | 38                         |
| Operating Transfers Out                       | (86,300)             |       | (86,300)              |      | (86,300)             | -                          |
| Transfer to the Resources of the General Fund | -                    |       | 238,503               |      | 238,331              | (172)                      |
| Transfer Out - Transportation Strategy Board  |                      |       |                       | _    |                      |                            |
| Total Revenues                                | 16,977,100           |       | 15,698,603            |      | 15,700,801           | 2,198                      |
| Expenditures                                  |                      |       |                       |      |                      |                            |
| Budgeted:                                     |                      |       |                       |      |                      |                            |
| Legislative                                   | 80,761               |       | 78,784                |      | 71,555               | 7,229                      |
| General Government                            | 650,870              |       | 567,521               |      | 520,115              | 47,406                     |
| Regulation and Protection                     | 293,421              |       | 329,253               |      | 286,822              | 42,431                     |
| Conservation and Development                  | 130,416              |       | 125,982               |      | 113,329              | 12,653                     |
| Health and Hospitals                          | 1,675,088            |       | 1,699,449             |      | 1,662,540            | 36,909                     |
| Transportation                                | 15,854               |       | 2,854                 |      | (50)                 | 2,904                      |
| Human Services                                | 5,026,218            |       | 5,094,923             |      | 5,041,515            | 53,408                     |
| Education, Libraries, and Museums             | 3,993,286            |       | 4,064,566             |      | 4,019,381            | 45,185                     |
| Corrections Judicial                          | 1,591,890<br>550,328 |       | 1,642,166<br>564,910  |      | 1,577,167<br>543,078 | 64,999<br>21,832           |
| Non Functional                                | 3,779,886            |       | 3,600,383             |      | 3,399,403            | 200,980                    |
|   |                      |       |                       | _    |                      |                            |
| Total Expenditures                            | 17,788,018           |       | 17,770,791<br>456,591 |      | 17,234,855           | 535,936                    |
| Appropriations Lapsed                         | 117,480              |       | 430,391               | _    |                      | (456,591)                  |
| Excess (Deficiency) of Revenues               | (602, 420)           |       | (1.615.505)           |      | (1.524.054)          | 01.540                     |
| Over Expenditures                             | (693,438)            |       | (1,615,597)           | _    | (1,534,054)          | 81,543                     |
| Other Financing Sources (Uses)                |                      |       |                       |      |                      |                            |
| Prior Year Appropriations Carried Forward     | 504,098              |       | 504,098               |      | 504,098              | -                          |
| Appropriations Continued to Fiscal Year 2010  | -                    |       | -                     |      | (88,771)             | (88,771)                   |
| Transfer of 2008 Surplus                      | 179,420              |       | 179,420               |      | 179,420              | -                          |
| Miscellaneous Adjustments                     |                      |       | (13,699)              |      | (8,271)              | 5,428                      |
| Total Other Financing Sources (Uses)          | 683,518              |       | 669,819               |      | 586,476              | (83,343)                   |
| Net Change in Fund Balance                    | \$ (9,920)           | \$    | (945,778)             |      | (947,578)            | \$ (1,800)                 |
| Budgetary Fund Balances - July 1              |                      |       |                       |      | 684,405              |                            |
| Changes in Reserves                           |                      |       |                       |      | (594,795)            |                            |
| Budgetary Fund Balances - June 30             |                      |       |                       | \$   | (857,968)            |                            |

| TF   |       | - 40  | II   |
|------|-------|-------|------|
| Tran | snort | ation | Rund |

| Buc             | lget            |    |                    | Variance with Final Budget positive |
|-----------------|-----------------|----|--------------------|-------------------------------------|
| Original        | <u>Final</u>    |    | Actual             | (negative)                          |
| \$<br>730,500   | \$ 687,600      | \$ | 687,973            | \$ 373                              |
| -               | -               |    | -                  | -                                   |
| -               | -               |    | -                  | - (4.400)                           |
| 407,300         | 364,400         |    | 363,212            | (1,188)                             |
| 47,000          | 15,600          |    | 15,583             | (17)                                |
| (3,000)         | (2,400)         |    | (2,772)            | (372)                               |
| (9,500)         | (9,500)         |    | (9,500)            | -                                   |
| -               | (6,492)         |    | (6,492)            | _                                   |
| (15,300)        | (15,300)        |    | (15,300)           | -                                   |
| 1,157,000       | 1,033,908       |    | 1,032,704          | (1,204)                             |
|                 |                 |    |                    |                                     |
|                 |                 |    |                    |                                     |
| -               | 2.510           |    | - 2.152            | -                                   |
| 2,517<br>79,259 | 2,518<br>79,602 |    | 2,152<br>59,677    | 366<br>19,925                       |
| 19,239          | 79,002          |    | 39,077             | 19,923                              |
| -               | -               |    | -                  | -                                   |
| 517,321         | 528,594         |    | 512,908            | 15,686                              |
| -               | -               |    | -                  | -                                   |
| -               | -               |    | -                  | -                                   |
| -               | -               |    | -                  | -                                   |
| 604,823         | 595,516         |    | 553,464            | 42,052                              |
| <br>1,203,920   | 1,206,230       |    | 1,128,201          | 78,029                              |
| 11,000          | 42,553          |    | -                  | (42,553)                            |
|                 |                 |    |                    |                                     |
| <br>(35,920)    | (129,769)       |    | (95,497)           | 34,272                              |
| 29 (02          | 29 (02          |    | 29 (02             |                                     |
| 38,693          | 38,693          |    | 38,693<br>(37,324) | (37,324)                            |
| _               | -               |    | (37,324)           | (37,324)                            |
| -               | 8,665           |    | 9,429              | 764                                 |
| <br>38,693      | 47,358          |    | 10,798             | (36,560)                            |
| \$<br>2,773     | \$ (82,411)     |    | (84,699)           | \$ (2,288)                          |
| <br>            |                 |    | 216,963            |                                     |
|                 |                 |    | (1,369)            |                                     |
|                 |                 | \$ | 130,895            |                                     |
|                 |                 | _  |                    |                                     |

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# Proprietary Fund Financial Statements

### Major Funds

## University of Connecticut and Health Center:

This fund is used to account for the operations of the University of Connecticut a comprehensive institution of higher education, which includes the University of Connecticut Health Center and John Dempsey Hospital.

# State Universities:

This fund is used to account for the operations of the State University System which consist of four universities: Central, Eastern, Southern, and Western.

# **Bradley International Airport:**

The airport is owned by the State of Connecticut and is operated by the Bureau of Aviation and Ports of the State of Connecticut, Department of Transportation and the Board of Directors of the Airport. In 1982, the State issued the Airport, 1982 series Revenue Bonds in the aggregate principal amount of \$100,000,000 and established the Airport as an enterprise fund. The State also donated in the same year capital assets having a net book value of \$33.3 million to the enterprise fund.

# The Connecticut Lottery Corporation:

The Connecticut Lottery Corporation, a public instrumentality and political subdivision of the State of Connecticut was created on July 1, 1996 for the purpose of generating revenues for the State of Connecticut's General Fund through the operation of a lottery.

#### **Employment Security:**

to account for the collection of unemployment insurance premiums from employers and the payment of unemployment benefits to eligible claimants.

## Clean Water:

to account for resources used to provide loans to municipalities to finance waste water treatment projects.

# **Statement of Net Assets Proprietary Funds** June 30, 2009

(Expressed in Thousands)

| (Expressed in Thousands)                        |    |  |    | Bı                                      | ısiness-T | Гуре Activi                | ties |                                     |
|---|----|--|----|---|-----------|----------------------------|------|-------------------------------------|
|   |    |  |    |   |           | rise Funds                 |      |                                     |
|   | Co | niversity of<br>nnecticut &<br>alth Center |    | State<br><u>Universities</u>            | Inter     | adley<br>national<br>rport |      | onnecticut<br>Lottery<br>orporation |
| Assets  |    |  |    |   |           |                            |      |                                     |
| Current Assets:                                 |    |  |    |   |           | 10.016                     |      |                                     |
| Cash and Cash Equivalents                       | \$ | 295,375                                    | \$ | 127,199                                 | \$        | 48,316                     | \$   | 23,420                              |
| Deposits with U.S. Treasury                     |    | 2 221                                      |    | 12.510                                  |           | -                          |      | 22 161                              |
| Investments Receivables:                        |    | 3,331                                      |    | 13,519                                  |           | -                          |      | 33,161                              |
| Accounts, Net of Allowances                     |    | 112,080                                    |    | 157,202                                 |           | 4,188                      |      | 16,530                              |
| Loans, Net of Allowances                        |    | 2,573                                      |    | 1,917                                   |           | 4,100                      |      | 10,550                              |
| Interest  |    | 2,575                                      |    | -                                       |           | _                          |      | 6,321                               |
| From Other Governments                          |    | _  |    | 2,058                                   |           | 9,816                      |      | -                                   |
| Due from Other Funds                            |    | 54,050                                     |    | 43,459                                  |           | -,                         |      | -                                   |
| Inventories                                     |    | 10,526                                     |    | _                                       |           | _                          |      | -                                   |
| Restricted Assets                               |    | 128,910                                    |    | -                                       |           | 12,655                     |      | -                                   |
| Other Current Assets                            |    | 9,468                                      |    | 1,932                                   |           | 185                        |      | 2,403                               |
| Total Current Assets                            |    | 616,313                                    |    | 347,286                                 |           | 75,160                     |      | 81,835                              |
| Noncurrent Assets:                              |    |  |    |   |           |                            |      |                                     |
| Cash and Cash Equivalents                       |    | 1,472                                      |    | 105,578                                 |           | _                          |      | -                                   |
| Investments                                     |    | 9,497                                      |    | 26,662                                  |           | -                          |      | 168,315                             |
| Receivables:                                    |    |  |    |   |           |                            |      |                                     |
| Loans, Net of Allowances                        |    | 9,548                                      |    | 9,334                                   |           | -                          |      | -                                   |
| Restricted Assets                               |    | 25,967                                     |    | -                                       |           | 105,187                    |      | -                                   |
| Capital Assets, Net of Accumulated Depreciation |    | 1,664,600                                  |    | 864,985                                 |           | 302,476                    |      | 2,786                               |
| Other Noncurrent Assets                         |    | 2,373                                      | _  | 2,727                                   |           | 6,249                      |      | 4,997                               |
| Total Noncurrent Assets                         |    | 1,713,457                                  | _  | 1,009,286                               |           | 413,912                    |      | 176,098                             |
| Total Assets                                    |    | 2,329,770                                  |    | 1,356,572                               |           | 489,072                    |      | 257,933                             |
| Liabilities                                     |    |  |    |   |           |                            |      |                                     |
| Current Liabilities:                            |    |  |    |   |           |                            |      |                                     |
| Accounts Payable and Accrued Liabilities        |    | 132,388                                    |    | 58,352                                  |           | 11,967                     |      | 17,553                              |
| Due to Other Funds                              |    | 17,722                                     |    | 3,234                                   |           | 10,923                     |      | -                                   |
| Due to Other Governments                        |    |  |    | -                                       |           | 10.145                     |      | -                                   |
| Current Portion of Long-Term Obligations        |    | 54,498                                     |    | 21,152                                  |           | 10,145                     |      | 35,077                              |
| Deferred Revenue                                |    | 29,129                                     |    | 169,865                                 |           | 1,513                      |      | 815                                 |
| Other Current Liabilities                       |    | 18,932                                     | _  | 7,540                                   |           | 24.540                     |      | 29,003                              |
| Total Current Liabilities                       |    | 252,669                                    | _  | 260,143                                 |           | 34,548                     |      | 82,448                              |
| Noncurrent Liabilities:                         |    | 221 512                                    |    | 224.066                                 |           | 100.026                    |      | 1.60.000                            |
| Noncurrent Portion of Long-Term Obligations     |    | 331,512                                    | _  | 324,066                                 |           | 188,836                    |      | 168,890                             |
| Total Noncurrent Liabilities                    |    | 331,512                                    | _  | 324,066                                 |           | 188,836                    |      | 168,890                             |
| Total Liabilities                               |    | 584,181                                    | _  | 584,209                                 |           | 223,384                    |      | 251,338                             |
| Net Assets (Deficit)                            |    |  |    |   |           |                            |      |                                     |
| Invested in Capital Assets, Net of Related Debt |    | 1,358,703                                  |    | 668,424                                 |           | 109,991                    |      | 2,786                               |
| Restricted For:                                 |    | 40.00                                      |    |   |           |                            |      |                                     |
| Debt Service                                    |    | 10,397                                     |    | -                                       |           | 27,475                     |      | -                                   |
| Unemployment Compensation                       |    | -  |    | -                                       |           | -                          |      | -                                   |
| Clean and Drinking Water Projects               |    | 121 251                                    |    | -                                       |           | 74.571                     |      | -                                   |
| Capital Projects Nonexpendable Purposes         |    | 121,251<br>10,819                          |    | 1,963                                   |           | 74,571                     |      | -                                   |
| Bond Indentures                                 |    | 10,619                                     |    | 1,903                                   |           | 2,349                      |      | -                                   |
| Loans   |    | 6,159                                      |    | -                                       |           | 2,349                      |      | -                                   |
| Other Purposes                                  |    | 19,458                                     |    | 69,174                                  |           | _                          |      | 6,595                               |
| Unrestricted (Deficit)                          |    | 218,802                                    |    | 32,802                                  |           | 51,302                     |      | (2,786)                             |
| Total Net Assets (Deficit)                      | \$ | 1,745,589                                  | \$ | 772,363                                 | \$        | 265,688                    | \$   | 6,595                               |
| Total I tot I lobeto (Dellett)                  | Ψ  | 1,7 10,000                                 | Ψ  | , | 4         | 202,000                    | Ψ    | 0,575                               |

|    |                       | Business-Type Activities Enterprise Funds |                |    |                  |    |                    | Governmental<br>Activities |                                     |  |
|----|-----------------------|---|----------------|----|------------------|----|--------------------|----------------------------|-------------------------------------|--|
|    | nployment<br>Security |   | Clean<br>Water |    | Other<br>Funds   |    | <u>Total</u>       |                            | Internal<br>Service<br><u>Funds</u> |  |
| \$ | _                     | \$  | 970            | \$ | 152,507          | \$ | 647,787            | \$                         | 11,064                              |  |
| Ψ  | 243,629               | Ψ   | -              | Ψ  | -                | Ψ  | 243,629            | Ψ                          | -                                   |  |
|    | -                     |   | -              |    | -                |    | 50,011             |                            | -                                   |  |
|    | 148,509               |   | 46,617         |    | 15,332           |    | 500,458            |                            | 241                                 |  |
|    | -                     |   | 253,105        |    | 10,033           |    | 267,628            |                            | -                                   |  |
|    | -                     |   | 8,780          |    | 589              |    | 15,690             |                            | -                                   |  |
|    | 10,874                |   | 24             |    | 315              |    | 23,087             |                            | -                                   |  |
|    | 1,797                 |   | -              |    | 76,626           |    | 175,932            |                            | 2,926                               |  |
|    | -                     |   | -              |    | 1,428            |    | 11,954             |                            | 3,739                               |  |
|    | -                     |   | -              |    | -<br>5.40        |    | 141,565            |                            | - 72                                |  |
|    | -                     |   |                | _  | 548              | _  | 14,536             |                            | 73                                  |  |
|    | 404,809               |   | 309,496        | _  | 257,378          | _  | 2,092,277          | _                          | 18,043                              |  |
|    | -                     |   | 123,478        |    | 38,368           |    | 268,896            |                            | -                                   |  |
|    | -                     |   | 35,729         |    | -                |    | 240,203            |                            | -                                   |  |
|    | -                     |   | 528,064        |    | 61,078           |    | 608,024            |                            | -                                   |  |
|    | -                     |   | 487,401        |    | 65,952           |    | 684,507            |                            | -                                   |  |
|    | -                     |   | -              |    | 516,708          |    | 3,351,555          |                            | 61,489                              |  |
|    |                       |   | 23,514         | _  | 1,474            | _  | 41,334             |                            | 751                                 |  |
|    | -                     |   | 1,198,186      | _  | 683,580          | _  | 5,194,519          |                            | 62,240                              |  |
|    | 404,809               |   | 1,507,682      | _  | 940,958          |    | 7,286,796          |                            | 80,283                              |  |
|    | 158                   |   | 8,195          |    | 60,561           |    | 289,174            |                            | 18,981                              |  |
|    | 41,964                |   | - 0,175        |    | -                |    | 73,843             |                            | 66,931                              |  |
|    | 284                   |   | _              |    | _                |    | 284                |                            | -                                   |  |
|    | -                     |   | 53,745         |    | 7,980            |    | 182,597            |                            | 244                                 |  |
|    | -                     |   | =              |    | 3,231            |    | 204,553            |                            | 129                                 |  |
|    | -                     |   | -              |    | 552              |    | 56,027             |                            | -                                   |  |
|    | 42,406                |   | 61,940         |    | 72,324           |    | 806,478            |                            | 86,285                              |  |
|    | -                     |   | 806,053        |    | 157,009          |    | 1,976,366          |                            | 4,657                               |  |
|    | -                     |   | 806,053        |    | 157,009          |    | 1,976,366          |                            | 4,657                               |  |
|    | 42,406                |   | 867,993        |    | 229,333          |    | 2,782,844          |                            | 90,942                              |  |
|    | -                     |   | -              |    | 472,048          |    | 2,611,952          |                            | 54,871                              |  |
|    | -                     |   | -              |    | 4,508            |    | 42,380             |                            | -                                   |  |
|    | 362,403               |   | -              |    | -                |    | 362,403            |                            | -                                   |  |
|    | -                     |   | 604,902        |    | 91,463           |    | 696,365            |                            | -                                   |  |
|    | -                     |   | -              |    | -                |    | 195,822            |                            | -                                   |  |
|    | -                     |   | -              |    | 20               |    | 12,802             |                            | -                                   |  |
|    | -                     |   | -              |    | -                |    | 2,349              |                            | -                                   |  |
|    | -                     |   | -              |    | 56.042           |    | 6,159              |                            | -                                   |  |
|    | -                     |   | 34,787         |    | 56,942<br>86,644 |    | 152,169<br>421,551 |                            | (65,530)                            |  |
| •  | 262 402               | •   |                | Φ  |                  | Φ. |                    | •                          |                                     |  |
| \$ | 362,403               | \$  | 639,689        | \$ | 711,625          | \$ | 4,503,952          | \$                         | (10,659)                            |  |

# Statement of Revenues, Expenses and Changes in Fund Net Assets

# **Proprietary Funds**

For The Fiscal Year Ended June 30, 2009 (Expressed in Thousands)

|  | Business-Type Activities |                                    |                              |           |  |          |    |                               |  |  |  |
|--|--------------------------|------------------------------------|------------------------------|-----------|--|----------|----|-------------------------------|--|--|--|
|  |                          |                                    |                              | Enterpri  | ise l                                      | Funds    |    |                               |  |  |  |
| -  | Cor                      | iversity of necticut & alth Center | State<br><u>Universities</u> |           | Bradley<br>International<br><u>Airport</u> |          |    | onnecticut Lottery orporation |  |  |  |
| Operating Revenues   |                          |                                    |                              | '         |  |          |    |                               |  |  |  |
| Charges for Sales and Services   | \$                       | 807,164                            | \$                           | 306,912   | \$   | 42,622   | \$ | 991,303                       |  |  |  |
| Assessments  |                          | -                                  |                              | -         |  | -        |    | _                             |  |  |  |
| Federal Grants, Contracts and Other Aid  |                          | 152,855                            |                              | 33,896    |  | -        |    | -                             |  |  |  |
| State Grants, Contracts and Other Aid  |                          | 27,853                             |                              | 16,073    |  | -        |    | -                             |  |  |  |
| Private Gifts and Grants   |                          | 40,132                             |                              | 3,044     |  | -        |    | -                             |  |  |  |
| Interest on Loans  |                          | -                                  |                              | -         |  | -        |    | -                             |  |  |  |
| Other  |                          | 60,576                             |                              | 13,707    |  |          |    | 173                           |  |  |  |
| Total Operating Revenues   |                          | 1,088,580                          |                              | 373,632   |  | 42,622   |    | 991,476                       |  |  |  |
| Operating Expenses   |                          |                                    |                              |           |  |          |    |                               |  |  |  |
| Salaries, Wages and Administrative   |                          | 1,502,379                          |                              | 565,085   |  | 40,342   |    | 94,962                        |  |  |  |
| Lottery Prize Awards   |                          | -                                  |                              | -         |  | -        |    | 604,712                       |  |  |  |
| Unemployment Compensation  |                          | -                                  |                              | -         |  | -        |    | -                             |  |  |  |
| Claims Paid  |                          | -                                  |                              | -         |  | -        |    | -                             |  |  |  |
| Depreciation and Amortization  |                          | 117,969                            |                              | 50,375    |  | 17,863   |    | 477                           |  |  |  |
| Other  |                          | 89,910                             |                              | 23,937    |  |          |    | 8,428                         |  |  |  |
| Total Operating Expenses   |                          | 1,710,258                          |                              | 639,397   |  | 58,205   |    | 708,579                       |  |  |  |
| Operating Income (Loss)  |                          | (621,678)                          |                              | (265,765) | _  | (15,583) |    | 282,897                       |  |  |  |
| Nonoperating Revenue (Expenses)  |                          |                                    |                              |           |  |          |    |                               |  |  |  |
| Interest and Investment Income   |                          | 10,089                             |                              | 4,533     |  | 3,304    |    | 15,174                        |  |  |  |
| Interest and Fiscal Charges  |                          | (15,085)                           |                              | -         |  | (9,790)  |    | (14,670)                      |  |  |  |
| Other  |                          | 18,850                             |                              | 3,255     | _  | 11,101   |    | 6                             |  |  |  |
| Total Nonoperating Revenues (Expenses) Income (Loss) Before Capital Contributions, Grants, |                          | 13,854                             |                              | 7,788     | _  | 4,615    |    | 510                           |  |  |  |
| Transfers, and Special Item  | ,                        | (607,824)                          |                              | (257,977) |  | (10,968) |    | 283,407                       |  |  |  |
| *  |                          |                                    |                              |           | _  |          |    | 265,407                       |  |  |  |
| Capital Contributions  |                          | 3,814                              |                              | 49,537    |  | 10,406   |    | -                             |  |  |  |
| Federal Capitalization Grants  |                          | -                                  |                              | 249.412   |  | 0.647    |    | -                             |  |  |  |
| Transfers In   |                          | 688,737                            |                              | 248,412   |  | 9,647    |    | (202,000)                     |  |  |  |
| Transfers Out  |                          | -                                  |                              | -         |  | -        |    | (283,000)                     |  |  |  |
| Special Item: Debt Reduction Transfer  |                          |                                    |                              |           | _  |          |    | -                             |  |  |  |
| Change in Net Assets   |                          | 84,727                             |                              | 39,972    |  | 9,085    |    | 407                           |  |  |  |
| Total Net Assets (Deficit) - Beginning (as restated)                                       |                          | 1,660,862                          |                              | 732,391   |  | 256,603  |    | 6,188                         |  |  |  |
| Total Net Assets (Deficit) - Ending  | \$                       | 1,745,589                          | \$                           | 772,363   | \$   | 265,688  | \$ | 6,595                         |  |  |  |

|    |                        | Go | vernmental            |    |                       |    |               |                                     |            |  |
|----|------------------------|----|-----------------------|----|-----------------------|----|---------------|-------------------------------------|------------|--|
|    |                        |    | Enterprise            | Fu | nds                   |    |               |                                     | Activities |  |
| E  | Employment<br>Security |    | Clean<br><u>Water</u> |    | Other<br><u>Funds</u> |    | <u>Totals</u> | Internal<br>Service<br><u>Funds</u> |            |  |
| \$ | -                      | \$ | -                     | \$ | 132,856               | \$ | 2,280,857     | \$                                  | 88,644     |  |
|    | 616,419                |    | -                     |    | 36,465                |    | 652,884       |                                     | -          |  |
|    | 560,869                |    | -                     |    | 47,689                |    | 795,309       |                                     | -          |  |
|    | 13,180                 |    | -                     |    | 17,084                |    | 74,190        |                                     | -          |  |
|    | -                      |    | -                     |    | 3,699                 |    | 46,875        |                                     | -          |  |
|    | -                      |    | 13,386                |    | 1,621                 |    | 15,007        |                                     | -          |  |
|    | 10,718                 |    |                       | _  | 3,590                 |    | 88,764        |                                     | 30         |  |
| _  | 1,201,186              |    | 13,386                |    | 243,004               |    | 3,953,886     |                                     | 88,674     |  |
|    | _                      |    | 465                   |    | 425,447               |    | 2,628,680     |                                     | 63,252     |  |
|    | -                      |    | -                     |    | -                     |    | 604,712       |                                     | -          |  |
|    | 1,573,806              |    | -                     |    | -                     |    | 1,573,806     |                                     | -          |  |
|    | -                      |    | -                     |    | 38,352                |    | 38,352        |                                     | -          |  |
|    | -                      |    | -                     |    | 19,086                |    | 205,770       |                                     | 18,814     |  |
|    |                        |    |                       |    | 22,856                |    | 145,131       |                                     |            |  |
|    | 1,573,806              |    | 465                   |    | 505,741               | _  | 5,196,451     |                                     | 82,066     |  |
|    | (372,620)              |    | 12,921                |    | (262,737)             |    | (1,242,565)   |                                     | 6,608      |  |
|    | 19,637                 |    | 17,573                |    | 5,623                 |    | 75,933        |                                     | 87         |  |
|    | -                      |    | (30,258)              |    | (5,691)               |    | (75,494)      |                                     | (45)       |  |
|    |                        |    | 2,275                 |    | (110)                 |    | 35,377        |                                     | (106)      |  |
|    | 19,637                 |    | (10,410)              | _  | (178)                 | _  | 35,816        |                                     | (64)       |  |
|    | (352,983)              |    | 2,511                 |    | (262,915)             |    | (1,206,749)   |                                     | 6,544      |  |
|    |                        |    |                       |    | _                     |    | 63,757        |                                     | 3,450      |  |
|    | _                      |    | 18,998                |    | 6,528                 |    | 25,526        |                                     | -          |  |
|    | -                      |    | 983                   |    | 243,708               |    | 1,191,487     |                                     | -          |  |
|    | (25,250)               |    | -                     |    | (9,647)               |    | (317,897)     |                                     | (7,513)    |  |
| _  |                        |    |                       | _  | 85,000                | _  | 85,000        | _                                   | <u> </u>   |  |
|    | (378,233)              |    | 22,492                |    | 62,674                |    | (158,876)     |                                     | 2,481      |  |
|    | 740,636                |    | 617,197               |    | 648,951               |    | 4,662,828     |                                     | (13,140)   |  |
| \$ | 362,403                | \$ | 639,689               | \$ | 711,625               | \$ | 4,503,952     | \$                                  | (10,659)   |  |

# **Statement of Cash Flows Proprietary Funds**

For the Fiscal Year Ended June 30, 2009 (Expressed in Thousands)

|  |    |                                      |    |                              |     | pe Activities                              |    |                                 |
|--|----|--------------------------------------|----|------------------------------|-----|--|----|---------------------------------|
|  |    |                                      |    | Enter                        | pri | se Funds                                   |    |                                 |
|  | Co | niversity of nnecticut & alth Center |    | State<br><u>Universities</u> |     | Bradley<br>International<br><u>Airport</u> |    | Connecticut Lottery Corporation |
| Cash Flows from Operating Activities                                       | Φ. | 010 476                              | Ф  | 202.726                      | Ф   | 42.016                                     | Ф  | 007.264                         |
| Receipts from Customers  | \$ | 819,476<br>(495,144)                 | \$ | 302,736<br>(177,892)         | \$  | 43,916<br>(24,890)                         | \$ | 987,364<br>(28,776)             |
| Payments to Suppliers Payments to Employees                                |    | (1,036,579)                          |    | (400,950)                    |     | (15,188)                                   |    | (13,997)                        |
| Other Receipts (Payments)  |    | 297,496                              |    | 66,722                       |     | (13,166)                                   |    | (675,276)                       |
| Net Cash Provided by (Used in) Operating Activities                        |    | (414,751)                            | -  | (209,384)                    | -   | 3,838                                      | _  | 269,315                         |
| Cash Flows from Noncapital Financing Activities                            | -  | (414,731)                            | _  | (207,364)                    | -   | 3,636                                      | _  | 207,313                         |
| Proceeds from Sale of Bonds  |    | _                                    |    | _                            |     | _  |    | _                               |
| Retirement of Bonds and Annuities Payable                                  |    | _                                    |    | _                            |     | _  |    | (37,906)                        |
| Interest on Bonds and Annuities Payable                                    |    | -                                    |    | -                            |     | -  |    | (15,994)                        |
| Transfers In   |    | 454,808                              |    | 240,257                      |     | 9,647                                      |    | -                               |
| Transfers Out  |    | -                                    |    | -                            |     | -  |    | (283,000)                       |
| Other Receipts (Payments)  |    | 23,437                               | _  | 3,192                        | _   |  | _  | 7,913                           |
| Net Cash Flows from Noncapital Financing Activities                        |    | 478,245                              | _  | 243,449                      | _   | 9,647                                      | _  | (328,987)                       |
| Cash Flows from Capital and Related Financing Activities                   |    |                                      |    |                              |     |  |    |                                 |
| Additions to Property, Plant and Equipment                                 |    | (93,504)                             |    | (26,320)                     |     | (19,707)                                   |    | (326)                           |
| Proceeds from Capital Debt Principal Paid on Capital Debt                  |    | 150,000                              |    | (10.162)                     |     | (0.605)                                    |    | -                               |
| Interest Paid on Capital Debt  |    | (76,148)<br>(52,307)                 |    | (19,163)                     |     | (9,605)<br>(10,259)                        |    | -                               |
| Transfer In  |    | 120,342                              |    | _                            |     | (10,237)                                   |    | _                               |
| Federal Grant  |    | 2,182                                |    | -                            |     | -  |    | -                               |
| Capital Contributions  |    | -                                    |    | 18,061                       |     | 4,008                                      |    | -                               |
| Other Receipts (Payments)  |    | 398                                  |    | 58                           |     | 18,645                                     |    | -                               |
| Net Cash Flows from Capital and Related Financing Activities               |    | 50,963                               |    | (27,364)                     | _   | (16,918)                                   |    | (326)                           |
| Cash Flows from Investing Activities                                       |    |                                      |    |                              |     |  |    |                                 |
| Proceeds from Sales and Maturities of Investments                          |    | -                                    |    | 3,040                        |     |  |    | 37,792                          |
| Purchase of Investment Securities  |    | (37)                                 |    | (1,933)                      |     | 2.550                                      |    | (7,913)                         |
| Interest on Investments (Increase) Decrease in Restricted Assets           |    | 10,984                               |    | 5,104                        |     | 3,558                                      |    | 16,504                          |
| Other Receipts (Payments)  |    | 969                                  |    | -                            |     | (834)                                      |    | -                               |
| Net Cash Flows from Investing Activities                                   |    | 11,916                               | _  | 6,211                        | _   | 2,724                                      | _  | 46,383                          |
| Net Increase (Decrease) in Cash and Cash Equivalents                       |    | 126,373                              | _  | 12,912                       | _   | (709)                                      |    | (13,615)                        |
| Cash and Cash Equivalents - Beginning of Year                              |    | 318,605                              |    | 219,865                      |     | 136,995                                    |    | 37,035                          |
| Cash and Cash Equivalents - End of Year                                    | \$ | 444,978                              | \$ | 232,777                      | \$  | 136,286                                    | \$ | 23,420                          |
| Reconciliation of Operating Income (Loss) to Net Cash                      | -  | <del>,</del> ,                       | Ė  | ,,,,,,                       | Ė   |  |    |                                 |
| Provided by (Used In) Operating Activities                                 |    |                                      |    |                              |     |  |    |                                 |
| Operating Income (Loss)  | \$ | (621,678)                            | \$ | (265,765)                    | \$  | (15,583)                                   | \$ | 282,897                         |
| Adjustments not Affecting Cash:  |    |                                      |    |                              |     |  |    |                                 |
| Depreciation and Amortization  |    | 117,969                              |    | 50,375                       |     | 17,863                                     |    | 477                             |
| Other Change in Accets and Liebilities                                     |    | 84,006                               |    | 93                           |     | (13)                                       |    | 97                              |
| Change in Assets and Liabilities: (Increase) Decrease in Receivables, Net  |    | 5,442                                |    | (16,251)                     |     | 1,294                                      |    | (4,117)                         |
| (Increase) Decrease in Due from Other Funds                                |    | (7,636)                              |    | 305                          |     | 1,254                                      |    | (4,117)                         |
| (Increase) Decrease in Inventories and Other Assets                        |    | 1,790                                |    | (302)                        |     | -  |    | (1,250)                         |
| Increase (Decrease) in Accounts Payables & Accrued Liabilities             |    | 5,356                                |    | 22,161                       |     | 277  |    | (8,789)                         |
| Increase (Decrease) in Due to Other Funds                                  |    | -                                    |    | -                            |     | -  |    | -                               |
| Total Adjustments  |    | 206,927                              |    | 56,381                       |     | 19,421                                     |    | (13,582)                        |
| Net Cash Provided by (Used In) Operating Activities                        | \$ | (414,751)                            | \$ | (209,384)                    | \$  | 3,838                                      | \$ | 269,315                         |
| Reconciliation of Cash and Cash Equivalents to the Statement of Net Assets |    |                                      |    |                              |     |  |    |                                 |
| Cash and Cash Equivalents - Current  | \$ | 295,375                              | \$ | 127,199                      | \$  | 48,316                                     |    |                                 |
| Cash and Cash Equivalents - Noncurrent                                     |    | 1,472                                |    | 105,578                      |     | -  |    |                                 |
| Cash and Cash Equivalents - Restricted                                     |    | 148,131                              | _  |                              | _   | 87,970                                     |    |                                 |
|  | \$ | 444,978                              | \$ | 232,777                      | \$  | 136,286                                    |    |                                 |

|    | G                             | Governmental                       |             |    |           |    |               |    |                                     |
|----|-------------------------------|------------------------------------|-------------|----|-----------|----|---------------|----|-------------------------------------|
|    |                               |                                    | Enterprise  | Fu | nds       |    |               |    | Activities                          |
| 1  | Employment<br><u>Security</u> | Clean<br><u>Water</u> <u>Other</u> |             |    |           |    | <u>Totals</u> |    | Internal<br>Service<br><u>Funds</u> |
| \$ | 594,302                       | \$                                 | 66,556      | \$ | 169,483   | \$ | 2,983,833     | \$ | 89,477                              |
|    | -                             |                                    | -           |    | (85,468)  |    | (812,170)     |    | (37,258)                            |
|    | -                             |                                    | (441)       |    | (327,413) |    | (1,794,568)   |    | (31,402)                            |
|    | (588,689)                     |                                    | (119,398)   |    | 71,408    |    | (947,737)     |    | (4,004)                             |
|    | 5,613                         |                                    | (53,283)    |    | (171,990) | _  | (570,642)     | _  | 16,813                              |
|    | _                             |                                    | 365,960     |    | 29,675    |    | 395,635       |    | _                                   |
|    | _                             |                                    | (46,897)    |    | (115,258) |    | (200,061)     |    | _                                   |
|    | _                             |                                    | (23,635)    |    | (1,794)   |    | (41,423)      |    | _                                   |
|    | -                             |                                    | 982         |    | 235,320   |    | 941,014       |    | -                                   |
|    | (25,250)                      |                                    | -           |    | (9,647)   |    | (317,897)     |    | -                                   |
|    | -                             |                                    | 17,855      |    | 110,817   |    | 163,214       |    | -                                   |
|    | (25,250)                      |                                    | 314,265     |    | 249,113   |    | 940,482       |    | -                                   |
|    | _                             |                                    | _           |    | (12,104)  |    | (151,961)     |    | (22,534)                            |
|    | -                             |                                    | -           |    | -         |    | 150,000       |    | -                                   |
|    | -                             |                                    | -           |    | -         |    | (104,916)     |    | -                                   |
|    | -                             |                                    | -           |    | (3,437)   |    | (66,003)      |    | -                                   |
|    | -                             |                                    | -           |    | 3,690     |    | 124,032       |    | -                                   |
|    | -                             |                                    | 19,167      |    | 5,297     |    | 26,646        |    | -                                   |
|    | -                             |                                    | -           |    | -         |    | 22,069        |    | -                                   |
|    |                               |                                    | -           |    | (47,362)  | _  | (28,261)      | _  | (130)                               |
|    |                               |                                    | 19,167      | _  | (53,916)  | _  | (28,394)      | _  | (22,664)                            |
|    | -                             |                                    | -           |    | -         |    | 40,832        |    | -                                   |
|    | -                             |                                    |             |    | -         |    | (9,883)       |    | -                                   |
|    | 19,637                        |                                    | 17,723      |    | 6,266     |    | 79,776        |    | 87                                  |
|    | -                             |                                    | (28,493)    |    | (11,630)  |    | (40,123)      |    | -                                   |
|    |                               |                                    | (268,409)   | _  | (20,492)  | _  | (288,766)     | _  | (21)                                |
|    | 19,637                        |                                    | (279,179)   | _  | (25,856)  | _  | (218,164)     | _  | 66                                  |
|    | -                             |                                    | 970         |    | (2,649)   |    | 123,282       |    | (5,785)                             |
| -  |                               | _                                  |             | _  | 155,156   | _  | 867,656       | _  | 16,849                              |
| \$ |                               | \$                                 | 970         | \$ | 152,507   | \$ | 990,938       | \$ | 11,064                              |
| \$ | (372,620)                     | \$                                 | 12,921      | \$ | (262,737) | \$ | (1,242,565)   | \$ | 6,608                               |
|    | -                             |                                    | -           |    | 19,086    |    | 205,770       |    | 18,814                              |
|    | -                             |                                    | -           |    | (4,673)   |    | 79,510        |    | (4,700)                             |
|    | (21,011)                      |                                    | (66,204)    |    | 64,419    |    | (36,428)      |    | 593                                 |
|    | (1,106)                       |                                    | -           |    | <u>-</u>  |    | (8,437)       |    | 239                                 |
|    | 367,290                       |                                    | -           |    | (310)     |    | 367,218       |    | 278                                 |
|    | 22.000                        |                                    | -           |    | 12,225    |    | 31,230        |    | (5,019)                             |
|    | 33,060                        |                                    | - (66.20.1) | -  |           | _  | 33,060        | _  | 10.205                              |
|    | 378,233                       | _                                  | (66,204)    | _  | 90,747    | _  | 671,923       | _  | 10,205                              |
| \$ | 5,613                         | \$                                 | (53,283)    | \$ | (171,990) | \$ | (570,642)     | \$ | 16,813                              |

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# Fiduciary Fund Financial Statements

# **Investment Trust Fund**

# **External Investment Pool:**

to account for the portion of the Short-Term Investment Fund that belongs to participants that are not part of the State's financial reporting entity.

# Private Purpose Trust Fund

# **Escheat Securities:**

to account for securities that are held by the State Treasurer for individuals under escheat laws of the State.

# **Statement of Fiduciary Net Assets Fiduciary Funds**

June 30, 2009

(Expressed in Thousands)

|  | Pension & Other Employee Benefit <u>Trust Funds</u> | Investment Trust Fund External Investment Pool | Private-<br>Purpose<br>Trust Fund<br>Escheat<br>Securities | Agency<br><u>Funds</u> | <u>Total</u>  |
|--|---|--|--|------------------------|---------------|
| Assets                                   |   |  |  |                        |               |
| Cash and Cash Equivalents                | \$ 112,518  | \$ -   | \$ -   | \$ 91,928              | \$ 204,446    |
| Receivables:                             |   |  |  |                        |               |
| Accounts, Net of Allowances              | 16,735  | -  | -  | 4,941                  | 21,676        |
| From Other Governments                   | 3,104   | -  | -  | -                      | 3,104         |
| From Other Funds                         | 1,802   | -  | -  | 5,612                  | 7,414         |
| Interest                                 | 607   | 943  | -  | 23                     | 1,573         |
| Investments                              | 20,295,775  | 1,107,232                                      | -  | -                      | 21,403,007    |
| Inventories                              | -   | -  | -  | 452                    | 452           |
| Securities Lending Collateral            | 3,358,101   | -  | -  | -                      | 3,358,101     |
| Other Assets                             |   | 17   | 88,297   | 364,621                | 452,935       |
| Total Assets                             | 23,788,642  | 1,108,192                                      | 88,297   | \$467,577              | 25,452,708    |
| Liabilities                              |   |  |  |                        |               |
| Accounts Payable and Accrued Liabilities | 20,951  | 524  | -  | \$ 9,116               | 30,591        |
| Securities Lending Obligation            | 3,358,101   | _  | -  | _                      | 3,358,101     |
| Due to Other Funds                       | 3,209   | _  | -  | 16,857                 | 20,066        |
| Funds Held for Others                    |   |  |  | 441,604                | 441,604       |
| Total Liabilities                        | 3,382,261   | 524  |  | \$467,577              | 3,850,362     |
| Net Assets                               |   |  |  |                        |               |
| Held in Trust For:                       |   |  |  |                        |               |
| Employees' Pension Benefits (Note 13)    | 20,298,248  | -  | -  |                        | 20,298,248    |
| Other Employee Benefits (Note 15)        | 108,133   | -  | -  |                        | 108,133       |
| Individuals, Organizations,              |   |  |  |                        |               |
| and Other Governments                    |   | 1,107,668                                      | 88,297   |                        | 1,195,965     |
| Total Net Assets                         | \$ 20,406,381                                       | \$ 1,107,668                                   | \$ 88,297  |                        | \$ 21,602,346 |

# **Statement of Changes in Fiduciary Net Assets Fiduciary Funds**

For the Fiscal Year Ended June 30, 2009 (Expressed in Thousands)

| Additions   | Pension &<br>Other Employee<br>Benefit<br><u>Trust Funds</u> | Investment Trust Fund External Investment Pool | Private-<br>Purpose<br><u>Trust Fund</u><br>Escheat<br><u>Securities</u> | <u>Total</u>  |
|---|--|--|--|---------------|
| Contributions:  |  |  |  |               |
| Plan Members  | \$ 400,599   | \$ -   | \$ -   | \$ 400,599    |
| State   | 1,727,708  | -  | -  | 1,727,708     |
| Municipalities  | 36,102   |  |  | 36,102        |
| Total Contributions   | 2,164,409  |  |  | 2,164,409     |
| Investment Income   | (4,426,734)  | 19,055   | -  | (4,407,679)   |
| Less: Investment Expense  | (93,228)   | (318)  |  | (93,546)      |
| Net Investment Income   | (4,519,962)  | 18,737   |  | (4,501,225)   |
| Escheat Securities Received   | -  | -  | 21,700   | 21,700        |
| Pool's Share Transactions   | -  | 132,131  | -  | 132,131       |
| Transfers In  | 2,703  | -  | -  | 2,703         |
| Other   | 7,339  |  |  | 7,339         |
| Total Additions   | (2,345,511)  | 150,868  | 21,700   | (2,172,943)   |
| Deductions  |  |  |  |               |
| Administrative Expense  | 2,883  | -  | -  | 2,883         |
| Benefit Payments and Refunds  | 3,111,267  | -  | -  | 3,111,267     |
| Escheat Securities Returned or Sold   | -  | -  | 6,891  | 6,891         |
| Distributions to Pool Participants  | -  | 18,737   | -  | 18,737        |
| Other   | 2,740  |  | 21,858   | 24,598        |
| Total Deductions  | 3,116,890  | 18,737   | 28,749   | 3,164,376     |
| Change in Net Assets Held In Trust For: Pension and Other Employee Benefits | (5,462,401)  | -  | -  | (5,462,401)   |
| Individuals, Organizations, and Other Governments                           | -  | 132,131  | (7,049)  | 125,082       |
| Net Assets - Beginning  | 25,868,782   | 975,537  | 95,346   | 26,939,665    |
| Net Assets - Ending   | \$ 20,406,381  | \$ 1,107,668                                   | \$ 88,297  | \$ 21,602,346 |

The accompanying notes are an integral part of the financial statements.

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#### Component Unit Financial Statements

#### Major Component Units

#### Connecticut Housing Finance Authority:

the Connecticut Housing Finance Authority is a public instrumentality and political subdivision of the State created for the purpose of increasing the housing supply and encouraging and assisting in the purchase, development and construction of housing for low and moderate income families throughout the State.

#### Connecticut Health and Educational Facilities Authority:

the Connecticut Health and Educational Facilities Authority is a public instrumentality and political subdivision of the State. The Authority was created to assist certain health care institutions, institutions of higher education, and qualified for-profit and not-for-profit institutions in the financing and refinancing of projects to be undertaken in relation to programs for these institutions.

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# **Statement of Net Assets Component Units**

June 30, 2009

(Expressed in Thousands)

| Assets  | Connecticut Housing Finance Authority (12-31-08) | Connecticut Health and Educational Facilities Authority | Other<br>Component<br><u>Units</u> | <u>Total</u> |
|---|--|---|------------------------------------|--------------|
| Current Assets:                                 |  |   |                                    |              |
| Cash and Cash Equivalents                       | \$ -   | \$ 3,596  | \$ 195,776                         | \$ 199,372   |
| Investments                                     | -  | 115   | 286,989                            | 287,104      |
| Receivables:                                    |  |   | ,                                  | ,            |
| Accounts, Net of Allowances                     | -  | 123   | 25,598                             | 25,721       |
| Loans, Net of Allowances                        | -  | -   | 16,045                             | 16,045       |
| Other   | -  | -   | 690                                | 690          |
| Due From Primary Government                     | -  | -   | 13,108                             | 13,108       |
| Restricted Assets                               | 752,031  | 446,230   | 50,476                             | 1,248,737    |
| Inventories                                     | -  | -   | 3,694                              | 3,694        |
| Other Current Assets                            |  | 154   | 2,746                              | 2,900        |
| Total Current Assets                            | 752,031  | 450,218   | 595,122                            | 1,797,371    |
| Noncurrent Assets:                              |  |   |                                    |              |
| Investments                                     | _  | _   | 39,632                             | 39,632       |
| Accounts, Net of Allowances                     | _  | _   | 23,082                             | 23,082       |
| Loans, Net of Allowances                        | -  | _   | 142,999                            | 142,999      |
| Restricted Assets                               | 4,236,186  | 10,045  | 83,741                             | 4,329,972    |
| Capital Assets, Net of Accumulated Depreciation | 3,173  | 349   | 439,069                            | 442,591      |
| Other Noncurrent Assets                         |  |   | 8,789                              | 8,789        |
| Total Noncurrent Assets                         | 4,239,359  | 10,394  | 737,312                            | 4,987,065    |
| Total Assets                                    | 4,991,390  | 460,612   | 1,332,434                          | 6,784,436    |
| Liabilities                                     |  |   |                                    |              |
| Current Liabilities:                            |  |   |                                    |              |
| Accounts Payable and Accrued Liabilities        | 35,928   | 1,372   | 35,470                             | 72,770       |
| Current Portion of Long-Term Obligations        | 138,514  | -   | 27,721                             | 166,235      |
| Amount Held for Institutions                    | -  | 446,227   | -                                  | 446,227      |
| Other Liabilities                               | 29,068   |   | 937                                | 30,005       |
| Total Current Liabilities                       | 203,510  | 447,599   | 64,128                             | 715,237      |
| Noncurrent Liabilities:                         |  |   |                                    |              |
| Noncurrent Portion of Long-Term Obligations     | 3,898,989  | 2,225   | 363,154                            | 4,264,368    |
| Total Noncurrent Liabilities                    | 3,898,989  | 2,225   | 363,154                            | 4,264,368    |
| Total Liabilities                               | 4,102,499  | 449,824   | 427,282                            | 4,979,605    |
| Net Assets                                      |  |   |                                    |              |
| Invested in Capital Assets, Net of Related Debt | 3,173  | 349   | 296,202                            | 299,724      |
| Restricted:                                     | -,   |   | ,                                  |              |
| Debt Service                                    | _  | _   | 17,504                             | 17,504       |
| Bond Indentures                                 | 885,718  | -   | -                                  | 885,718      |
| Expendable Endowments                           | -  | -   | 72,984                             | 72,984       |
| Nonexpendable Endowments                        | -  | -   | 247,353                            | 247,353      |
| Capital Projects                                | -  | -   | 18,843                             | 18,843       |
| Other Purposes                                  | -  | 7,820   | 32,084                             | 39,904       |
| Unrestricted                                    |  | 2,619   | 220,182                            | 222,801      |
| Total Net Assets                                | \$ 888,891                                       | \$ 10,788   | \$ 905,152                         | \$ 1,804,831 |

The accompanying notes are an integral part of the financial statements.

# **Statement of Activities Component Units**

For The Fiscal Year Ended June 30, 2009 (Expressed in Thousands)

|   |    |          | Program Revenues |                        |                                    |       |  |        |
|---|----|----------|------------------|------------------------|------------------------------------|-------|--|--------|
| Functions/Programs                                      |    | Expenses |                  | narges for<br>Services | Operating Grants and Contributions |       | Capital<br>Grants and<br>Contributions |        |
| Connecticut Housing Finance Authority (12/31/08)        | \$ | 227,636  | \$               | 194,134                | \$                                 | -     | \$                                     | _      |
| Connecticut Health and Educational Facilities Authority |    | 5,546    |                  | 7,067                  |                                    | -     |  | -      |
| Other Component Units                                   |    | 302,378  |                  | 217,356                |                                    | 7,651 |  | 15,389 |
| Total Component Units                                   | \$ | 535,560  | \$               | 418,557                | \$                                 | 7,651 | \$                                     | 15,389 |

Investment Income (Loss)
Contributions to Endowments
Special Item: Transfer to the State

Total General Revenues, Contributions, and Special Item

Change in Net Assets Net Assets - Beginning

Net Assets - Ending

General Revenues:

#### Net (Expense) Revenue and Changes in Net Assets

|    | Connecticut |                               |    |              |                 |
|----|-------------|-------------------------------|----|--------------|-----------------|
|    | Housing     | Connecticut                   |    |              |                 |
|    | Finance     | Health &                      |    | Other        |                 |
|    | Authority   | <b>Educational Facilities</b> |    | Component    |                 |
|    | (12-31-08)  | <b>Authority</b>              |    | <u>Units</u> | <b>Totals</b>   |
| \$ | (33,502)    | \$ -                          | \$ | -            | \$<br>(33,502)  |
|    | -           | 1,521                         |    | -            | 1,521           |
| _  |             |                               |    | (61,982)     | <br>(61,982)    |
|    | (33,502)    | 1,521                         | _  | (61,982)     | (93,963)        |
|    | 106,196     | 301                           |    | (58,319)     | 48,178          |
|    | -           | -                             |    | 23,317       | 23,317          |
|    |             | (13,150)                      | _  |              | <br>(13,150)    |
|    | 106,196     | (12,849)                      |    | (35,002)     | 58,345          |
|    | 72,694      | (11,328)                      |    | (96,984)     | (35,618)        |
|    | 816,197     | 22,116                        |    | 1,002,136    | <br>1,840,449   |
| \$ | 888,891     | \$ 10,788                     | \$ | 905,152      | \$<br>1,804,831 |

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## **Notes to the Financial Statements June 30, 2009**

#### **Note 1 Summary of Significant Accounting Policies**

#### a. Basis of Presentation

The accompanying financial statements of the State of Connecticut have been prepared in conformity with generally accepted accounting principles as prescribed in pronouncements of the Governmental Accounting Standards Board, except for the financial statements of the University of Connecticut Foundation, Incorporated (a component unit). Those statements are prepared according to generally accepted accounting principles as prescribed in pronouncements of the Financial Accounting Standards Board.

#### b. Reporting Entity

For financial reporting purposes, the State's reporting entity includes the "primary government" and its "component units." The primary government includes all funds, agencies, departments, bureaus, commissions, and component units that are considered an integral part of the State's legal entity. Component units are legally separate organizations for which the State is financially accountable. Financial accountability exists if (1) the State appoints a voting majority of the organization's governing board, and (2) the State is able to impose its will on the organization, or there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the State. The State also includes a nongovernmental nonprofit corporation as a component unit because it would be misleading to exclude the corporation from the reporting entity. Component units are reported in the financial statements in a separate column (discrete presentation), or as part of the primary government (blending presentation).

#### **Discretely Presented Component Units**

Discretely presented component units include legally separate organizations for which the State appoints a voting majority of the organization's governing board and is contingently liable for the organization's debt or provides funding for the organization's programs (applies only to the Connecticut Innovations, Incorporated and the Capital City Economic Development Authority). In addition, a nongovernmental nonprofit corporation is included as a discretely presented component unit because of the nature and significance of its relationship with the State are such that it would be misleading to exclude the corporation from the State's reporting entity. The following organizations are reported in separate columns and rows in the government-wide financial statements to emphasize that they are legally separate from the primary government:

#### Connecticut Development Authority

The Authority is a public instrumentality and political subdivision of the State. It was created to stimulate industrial and commercial development within the State through its Self-Sustaining Bond, Umbrella, and Insurance programs as well as other economic development programs.

#### Connecticut Housing Finance Authority

The Authority is a public instrumentality and political subdivision of the State. It was created for the purpose of increasing the housing supply and encouraging and assisting in the purchase, development, and construction of housing for low and moderate-income families and persons throughout the State. The Authority's fiscal year is for the period ending on December 31, 2008.

#### Connecticut Resources Recovery Authority

The Authority is a public instrumentality and political subdivision of the State. It is responsible for implementing the State Solid Waste Management Plan by determining the location of and constructing solid waste management projects; owning, operating, and maintaining waste management projects; or making provisions for operation and maintenance by contracting with private industry.

#### Connecticut Higher Education Supplemental Loan Authority

The Authority is a public instrumentality and political subdivision of the State. It was created to assist students, their parents, and institutions of higher education to finance the cost of higher education through its Bond funds.

#### Connecticut Health and Educational Facilities Authority

The Authority is a public instrumentality and political subdivision of the State. The purpose of the Authority is to assist certain health care institutions, institutions of higher education, and qualified for-profit and not-for-profit institutions in the financing and refinancing of projects to be undertaken in relation to programs for these institutions.

#### Connecticut Innovations, Incorporated

The Authority is a public instrumentality and political subdivision of the State. It was established to stimulate and promote technological innovation and application of technology within Connecticut and encourage the development of new products, innovations, and inventions or markets in Connecticut by providing financial and technical assistance.

#### Capital City Economic Development Authority

The Authority is a public instrumentality and political subdivision of the State. It was established in 1998 to stimulate new investment in Connecticut; to attract and service large conventions, tradeshows, exhibitions, conferences, and local consumer shows, and events; to encourage the diversification of the state economy; to strengthen Hartford's role as the region's major business and industry employment center and seat of government; to encourage residential housing development in downtown Hartford; and to construct, operate, maintain and market a convention center project in Hartford.

#### University of Connecticut Foundation, Incorporated

The University of Connecticut Foundation, Incorporated is a nongovernmental nonprofit corporation created exclusively to solicit, receive, and administer gifts and financial resources from private sources for the benefit of all campuses and programs of the University of Connecticut and Health Center, a major Enterprise fund.

Financial statements for the major component units are included in the accompanying financial statements after the fund financial statements. Audited financial statements issued separately by each component unit can be obtained from their respective administrative offices.

## Blended Component Units Connecticut Lottery Corporation

The Connecticut Lottery Corporation is a legally separate organization for which the State appoints a voting majority of the Corporation's governing board and which provides a significant amount of revenues to the State. The corporation is reported as part of the primary government's business-type activities in the government-wide financial statements and as a major Enterprise fund in the fund financial statements.

## c. Government-wide and Fund Financial Statements Government-wide Financial Statements

The Statement of Net Assets and the Statement of Activities report information on all of the nonfiduciary activities of the primary government and its component units. These statements distinguish between the governmental and business-type activities of the primary government by using separate columns and rows. Governmental activities are generally financed through taxes and intergovernmental revenues. Business-type activities are financed in whole or in part by fees charged to external parties. For the most part, the effect of interfund activity has been removed from these statements.

The Statement of Net Assets presents the reporting entity's nonfiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories:

- 1. Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances of bonds issued to buy, construct, or improve those assets.
- 2. Restricted net assets result when constraints placed on net assets use are either externally imposed by creditors, grantors, contributors, and the like, or imposed by law through constitutional provisions or enabling legislation.
- 3. Unrestricted net assets consist of net assets that do not meet the definition of the two preceding categories.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Indirect expenses are not allocated to the various functions or segments. Program revenues include a) fees, fines, and charges paid by the recipients of goods or services offered by the functions or segments and b) grants and contributions that are restricted to meeting the operational or capital needs of a particular function or segment. Revenues that are not classified as program revenues, including all taxes, are reported as general revenues.

#### Fund Financial Statements

The fund financial statements provide information about the State's funds, including its fiduciary funds and blended component units. Separate statements for each fund category (governmental, proprietary, and fiduciary) are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

The State reports the following major governmental funds:

*General Fund* - This is the State's primary operating fund. It is used to account for all financial resources which are not required to be accounted in other funds and which are spent for those services normally provided by the State (e.g., health, social assistance, education, etc.).

**Debt Service** - This fund is used to account for the resources accumulated and payments made for principal and interest on special tax obligation bonds of the Transportation fund.

Transportation - This fund is used to account for motor fuel taxes, vehicle registration and driver license fees, and other revenue collected for the purpose of payment of transportation related bonds and budgeted appropriations of the Department of Transportation. The Department of Transportation is responsible for all aspects of the planning, development, maintenance, and improvement of transportation in the State.

**Restricted Grants and Accounts** - This fund is used to account for resources which are restricted by Federal and other providers to be spent for specific purposes.

The State reports the following major enterprise funds:

*University of Connecticut & Health Center* - This fund is used to account for the operations of the University of Connecticut a comprehensive institution of higher education, which includes the University of Connecticut Health Center and John Dempsey Hospital.

**State Universities** - This fund is used to account for the operations of the State University System which consists of four universities: Central, Eastern, Southern, and Western.

**Bradley International Airport** - This fund is used to account for the financial activities of the Bradley International Airport, which is owned and operated by the State.

**Connecticut Lottery Corporation** - This fund is used to account for the financial activities of the State's lottery. The Corporation was created in 1996 for the purpose of generating revenues for the State's General Fund.

**Employment Security** - This fund is used to account for unemployment insurance premiums from employers and the payment of unemployment benefits to eligible claimants.

Clean Water - This fund is used to account for resources used to provide loans to municipalities to finance waste water treatment facilities.

In addition, the State reports the following fund types:

Internal Service Funds - These funds account for goods and services provided to other agencies of the State on a cost-reimbursement basis. These goods and services include prisoner-built office furnishings, information services support, telecommunications, printing, and other services.

**Pension (and Other Employee Benefits) Trust Funds** - These funds account for resources held in trust for the members and beneficiaries of the State's defined benefit pension plans and other employee benefits plans. These plans are discussed more fully in Notes 11, 12, and 14.

*Investment Trust Fund* - This fund accounts for the external portion of the State's Short-Term Investment Fund, an investment pool managed by the State Treasurer.

*Private-Purpose Trust Fund* - This fund accounts for escheat securities held in trust for individuals by the State Treasurer.

Agency Funds - These funds account for deposits, investments, and other assets held by the State as an agent for inmates and patients of State institutions, insurance companies, municipalities, and private organizations.

## d. Measurement Focus and Basis of Accounting Government-wide, Proprietary, and Fiduciary Fund Financial Statements

The government-wide, proprietary, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time the liabilities are incurred, regardless of when the related cash flows take place. Taxes and casino gaming payments are recognized as revenues in the period when the underlying exchange transaction has occurred. Grants and similar items are recognized as revenues in the period when all eligibility requirements imposed by the provider have been met.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the State's enterprise and internal service funds are charges to customers for sales and services, assessments, and intergovernmental revenues. Operating expenses for enterprise and internal service funds include salaries, wages, and administrative expenses, unemployment compensation, claims paid, and depreciation expense. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to the same limitation. This option is followed by the following component units of the State: the Connecticut Development Authority and the Connecticut Health and Educational Facilities Authority.

#### Governmental Fund Financial Statements

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The State considers all revenues reported in the governmental funds to be available if the revenues are collected within 60 days after year-end. Sales and use taxes, personal income taxes, public service corporation taxes, special fuel taxes, federal grants, and casino gaming payments are considered to be susceptible to accrual. Licenses, permits, and fees are not considered to be susceptible to accrual and are recognized as revenues when the cash is collected. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, compensated absences, and claims and judgments, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general-long term debt and acquisitions under capital leases are reported as other financing sources.

When both restricted and unrestricted resources are available for use, it is the State's policy to use unrestricted resources first, and then restricted resources, as they are needed.

#### e. Budgeting Process

By statute, the Governor must submit the State budget to the General Assembly in February of every other year. Prior to June 30, the General Assembly enacts the budget through the passage of appropriation acts for the next two fiscal years and sets forth revenue estimates for the same period for the following funds: the General Fund, the Transportation Fund, the Mashantucket Pequot Fund, the Workers' Compensation Administration Fund, the Banking Fund, the Consumer Counsel and Public Utility Control Fund, the Insurance Fund, the Criminal Injuries Fund, the Soldiers, Sailors, and Marines Fund and the Regional Market Operations Fund. Under the State Constitution, the Governor has the power to veto any part of the itemized appropriations bill and to accept the remainder of the bill. However, the General Assembly may separately reconsider and repass the disapproved items by a two-thirds majority vote of both the Senate and the House.

Budgetary control is maintained at the individual appropriation account level by agency as established in authorized appropriation bills and is reported in the Annual Report of the State Comptroller. A separate document is necessary because the level of legal control is more detailed than reflected in the

CAFR. Before an agency can utilize funds appropriated for a particular purpose, such funds must be allotted for the specific purpose by the Governor and encumbered by the Comptroller upon request by the agency. Such funds can then be expended by the Treasurer only upon a warrant, draft or order of the Comptroller drawn at the request of the responsible agency. The allotment process maintains expenditure control over special revenue, enterprise, and internal service funds that are not budgeted as part of the annual appropriation act.

The Governor has the power under Connecticut statute to modify budgetary allotment requests for the administration, operation and maintenance of a budgeted agency. However, the modification cannot exceed 3 percent of the fund or 5 percent of the appropriation amount. Modifications beyond those limits, but not in excess of 5 percent of the total funds require the approval of the Finance Advisory Committee. The Finance Advisory Committee is comprised of the Governor, the Lieutenant Governor, the Treasurer, the Comptroller, two senate members, not of the same political party, and three house members, not more than two of the same political party. Additional reductions of appropriations of more than 5 percent of the total appropriated fund can be made only with the approval of the General Assembly.

All funds, except fiduciary funds, use encumbrance Under this method of accounting, purchase orders, contracts, and other commitments for the expenditures of the fund are recorded in order to reserve that portion of the applicable appropriation. All encumbrances lapse at year-end and, generally, all appropriations lapse at year-end except for certain continuing appropriations (continuing appropriations are defined as carryforwards of spending authority from one fiscal budget into a subsequent budget). The continuing appropriations include: appropriations continued for a onemonth period after year-end which are part of a program that was not renewed the succeeding year; appropriations continued the entire succeeding year, as in the case of highway and other capital construction projects; and appropriations continued for specified amounts for certain special programs. Carryforward appropriations are reported as reservations of the fund balance in the financial statements.

The budget is prepared on a "modified cash" basis of accounting under which revenues are recognized when received, except for certain taxes which are recognized when earned. Tax revenues recognized when earned include the following: sales and use, personal income, corporation, public service corporations, petroleum companies, cigarettes, alcoholic beverages, gasoline, special motor fuel, and motor carrier road. Under the modified cash basis, expenditures are recognized when paid. A comparison of actual results of operations recorded on this basis and the adopted budget is presented in the financial statements for the General and Transportation funds. During the 2009 fiscal year, the original adopted budget was adjusted by the General Assembly and the Finance Advisory Committee.

#### f. Assets and Liabilities

#### Cash and Cash Equivalents (see Note 4)

In addition to petty cash and bank accounts, this account includes cash equivalents – short-term, highly liquid

investments with original maturities of three months or less when purchased. Cash equivalents include investments in the Short-Term Investment Fund ("STIF") and the Tax Exempt Proceeds Fund, Inc. ("TEPF"). TEPF is a short-term, tax-exempt money market fund reported under the Investment Company Act of 1940. Investments in STIF and TEPF are reported at the fund's share price.

In the Statement of cash flows, certain Enterprise funds exclude from cash and cash equivalents investments in STIF reported as noncurrent or restricted assets.

#### Investments (see Note 4)

Investments include Equity in Combined Investment Funds and other investments. Equity in Combined Investment Funds is reported at fair value based on the funds' current share price. Other investments are reported at fair value, except for the following investments which are reported at cost or amortized cost:

- Nonparticipating interest-earning investment contracts.
- Money market investments that mature within one year or less at the date of their acquisition.
- Investments of the External Investment Pool fund (an Investment Trust fund).

The fair value of other investments is determined based on quoted market prices except for:

- The fair value of State bonds held by the Clean Water and Drinking Water funds (Enterprise funds) which is estimated using a comparison of other State bonds.
- The fair value of equity and debt securities held by the Connecticut Innovations, Incorporated, a component unit. The fair value of these investments is determined by an independent valuation committee of the Corporation, after giving consideration to pertinent information about the companies comprising the investments, including but not limited to recent sales prices of the issuer's securities, sales growth, progress toward business goals, and other operating data.

The State invests in derivatives. These investments are held by the Combined Investment Funds and are reported at fair value in each fund's statement of net assets.

#### Inventories

Inventories are reported at cost. Cost is determined by the first-in first-out (FIFO) method. Inventories in the governmental funds consist of expendable supplies held for consumption whose cost was recorded as an expenditure at the time the individual inventory items were purchased. Reported inventories in these funds are offset by a fund balance reserve to indicate that they are unavailable for appropriation.

#### Capital Assets and Depreciation

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g. roads, bridges, railways, and similar items), are reported in the applicable governmental or

business-type activities columns in the government-wide financial statements. Capital assets are defined by the State as assets with an initial individual cost of more than \$1,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated fair market value at the date of donation.

Collections of historical documents, rare books and manuscripts, guns, paintings, and other items are not capitalized. These collections are held by the State Library for public exhibition, education, or research; and are kept protected, cared for, and preserved indefinitely. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are also not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant, and equipment of the primary government are depreciated using the straight line method over the following estimated useful lives:

| Assets                            | Years |
|-----------------------------------|-------|
| Buildings                         | 40    |
| Improvements Other than Buildings | 10-20 |
| Machinery and Equipment           | 5-30  |
| Infrastructure                    | 20-28 |

#### Securities Lending Transactions (see Note 4)

Assets, liabilities, income, and expenses arising from securities lending transactions of the Combined Investment Funds are allocated ratably to the participant funds based on their equity in the Combined Investment Funds.

#### **Deferred Revenues**

In the government-wide and fund financial statements, this liability represents resources that have been received, but not yet earned. In the fund financial statements, this liability also represents revenues considered measurable but not available during the current period.

#### Long-term Obligations

In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund statement of net assets. Bond premiums and issuance costs are deferred and amortized over the life of the bonds using the straight line method. Bonds payable are reported net of the applicable bond premium. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt. Other long-term obligations include compensated absences, workers' compensation claims, capital leases, claims and judgments, annuities payable, and the net pension and OPEB obligations.

In the fund financial statements, governmental fund types recognize bond premiums and bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### Capital Appreciation Bonds

Capital appreciation (deep-discount) bonds issued by the State, unlike most bonds, which pay interest semi-annually, do not pay interest until the maturity of the bonds. An investor who purchases a capital appreciation bond at its discounted price and holds it until maturity will receive an amount which equals the initial price plus an amount which has accrued over the life of the bond on a semiannual compounding basis. The net value of the bonds is accreted (the discount reduced), based on this semiannual compounding, over the life of the bonds. This deep-discount debt is reported in the government-wide statement of net assets at its net or accreted value rather than at face value.

#### Compensated Absences

The liability for compensated absences reported in the government-wide and proprietary fund statements consist of unpaid, accumulated vacation and sick leave balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included.

Vacation and sick policy is as follows: Employees hired on or before June 30, 1977, and managers regardless of date hired can accumulate up to a maximum of 120 vacation days. Employees hired after that date can accumulate up to a maximum of 60 days. Upon termination or death, the employee is entitled to be paid for the full amount of vacation days owed. No limit is placed on the number of sick days that an employee can accumulate. However, the employee is entitled to payment for accumulated sick time only upon retirement, or after ten years of service upon death, for an amount equal to one-fourth of his/her accrued sick leave up to a maximum payment equivalent to sixty days.

Pursuant to Special Act No. 09-06, the General Assembly enacted an Early Retirement Incentive Program in order to mitigate the deficit of the General Fund of the State. Under the provisions of this program, any employee participating in the program shall be eligible for payment of accrued sick days and for the balance of unused vacation leave in accordance with the existing rules as stated above, except for one modification. The modification provides that the balance of any compensated absences shall be paid in three equal annual installments beginning during fiscal year ending June 30, 2013.

#### g. Fund Balance

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose.

#### h. Interest Rate Swap Agreements

The State has entered into interest rate swap agreements to modify interest rates on outstanding debt. Other than the net interest expenditures resulting from these agreements, no amounts are recorded in the financial statements (see Note 18).

#### i. Interfund Activities

In the fund financial statements, interfund activities are reported as follows:

Interfund receivables/payables - The current portion of interfund loans outstanding at the end of the fiscal year is reported as due from/to other funds; the noncurrent portion as advances to/from other funds. All other outstanding balances between funds are reported as due from/to other funds. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Interfund services provided and used - Sales and purchases of goods and services between funds for a price approximating their external exchange value. Interfund services provided and used are reported as revenues in seller funds and expenditures or expenses in purchaser funds. In the statement of activities, transactions between the primary government and its discretely presented component units are reported as revenues and expenses, unless they represent repayments of loans or similar activities.

Interfund transfers - Flows of assets without equivalent flows of assets in return and without a requirement for repayment. In governmental funds, transfers are reported as other financing uses in the funds making transfers and as other financing sources in the funds receiving transfers. In proprietary funds, transfers are reported after nonoperating revenues and expenses.

*Interfund reimbursements* - Repayments from the funds responsible for particular expenditures or expenses to the funds that initially paid for them. Reimbursements are not reported in the financial statements.

#### j. Food Stamps

Food stamps distributed to recipients during the year are recognized as both an expenditure and a revenue in the governmental fund financial statements.

#### k. External Investment Pool

Assets and liabilities of the Short-Term Investment Fund are allocated ratably to the External Investment Pool Fund based on its investment in the Short-Term Investment Fund (see Note 4). Pool income is determined based on distributions made to the pool's participants.

#### 1. Use of Estimates

The preparation of the financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts and disclosures in the financial statements. Actual results could differ from those estimates

#### Note 2 Budgetary vs. GAAP Basis of Accounting

The following is a reconciliation of the net change in fund balances as reported in the budgetary and GAAP basis of accounting statements of revenues, expenditures, and changes in fund balances (amounts in thousands):

|  | <br>General<br>Fund | Transportation<br>Fund |          |  |  |
|--|---------------------|------------------------|----------|--|--|
| Net change in fund balances (budgetary basis)  | \$<br>(947,578)     | \$                     | (84,699) |  |  |
| Adjustments:                                   |                     |                        |          |  |  |
| Increases (decreases) in revenue accruals:     |                     |                        |          |  |  |
| Receivables and Other Assets                   | 385,400             |                        | (949)    |  |  |
| (Increases) decreases in expenditure accruals: |                     |                        |          |  |  |
| Accounts Payable and Other Liabilities         | (601,590)           |                        | 11,342   |  |  |
| Salaries and Fringe Benefits Payable           | 56,609              |                        | (792)    |  |  |
| Decrease in Continuing Appropriations          | (415,327)           |                        | (1,368)  |  |  |
| Transfer of 2008 Surplus                       | (179,420)           |                        | -        |  |  |
| Fund Reclassification-Bus Operations           | <br>-               |                        | 4,350    |  |  |
| Net change in fund balances (GAAP basis)       | \$<br>(1,701,906)   | \$                     | (72,116) |  |  |

The major differences between the budgetary (legal) and the GAAP (generally accepted accounting principles) basis of accounting as reconciled above are as follows:

- 1. Revenues are recorded when received in cash except for certain year-end accruals (budgetary basis) as opposed to revenues being recorded when they are susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budgetary basis) as opposed to expenditures being recorded when the related fund liability is incurred (GAAP basis).
- 3. For budgetary reporting purposes, continuing appropriations are reported with other financing sources and uses in the determination of the budgetary surplus or deficit to more fully demonstrate compliance with authorized spending for the year. For GAAP purposes, continuing appropriations are excluded from operations and reported as reserved fund balance.

#### **Note 3 Nonmajor Fund Deficits**

The following funds have deficit fund/net assets balances at June 30, 2009, none of which constitutes a violation of statutory provisions (amounts in thousands).

| Insurance                                | \$<br>664    |
|--|--------------|
| Enterprise Bradley Parking Garage        | \$<br>19,146 |
| Internal Service Administrative Services | \$<br>30,972 |

#### **Note 4 Cash Deposits and Investments**

According to GASB Statement No. 40, "Deposit and Investment Risk Disclosures", the State needs to make certain disclosures about deposit and investment risks that have the potential to result in losses. Thus, the following deposit and investment risks are discussed in this note:

<u>Interest Rate Risk</u> - the risk that changes in interest rates will adversely affect the fair value of an investment.

<u>Credit Risk</u> - the risk that an issuer or other counterparty to an investment will not fulfill its obligations.

 $\underline{\textbf{Concentration of Credit Risk}} \text{ - the risk of loss attributed to} \\ \text{the magnitude of an investment in a single issuer.}$ 

<u>Custodial Credit Risk (deposits)</u> - the risk that, in the event of a bank failure, the State's deposits may not be recovered.

<u>Custodial Credit Risk (investments)</u> - the risk that, in the event of a failure of the counterparty, the State will not be able to recover the value of investments or collateral securities that are in the possession of an outside party.

<u>Foreign Currency Risk</u> - the risk that changes in exchange rates will adversely affect the fair value of an investment or deposit.

#### **Primary Government**

The State Treasurer is the chief fiscal officer of State government and is responsible for the prudent management and investment of monies of State funds and agencies as well as monies of pension and other trust funds. The State Treasurer with the advice of the Investment Advisory Council, whose members include outside investment professionals and pension beneficiaries, establishes investment policies and guidelines. Currently, the State Treasurer manages one Short-Term Investment Fund, one Medium-Term Investment Fund, and eleven Combined Investment Funds.

#### Short-Term Investment Fund (STIF)

STIF is a money market investment pool in which the State, municipal entities, and political subdivisions of the State are eligible to invest. The State Treasurer is authorized to invest monies of STIF in United States government and agency obligations, certificates of deposit, commercial paper, corporate bonds, savings accounts, bankers' acceptances, repurchase agreements, asset-backed securities, and student loans. STIF's investments are reported at amortized cost (which approximates fair value) in the fund's statement of net assets.

For financial reporting purposes, STIF is considered to be a mixed investment pool – a pool having external and internal portions. The external portion of STIF (i.e. the portion that belongs to participants which are not part of the State's financial reporting entity) is reported as an investment trust fund (External Investment Pool fund) in the fiduciary fund financial statements. The internal portion of STIF (i.e., the portion that belongs to participants that are part of the State's financial reporting entity) is not reported in the accompanying financial statements. Instead, investments in the internal portion of STIF by participant funds are reported as cash equivalents in the government-wide and fund financial statements.

As of June 30, 2009, STIF had the following investments and maturities (amounts in thousands):

Investment Meturities

#### Short-Term Investment Fund

|                           |    |                  |    | years)         |    |         |  |
|---------------------------|----|------------------|----|----------------|----|---------|--|
| Investment Type           | A  | mortized<br>Cost |    | Less<br>Than 1 |    | 1-5     |  |
| Floating Rate Notes       | \$ | 116,033          | \$ | 116,033        | \$ | -       |  |
| Federal Agency Securities |    | 436,897          |    | 100,844        |    | 336,053 |  |
| Money Market Funds        |    | 163,803          |    | 163,803        |    | -       |  |
| Total Investments         | \$ | 716,733          | \$ | 380,680        | \$ | 336,053 |  |

#### Interest Rate Risk

The STIF's policy for managing interest rate risk is to limit investment to a very short weighted average maturity, not to exceed 90 days, and to comply with Standard and Poor's

requirement that the weighted average maturity not to exceed 60 days. As of June 30, 2009, the weighted average maturity of the STIF was 9 days. Additionally, STIF is allowed by policy to invest in floating-rate securities, and investments in such securities with maturities up to two years are limited to no more than 20 percent of the overall portfolio. For purposes of the fund's weighted average maturity calculation, variable-rate securities are calculated using their rate reset date. Because these securities reprice frequently to prevailing market rates, interest rate risk is substantially reduced. As of June 30, 2009, the amount of STIF's investments in variable-rate securities was \$503 million.

#### Credit Risk

The STIF's policy for managing credit risk is to invest in debt securities that fall within the highest short-term or long-term rating categories by nationally recognized rating organizations. As of June 30, 2009, STIF's investments were rated by Standard and Poor's as follows (amounts in thousands):

#### Short-Term Investment Fund

|                           |    |          | Quality Ratings |         |    |       |    |        |    |        |
|---------------------------|----|----------|-----------------|---------|----|-------|----|--------|----|--------|
|                           | A  | mortized |                 |         |    |       |    |        |    |        |
| Investment Type           |    | Cost     |                 | AAA     |    | AA    |    | A      | U  | nrated |
| Floating Rate Notes       | \$ | 116,034  | \$              | -       | \$ | 5,000 | \$ | 66,589 | \$ | 44,445 |
| Federal Agency Securities |    | 436,896  |                 | 436,896 |    | -     |    | -      |    | -      |
| Money Market Funds        |    | 163,803  |                 | 163,803 |    |       |    | -      |    | -      |
| Total Investments         | \$ | 716,733  | \$              | 600,699 | \$ | 5,000 | \$ | 66,589 | \$ | 44,445 |

#### Concentration of Credit Risk

STIF reduces its exposure to this risk by requiring that not more than 10 percent of its portfolio be invested in securities of any one issuer, except for overnight or two-business day repurchase agreements and U.S. government and agency securities. As of June 30, 2009, STIF's investments in any one issuer that represents more than 5 percent of total investments were as follows (amounts in thousands):

|                   | A  | mortized |
|-------------------|----|----------|
| Investment Issuer |    | Cost     |
| Beta Finance      | \$ | 50,000   |
| FHLB              | \$ | 78,000   |
| FHLMC             | \$ | 228,030  |
| FNMA              | \$ | 74,983   |
| Gryphon           | \$ | 44,445   |

#### Custodial Credit Risk-Bank Deposits-Nonnegotiable Certificate of Deposits and NOW Accounts (amounts in thousands):

The STIF follows policy parameters that limit deposits in any one entity to a maximum of ten percent of assets. Further, the certificate of deposits must be issued from commercial banks whose short-term debt is rated at least A-1 by Standard and Poor's and F-1 by Fitch and whose long-term debt is rated at least A and its issuer rating is at least "C". As of June 30, 2009, \$879,500 of the bank balance of STIF's deposits of \$3,830,000 was exposed to custodial credit risk as follows:

| Uninsured and uncollateralized                 | \$     | 796,500 |
|--|--------|---------|
| Uninsured and collateral held by trust departr |        |         |
| either the pledging bank or another bank not   | in the |         |
| name of the State                              |        | 83,000  |
| Total  | \$     | 879,500 |

#### Short-Term Plus Investment Fund (STIF Plus)

STIF Plus is a money market and short-term bond investment pool in which the State, municipal entities, and political subdivisions of the State are eligible to invest. The State Treasurer is authorized to invest monies of STIF Plus in U.S. government and agency obligations, certificates of deposit, commercial paper, corporate bonds, saving accounts, bankers' acceptance, repurchase agreements, and asset-backed securities. STIF Plus' investments are reported at fair value on the fund's statement of net assets.

For financial reporting purposes, STIF Plus is considered to be an internal investment pool and is not reported in the accompanying financial statements. Instead, investments in STIF Plus by participant funds are reported as other investments in the government-wide and fund financial statements.

As of June 30, 2009, STIF Plus had the following investments and maturities (amount in thousands):

**Short-Term Plus Investment Fund** 

|                           |    |               | Investment Maturit<br>(in years) |                |    |        |  |  |  |
|---------------------------|----|---------------|----------------------------------|----------------|----|--------|--|--|--|
| Investment Type           |    | Fair<br>Value | 7                                | Less<br>Than 1 |    | 1-5    |  |  |  |
| Federal Agency Securities | \$ | 5,071         | \$                               | 5,071          | \$ | -      |  |  |  |
| Corporate Notes           |    | 73,019        |                                  | 30,541         |    | 42,478 |  |  |  |
| Asset Backed Securities   |    | 10,279        |                                  | -              |    | 10,279 |  |  |  |
| Repurchase Agreements     |    | 485           |                                  | 485            |    |        |  |  |  |
| Total Investments         | \$ | 88,854        | \$                               | 36,097         | \$ | 52,757 |  |  |  |

#### Interest Rate Risk

STIF Plus' policy for managing this risk is to perform, on a quarterly basis, an interest rate sensitivity analysis on the duration and the market value of the portfolio to determine the potential effect of a 200 basis point movement in interest rates. As of June 30, 2009, the weighted average maturity of STIF Plus was 109 days. In addition, STIF Plus is allowed to invest in floating-rate debt securities. For purposes of the fund's weighted average maturity calculation, variable-rate securities are calculated using their rate reset date. Because these securities reprise frequently to prevailing market rates, interest rate risk is substantially reduced. As of June 30, 2009, STIF Plus's investment in variable-rate securities was \$79.9 million.

#### Credit Risk

The STIF Plus manages its credit risk by investing only in debt securities that fall within the highest short-term or long-term rating categories by nationally recognized rating organizations. As of June 30, 2009, STIF Plus' investments

were rated by Standard and Poor's as follows (amounts in thousands):

#### **Short-Term Plus Investment Fund**

|                           |               |    | Qı     | uali | ty Rating | S  |        |    |     |
|---------------------------|---------------|----|--------|------|-----------|----|--------|----|-----|
| Investment Type           | Fair<br>Value |    | AAA    |      | AA        |    | A      |    | D   |
| Federal Agency Securities | \$<br>5,071   | \$ | 5,071  | \$   | -         | \$ | -      | \$ | -   |
| Corporate Notes           | 73,019        |    | -      |      | 29,335    |    | 43,684 |    | -   |
| Asset Backed Securities   | 10,279        |    | 9,721  |      | -         |    | -      |    | 558 |
| Repurchase Agreements     | <br>485       | _  |        | _    |           | _  | 485    | _  |     |
| Total                     | \$<br>88,854  | \$ | 14,792 | \$   | 29,335    | \$ | 44,169 | \$ | 558 |

#### Concentration of Credit Risk

STIF Plus' policy for managing this risk is to limit the amount it may invest in any single federal agency to an amount not to exceed 15 percent. As of June 30, 2009, STIF Plus' investments in any one issuer that represents more than 5 percent of total investments were as follows (amounts in thousands):

|                          | Fair         |
|--------------------------|--------------|
| <b>Investment Issuer</b> | <br>Value    |
| Bank of America          | \$<br>8,784  |
| Citigroup                | \$<br>11,555 |
| FHLMC                    | \$<br>5,071  |
| GE Capital Corp          | \$<br>14,534 |
| Goldman Sachs            | \$<br>9,575  |
| HSBC                     | \$<br>4,869  |
| Merrill Lynch            | \$<br>8,901  |
| Wells Fargo              | \$<br>14,801 |

#### Combined Investment Funds (CIFS)

The CIFS are open-ended, unitized portfolios in which the State pension trust and permanent funds are eligible to invest. The State pension trust and permanent funds own the units of the CIFS. The State Treasurer is also authorized to invest monies of the CIFS in a broad range of fixed income and equity securities, as well as real estate properties, mortgages and private equity. CIFS' investments are reported at fair value in each fund's statement of net assets.

For financial reporting purposes, the CIFS are considered to be internal investment pools and are not reported in the accompanying financial statements. Instead, investments in the CIFS by participant funds are reported as equity in the CIFS in the government-wide and fund financial statements. As of June 30, 2009, the amount of equity in the CIFS reported in the financial statements was as follows (amounts in thousands):

|                           |    | Primary Go | vern | ment       |               |
|---------------------------|----|------------|------|------------|---------------|
|                           | Go | vernmental | Bus  | iness-Type | Fiduciary     |
|                           |    | Activities | A    | ctivities  | Funds         |
| Equity in the CIFS        | \$ | 85,834     | \$   | 559        | \$ 20,295,775 |
| Other Investments         |    | 396,593    |      | 49,452     | 1,107,232     |
| Total Investments-Current | \$ | 482,427    | \$   | 50,011     | \$ 21,403,007 |

As of June 30, 2009, the CIFS had the following investments and maturities (amounts in thousands):

#### **Combined Investment Funds**

| Investment  | Maturities   | (in Vears) |
|-------------|--------------|------------|
| HIIVESUHEHL | vialui illes | um rearsi  |

| Investment Type               | 1  | Fair Value | Ι.  | ess Than 1   | <br>1 - 5       | <br>6 - 10      | More Than 10 |            |  |
|-------------------------------|----|------------|-----|--------------|-----------------|-----------------|--------------|------------|--|
| Investment Type               | =  | ran value  | 170 | 255 I Hall I | 1-5             | <u>0 - 10</u>   | 1110         | ic inan io |  |
| Cash Equivalents              | \$ | 1,466,778  | \$  | 1,439,200    | \$<br>-         | \$<br>-         | \$           | 27,578     |  |
| Asset Backed Securities       |    | 122,298    |     | 5,810        | 100,989         | 15,499          |              | -          |  |
| Government Securities         |    | 2,531,238  |     | 208,995      | 788,253         | 762,585         |              | 771,405    |  |
| Government Agency Securities  |    | 978,443    |     | 1,419        | 40,941          | 66,235          |              | 869,848    |  |
| Mortgage Backed Securities    |    | 480,456    |     | 815          | 18,514          | 18,911          |              | 443,210    |  |
| Corporate Debt                |    | 1,756,610  |     | 229,634      | 607,786         | 623,225         |              | 294,971    |  |
| Convertible Debt              |    | 28,687     |     | 580          | 13,963          | 4,586           |              | 9,558      |  |
| Mutual Fund                   |    | 318,934    |     |              | -               | <br>            |              | 318,934    |  |
| Total Debt Instruments        |    | 7,683,444  | \$  | 1,886,453    | \$<br>1,570,446 | \$<br>1,491,041 | \$           | 2,735,504  |  |
| Common Stock                  |    | 9,568,436  |     |              | _               |                 |              | _          |  |
| Preferred Stock               |    | 48,399     |     |              |                 |                 |              |            |  |
| Real Estate Investment Trust  |    | 65,333     |     |              |                 |                 |              |            |  |
| Mutual Fund                   |    | 570,811    |     |              |                 |                 |              |            |  |
| Limited Liability Corporation |    | 3,329      |     |              |                 |                 |              |            |  |
| Trusts                        |    | 4,656      |     |              |                 |                 |              |            |  |
| Limited Partnerships          |    | 2,486,773  |     |              |                 |                 |              |            |  |
| Total Investments             | \$ | 20,431,181 |     |              |                 |                 |              |            |  |

#### Interest Rate Risk

CIFS' investment managers are given full discretion to manage their portion of CIFS' assets within their respective guidelines and constraints. The guidelines and constraints require each manager to maintain a diversified portfolio at all times. In addition, each core manager is required to maintain a target duration that is similar to its respective benchmark which is typically the Lehman Brother Aggregate-an intermediate duration index.

#### Credit Risk

The CIFS minimizes exposure to this risk in accordance with a comprehensive investment policy statement, as developed by the Office of the Treasurer and the State's Investment Advisory Council, which provides policy guidelines for the CIFS and includes an asset allocation plan. The asset allocation plan's main objective is to maximize investment returns over the long term at an acceptable level of risk. As of June 30, 2009, CIFS' debt investments were rated by Moody's as follows (amounts in thousands):

#### **Combined Investment Funds** Government Asset Mortgage Cash **Backed** Government **Backed** Corporate Convertible Mutual Agency Fair Value **Equivalents** Securities Securities Securities Securities Debt Debt Fund 3,035,622 \$ 78,677 \$ 1,774,059 \$ 850,931 \$ 227,600 \$ 104,355 \$ Aaa 225,537 49 47,274 20,755 Aa 157,459 560,822 720 A 77,067 12,603 470,149 283 516,518 3,632 157,264 31,274 324,348 Baa 409,308 490 203,491 22,578 181,164 1,585 Ba В 337,959 59,211 21,900 253,563 3,285 151,164 23,318 127,630 216 Caa -Ca 21,336 2,401 1,971 16,964 C 495 1,687 1,192 Prime 1 510.556 510,000 556 Not Rated 1,912,935 956,778 38,174 210,471 127,512 117,962 119,786 23,318 318,934 318,934 Total 7,683,444 1,466,778 \$122,298 2,531,238 978,443 480,456 1,756,610 28,687

#### Foreign Currency Risk

The CIFS manage exposure to this risk by utilizing a strategic hedge ratio of 50 percent for the developed market portion of the International Stock Fund (a Combined Investment Fund). This strategic hedge ratio represents the neutral stance or desired long-term exposure to currency for the ISF. To implement this policy, currency specialists actively manage the currency portfolio as an overlay strategy to the equity investment managers. These specialists may manage the portfolio passively or actively depending on opportunities in the market place. While managers within the fixed income portion of the portfolio are allowed to invest in non-U.S. denominated securities, managers are required to limit that investment to a portion of their respective portfolios. As of June 30, 2009, CIFS' foreign deposits and investments were as follows (amounts in thousands):

#### **Combined Investment Funds**

|                      |    |                    |           |    | ·                     | Fixed Inco      | me Securities  |                           | Equities     |                    |                              |  |  |
|----------------------|----|--------------------|-----------|----|-----------------------|-----------------|----------------|---------------------------|--------------|--------------------|------------------------------|--|--|
| Foreign Currency     |    | Total              | Cash      |    | vernment<br>ecurities | Mutual<br>Funds | Corporate Debt | Convertible<br>Securities | Common Stock | Preferred<br>Stock | Real Estate Investment Trust |  |  |
| Argentine Peso       | \$ | <u>10tai</u><br>27 | \$ 27     | \$ | - Currics             | \$ -            | \$ -           | \$ -                      | \$ -         | \$ -               | \$ -                         |  |  |
| Australian Dollar    | φ  | 245,216            | 1,230     | φ  | 16,318                | φ -<br>-        | 10,761         | φ -<br>-                  | 216,606      | , -<br>-           | 301                          |  |  |
| Brazilian Real       |    | 106,436            | 548       |    | 26,188                | _               | 5,239          | _                         | 38,336       | 36,125             | 501                          |  |  |
| Canadian Dollar      |    | 74,164             | 304       |    | 20,100                | _               | 3,237          | _                         | 73,860       | 50,125             | _                            |  |  |
| Chilean Peso         |    | 1,973              | 1         |    |                       | _               | 996            | _                         | 976          | _                  | _                            |  |  |
| Colombian Peso       |    | 8,389              | -         |    | 7,202                 | _               | 1,187          |                           | -            | _                  | _                            |  |  |
| Czech Koruna         |    | 12,243             | 416       |    | 7,202                 | _               | 1,107          | _                         | 11,827       | _                  | _                            |  |  |
| Danish Krone         |    | 28,656             | 463       |    | _                     | _               | _              | _                         | 28,193       | _                  | _                            |  |  |
| Egyptian Pound       |    | 7,873              | 16        |    | 957                   | _               | _              | _                         | 6,900        | _                  | _                            |  |  |
| Euro Currency        |    | 1,378,709          | 4,767     |    | 57,612                | _               | 4,044          | _                         | 1,304,610    | 7,454              | 222                          |  |  |
| Hong Hong Dollar     |    | 315,551            | 1,183     |    | -                     | _               | -              | _                         | 313,412      | -,                 | 956                          |  |  |
| Hungarian Fornit     |    | 16,697             | 5         |    | 16,607                | _               | 85             | _                         | 313,112      | _                  | -                            |  |  |
| Iceland Krona        |    | 2                  | 2         |    | -                     | _               | -              | _                         | -            | _                  | _                            |  |  |
| Indonesian Rupiah    |    | 31,307             | 192       |    | 8,232                 | _               | 5,061          | _                         | 17,822       | _                  | _                            |  |  |
| Israeli Shekel       |    | 6,998              | 190       |    | -,                    | _               | -              | _                         | 6,808        | _                  | _                            |  |  |
| Japanese Yen         |    | 959,443            | 2,694     |    | -                     | 12,266          | -              | 623                       | 941,241      | -                  | 2,619                        |  |  |
| Kazakhstan Tenge     |    | 424                | -         |    | -                     | -               | 424            |                           | - ,          | -                  | -                            |  |  |
| Malaysian Ringgit    |    | 40,324             | 127       |    | 10,698                | -               | 8,563          |                           | 20,936       | -                  | -                            |  |  |
| Mexican Peso         |    | 46,820             | 1,299     |    | 36,314                | -               | 562            |                           | 8,645        | -                  | -                            |  |  |
| Moroccan Dirham      |    | 1,547              | 77        |    | -                     | -               | -              | -                         | 1,470        | -                  | -                            |  |  |
| New Russian Rubel    |    | 3,233              | 70        |    | -                     | -               | 3,163          | -                         | -            | -                  | -                            |  |  |
| New Taiwan Dollar    |    | 69,883             | 723       |    | -                     | -               | · -            | -                         | 69,160       | -                  | -                            |  |  |
| New Zealand Dollar   |    | 41,035             | 172       |    | 31,778                | -               | -              | -                         | 9,076        | -                  | 9                            |  |  |
| Norwegian Krone      |    | 26,912             | 169       |    | -                     | -               | -              | -                         | 26,743       | -                  | -                            |  |  |
| Pakistan Rupee       |    | 179                | 179       |    | -                     | -               | -              | -                         | -            | -                  | -                            |  |  |
| Peruvian Nouveau Sol |    | 900                | -         |    | 895                   | -               | -              | -                         | 5            | -                  | -                            |  |  |
| Philippine Peso      |    | 7,560              | 68        |    | -                     | -               | -              | -                         | 7,492        | -                  | -                            |  |  |
| Polish Zloty         |    | 47,061             | 51        |    | 30,993                | -               | -              | -                         | 16,017       | -                  | -                            |  |  |
| Pound Sterling       |    | 759,347            | 1,602     |    | 7,224                 | -               | 9,271          | -                         | 737,344      | -                  | 3,906                        |  |  |
| Singapore Dollar     |    | 75,620             | 2,591     |    | -                     | -               | -              | -                         | 68,956       | -                  | 4,073                        |  |  |
| South African Rand   |    | 82,667             | 1,517     |    | 23,256                | -               | 1,585          | -                         | 56,309       | -                  | -                            |  |  |
| South Korean Won     |    | 272,920            | 240       |    | 772                   | -               | -              | -                         | 269,672      | 2,236              | -                            |  |  |
| Swedish Krona        |    | 74,153             | 757       |    | -                     | -               | -              | -                         | 73,396       | -                  | -                            |  |  |
| Swiss Franc          |    | 332,481            | 1,952     |    | 7,900                 | -               | -              | -                         | 322,629      | -                  | -                            |  |  |
| Thailand Baht        |    | 46,847             | 116       |    | 9,367                 | -               | 201            | -                         | 37,163       | -                  | -                            |  |  |
| Turkish Lira         |    | 58,159             | 71        |    | 13,203                |                 |                |                           | 44,885       |                    |                              |  |  |
| Total                | \$ | 5,181,756          | \$ 23,819 | \$ | 305,516               | \$ 12,266       | \$ 51,142      | \$ 623                    | \$ 4,730,489 | \$ 45,815          | \$ 12,086                    |  |  |

#### Custodial Credit Risk-Bank Deposits

The CIFS minimize this risk by maintaining certain restrictions set forth in the Investment Policy Statement. The CIFS use a Liquidity Account which is a cash management pool investing in highly liquid money market securities. As of June 30, 2009, the CIFS had deposits with a bank balance of \$16.9 million which was uninsured and uncollateralized.

Complete financial information about the STIF, STIF Plus, and the CIFS can be obtained from financial statements issued by the Office of the State Treasurer.

#### Other Investments

As of June 30, 2009, the State had other investments and maturities as follows (amounts in thousands):

#### Other Investments

#### **Investment Maturities (in years)**

| Investment Type                        | Fair<br>Value |         | Less<br>Than 1 |        | 1-5 |         | 6-10 |         | More<br>Than 10 |         |
|--|---------------|---------|----------------|--------|-----|---------|------|---------|-----------------|---------|
| Repurchase Agreements                  | \$            | 2,773   | \$             | 2,773  | \$  | -       | \$   | -       | \$              | -       |
| State Bonds                            |               | 49,114  |                | 4,738  |     | 17,866  |      | 16,118  |                 | 10,392  |
| U.S. Government Securities             |               | 67,300  |                | 32,278 |     | 15,823  |      | 10,472  |                 | 8,727   |
| <b>Guaranteed Investment Contracts</b> |               | 430,113 |                | 15,006 |     | 149,223 |      | 145,937 |                 | 119,947 |
| Tax Exempt Proceeds Fund               |               | 18,804  |                | 18,804 |     | -       |      | -       |                 | -       |
| Money Market Funds                     |               | 396     |                | 396    |     |         |      |         |                 |         |
| Total Debt Investments                 |               | 568,500 | \$             | 73,995 | \$  | 182,912 | \$   | 172,527 | \$              | 139,066 |
| Annuity Contracts                      |               | 201,476 |                |        |     |         |      |         |                 |         |
| Endowment Pool                         |               | 9,347   |                |        |     |         |      |         |                 |         |
| Limited Partnership                    |               | 150     |                |        |     |         |      |         |                 |         |
| Total Investments                      | \$            | 779,473 |                |        |     |         |      |         |                 |         |

#### Credit Risk

As of June 30, 2009, other investments were rated by Standard and Poor's as follows (amounts in thousands):

#### Other Investments

|  | Fair          |    |        | Quality       | Rati | ngs    |    |         |
|--|---------------|----|--------|---------------|------|--------|----|---------|
| Investment Type                        | Value         | 11 | AAA    | AA            |      | A      | J  | Inrated |
| Repurchase Agreements                  | \$<br>2,773   | \$ | 2,773  | \$<br>-       | \$   | -      | \$ | -       |
| State Bonds                            | 49,114        |    | -      | 49,114        |      | -      |    | -       |
| <b>Guaranteed Investment Contracts</b> | 430,113       |    | 75,480 | 290,013       |      | 64,620 |    | -       |
| Tax Exempt Proceeds Fund               | 18,804        |    | -      | -             |      | -      |    | 18,804  |
| Money Market Funds                     | <br>396       |    | 396    | <br>          |      |        |    |         |
| Total                                  | \$<br>501,200 | \$ | 78,649 | \$<br>339,127 | \$   | 64,620 | \$ | 18,804  |

#### Custodial Credit Risk-Bank Deposits (amounts in thousands):

The State maintains its deposits at qualified financial institutions located in the state to reduce its exposure to this risk. These institutions are required to maintain, segregated from its other assets, eligible collateral in an amount equal to 10 percent, 25 percent, 100 percent, or 120 percent of its public deposits. The collateral is held in the custody of the trust department of either the pledging bank or another bank in the name of the pledging bank. As of June 30, 2009, \$124,288 of the bank balance of the Primary Government of \$379,443 was exposed to custodial credit risk as follows:

#### **Component Units**

The Connecticut Housing Finance Authority (CHFA) and the Connecticut Health and Education Facilities Authority (CHEFA) reported the following investments and maturities as of 12-31-08 and 6-30-09, respectively (amounts in thousands):

#### **Major Component Units**

|  |               | Investme       | nt N | <b>Iaturities</b> | (in | years)          |
|--|---------------|----------------|------|-------------------|-----|-----------------|
| Investment Type                        | Fair<br>Value | Less<br>Than 1 |      | 1-5               | ,   | More<br>Than 10 |
| Collateralized Mortgage Obligations    | \$ 1,014      | \$<br>-        | \$   | -                 | \$  | 1,014           |
| Corporate Finance Bonds                | 4,610         | -              |      | 4,610             |     | -               |
| Federated Funds                        | 1,923         | 1,923          |      | -                 |     | -               |
| Fidelity Tax Exempt Fund               | 17,829        | 17,829         |      | -                 |     | -               |
| GNMA Program Assets                    | 1,064,051     | -              |      | -                 |     | 1,064,051       |
| <b>Guaranteed Investment Contracts</b> | 127,943       | 23,963         |      | 103,980           |     | -               |
| Mortgage Backed Securities             | 2,631         | -              |      | 673               |     | 1,958           |
| Repurchase Agreements                  | 3,591         | -              |      | -                 |     | 3,591           |
| U.S. Government Securities             | 2,170         | 1,264          |      | -                 |     | 906             |
| Structured Securities                  | 628           | -              |      | -                 |     | 628             |
| Money Market Funds                     | 308,403       | 308,403        |      | -                 |     | -               |
| Certificate of Deposits                | 2,000         | <br>2,000      |      | _                 |     |                 |
| Total                                  | \$ 1,536,793  | \$<br>355,382  | \$   | 109,263           | \$  | 1,072,148       |

The CHFA and the CHEFA own 71.5 percent and 28.5 percent of the above investments, respectively. GNMA Program Assets represent securitized home mortgage loans of CHFA which are guaranteed by the Government National Mortgage Association.

#### Interest Rate Risk

#### **CHFA**

Exposure to declines in fair value is substantially limited to GNMA Program Assets. The Authority's investment policy requires diversification of its investment portfolio to eliminate the risk of loss resulting from, among other things, an over-concentration of assets in a specific maturity.

#### **CHEFA**

The Authority manages its exposure to this risk by designing its portfolio of unrestricted investments with the objective of regularly exceeding the average return of 90 day U.S. Treasury Bills. This is considered to be a benchmark for riskless investment transactions and therefore represents a minimum standard for the portfolio's rate of return. The Authority's policy as it relates to restricted investments provides that all restricted accounts be invested in strict accordance with the bond issue trust indentures, with the above policy and with applicable Connecticut State Law.

#### Credit Risk CHFA

The Authority's investments are limited by state Statutes to United States Government obligations, including its agencies or instrumentalities, investments guaranteed by the state, investments in the CIFS, and other obligations which are legal investments for savings banks in the state. Repurchase agreements, certificate of deposits, and the Federated and Fidelity Funds are fully collateralized by obligations issued by the United States Government or its agencies. Mortgage Backed Securities and Collateralized Mortgage Obligations are fully collateralized by the Federal National Mortgage Association, the Federal Home Loan Mortgage Corporation or the United States Department of Housing and Urban Development mortgage pools.

#### **CHEFA**

The Authority has an investment policy that would further limit its investment choices beyond those limited by state statutes for both unrestricted and restricted investments. For example, investments that may be purchased by the Authority with the written approval of an officer, provided that the investment has a maturity of one year or less, are obligations issued or guaranteed by the U.S. Government, the State's Short-Term Investment Fund (STIF), etc.

CHFA's and CHEFA's investments were rated as of 12-31-08 and 6-30-09, respectively, as follows (amounts in thousands):

#### **Component Units**

|  | Fair            | Quality Ratings |         |    |         |          |    |     |         |           |  |
|--|-----------------|-----------------|---------|----|---------|----------|----|-----|---------|-----------|--|
| Investment Type                        | <br>Value       |                 | AAA AA  |    |         | BBB      |    | D   | Unrated |           |  |
| Collateralized Mortgage Obligations    | \$<br>1,014     | \$              | -       | \$ | -       | \$ -     | \$ | -   | \$      | 1,014     |  |
| Corporate Finance Bonds                | 4,610           |                 | -       |    | -       | 4,610    |    | -   |         | -         |  |
| Federated Funds                        | 1,923           |                 | -       |    | -       | -        |    | -   |         | 1,923     |  |
| Fidelity Tax Exempt Fund               | 17,829          |                 | -       |    | -       | -        |    | -   |         | 17,829    |  |
| GNMA Assets                            | 1,064,051       |                 | -       |    | -       | -        |    | -   |         | 1,064,051 |  |
| <b>Guaranteed Investment Contracts</b> | 127,943         |                 | 289     |    | 127,654 | -        |    | -   |         | -         |  |
| Mortgage Backed Securities             | 2,631           |                 | -       |    | -       | -        |    | -   |         | 2,631     |  |
| Repurchase Agreements                  | 3,591           |                 | -       |    | -       | -        |    | -   |         | 3,591     |  |
| Structured Securities                  | 628             |                 | -       |    | -       | -        |    | 628 |         | -         |  |
| Money Market Funds                     | 308,403         |                 | 308,403 |    | -       | -        |    | -   |         | -         |  |
| Certificate of Deposits                | <br>2,000       |                 |         |    |         |          |    |     |         | 2,000     |  |
| Total                                  | \$<br>1,534,623 | \$              | 308,692 | \$ | 127,654 | \$ 4,610 | \$ | 628 | \$      | 1,093,039 |  |

### Concentration of Credit Risk CHFA

The Authority's investment policy requires diversification of its investment portfolio to eliminate the risk of loss resulting from, among other things, an over-concentration of assets with a specific issuer. As of December 31, 2008, the Authority had no investments in any one issuer that represents 5 percent or more of total investments, other than investments guaranteed by the U.S. Government (GNMA Program Assets).

#### **CHEFA**

For unrestricted investments, the Authority places limits on the amount of investment in any one issuer. No issuer other than the United States Treasury or the State's Short-Term Investment Fund shall constitute greater than 5 percent of unrestricted investments, except for qualified money market or mutual bond funds, none of which shall constitute greater than 50 percent of general fund investments. At year end, the Authority was in compliance with this policy. The Authority places no limit on the amount of investments in any one issuer for restricted investments. At year end, the Authority's guaranteed investment contracts with Trinity Funding LLC exceeded 5 percent of the Authority's portfolio.

#### Security Lending Transactions

Certain of the Combined Investment Funds are permitted by State Statute to engage in security lending transactions to provide incremental returns to the funds. The funds' master custodian is authorized to lend available securities to authorized broker-dealers and banks subject to a form loan agreement.

During the year, the master custodian lent certain securities and received cash or other collateral as indicated on the Securities Lending Authorization Agreement. The master custodian did not have the ability to pledge or sell collateral securities received absent a borrower default. Borrowers were required to deliver collateral for each loan equal to at least 100 percent of the market value of the loaned securities.

According to the Agreement, the master custodian has an obligation to indemnify the funds in the event any borrower failed to return the loaned securities or pay distributions thereon. There were no such failures during the fiscal year that resulted in a declaration and notice of Default of the Borrower (other than the default by Lehman Brothers which resulted in no loss to the funds). During the fiscal year, the funds and the borrowers maintained the right to terminate all securities lending transactions upon notice. The cash collateral received on each loan was invested in an individual account known as the State of Connecticut Collateral Investment Trust. At year end, the funds had no credit exposure to borrowers because the value of the collateral held and the market value of securities on loan were \$3,386.8 million and \$3,281.1 million, respectively.

Under normal circumstances, the average duration of collateral investments is managed so that it will not exceed (a) 120 days or (b) the average duration of the loans by more than 45 days. If any of these limits is exceeded for any 3-day period, the Trustee shall take certain actions. At year end, the average duration of the collateral investments was 41.03 days; the average duration of the loans was unknown, although it is assumed to remain at 1 day.

#### Note 5 Receivables-Current

As of June 30, 2009, current receivables consisted of the following (amounts in thousands):

|                                    | Primary Gov              |                          |                    |         |  |
|------------------------------------|--------------------------|--------------------------|--------------------|---------|--|
|                                    | vernmental<br>Activities | iness-Type<br>activities | Component<br>Units |         |  |
| Taxes                              | \$<br>1,155,267          | \$<br>-                  | \$                 | -       |  |
| Accounts                           | 996,432                  | 591,272                  |                    | 26,582  |  |
| Loans-Current Portion              | -                        | 267,628                  |                    | 18,179  |  |
| Other Governments                  | 951,085                  | 23,087                   |                    | -       |  |
| Interest                           | 1,401                    | 10,782                   |                    | 542     |  |
| Other (1)                          | 18,502                   | 4,908                    |                    | 148     |  |
| Total Receivables<br>Allowance for | 3,122,687                | 897,677                  |                    | 45,451  |  |
| Uncollectibles                     | (944,740)                | (90,814)                 |                    | (2,995) |  |
| Receivables, Net                   | \$<br>2,177,947          | \$<br>806,863            | \$                 | 42,456  |  |

(1) Includes a reconciling amount of \$18,500 from fund financial statements to government-wide financial statements.

#### **Note 6 Taxes Receivable**

Taxes receivable consisted of the following as of June 30, 2009 (amounts in thousands):

| ,                            | Governmen       | tal A | ctivities            |               |
|------------------------------|-----------------|-------|----------------------|---------------|
|                              | General<br>Fund | Tr    | ansportation<br>Fund | Total         |
| Sales and Use                | \$<br>459,628   | \$    | -                    | \$<br>459,628 |
| Income Taxes                 | 335,523         |       | -                    | 335,523       |
| Corporations                 | 104,932         |       | -                    | 104,932       |
| Gasoline and Special Fuel    | -               |       | 43,304               | 43,304        |
| Various Other                | <br>211,880     |       | -                    | 211,880       |
| Total Taxes Receivable       | 1,111,963       |       | 43,304               | 1,155,267     |
| Allowance for Uncollectibles | <br>(189,039)   |       | (361)                | (189,400)     |
| Taxes Receivable, Net        | \$<br>922,924   | \$    | 42,943               | \$<br>965,867 |

#### **Note 7 Receivables-Noncurrent**

Noncurrent receivables for the primary government and its component units, as of June 30, 2009, consisted of the following (amounts in thousands):

|                        |                            | Primary ( |    |                             |                    |          |  |
|------------------------|----------------------------|-----------|----|-----------------------------|--------------------|----------|--|
|                        | Governmental<br>Activities |           |    | Business-Type<br>Activities | Component<br>Units |          |  |
| Accounts               | \$                         | -         | \$ | -                           | \$                 | 47,656   |  |
| Loans                  |                            | 245,386   |    | 610,889                     |                    | 129,958  |  |
| Total Receivables      |                            | 245,386   |    | 610,889                     |                    | 177,614  |  |
| Allowance for Uncolled |                            | (9,568)   |    | (2,865)                     |                    | (11,533) |  |
| Receivables, Net       | \$                         | 235,818   | \$ | 608,024                     | \$                 | 166,081  |  |

The Clean Water fund (business-type activities) loans funds to qualified municipalities for planning, design, and construction of water quality projects. These loans are payable over a 20 year period at an annual interest rate of 2 percent and are secured by the full faith and credit or revenue pledges of the municipalities, or both. At year end, the noncurrent portion of loans receivable was \$528 million.

The Connecticut Higher Education Supplemental Loan Authority (a component unit) makes loans to individuals from the proceeds of bonds issued by the Authority. The loans bear interest rates ranging from 0 percent to 9.7 percent. At year end, the noncurrent portion of loans receivable was \$106.9 million.

#### **Note 8 Restricted Assets**

Restricted assets are defined as resources that are restricted by legal or contractual requirements. As of June 30, 2009, restricted assets were comprised of the following (amounts in thousands):

|                                |                            |           |    |           |                         |           |              |         |                      | Total     |
|--------------------------------|----------------------------|-----------|----|-----------|-------------------------|-----------|--------------|---------|----------------------|-----------|
|                                | Cash & Cash<br>Equivalents |           |    |           | oans, Net<br>Allowances |           | <u>Other</u> |         | Restricted<br>Assets |           |
| Governmental Activities:       |                            |           |    |           |                         |           |              |         |                      |           |
| Debt Service                   | \$                         | 679,384   | \$ | -         | \$                      | -         | \$           | -       | \$                   | 679,384   |
| Environmental                  |                            | 395       |    | -         |                         | -         | _            | -       | _                    | 395       |
| Total-Governmental Activities  | \$                         | 679,779   | \$ | -         | \$                      |           | \$           |         | \$                   | 679,779   |
| Business-Type Activities:      |                            |           |    |           |                         |           |              |         |                      | ,         |
| Bradley International Airport  | \$                         | 87,970    | \$ | 28,258    | S                       | -         | \$           | 1,614   | \$                   | 117,842   |
| UConn/Health Center            |                            | 148,131   |    | -         |                         | -         |              | 6,746   |                      | 154,877   |
| Clean Water                    |                            | 175,642   |    | 311,759   |                         | -         |              |         |                      | 487,401   |
| Other Proprietary              | _                          | 26,785    |    | 39,167    |                         | -         | _            | -       | _                    | 65,952    |
| Total-Business-Type Activities | \$                         | 438,528   | \$ | 379,184   | \$                      | -         | \$           | 8,360   | \$                   | 826,072   |
| Component Units:               |                            |           |    |           |                         |           |              |         |                      |           |
| CHFA                           | \$                         | 551,591   | \$ | 1,077,719 | \$                      | 3,196,823 | \$           | 162,084 | \$                   | 4,988,217 |
| CHEFA                          |                            | 455,959   |    | -         |                         | -         |              | 316     |                      | 456,275   |
| Other Component Units          |                            | 117,856   |    | 16,125    |                         | -         | _            | 236     | _                    | 134,217   |
| Total-Component Units          | \$                         | 1,125,406 | \$ | 1,093,844 | \$                      | 3,196,823 | \$           | 162,636 | \$                   | 5,578,709 |

#### **Note 9 Current Liabilities**

#### a. Accounts Payable and Accrued Liabilities

As of June 30, 2009, accounts payable and accrued liabilities consisted of the following (amounts in thousands):

|                                | ,  | Vendors | <br>laries and<br>Benefits | ]  | Interest |    | Other  | T  | otal Payables<br>& Accrued<br>Liabilities |
|--------------------------------|----|---------|----------------------------|----|----------|----|--------|----|---|
| Governmental Activities:       | -  |         |                            | •  |          |    |        |    |   |
| General                        | \$ | 41,767  | \$<br>242,497              | \$ | -        | \$ | -      | \$ | 284,264                                   |
| Transportation                 |    | 11,900  | 13,169                     |    | -        |    | -      |    | 25,069                                    |
| Other Governmental             |    | 187,091 | 24,642                     |    | -        |    | 2,731  |    | 214,464                                   |
| Internal Service               |    | 2,545   | 2,167                      |    | -        |    | 14,269 |    | 18,981                                    |
| Reconciling amount from fund   |    |         |                            |    |          |    |        |    |   |
| financial statements to        |    |         |                            |    |          |    |        |    |   |
| government-wide financial      |    |         |                            |    |          |    |        |    |   |
| statements                     | _  | -       | -                          |    | 143,345  | _  | 5,848  |    | 149,193                                   |
| Total-Governmental Activities  | \$ | 243,303 | \$<br>282,475              | \$ | 143,345  | \$ | 22,848 | \$ | 691,971                                   |
| Business-Type Activities:      |    |         |                            |    |          |    |        |    |   |
| UConn/Health Center            | \$ | 28,769  | \$<br>79,464               | \$ | -        | \$ | 24,155 | \$ | 132,388                                   |
| State Universities             |    | 14,029  | 42,294                     |    | 2,029    |    | -      |    | 58,352                                    |
| Other Proprietary              |    | 22,991  | 31,936                     |    | 19,238   |    | 24,269 |    | 98,434                                    |
| Total-Business-Type Activities | \$ | 65,789  | \$<br>153,694              | \$ | 21,267   | \$ | 48,424 | \$ | 289,174                                   |

#### b. Notes Payable

Notes payable consist of the short-term portion of Bond Anticipation Notes as described in Note 18. The activity for the notes for the year ended June 30, 2009 was as follows (amounts in thousands):

|                         | Beg     | inning |            |            |   |         | Ending  |
|-------------------------|---------|--------|------------|------------|---|---------|---------|
|                         | Balance |        | Additions  | Reductions |   | Balance |         |
| Bond Anticipation Notes | \$      | -      | \$ 353,085 | \$         | - | \$      | 353,085 |

#### **Note 10 Capital Assets**

Capital asset activity for the year was as follows (amounts in thousands):

|   | Beginning    |              |             | Ending        |  |
|---|--------------|--------------|-------------|---------------|--|
|   | Balance (1)  | Additions    | Retirements | Balance       |  |
| <b>Governmental Activities</b>                |              |              |             |               |  |
| Capital Assets not being Depreciated:         |              |              |             |               |  |
| Land  | \$ 1,399,842 | \$ 948,028   | \$ 53,307   | \$ 2,294,563  |  |
| Construction in Progress                      | 1,342,448    | 809,315      | 814,600     | 1,337,163     |  |
| Total Capital Assets not being Depreciated    | 2,742,290    | 1,757,343    | 867,907     | 3,631,726     |  |
| Other Capital Assets:                         |              |              |             |               |  |
| Buildings                                     | 2,754,166    | 164,332      | 36,317      | 2,882,181     |  |
| Improvements Other than Buildings             | 463,726      | 72,192       | 65,748      | 470,170       |  |
| Equipment                                     | 1,718,326    | 144,367      | 140,825     | 1,721,868     |  |
| Infrastructure                                | 11,629,766   | 647,748      |             | 12,277,514    |  |
| Total Other Capital Assets at Historical Cost | 16,565,984   | 1,028,639    | 242,890     | 17,351,733    |  |
| Less: Accumulated Depreciation For:           |              |              |             |               |  |
| Buildings                                     | 1,637,572    | 72,055       | 36,317      | 1,673,310     |  |
| Improvements Other than Buildings             | 290,342      | 23,692       | 65,748      | 248,286       |  |
| Equipment                                     | 1,381,206    | 287,552      | 140,825     | 1,527,933     |  |
| Infrastructure                                | 5,971,020    | 487,357      |             | 6,458,377     |  |
| Total Accumulated Depreciation                | 9,280,140    | 870,656      | * 242,890   | 9,907,906     |  |
| Other Capital Assets, Net                     | 7,285,844    | 157,983      |             | 7,443,827     |  |
| Governmental Activities, Capital Assets, Net  | \$10,028,134 | \$ 1,915,326 | \$ 867,907  | \$ 11,075,553 |  |

<sup>(1)</sup> Restated. See Note No. 22.

#### **Governmental Activities:**

| Legislative                                     | \$  | 5,918   |
|---|-----|---------|
| General Government                              |     | 61,532  |
| Regulation and Protection                       |     | 30,807  |
| Conservation and Development                    |     | 15,699  |
| Health and Hospitals                            |     | 14,393  |
| Transportation                                  |     | 611,681 |
| Human Services                                  |     | 2,282   |
| Education, Libraries and Museums                |     | 36,551  |
| Corrections                                     |     | 51,002  |
| Judicial  |     | 22,099  |
| Capital assets held by the government's interna | al  |         |
| service funds are charged to the various functi | ons |         |
| based on the usage of the assets                |     | 18,692  |
| <b>Total Depreciation Expense</b>               | \$  | 870,656 |

|   | Beginning Balance (1) |          |    | ditions | Retirements |         |    | Ending<br>Balance |
|---|-----------------------|----------|----|---------|-------------|---------|----|-------------------|
| <b>Business-Type Activities</b>               |                       |          |    |         |             |         |    |                   |
| Capital Assets not being Depreciated:         |                       |          |    |         |             |         |    |                   |
| Land  | \$                    | 59,969   | \$ | -       | \$          | 341     | \$ | 59,628            |
| Construction in Progress                      |                       | 249,661  |    | 61,974  |             | 118,500 |    | 193,135           |
| Total Capital Assets not being Depreciated    |                       | 309,630  |    | 61,974  |             | 118,841 |    | 252,763           |
| Capital Assets being Depreciated:             |                       |          |    |         |             |         |    |                   |
| Buildings                                     | 3                     | ,583,211 | 2  | 208,005 |             | 7,463   |    | 3,783,753         |
| Improvements Other Than Buildings             |                       | 472,244  |    | 22,461  |             | 2       |    | 494,703           |
| Equipment                                     |                       | 930,661  |    | 69,349  |             | 60,853  |    | 939,157           |
| Total Other Capital Assets at Historical Cost | 4                     | ,986,116 | 2  | 299,815 |             | 68,318  |    | 5,217,613         |
| Less: Accumulated Depreciation For:           |                       |          |    |         |             |         |    |                   |
| Buildings                                     | 1                     | ,177,411 | 1  | 119,113 |             | 5,519   |    | 1,291,005         |
| Improvements Other Than Buildings             |                       | 222,742  |    | 20,688  |             | -       |    | 243,430           |
| Equipment                                     |                       | 569,643  |    | 65,551  |             | 50,808  |    | 584,386           |
| Total Accumulated Depreciation                | 1                     | ,969,796 |    | 205,352 |             | 56,327  |    | 2,118,821         |
| Other Capital Assets, Net                     | 3                     | ,016,320 |    | 94,463  |             | 11,991  |    | 3,098,792         |
| Business-Type Activities, Capital Assets, Net | \$ 3                  | ,325,950 | \$ | 156,437 | \$          | 130,832 | \$ | 3,351,555         |

(1) Restated. See Note No. 22.

<sup>\*</sup> Depreciation expense was charged to functions as follows:

#### **Component Units**

Capital assets of the component units consisted of the following as of June 30, 2009 (amounts in thousands):

| Land                              | \$<br>29,031  |
|-----------------------------------|---------------|
| Buildings                         | 8,881         |
| Improvements other than Buildings | 2,851         |
| Machinery and Equipment           | 724,056       |
| Construction in Progress          | <br>14,226    |
| Total Capital Assets              | 779,045       |
| Accumulated Depreciation          | <br>(336,454) |
| Capital Assets, net               | \$<br>442,591 |

#### **Note 11 State Retirement Systems**

The State sponsors three major public employee retirement systems: the State Employees' Retirement System (SERS)-consisting of Tier I (contributory), Tier II (noncontributory) and Tier IIA (contributory), the Teachers' Retirement System (TRS), and the Judicial Retirement System (JRS).

The State Comptroller's Retirement Division under the direction of the Connecticut State Employees Retirement Division administers SERS and JRS. The Teachers' Retirement Board administers TRS. None of the above mentioned systems issue stand-alone financial reports. However, financial statements for SERS, TRS, and JRS are presented in Note No. 13.

#### Plan Descriptions and Funding Policy

Membership of each plan consisted of the following at the date of the latest actuarial evaluation:

| _                         | SERS<br>6/30/2008 | TRS<br>6/30/2008 | JRS<br>6/30/2008 |
|---------------------------|-------------------|------------------|------------------|
| Retirees and beneficiarie | s                 |                  |                  |
| receiving benefits        | 38,093            | 28,787           | 225              |
| Terminated plan member    | 's                |                  |                  |
| entitled to but not yet   |                   |                  |                  |
| receiving benefits        | 1,592             | 1,394            | 1                |
| Active plan members       | 53,196            | 51,738           | 220              |
| Total                     | 92,881            | 81,919           | 446              |

## State Employees' Retirement System Plan Description

SERS is a single-employer defined-benefit pension plan covering substantially all of the State full-time employees who are not eligible for another State sponsored retirement plan. Plan benefits, cost-of-living adjustments, contribution requirements of plan members and the State, and other plan provisions are described in Sections 5-152 to 5-192 of the General Statutes. The plan provides retirement, disability, and death benefits, and annual cost-of-living adjustments to plan members and their beneficiaries.

#### Funding Policy

The contribution requirements of plan members and the State are established and may be amended by the State legislature. Tier I Plan B regular and Hazardous Duty members are required to contribute 2 percent and 4 percent of their annual salary, respectively, up to the Social Security Taxable Wage Base plus 5 percent above that level; Tier I Plan C members are required to contribute 5 percent of their annual salary; Tier II Plan Hazardous Duty members are required to contribute 4 percent of their annual salary; Tier

IIA Plan regular and Hazardous Duty members are required to contribute 2 percent and 5 percent of their annual salary, respectively. The State is required to contribute at an actuarially determined rate. Administrative costs of the plan are funded by the State.

## Teachers' Retirement System Plan Description

TRS is a single-employer defined-benefit pension plan covering any teacher, principal, superintendent, or supervisor engaged in service of public schools in the State. Plan benefits, cost-of-living allowances, required contributions of plan members and the State, and other plan provisions are described in Sections 10-183b to 10-183pp of the General Statutes. The plan provides retirement, disability, and death benefits, and annual cost-of-living adjustments to plan members and their beneficiaries.

#### Funding Policy

The contribution requirements of plan members and the State are established and may be amended by the State legislature. Plan members are required to contribute 6 percent of their annual salary. The State is required to contribute at an actuarially determined rate. Administrative costs of the plan are funded by the State.

## Judicial Retirement System Plan Description

JRS is a single-employer defined-benefit pension plan covering any appointed judge or compensation commissioner in the State. Plan benefits, cost-of-living allowances, required contributions of plan members and the State, and other plan provisions are described in Sections 51-49 to 51-51 of the General Statutes. The plan provides retirement, disability, and death benefits, and annual cost-of-living adjustments to plan members and their beneficiaries.

#### Funding Policy

The contribution requirements of plan members and the State are established and may be amended by the State legislature. Plan members are required to contribute 6 percent of their annual salary. The State is required to contribute at an actuarially determined rate. Administrative costs of the plan are funded by the State.

#### Annual Pension Cost and Net Pension Obligation

The State's annual pension cost and net pension obligation for each plan for the current year were as follows (amounts in thousands):

|                                | SERS |           |    | TRS       | JRS |        |
|--------------------------------|------|-----------|----|-----------|-----|--------|
| Annual required contribution   | \$   | 753,698   | \$ | 539,303   | \$  | 14,172 |
| Interest on net pension        |      |           |    |           |     |        |
| obligation                     |      | 203,745   |    | (40,843)  |     | 4      |
| Adjustment to annual required  |      |           |    |           |     |        |
| contribution                   |      | (146,667) |    | 33,963    | _   | (2)    |
| Annual pension cost            |      | 810,776   |    | 532,423   |     | 14,174 |
| Contributions made             |      | 699,770   |    | 539,303   |     | 14,173 |
| Increase (decrease) in net     |      |           |    |           |     |        |
| pension obligation             |      | 111,006   |    | (6,880)   |     | 1      |
| Net pension obligation         |      |           |    |           |     |        |
| beginning of year              |      | 2,396,999 |    | (480,510) |     | 48     |
| Net pension obligation/(asset) |      |           |    |           |     |        |
| end of year                    | \$   | 2,508,005 | \$ | (487,390) | \$  | 49     |

Three-year trend information for each plan is as follows (amounts in thousands):

|      | Fiscal<br>Year | Pension<br>ost (APC) | of APC<br>Contributed | Obl | Pension<br>igation/(Asset) |
|------|----------------|----------------------|-----------------------|-----|----------------------------|
| SERS | 2007           | \$<br>725,009        | 91.6%                 | \$  | 2,332,327                  |
|      | 2008           | \$<br>776,227        | 91.7%                 | \$  | 2,396,999                  |
|      | 2009           | \$<br>810,776        | 86.3%                 | \$  | 2,508,005                  |
| TRS  | 2007           | \$<br>441,802        | 93.3%                 | \$  | 1,495,542                  |
|      | 2008           | \$<br>542,508        | 464.2%                | \$  | (480,510)                  |
|      | 2009           | \$<br>532,423        | 101.3%                | \$  | (487,390)                  |
| JRS  | 2007           | \$<br>12,376         | 100%                  | \$  | 47                         |
|      | 2008           | \$<br>13,435         | 100%                  | \$  | 48                         |
|      | 2009           | \$<br>14,174         | 100%                  | \$  | 49                         |

#### Funded Status and Funding Progress

The following is funded status information for each plan as of June 30, 2008 the most recent actuarial valuation date (amounts in millions):

|      | Actuarial<br>Value of<br>Assets | Actuarial Accrued bility (AAL) | Unfunded AAL (UAAL) | Ratio Pay |    | Covered Payroll | UAAL as a Percentage of Covered Payroll |
|------|---------------------------------|--------------------------------|---------------------|-----------|----|-----------------|---|
|      | <br>(a)                         | <br>(b)                        | <br>(b-a)           | (a/b)     |    | (c)             | ((b-a)/c)                               |
| SERF | \$<br>9,990.2                   | \$<br>19,243.4                 | \$<br>9,253.2       | 51.9%     | \$ | 3,497.4         | 264.6%                                  |
| TRF  | \$<br>15,271.0                  | \$<br>21,801.0                 | \$<br>6,530.0       | 70.0%     | \$ | 3,399.3         | 192.1%                                  |
| JRF  | \$<br>191.7                     | \$<br>267.0                    | \$<br>75.3          | 71.8%     | \$ | 34.0            | 221.5%                                  |

The schedule of funding progress, presented as RSI following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

#### Actuarial Methods and Assumptions

The following is information as of the most recent actuarial valuation:

| _                             | <u>SERF</u>                       | <u>TRF</u>   | <u>JRS</u>                        |
|-------------------------------|-----------------------------------|--|-----------------------------------|
| Valuation Date                | 6/30/2008                         | 6/30/2008  | 6/30/08                           |
| Actuarial Cost Method         | Projected unit credit cost method | Entry age actuarial cost method using level percent of payroll funding | Projected unit credit cost method |
| Amortization Method           | Level percent of payroll          | Level percent of payroll   | Level percent of payroll          |
| Remaining Amortization Period | 24 Years                          | 29.2 years   | 23 Years                          |
| Asset Valuation Method        | 5-year smoothed market            | 4-year smoothed market   | 5-year smoothed market            |
| Actuarial Assumptions:        |                                   |  |                                   |
| Investment Rate of Return     | 8.25%                             | 8.5%   | 8.25%                             |
| Projected Salary Increases    | 4.0%-20.0%                        | 4.0%-7.5%  | 5.25%                             |
| Includes inflation at         | 4.0%                              | 4.0%   | 5.25%                             |
| Cost-of-Living Adjustments    | 2.7%-3.6%                         | 2.0%-3.0%  | 2.75%-5.25%                       |

#### **Defined Contribution Plan**

The State also sponsors the Connecticut Alternate Retirement Program (CARP), a defined contribution plan. CARP is administered by the State Comptroller's Retirement Office under the direction of the Connecticut State Employees Retirement Division. Plan provisions, including contribution requirements of plan members and the State, are described in Section 5-156 of the General Statutes.

Unclassified employees at any of the units of the Connecticut State System of Higher Education are eligible to participate in the plan. Plan members are required to contribute 5 percent of their annual salaries. The State is required to contribute 8 percent of covered salary. During the year, plan members and the State contributed \$35.3 million and \$21.7 million, respectively.

## Note 12 Other Retirement Systems Administered by the State of Connecticut

The State acts solely as the administrator and custodian of the assets of the Connecticut Municipal Employees' Retirement System (CMERS) and the Connecticut Probate Judges and Employees Retirement System (CPJERS). The State makes no contribution to and has only a fiduciary responsibility for these funds. None of the above mentioned systems issue stand-alone financial reports. However, financial statements for CMERS and CPJERS are presented in Note No. 13.

#### Plan Descriptions and Contribution Information

Membership of each plan consisted of the following at the date of the latest actuarial valuation:

|  | CMERS 7/1/2007 | CPJERS<br>12/31/2007 |
|--|----------------|----------------------|
| Retirees and beneficiaries receiving benefits                  | 5,263          | 277                  |
| Terminated plan members entitled to but not receiving benefits | 495            | 28                   |
| Active plan members  | 8,695          | 409                  |
| Total  | 14,453         | 714                  |
| Number of participating employers                              | 164            | 1                    |

## Connecticut Municipal Employees' Retirement System Plan Description

CMERS is a cost-sharing multiple-employer defined benefit pension plan that covers fire, police, and other personnel (except teachers) of participating municipalities in the State. Plan benefits, cost-of-living adjustments, contribution requirements of plan members and participating municipalities, and other plan provisions are described in Chapters 7-425 to 7-451 of the General Statutes. The plan provides retirement, disability, and death benefits, and annual cost-of-living adjustments to plan members and their beneficiaries.

#### **Contributions**

Plan members are required to contribute 2.28 percent to 5.0 percent of their annual salary. Participating municipalities are required to contribute at an actuarial determined rate. The participating municipalities fund administrative costs of the plan.

## Connecticut Probate Judges and Employees' Retirement System

#### Plan Description

CPJERS is a single-employer defined benefit pension plan that covers judges and employees of probate courts in the State. Plan benefits, cost-of-living adjustments, required contributions of plan members and the probate court system, and other plan provisions are described in Chapters 45a-34 to 45a-56 of the General statutes. The plan provides retirement, disability, and death benefits, and annual cost-of-living adjustments to plan members and their beneficiaries.

#### **Contributions**

Plan members are required to contribute 1.0 percent to 3.75 percent of their annual salary. The probate court system is required to contribute at an actuarial determined rate. Administrative costs of the plan are funded by the probate court system.

#### **Note 13 Pension Trust Fund Financial Statements**

The financial statements of the pension trust funds are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. State contributions are recognized in the period in which the contributions are appropriated. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan. Investment income and related expenses of the Combined Investment Funds are allocated ratably to the pension trust funds based on each fund's equity in the Combined Investment Funds.

| based on each rand's equity in the       | Statement of Fiduciary Net Assets (000's) |    |                    |    |         |    |                                       |    |                  |    |       |    |            |
|--|---|----|--------------------|----|---------|----|---------------------------------------|----|------------------|----|-------|----|------------|
|  | State<br>Employees'                       |    | State<br>Teachers' | Jı | ıdicial | I  | onnecticut<br>Municipal<br>Employees' |    | robate<br>udges' | 0  | ther  |    | Total      |
| Assets                                   |   |    |                    |    |         |    |                                       |    |                  |    |       |    |            |
| Cash and Cash Equivalents                | \$ -                                      | \$ | 2,729              | \$ | 2       | \$ | -                                     | \$ | -                | \$ | 220   | \$ | 2,951      |
| Receivables:                             |   |    |                    |    |         |    |                                       |    |                  |    |       |    |            |
| Accounts, Net of Allowances              | 2,289                                     |    | 9,216              |    | 7       |    | 5,219                                 |    | 4                |    | -     |    | 16,735     |
| From Other Governments                   | -   |    | 3,104              |    | -       |    | -                                     |    | -                |    | -     |    | 3,104      |
| From Other Funds                         | 21  |    | 144                |    | -       |    | -                                     |    | -                |    | -     |    | 165        |
| Interest                                 | 189                                       |    | 372                |    | 4       |    | 38                                    |    | 3                |    | -     |    | 606        |
| Investments                              | 7,320,844                                 |    | 11,396,682         |    | 148,168 |    | 1,345,096                             |    | 66,306           |    | 864   |    | 20,277,960 |
| Securities Lending Collateral            | 1,216,042                                 | _  | 1,834,046          |    | 29,704  |    | 262,857                               |    | 12,018           |    | 145   |    | 3,354,812  |
| Total Assets                             | 8,539,385                                 |    | 13,246,293         |    | 177,885 | _  | 1,613,210                             |    | 78,331           |    | 1,229 | _  | 23,656,333 |
| Liabilities                              |   |    |                    |    |         |    |                                       |    |                  |    |       |    |            |
| Accounts Payable and Accrued Liabilities | 64  |    | -                  |    | -       |    | -                                     |    | -                |    | -     |    | 64         |
| Securities Lending Obligation            | 1,216,042                                 |    | 1,834,046          |    | 29,704  |    | 262,857                               |    | 12,018           |    | 145   |    | 3,354,812  |
| Due to Other Funds                       | 499                                       |    | 1,567              |    |         |    | 1,128                                 |    | 15               |    |       |    | 3,209      |
| Total Liabilities                        | 1,216,605                                 |    | 1,835,613          |    | 29,704  |    | 263,985                               |    | 12,033           |    | 145   |    | 3,358,085  |
| Net Assets                               |   |    |                    |    |         |    |                                       |    |                  |    |       |    |            |
| Held in Trust For Employee               |   |    |                    |    |         |    |                                       |    |                  |    |       |    |            |
| Pension Benefits                         | 7,322,780                                 |    | 11,410,680         |    | 148,181 | _  | 1,349,225                             | _  | 66,298           |    | 1,084 |    | 20,298,248 |
| Total Net Assets                         | \$ 7,322,780                              | \$ | 11,410,680         | \$ | 148,181 | \$ | 1,349,225                             | \$ | 66,298           | \$ | 1,084 | \$ | 20,298,248 |

|                                   | Statement of Changes in Fiduciary Net Assets (000's) |                    |    |                    |    |          |    |                                       |    |                    |             |    |             |
|-----------------------------------|--|--------------------|----|--------------------|----|----------|----|---------------------------------------|----|--------------------|-------------|----|-------------|
|                                   | E  | State<br>mployees' |    | State<br>Teachers' |    | Judicial | I  | onnecticut<br>Municipal<br>Imployees' |    | 'robate<br>ludges' | <br>Other   |    | Total       |
| Additions                         |  |                    |    |                    |    |          |    |                                       |    |                    |             |    |             |
| Contributions:                    |  |                    |    |                    |    |          |    |                                       |    |                    |             |    |             |
| Plan Members                      | \$   | 70,847             | \$ | 241,145            | \$ | 1,618    | \$ | 15,337                                | \$ | 291                | \$<br>38    | \$ | 329,276     |
| State                             |  | 699,770            |    | 539,303            |    | 14,173   |    | -                                     |    | -                  | -           |    | 1,253,246   |
| Municipalities                    |  |                    |    | 156                |    |          |    | 35,937                                |    |                    |             |    | 36,093      |
| Total Contributions               |  | 770,617            |    | 780,604            |    | 15,791   |    | 51,274                                | _  | 291                | <br>38      |    | 1,618,615   |
| Investment Income                 |  | (1,673,282)        |    | (2,476,319)        |    | (25,788) |    | (238,441)                             |    | (12,083)           | (54)        |    | (4,425,967) |
| Less: Investment Expenses         |  | (35,132)           |    | (52,245)           |    | (541)    |    | (5,006)                               |    | (254)              | <br>        |    | (93,178)    |
| Net Investment Income             |  | (1,708,414)        |    | (2,528,564)        |    | (26,329) |    | (243,447)                             |    | (12,337)           | (54)        |    | (4,519,145) |
| Transfers In                      |  | -                  |    |                    |    | -        |    | -                                     |    | 2,703              | -           |    | 2,703       |
| Other                             |  |                    | _  | 277                |    |          |    |                                       |    | -                  | <br>        |    | 277         |
| Total Additions                   |  | (937,797)          | _  | (1,747,683)        |    | (10,538) | _  | (192,173)                             |    | (9,343)            | <br>(16)    |    | (2,897,550) |
| Deductions                        |  |                    |    |                    |    |          |    |                                       |    |                    |             |    |             |
| Administrative Expense            |  | 846                |    | -                  |    | 10       |    | -                                     |    | -                  | -           |    | 856         |
| Benefit Payments and Refunds      |  | 1,070,474          |    | 1,396,098          |    | 18,522   |    | 90,925                                |    | 3,095              | 2           |    | 2,579,116   |
| Other                             |  |                    |    |                    |    | 7        |    | 24                                    |    | 2,709              | <br>-       |    | 2,740       |
| Total Deductions                  |  | 1,071,320          |    | 1,396,098          |    | 18,539   |    | 90,949                                | _  | 5,804              | <br>2       |    | 2,582,712   |
| Changes in Net Assets             |  | (2,009,117)        |    | (3,143,781)        |    | (29,077) |    | (283,122)                             |    | (15,147)           | (18)        |    | (5,480,262) |
| Net Assets Held in Trust For      |  |                    |    |                    |    |          |    |                                       |    |                    |             |    |             |
| <b>Employee Pension Benefits:</b> |  |                    |    |                    |    |          |    |                                       |    |                    |             |    |             |
| Beginning of Year                 |  | 9,331,897          |    | 14,554,461         |    | 177,258  |    | 1,632,347                             |    | 81,445             | <br>1,102   | _  | 25,778,510  |
| End of Year                       | \$   | 7,322,780          | \$ | 11,410,680         | \$ | 148,181  | \$ | 1,349,225                             | \$ | 66,298             | \$<br>1,084 | \$ | 20,298,248  |

#### Note 14 Other Postemployment Benefits (OPEB)

The State sponsors two defined benefit OPEB plans: the State Employee OPEB Plan (SEOPEBP) and the Retired Teacher Healthcare Plan (RTHP). SEOPEBP is administered by the State Comptroller (Healthcare Policy and Benefit Division), and RTHP is administered by the Teachers' Retirement Board. None of these plans issues stand-alone financial statements. However, financial statements for these plans are presented in Note No. 15.

## State Employee OPEB Plan Plan Description

SEOPEBP is a single-employer defined benefit OPEB plan that covers retired employees of the State who are receiving benefits from any State-sponsored retirement system, except the Teachers' Retirement System and the Municipal Employees' Retirement System. The plan provides healthcare and life insurance benefits to eligible retirees and their spouses. Plan benefits, required contributions of plan participants and the State, and other plan provisions are described in Sections 5-257 and 5-259 of the General Statutes.

#### Plan Funding

The contribution requirements of the plan members and the State are established and may be amended by the State legislature, or by agreement between the State and employees unions, upon approval by the State legislature. The cost of providing plan benefits is financed approximately 100 percent by the State on a pay-as-you-go basis through an annual appropriation in the General fund. Administrative costs of the plan are financed by the State.

In the prior fiscal year, a limited actuarial valuation of the plan disclosed that the plan had an estimated liability of \$23.7 billion as of June 30, 2008. A full actuarial valuation of the plan was to be performed in the current fiscal year, but it was not completed on time. Thus, required disclosures on funded status, funding progress, and actuarial methods and assumptions for the plan could not be made in this note. These disclosures will be made starting next fiscal year.

## Retired Teacher Healthcare Plan Plan Description

RTHP is a single-employer defined benefit OPEB plan that covers retired teachers and administrators of public schools in the State who are receiving benefits from the Teachers' Retirement System. The plan provides healthcare insurance benefits to eligible retirees and their spouses. Plan benefits, required contributions of plan participants and the State, and other plan provisions are described in Section 10-183 of the General Statutes. As of June 30, 2008 (date of the latest actuarial valuation), the plan had 30,619 retirees and beneficiaries receiving benefits.

#### Plan Funding

The contribution requirements of plan members and the State are established and may be amended by the State legislature. The cost of providing plan benefits is financed on a pay-as-you-go basis as follows: active teachers pay for one third of plan costs through a contribution of 1.25 percent of their annual salaries, retired teachers pay for one third of plan costs through monthly premiums, and the State pays for one third of plan costs through an annual appropriation in the General Fund. Administrative costs of the plan are financed by the State.

#### Annual OPEB Cost and Net OPEB Obligation

The State's annual OPEB cost and the net OPEB obligation for each plan for the current fiscal year were as follows (amounts in thousands):

|  | S  | <b>SEOPEBP</b> | <b>RTHP</b> |
|--|----|----------------|-------------|
| Annual Required Contribution               | \$ | 1,703,712      | \$ 116,667  |
| Interest on Net OPEB Obligation            |    | 7,667          | 458         |
| Adjustment to Annual Required Contribution |    | (42,058)       | (3,421)     |
| Annual OPEB Cost                           |    | 1,669,321      | 113,704     |
| Contributions Made                         |    | 452,029        | 22,433      |
| Increase in net OPEB Obligation            |    | 1,217,292      | 91,271      |
| Net OPEB Obligation - Beginning of Year    |    | 1,139,042      | 95,353      |
| Net OPEB Obligation - End of Year          | \$ | 2,356,334      | \$ 186,624  |

In addition, other related information for each plan for the current and prior fiscal years was as follows:

|         |             | Annual          | Percentage of           | Net             |
|---------|-------------|-----------------|-------------------------|-----------------|
|         | Fiscal      | OPEB            | Annual OPEB             | OPEB            |
|         | <b>Year</b> | Cost            | <b>Cost Contributed</b> | Obligation      |
| SEOPEBP | 2009        | \$<br>1,669,321 | 27.1%                   | \$<br>2,356,334 |
|         | 2008        | \$<br>1,602,739 | 28.9%                   | \$<br>1,139,042 |
| RTHP    | 2009        | \$<br>113,704   | 19.7%                   | \$<br>186,624   |
|         | 2008        | \$<br>116,123   | 17.9%                   | \$<br>95,353    |

#### Funded Status and Funding Progress

The following is funded status information for the RTHP as of June 30, 2008, date of the latest actuarial valuation (amounts in million):

|      | Actuarial | Actuarial       | Unfunded   |        |            | UAAL as a       |
|------|-----------|-----------------|------------|--------|------------|-----------------|
|      | Value of  | Accrued         | AAL        | Funded | Covered    | Percentage of   |
|      | Assets    | Liability (AAL) | (UAAL)     | Ratio  | Payroll    | Covered Payroll |
|      | (a)       | (b)             | (b-a)      | (a/b)  | (c)        | ((b-a)/c)       |
| RTHP | \$ -      | \$ 2,318.8      | \$ 2,318.8 | 0.0%   | \$ 3,399.3 | 68.2%           |

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding in progress, presented as required supplementary information following the notes to the financial statements, present multi-year trend information about whether the actuarial value of plan assets is increasing

or decreasing over time relative to the actuarial accrued liability for benefits.

#### **Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the State and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the State and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations. Significant methods and assumptions were as follows:

|                               | KIIII                   |
|-------------------------------|-------------------------|
| Actuarial Valuation Date      | 6-30-08                 |
| Actuarial Cost Method         | Individual Entry Age    |
| Amortization Method           | Level Percent Open      |
| Remaining Amortization Period | 30 Years                |
| Asset Valuation Method        | n/a                     |
| Actuarial Assumptions:        |                         |
| Investment Rate of Return     | 4.50%                   |
| Projected Salary Increases    | 4.0%-7.5%               |
| Healthcare Inflation Rate     | 9% Initial, 4% Ultimate |
|                               |                         |

#### Other OPEB Plan

The State acts solely as the administrator and custodian of the assets of the Policemen and Firemen Survivors' Benefit Fund (PFSBF). The State makes no contribution to and has only a fiduciary responsibility for this fund. The fund does not issue stand-alone financial statements. However, financial statements for this fund are presented in Note No. 15.

#### Plan Description

PFSBF is a cost-sharing multiple-employer defined benefit OPEB plan that covers policemen and firemen of participating municipalities in the State. As of 6/30/09 there were 8 municipalities participating in the plan with a total membership of 608 active members. The plan provides survivor benefits upon the death of an active or retired member of the fund to his spouse and dependent children. Plan benefits, contribution requirements of plan members and participant municipalities, and other plan provisions are described in Sections 7-323a to 7-323i of the General Statutes.

#### Contributions

Plan members are required to contribute one percent of their annual salary. Participating municipalities are required to contribute at an actuarially determined rate. Administrative costs of the plan are financed by participating municipalities.

#### **Note 15 OPEB Trust Fund Financial Statements**

The financial statements of the OPEB trust funds are prepared using the accrual basis of accounting. Plan member and municipality contributions are recognized in the period in which they are due. State contributions are recognized in the period they are appropriated. Benefits are recognized when due and payable in accordance with the terms of each plan. Investment income and related investment expense of the Combined Investment Funds are allocated ratably to the PFSBF trust fund based on the fund's equity in the Combined Investment Funds.

| Statement of Fiduciary Net Assets (000's) |                     |                      |                                 |            |  |  |  |  |  |  |  |
|---|---------------------|----------------------|---------------------------------|------------|--|--|--|--|--|--|--|
|   | State<br>Employees' | Retired<br>Teachers' | Policemen and<br><u>Firemen</u> | Total      |  |  |  |  |  |  |  |
| Assets                                    |                     |                      |                                 |            |  |  |  |  |  |  |  |
| Cash and Cash Equivalents                 | \$ 31,733           | \$ 77,832            | \$ 2                            | \$ 109,567 |  |  |  |  |  |  |  |
| Receivables:                              |                     |                      |                                 |            |  |  |  |  |  |  |  |
| From Other Funds                          | 70                  | 1,567                | -                               | 1,637      |  |  |  |  |  |  |  |
| Interest                                  | -                   | -                    | 1                               | 1          |  |  |  |  |  |  |  |
| Investments                               | -                   | _                    | 17,815                          | 17,815     |  |  |  |  |  |  |  |
| Securities Lending Collateral             |                     |                      | 3,289                           | 3,289      |  |  |  |  |  |  |  |
| Total Assets                              | 31,803              | 79,399               | 21,107                          | 132,309    |  |  |  |  |  |  |  |
| Liabilities                               |                     |                      |                                 |            |  |  |  |  |  |  |  |
| Accounts Payable                          | 7,142               | 13,745               | _                               | 20,887     |  |  |  |  |  |  |  |
| Securities Lending Obligation             |                     |                      | 3,289                           | 3,289      |  |  |  |  |  |  |  |
| Total Liabilities                         | 7,142               |                      | 3,289                           | 3,289      |  |  |  |  |  |  |  |
| Net Assets                                |                     |                      |                                 |            |  |  |  |  |  |  |  |
| Held in Trust For Other                   |                     |                      |                                 |            |  |  |  |  |  |  |  |
| Postemployment Benefits                   | 24,661              | 65,654               | 17,818                          | 108,133    |  |  |  |  |  |  |  |
| Total Net Assets                          | \$ 24,661           | \$ 65,654            | \$ 17,818                       | \$ 108,133 |  |  |  |  |  |  |  |

| Statement of Changes in Fiduciary Net Assets (000's)           |                     |                      |                          |            |  |  |  |  |  |  |
|--|---------------------|----------------------|--------------------------|------------|--|--|--|--|--|--|
|  | State<br>Employees' | Retired<br>Teachers' | Policemen and<br>Firemen | Total      |  |  |  |  |  |  |
| Additions  |                     |                      |                          |            |  |  |  |  |  |  |
| Contributions:   |                     |                      |                          |            |  |  |  |  |  |  |
| Plan Members   | \$ -                | \$ 70,864            | \$ 459                   | \$ 71,323  |  |  |  |  |  |  |
| State  | 452,029             | 22,433               | -                        | 474,462    |  |  |  |  |  |  |
| Municipalities   |                     |                      | 9                        | 9          |  |  |  |  |  |  |
| Total Contributions  | 452,029             | 93,297               | 468                      | 545,794    |  |  |  |  |  |  |
| Investment Income  | 527                 | 1,074                | (2,368)                  | (767)      |  |  |  |  |  |  |
| Less: Investment Expenses                                      |                     |                      | (50)                     | (50)       |  |  |  |  |  |  |
| Net Investment Income  | 527                 | 1,074                | (2,418)                  | (817)      |  |  |  |  |  |  |
| Other  |                     | 7,062                |                          | 7,062      |  |  |  |  |  |  |
| Total Additions  | 452,556             | 101,433              | (1,950)                  | 552,039    |  |  |  |  |  |  |
| Deductions   |                     |                      |                          |            |  |  |  |  |  |  |
| Administrative Expense   | -                   | 2,027                | -                        | 2,027      |  |  |  |  |  |  |
| Benefit Payments and Refunds                                   | 437,945             | 93,369               | 837                      | 532,151    |  |  |  |  |  |  |
| Total Deductions   | 437,945             | 95,396               | 837                      | 534,178    |  |  |  |  |  |  |
| Changes in Net Assets  | 14,611              | 6,037                | (2,787)                  | 17,861     |  |  |  |  |  |  |
| Net Assets Held in Trust For<br>Other Postemployment Benefits: |                     |                      |                          |            |  |  |  |  |  |  |
| Beginning of Year (as restated)                                | 10,050              | 59,617               | 20,605                   | 90,272     |  |  |  |  |  |  |
| End of Year  | \$ 24,661           | \$ 65,654            | \$ 17,818                | \$ 108,133 |  |  |  |  |  |  |

## Note 16 Capital and Operating Leases State as Lessor

The State leases building space, land, and equipment to private individuals. The minimum future lease revenues for the next five years and thereafter are as follows (amounts in thousands):

| Total      | \$<br>125,375 |
|------------|---------------|
| Thereafter | <br>12,182    |
| 2014       | 17,983        |
| 2013       | 17,761        |
| 2012       | 17,845        |
| 2011       | 27,800        |
| 2010       | \$<br>31,804  |

Contingent revenues for the year ended June 30, 2009, were \$.3 million.

#### State as Lessee

Obligations under capital and operating leases as of June 30, 2009, were as follows (amounts in thousands):

|  | cancelable<br>ating Leases | Capital<br>Leases |
|--|----------------------------|-------------------|
| 2010                                     | \$<br>80,122               | \$<br>7,916       |
| 2011                                     | 58,090                     | 7,855             |
| 2012                                     | 40,208                     | 7,300             |
| 2013                                     | 36,890                     | 7,168             |
| 2014                                     | 14,295                     | 4,008             |
| 2015-2019                                | 24,134                     | 14,786            |
| 2020-2024                                | 63,205                     | 7,819             |
| 2025-2029                                | 3,440                      | 6,110             |
| 2030-2034                                | <br>-                      | 2,432             |
| Total minimum lease payments             | \$<br>320,384              | 65,394            |
| Less: Amount representing interest costs |                            | 18,265            |
| Present value of minimum lease payments  |                            | \$<br>47,129      |

Minimum capital lease payments were discounted using an interest rate of approximately 6 percent.

Rental payments on noncancelable operating leases charged to expenses during the year ended June 30, 2009, were \$129.4 million.

#### Lease/Lease Back Transaction

On September 30, 2003 the State executed a U.S. Lease-to-Service Contract of Rolling Stock Agreement (Agreement) whereby the state entered into a head lease of certain rolling stock consisting of rail coaches and locomotives to statutory trusts established for the benefit of three equity investors. Simultaneously, the State executed sublease agreements to lease back the rolling stock in order to allow the State to have continued use of the property. The terms of the head leases are for periods ranging from 40 years to 67 years, expiring through March 2071, while the subleases have terms ranging from 18 years to 28 years, expiring through January 2032. At the end of the respective sublease terms, the State will have the option to purchase the statutory trusts' interest in the rolling stock for an aggregate fixed price.

Proceeds from the prepayment of the head lease rents were paid to debt payment undertakers and custodians in amounts sufficient, together with investment earning thereon, to provide for all future obligations of the State under the sublease agreements and the end of lease term purchase options. Although it is remote that the State will be required to make any additional payments under the sublease, the State is and shall remain liable for all of its obligations under the subleases. The aggregate remaining commitment under the subleases totaled approximately \$296 million at June 30, 2009.

The State is obligated to insure and maintain the rolling stock. In addition, if an equity investor suffers a loss of tax deductions or incurs additional taxable income as a result of certain circumstances, as defined in the Agreement, then the State must indemnify the equity investor for the additional tax incurred, including interest and penalties thereon. The State has the right to terminate the sublease early under certain circumstances and upon payment of a termination value to the equity investors. If the State chooses early termination, then the termination value would be paid from funds available from the debt payment undertakers and the custodians, and if such amounts are insufficient, then the State would be required to pay the difference.

#### Note 17 Long-Term Debt

The following is a summary of changes in long-term debt of the primary government for the year ended June 30, 2009, (amounts in thousands):

| iii tiiousanus).                           |        | Balance        |      |                |       |                |        | Balance      | A  | amounts due    |
|--|--------|----------------|------|----------------|-------|----------------|--------|--------------|----|----------------|
| Governmental Activities                    | Ju     | ne 30, 2008    |      | Additions      | R     | eductions      | Jı     | une 30, 2009 | wi | ithin one year |
| Bonds:                                     |        |                |      |                |       |                |        |              |    |                |
| General Obligation                         | \$     | 13,092,570     | \$   | 1,409,655      | \$    | 1,058,700      | \$     | 13,443,525   | \$ | 611,644        |
| Transportation                             |        | 2,790,682      |      | 812,725        |       | 786,392        |        | 2,817,015    |    | 144,101        |
|  |        | 15,883,252     |      | 2,222,380      |       | 1,845,092      |        | 16,260,540   |    | 755,745        |
| Plus/(Less) premiums and                   |        |                |      |                |       |                |        |              |    |                |
| deferred amounts                           |        | 348,228        |      | 99,763         |       | 27,955         |        | 420,036      |    | 74,564         |
| <b>Total Bonds</b>                         |        | 16,231,480     |      | 2,322,143      |       | 1,873,047      |        | 16,680,576   |    | 830,309        |
| <b>Bond Anticipation Notes:</b>            |        | -              |      | 228,160        |       | =              |        | 228,160      |    | -              |
| Other Liabilities:                         |        |                | -    |                |       |                |        |              |    |                |
| Net Pension Obligation                     |        | 1,916,537      |      | 1,357,372      |       | 1,253,245      |        | 2,020,664    |    | -              |
| Net OPEB Obligation                        |        | 1,234,395      |      | 1,783,025      |       | 474,462        |        | 2,542,958    |    | -              |
| Compensated Absences                       |        | 481,964        |      | 30,592         |       | 9,889          |        | 502,667      |    | 26,392         |
| Workers' Compensation                      |        | 412,619        |      | 143,104        |       | 95,945         |        | 459,778      |    | 88,067         |
| Capital Leases                             |        | 51,748         |      | -              |       | 4,619          |        | 47,129       |    | 5,466          |
| Claims and Judgments                       |        | 13,635         |      | 40,091         |       | 10,036         |        | 43,690       |    | 3,928          |
| Contracts Payable & Other                  |        | 1,117          |      |                |       | 412            |        | 705          |    |                |
| <b>Total Other Liabilities</b>             |        | 4,112,015      |      | 3,354,184      |       | 1,848,608      |        | 5,617,591    |    | 123,853        |
| <b>Governmental Activities Long-Term</b>   |        |                |      |                |       |                |        |              |    |                |
| Liabilities                                | \$     | 20,343,495     | \$   | 5,904,487      | \$    | 3,721,655      | \$     | 22,526,327   | \$ | 954,162        |
| In prior years, the General and Trans      | sporta | ation funds ha | ve b | een used to li | iquid | late other lia | biliti | ies.         |    |                |
| <b>Business-Type Activities</b>            |        |                |      |                |       |                |        |              |    |                |
| Revenue Bonds                              | \$     | 1,358,084      | \$   | 390,807        | \$    | 147,094        | \$     | 1,601,797    | \$ | 94,118         |
| Plus/(Less) premiums, discounts and        |        |                |      |                |       |                |        |              |    |                |
| deferred amounts                           |        | 19,779         |      | 18,979         |       | 6,476          |        | 32,282       |    | 95             |
| <b>Total Revenue Bonds</b>                 |        | 1,377,863      |      | 409,786        |       | 153,570        |        | 1,634,079    |    | 94,213         |
| Lottery Prizes                             |        | 232,283        |      | 8,249          |       | 36,565         |        | 203,967      |    | 35,077         |
| Compensated Absences                       |        | 130,005        |      | 29,890         |       | 25,246         |        | 134,649      |    | 39,254         |
| Other                                      |        | 162,969        |      | 35,636         |       | 12,337         |        | 186,268      |    | 14,053         |
| <b>Total Other Liabilities</b>             |        | 525,257        |      | 73,775         |       | 74,148         |        | 524,884      |    | 88,384         |
| <b>Business-Type Long-Term Liabilities</b> | \$     | 1,903,120      | \$   | 483,561        | \$    | 227,718        | \$     | 2,158,963    | \$ | 182,597        |

Starting this fiscal year, the liability for claims and judgments (Governmental Activities) includes a pollution remediation liability of approximately \$40 million. This liability represents the State's share of the cost of cleaning up certain polluted sites in the state under federal and state superfund regulations. The liability was estimated using the cash flow technique.

As of June 30, 2009, long-term debt of component units consisted of the following (amounts in thousands):

| Long-Term           |    | Balance      | Amounts due |                   |  |  |
|---------------------|----|--------------|-------------|-------------------|--|--|
| <u>Debt</u>         | Jι | ine 30, 2009 | W           | <u>ithin year</u> |  |  |
| Bonds Payable       | \$ | 4,162,391    | \$          | 108,807           |  |  |
| Escrow Deposits     |    | 172,992      |             | 45,451            |  |  |
| Closure of Landfill |    | 63,389       |             | 11,104            |  |  |
| Due to State        |    | 9,793        |             | -                 |  |  |
| Deferred Revenue    |    | 2,983        |             | 455               |  |  |
| Other               |    | 19,055       |             | 418               |  |  |
| Total               | \$ | 4,430,603    | \$          | 166,235           |  |  |

#### **Note 18 Bonded Debt**

#### a. Bond Anticipation Notes

As of June 30, 2009, \$581.2 million in Bond Anticipation Notes bearing interest rates from 2 percent to 4 percent were outstanding. Of these notes, \$353.1 million mature in April 2010 and are reported as short-term liabilities of the Capital Projects and Special Revenue funds. The \$228.1 million long-term portion of the notes mature on June 1, 2011.

Future amounts needed to pay principal and interest on these notes are as follows (amounts in thousands):

#### Year Ending

| June 30, | Principal |         | I  | nterest | Total |         |  |
|----------|-----------|---------|----|---------|-------|---------|--|
| 2011     | \$        | 228,160 | \$ | 18,685  | \$    | 246,845 |  |
| Total    | \$        | 228,160 | \$ | 18,685  | \$    | 246,845 |  |

#### b. Primary Government – Governmental Activities General Obligation Bonds

General Obligation bonds are those bonds that are paid out of the revenues of the General Fund and that are supported by the full faith and credit of the State. General obligation bonds outstanding and bonds authorized but unissued at June 30, 2009, were as follows (amounts in thousands):

| Purpose of Bonds                 | Final<br>Maturity<br>Dates | Original<br>Interest<br>Rates | 0  | Amount<br>Outstanding | authorized<br>But<br>Unissued |
|----------------------------------|----------------------------|-------------------------------|----|-----------------------|-------------------------------|
| Capital Improvements             | 2009-2027                  | 2.00-7.372%                   | \$ | 2,237,466             | \$<br>260,411                 |
| School Construction              | 2009-2028                  | 2.00-6.777%                   |    | 3,805,450             | 88,451                        |
| Municipal & Other                |                            |                               |    |                       |                               |
| Grants & Loans                   | 2009-2022                  | 2.00-7.312%                   |    | 1,087,237             | 157,143                       |
| Elderly Housing                  | 2009-2027                  | 2.299-6.795%                  |    | 113,837               | 97,979                        |
| Elimination of Water             |                            |                               |    |                       |                               |
| Pollution                        | 2009-2023                  | 3.00-7.312%                   |    | 218,710               | 581,384                       |
| General Obligation               |                            |                               |    |                       |                               |
| Refunding                        | 2009-2022                  | 2.00-6.00%                    |    | 3,355,698             | -                             |
| Pension Obligation               | 2009-2032                  | 4.20-6.27%                    |    | 2,276,578             | -                             |
| Miscellaneous                    | 2009-2036                  | 2.50-6.75%                    |    | 101,675               | 67,058                        |
|                                  |                            |                               |    | 13,196,651            | \$<br>1,252,426               |
| Accretion-Various Capital Apprec | iation Bonds               |                               |    | 246,874               | <br>                          |
|                                  |                            | Total                         | S  | 13,443,525            |                               |

Future amounts needed to pay principal and interest on general obligation bonds outstanding at June 30, 2009, were as follows (amounts in thousands):

#### Year Ending

| June 30,  | Principal |            |    | Interest  | Total |            |  |
|-----------|-----------|------------|----|-----------|-------|------------|--|
| 2010      | \$        | 952,740    | \$ | 744,694   | \$    | 1,697,434  |  |
| 2011      |           | 938,464    |    | 646,979   |       | 1,585,443  |  |
| 2012      |           | 883,664    |    | 583,703   |       | 1,467,367  |  |
| 2013      |           | 810,716    |    | 525,080   |       | 1,335,796  |  |
| 2014      |           | 780,168    |    | 474,528   |       | 1,254,696  |  |
| 2015-2019 |           | 3,425,400  |    | 1,801,441 |       | 5,226,841  |  |
| 2020-2024 |           | 2,585,186  |    | 1,271,921 |       | 3,857,107  |  |
| 2025-2029 |           | 1,838,623  |    | 645,626   |       | 2,484,249  |  |
| 2030-2034 |           | 973,005    |    | 120,858   |       | 1,093,863  |  |
| 2035-2039 |           | 8,685      |    | 1,083     |       | 9,768      |  |
| Total     | \$        | 13,196,651 | \$ | 6,815,913 | \$    | 20,012,564 |  |

#### Transportation Related Bonds

Transportation related bonds include special tax obligation bonds and general obligation bonds that are paid out of revenues pledged or earned in the Transportation Fund. The revenue pledged or earned in the Transportation Fund to pay special tax obligation bonds is transferred to the Debt Service Fund for retirement of principal and interest.

Transportation related bonds outstanding and bonds authorized but unissued at June 30, 2009, were as follows (amounts in thousands):

| Purpose of Bonds                        | Final<br>Maturity<br>Dates | Original<br>Interest<br>Rates | 0  | Amount<br>utstanding | Authorized<br>But<br>Unissued |                    |  |
|---|----------------------------|-------------------------------|----|----------------------|-------------------------------|--------------------|--|
| Infrastructure Improvements             | 2009-2027<br>2009          | 2.00-7.125%<br>4.80%          | \$ | 2,817,015            | \$                            | 1,556,672<br>4,066 |  |
| Specific Highways<br>General Obligation | 2009                       | 4.80%                         |    | -                    |                               | 4,000              |  |
| Other                                   | 2009                       | 7.513%                        |    | 2,817,015            | •                             | 1,560,739          |  |
| Accretion-Various Ca                    | pital Appreciati           | on Bonds                      |    | 2,017,013            | ŷ.                            | 1,300,737          |  |
|   |                            | Total                         | \$ | 2,817,015            |                               |                    |  |

Future amounts required to pay principal and interest on transportation related bonds outstanding at June 30, 2009, were as follows (amounts in thousands):

#### Year Ending

| June 30,  | Principal       |    | Interest | Total |           |  |
|-----------|-----------------|----|----------|-------|-----------|--|
| 2010      | \$<br>285,315   | \$ | 132,600  | \$    | 417,915   |  |
| 2011      | 255,870         |    | 118,005  |       | 373,875   |  |
| 2012      | 239,085         |    | 105,450  |       | 344,535   |  |
| 2013      | 271,735         |    | 92,891   |       | 364,626   |  |
| 2014      | 224,095         |    | 81,167   |       | 305,262   |  |
| 2015-2019 | 782,260         |    | 279,790  |       | 1,062,050 |  |
| 2020-2024 | 531,650         |    | 118,364  |       | 650,014   |  |
| 2025-2029 | 227,005         | _  | 22,811   |       | 249,816   |  |
|           | \$<br>2,817,015 | \$ | 951,078  | \$    | 3,768,093 |  |

#### Variable-Rate Demand Bonds

As of June 30, 2009, variable-rate demand bonds included in bonded debt were as follows (amounts in thousands).

|                        | Outstanding      | Issuance    | Maturity    |
|------------------------|------------------|-------------|-------------|
| <b>Bond Type</b>       | <b>Principal</b> | <b>Year</b> | <b>Year</b> |
| Special Tax Obligation | \$<br>43,000     | 1990        | 2010        |
| General Obligation     | 50,000           | 1997        | 2014        |
| General Obligation     | 100,000          | 2001        | 2021        |
| General Obligation     | <br>280,000      | 2005        | 2023        |
| Total                  | \$<br>473,000    |             |             |

The State entered into various remarketing and standby bond purchase agreements with certain brokerage firms and banks upon the issuance of the bonds.

The bonds were issued bearing a weekly interest rate, which is determined by the State's remarketing agents. The State has the option of changing at any time the weekly interest rate on the bonds to another interest rate, such as a flexible rate or a daily rate. Bonds bearing interest at the weekly rate are subject to purchase at the option of the bondholder at a purchase price equal to principal plus accrued interest, if any, on a minimum seven days' notice of tender to the State's agent. In addition, the bonds are subject to mandatory purchase upon (1) conversion from the weekly interest rate to another interest rate and (2) substitution or expiration of the standby bond purchase agreements. The State's remarketing agent is responsible for using its best efforts to remarket bonds properly tendered for purchase by bondholders from time to time. The State is required to pay the remarketing agents a quarterly fee of .05 percent per annum of the outstanding principal amount of the bonds.

The standby bond purchase agreements require the banks to purchase any unremarketed bonds bearing the weekly interest rate for a price not to exceed the amount of bond principal and accrued interest, if any. The State is required to pay the banks a quarterly fee ranging from .11 percent to .15 percent per annum of the outstanding principal amount of the bonds plus interest. These fees would be increased if the credit rating for the bond insurers were to be downgraded, suspended, or withdrawn. The standby bond purchase agreements expire as follows:

1990 STO expires in the year 2010, 1997 GO expires in the year 2014, 2001 GO expires in the year 2015, and 2005 GO expires in the year 2015.

These agreements could be terminated at an earlier date if certain termination events described in the agreements were to occur.

#### **Interest Rate Swaps**

Objective of the swaps

As a means to lower its borrowing costs, when compared against fixed-rate bonds at the time of issuance, the State has entered into eight separate pay-fixed, receive-variable interest rate swaps in effect at a cost less than what the State would have paid to issue fixed-rate debt. Two of the swaps were executed in December 1990, one was executed in June 2001, and five were executed in March and April of 2005.

#### Terms, fair values, and credit risk

The terms, including the fair values and credit ratings of the outstanding swaps as of June 30, 2009, are as follows. The notional amount of the swaps matches the principal amount of the associated debt. The State's swap agreements, except for the Consumer Price Index (CPI) related swaps, contain scheduled reductions to outstanding notional amounts that are expected to approximately follow scheduled or anticipated reductions in the associated debt. For the CPI swaps, the swap agreements and associated debt are nonamortizing and mature on the same date.

|   |                          | _  | lotional          |                   |                    |                           |    |                      | SWAP                | _                          |
|---|--------------------------|----|-------------------|-------------------|--------------------|---------------------------|----|----------------------|---------------------|----------------------------|
|   | Associated<br>Bond Issue |    | mounts<br>(000's) | Effective<br>Date | Fixed Rate<br>Paid | Variable Rate<br>Received |    | ir Values<br>(000's) | Termination<br>Date | Counterparty Credit Rating |
| _ | Dona Issue               |    | (000 8)           | Date              | <u>ı aiu</u>       | Keceiveu                  | 3  | 000 8)               | Date                | Credit Kating              |
|   | 1990 STO                 | \$ | 25,800            | 12/19/1990        | 5.746%             | 65% of LIBOR              | \$ | (1,215)              | 12/1/2010           | A3/A-/BBB                  |
|   | 1990 STO                 |    | 17,200            | 12/19/1990        | 5.709%             | 65% of LIBOR              |    | (821)                | 12/1/2010           | Aa2/A+/A                   |
|   | 2001 GO                  |    | 20,000            | 6/28/2001         | 4.330%             | CPI plus 1.43%            |    | (720)                | 6/15/2012           | A2/A/nr                    |
|   | 2005 GO                  |    | 140,000           | 3/24/2005         | 3.392%             | 60% of LIBOR plus 30bp    |    | (7,295)              | 3/1/2023            | Aa1/AAA/nr                 |
|   | 2005 GO                  |    | 140,000           | 3/24/2005         | 3.401%             | 60% of LIBOR plus 30bp    |    | (7,363)              | 3/1/2023            | Aa3/A+/nr                  |
|   | 2005 GO                  |    | 15,620            | 4/27/2005         | 3.990%             | CPI plus .65%             |    | (1,466)              | 6/1/2016            | A2/A/nr                    |
|   | 2005 GO                  |    | 20,000            | 4/27/2005         | 5.070%             | CPI plus 1.73%            |    | (2,107)              | 6/1/2017            | A2/A/nr                    |
|   | 2005 GO                  |    | 20,000            | 4/27/2005         | 5.200%             | CPI plus 1.79%            |    | (2,062)              | 6/1/2020            | AAA/nr/nr                  |
|   | Total                    | \$ | 398,620           |                   |                    |                           | \$ | (23,049)             |                     |                            |

#### Fair value

As of June 30, 2009, all of the swaps had negative fair values because interest rates had declined since the time when the swaps were undertaken. The negative fair values may be countered by reductions in total interest payments required under the variable-rate bonds, creating lower synthetic interest rates. Because the coupons on the State's variable-rate bonds adjust to changing interest rates, the bonds do not have corresponding fair value increases. The

fair values were estimated using the zero-coupon method. This method calculates the future net settlement payment required under the swaps, assuming that the current forward rates implied by the yield curve correctly anticipate future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for hypothetical zero-coupon bonds due on the date each future net settlement on the swaps.

#### Credit Risk

As of June 30, 2009, the State had no credit risk exposure on any of the swaps because the swaps had negative fair value. However, should interest rates change and the fair values of the swaps become positive, the State would be exposed to credit risk in the amount of the swaps' fair value.

The swap agreements contain varying collateral agreements with the counterparties. With the exception of the 2005 swap with a credit rating of Aa1/AAA/nr, the 2005 swap agreements require collateralization of the fair value of the swap in cash or government securities should the counterparty's credit rating fall below Aa3 as issued by Moody's Investors Service or AA- as issued by Standard & Poor's Ratings or Fitch Ratings. One of the swaps executed in 1990 requires collateral of cash or securities if the counterparty credit rating falls below A1/A+. The other 1990 swap agreement and the 2001 swap agreement do not have collateral provisions. Given the negative fair values, no collateral was required to be posted for any of the swaps at June 30, 2009. The State is not required to post collateral for any of the swaps.

Two separate counter parties, with credit ratings of Aa1/AAA/nr and Aa3/A+/nr, hold equal positions totaling approximately 70 percent of the notional amount of the swaps outstanding. The lowest rated counterparty, rated A3/A-/BBB holds one swap of approximately 6 percent of the notional amount of the swaps outstanding, while another counter party, rated A2/A/nr, holds three swaps of approximately 14 percent. The remaining two swaps are held by counter parties rated Aa2/A+/A or better.

#### Basis Risk

The State's variable-rate bond coupon payments are equivalent to the Securities Industry and Financial Markets Association Municipal Swap (SIFMA) index rate, or the CPI floating rate. For those swaps for which the State receives a variable-rate payment other than CPI, the State is exposed to basis risk should the relationship between the London Interbank Offered Rate (LIBOR) and SIFMA converge. If a change occurs that results in the rates moving to convergence, the synthetic rate on the bonds would change, and the expected cost savings may not be realized. As of June 30, 2009, the SIFMA rate was 0.35 percent, whereas 65 percent and 60 percent plus 30bp of LIBOR were 0.201 and 0.485 percent, respectively. The State recognizes this basis risk by including an amount for basis risk in its debt service budget. For fiscal year 2009, the budgeted amount for basis risk was \$1,500,000.

#### Termination Risk

The State or the counterparty may terminate any of the swaps if the other party fails to perform under the terms of the contract. If any swap is terminated, the associated variable-rate bonds would no longer carry synthetic interest rates. Also, if at the time of termination the swap has a negative fair value, the State would be liable to the counterparty for a payment equal to the swap's fair value. Under the 2005 swap agreements, the State has up to 270 days to fund any required termination payment. Under the

1990 swap agreements, the State may fund any required termination payment over a five-year period.

#### Rollover Risk

Because all of the swap agreements terminate when the associated debt is fully paid, the State is only exposed to rollover risk if an early termination occurs. Upon an early termination, the State will not realize the synthetic rate offered by the swaps on the underlying debt issues.

#### Swap Payments and Associated Debt

Using rates as of June 30, 2009, debt service requirements of the State's outstanding variable-rate bonds and net swap payments are as follows (amounts in thousands). As rates vary, variable-rate bond interest payments and net swap payments will vary.

| Fiscal Year     | Variable-Ra      |         | ate Bonds |                 | Interest Rate |           |    |              |
|-----------------|------------------|---------|-----------|-----------------|---------------|-----------|----|--------------|
| Ending June 30, | <b>Principal</b> |         | I         | <b>Interest</b> |               | SWAP, Net |    | <b>Total</b> |
| 2010            | \$               | 20,800  | \$        | 5,913           | \$            | 9,846     | \$ | 36,559       |
| 2011            |                  | 22,200  |           | 5,730           |               | 8,651     |    | 36,581       |
| 2012            |                  | 20,000  |           | 5,661           |               | 8,129     |    | 33,790       |
| 2013            |                  | -       |           | 5,651           |               | 7,273     |    | 12,924       |
| 2014            |                  | -       |           | 5,651           |               | 7,273     |    | 12,924       |
| 2015-2019       |                  | 195,620 |           | 21,032          |               | 30,177    |    | 246,829      |
| 2020-2024       |                  | 140,000 |           | 2,886           |               | 5,656     |    | 148,542      |
| Total           | \$               | 398,620 | \$        | 52,524          | \$            | 77,005    | \$ | 528,149      |

## c. Primary Government – Business–Type Activities Revenue Bonds

Revenue bonds are those bonds that are paid out of resources pledged in the enterprise funds and component units.

Enterprise funds' revenue bonds outstanding at June 30, 2009, were as follows (amounts in thousands):

|                                 | Final     | Original   | Amount       |
|---------------------------------|-----------|------------|--------------|
|                                 | Maturity  | Interest   | Outstanding  |
| Funds                           | Dates     | Rates      | (000's)      |
| Uconn                           | 2010-2033 | 2.0-6.0%   | \$ 177,616   |
| State Universities              | 2010-2034 | 2-6.0%     | 295,397      |
| Bradley International Airport   | 2010-2033 | 2.5-5.25%  | 198,930      |
| Clean Water                     | 2010-2028 | 2-5.%      | 827,103      |
| Bradley Parking Garage          | 2010-2024 | 6.125-6.6% | 44,655       |
| Drinking Water                  | 2010-2028 | 2-5.%      | 58,096       |
| Total Revenue Bonds             |           |            | 1,601,797    |
| Plus/(Less) premiums, discounts |           |            |              |
| and deferred amounts:           |           |            |              |
| Uconn                           |           |            | (4,342)      |
| State Universities              |           |            | 1,514        |
| Bradley International Airport   |           |            | 51           |
| Clean Water                     |           |            | 35,059       |
| Other                           |           |            |              |
| Revenue Bonds, net              |           |            | \$ 1,634,079 |

The University of Connecticut has issued Student fee revenue bonds to finance the costs of buildings, improvements and renovations to certain revenue-generating capital projects. Revenues used for payments on the bonds are derived from various fees charged to students.

The Connecticut State University System has issued revenue bonds that finance the costs of auxiliary enterprise buildings, improvements and renovations to certain student housing related facilities. Revenues used for payments on the bonds are derived from various fees charged to students.

Bradley Airport has issued various revenue bonds to finance costs of improvements to the airport. As of June 30, 2009, the following bonds were outstanding:

- a) 2004 Airport Revenue Refunding Bonds in the amount of \$10.7 million. These bonds were issued in July, 2004, to redeem the 1992 Airport Revenue Refunding Bonds, and are secured by and payable solely from the gross operating revenues generated by the State from the operations of the airport and other receipts, funds or monies pledged in the bond indenture.
- b) 2001 Bradley International Airport Revenue Bonds in the amount of \$170.9 million and 2001 Bradley International Airport Refunding Bonds in the amount of \$17.3 million. Both bond series are secured by and payable solely from the gross operating revenues generated by the state from the operation of the airport and other receipts, funds or monies pledged in the bond indenture.

As of June 30, 2009, Bradley airport has entered into interest rate swap agreements for \$152.4 million of its variable rate bonds. Details on these agreements are disclosed under the separately issued audited financial statements of the fund.

In 1994, the State of Connecticut began issuing Clean Water Fund revenue bonds. The proceeds of these bonds are to be used to provide funds to make loans to Connecticut municipalities for use in connection with the financing or refinancing of wastewater treatment projects. As of June 30, 2009, the Clean Water Fund has entered into interest rate swap agreements for \$121.4 million of its variable rate bonds. Details on these agreements are disclosed under the separately issued audited financial statements of the fund.

In 2000, Bradley Parking Garage bonds were issued in the amount of \$53.8 million to build a parking garage at the airport.

Future amounts needed to pay principal and interest on revenue bonds outstanding at June 30, 2009, were as follows (amounts in thousands):

Year Ending

| June 30,  | Principal |           | Interest |         | Total |           |  |
|-----------|-----------|-----------|----------|---------|-------|-----------|--|
| 2010      | \$        | 94,119    | \$       | 74,117  | \$    | 168,236   |  |
| 2011      |           | 99,912    |          | 71,054  |       | 170,966   |  |
| 2012      |           | 101,162   |          | 67,453  |       | 168,615   |  |
| 2013      |           | 103,543   |          | 62,348  |       | 165,891   |  |
| 2014      |           | 89,937    |          | 57,860  |       | 147,797   |  |
| 2015-2019 |           | 437,230   |          | 222,327 |       | 659,557   |  |
| 2020-2024 |           | 366,489   |          | 118,422 |       | 484,911   |  |
| 2025-2029 |           | 224,665   |          | 42,880  |       | 267,545   |  |
| 2030-2034 |           | 82,650    |          | 6,937   |       | 89,587    |  |
| 2035-2039 |           | 2,090     |          | 85      |       | 2,175     |  |
| Total     | \$        | 1,601,797 | \$       | 723,483 | \$    | 2,325,280 |  |

#### d. Component Units

Component units' revenue bonds outstanding at June 30, 2009, were as follows (amounts in thousands):

|  | Final            | ŕ          |    | Amount     |
|--|------------------|------------|----|------------|
|  | Maturity         | Interest   | 0  | utstanding |
| Component Unit                         | <b>Date</b>      | Rates      |    | (000's)    |
| CT Development Authority               | 2009-2020        | 3.9-6%     | \$ | 22,585     |
| CT Housing Finance Authority           | 2009-2049        | 1.5-9.36%  |    | 3,870,056  |
| CT Resources Recovery Authority        | 2009-2016        | 5.125-5.5% |    | 20,343     |
| CT Higher Education                    |                  |            |    |            |
| Supplemental Loan Authority            | 2009-2028        | 0.0-9.7%   |    | 138,710    |
| Capital City Economic                  |                  |            |    |            |
| Development Authority                  | 2009-2033        | 3.1-5%     |    | 105,115    |
| UConn Foundation                       | 2009-2029        | 3.875-5.%  |    | 6,955      |
| Total Revenue Bonds                    |                  |            |    | 4,163,764  |
| Plus/(Less) premiums, discounts, and d | leferred amounts | :          |    |            |
| CDA                                    |                  |            |    | 13         |
| CRRA                                   |                  |            |    | (360)      |
| CCEDA                                  |                  |            |    | (327)      |
| CHESLA                                 |                  |            |    | (699)      |
| Revenue Bonds, net                     |                  |            | \$ | 4,162,391  |

Revenue bonds issued by the component units do not constitute a liability or debt of the State. The State is only contingently liable for those bonds as discussed below.

Connecticut Development Authority's revenue bonds are issued to finance such projects as the acquisition of land or the construction of buildings, and the purchase and installation of machinery, equipment, and pollution control facilities. The Authority finances these projects through its Self-Sustaining Bond Program and Umbrella Program. As of June 30, 2009 no bonds were outstanding under the Umbrella Program. Bonds issued under the Self-Sustaining Bond Program are discussed in the no-commitment debt section of this note. In addition, the Authority had \$22.6 million in general obligation bonds outstanding at year-end. These bonds were issued to finance the lease of an entertainment/sports facility and the purchase of a hockey team.

Connecticut Housing Finance Authority's revenue bonds are issued to finance the purchase, development and construction of housing for low and moderate-income families and persons throughout the State. The Authority has issued bonds under a bond resolution dated 9/27/72 and an indenture dated 9/25/95. As of December 31, 2008, bonds outstanding under the bond resolution and the indenture were \$3,813.4 million and \$56.6 million, respectively. According to the bond resolution, the following assets of the Authority are pledged for the payment of the bond principal and interest (1) the proceeds from the sale of bonds, (2) all mortgage repayments with respect to long-term mortgage and construction loans financed from the Authority's general fund, and (3) all monies and securities of the Authority's general and capital reserve funds. The capital reserve fund is required to be maintained at an amount at least equal to the amount of principal, sinking fund installments, and interest maturing and becoming due in the next succeeding calendar year (\$273.5 million at 12/31/08) on all outstanding bonds. As of December 31, 2008, the Authority has entered into interest rate swap agreements for \$963.5 million of its variable rate

bonds. Details on these agreements are disclosed under the separately issued audited financial statements of the Authority.

Connecticut Resources Recovery Authority's revenue bonds are issued to finance the design, development and construction of resources recovery and recycling facilities and landfills throughout the State. These bonds are paid solely from the revenues generated from the operations of the projects and other receipts, accounts and monies pledged in the bond indentures.

Connecticut Higher Education Supplemental Loan Authority's revenue bonds are issued to provide loans to students, their parents, and institutions of higher education to assist in the financing of the cost of higher education. These loans are issued through the Authority's Bond fund. According to the bond resolutions, the Authority internally accounts for each bond issue in separate funds, and additionally, the Bond fund includes individual funds and accounts as defined by each bond resolution.

Each Authority has established special capital reserve funds that secure all the outstanding bonds of the Authority at year-end, except as discussed next. These funds are usually maintained at an amount equal to next year's bond debt service requirements. The State may be contingently liable to restore any deficiencies that may exist in the funds in any one year in the event that the Authority is unable to do so. For the Connecticut Resources Recovery Authority, the amount of bonds outstanding at year-end that were secured by the special capital reserve funds was \$20.3 million.

The Capital City Economic Development Authority revenue bonds are issued to provide sufficient funds for carrying out its purposes. The bonds are not debt of the State of Connecticut. However, the Authority and the State have entered into a contract for financial assistance, pursuant to which the State will be obligated to pay principal and interest on the bonds in an amount not to exceed \$9.0 million in any calendar year. The bonds are secured by energy fees from the central utility plant and by parking fees subject to the Travelers Indemnity Company parking agreement.

Future amounts needed to pay principal and interest on revenue bonds outstanding at June 30, 2009, were as follows (amounts in thousands):

| Year | Ending |
|------|--------|
|      |        |

| June 30,  | ]  | Principal | Interest        | <br>Total       |
|-----------|----|-----------|-----------------|-----------------|
| 2010      | \$ | 115,034   | \$<br>174,396   | \$<br>289,430   |
| 2011      |    | 136,732   | 168,995         | 305,727         |
| 2012      |    | 126,744   | 162,634         | 289,378         |
| 2013      |    | 116,788   | 175,401         | 292,189         |
| 2014      |    | 130,181   | 155,596         | 285,777         |
| 2015-2019 |    | 714,302   | 681,909         | 1,396,211       |
| 2020-2024 |    | 759,646   | 515,839         | 1,275,485       |
| 2025-2029 |    | 850,102   | 342,971         | 1,193,073       |
| 2030-2034 |    | 768,355   | 179,981         | 948,336         |
| 2035-2039 |    | 429,525   | 43,219          | 472,744         |
| 2040-2044 |    | 16,355    | <br>2,525       | <br>18,880      |
| Total     | \$ | 4,163,764 | \$<br>2,603,466 | \$<br>6,767,230 |

#### No-commitment debt

Under the Self-Sustaining Bond program, the Connecticut Development Authority issues revenue bonds to finance such projects as described previously in the component unit section of this note. These bonds are paid solely from payments received from participating companies (or from proceeds of the sale of the specific projects in the event of default) and do not constitute a debt or liability of the Authority or the State. Thus, the balances are not included in the Authority's financial statements. Total bonds outstanding for the year ended June 30, 2009 were \$979.8 million.

The Connecticut Resources Recovery Authority has issued several bonds to fund the construction of waste processing facilities by independent contractors/operators. These bonds are payable from a pledge of revenues derived primarily under lease or loan arrangements between the Authority and the operators. Letters of credit secure some of these bonds. The Authority does not become involved in the construction activities or the repayment of the debt (other than the portion allocable to Authority purposes). In the event of a default, neither the authority nor the State guarantees payment of the debt, except for the State contingent liability discussed below. Thus, the assets and liabilities that relate to these bond issues are not included in the Authority's financial statements. Total bonds outstanding at June 30, 2009 were \$83.9 million. Of this amount, \$40.4 million was secured by a special capital reserve fund.

The Connecticut Health and Educational Facilities Authority has issued special obligation bonds for which the principal and interest are payable solely from the revenues of the institutions. Starting in 1999, the Authority elected to remove these bonds and related restricted assets from its financial statements, except for restricted assets for which the Authority has a fiduciary responsibility. Total special obligation bonds outstanding at June 30, 2009, were \$6,824.0 million, of which \$296.7 million was secured by special capital reserve funds.

The State may be contingently liable for those bonds that are secured by special capital reserve funds as discussed previously in this section.

#### e. Debt Refundings

During the year, the State issued \$74.2 million of general obligation bonds with an average interest rate of 2.71 percent to refund \$73.3 million of general obligation bonds with an average interest rate of 4.44 percent. The reacquisition price exceeded the carrying amount of the old debt by \$2.0 million. This amount is being netted against the new debt and amortized over the life of the new or old debt, whichever is shorter.

The State refunded these bonds to reduce its total debt service payments over the next fifteen years by \$2.5 million and to obtain an economic gain (difference between the present values of the debt service payments of the old and new bonds) of \$3.5 million. As of June 30, 2009, \$2,482.6 million of outstanding general obligation, special tax

obligation, and revenue bonds had been advanced refunded and are, accordingly, considered defeased.

In addition, \$506.3 million of variable-rate Special Tax Obligation bonds were advance refunded during the year.

#### Note 19 Risk Management

The risk financing and insurance program of the State is managed by the State Insurance and Risk Management Board. The Board is responsible mainly for determining the method by which the State shall insure itself against losses by the purchase of insurance to obtain the broadest coverage at the most reasonable cost, determining whether deductible provisions should be included in the insurance contract, and whenever appropriate determining whether the State shall act as self-insurer. The schedule below lists the risks of loss to which the State is exposed and the ways in which the State finances those risks.

|                            | Risk Financed by                       |                    |  |  |
|----------------------------|--|--------------------|--|--|
| Risk of Loss               | Purchase of<br>Commercial<br>Insurance | Self-<br>Insurance |  |  |
| Liability (Torts):         |  |                    |  |  |
| -General (State buildings, |  |                    |  |  |
| parks, or grounds)         |  | X                  |  |  |
| -Other                     | X                                      |                    |  |  |
| Theft of, damage to, or    |  |                    |  |  |
| destruction of assets      | X                                      |                    |  |  |
| Business interruptions     | X                                      |                    |  |  |
| Errors or omissions:       |  |                    |  |  |
| -Professional liability    | X                                      |                    |  |  |
| -Medical malpractice       |  |                    |  |  |
| (John Dempsey Hospital)    |  | X                  |  |  |
| Injuries to employees      |  | X                  |  |  |
| Natural disasters          | X                                      |                    |  |  |

For the general liability risk, the State is self-insured because it has sovereign immunity. This means that the State cannot be sued for liability without its permission. For other liability risks, the State purchases commercial insurance only if the State can be held liable under a particular statute (e.g. per Statute the State can be held liable for injuries suffered by a person on a defective State highway), or if it is required by a contract.

For the risk of theft, of damage to, or destruction of assets (particularly in the automobile fleet), the State insures only leased cars and vehicles valued at more than \$100 thousand. When purchasing commercial insurance the State may retain some of the risk by assuming a deductible or self-insured retention amount in the insurance policy. This amount varies greatly because the State carries a large number of insurance policies covering various risks. The highest deductible or self-insured retention amount assumed by the State is \$25 million, which is carried in a railroad liability policy.

The State records its risk management activities related to the medical malpractice risk in the University of Connecticut fund, an Enterprise fund. At year-end, liabilities for unpaid claims are recorded in the statement of net assets (government-wide and proprietary fund statements) when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. The liabilities are determined based on the ultimate cost of settling the claims, including an amount for claims that have been incurred but not reported and claim adjustment expenses. The liabilities are actuarially determined and the unpaid liability for medical malpractice is reported at its present value, using a discount rate of 5 percent. In the General Fund, the liability for unpaid claims is only recorded if the liability is due for payment at year-end. Settlements have not exceeded coverages for each of the past three fiscal years. Changes in the claims liabilities during the last two fiscal years were as follows (amounts in thousands):

|   | <u>A</u><br>V | vernmental<br>Activities<br>Vorkers'<br>npensation | Business-Type <u>Activities</u> Medical Malpractice |                            |  |
|---|---------------|--|---|----------------------------|--|
| Balance 6-30-07<br>Incurred claims<br>Paid claims | \$            | 382,128<br>115,558<br>(85,067)                     | \$  | 20,000<br>3,291<br>(2,001) |  |
| Balance 6-30-08<br>Incurred claims<br>Paid claims |               | 412,619<br>143,104<br>(95,945)                     |   | 21,290<br>8,790<br>(4,856) |  |
| Balance 6-30-09                                   | \$            | 459,778  | \$  | 25,224                     |  |

#### Note 20 Interfund Receivables and Payables

Interfund receivable and payable balances at June 30, 2009, were as follows (amounts in thousands):

|                              |    | Balance due to fund(s) |                |                              |              |              |              |                    |            |          |                  |              |              |
|------------------------------|----|------------------------|----------------|------------------------------|--------------|--------------|--------------|--------------------|------------|----------|------------------|--------------|--------------|
|                              |    |                        |                | Restricted                   | Other        |              | State        | Other              | Employment | Internal |                  | Component    |              |
|                              | (  | General                | Transportation | <b>Grants &amp; Accounts</b> | Governmental | <b>UConn</b> | Universities | <b>Proprietary</b> | Security   | Services | <b>Fiduciary</b> | <b>Units</b> | <b>Total</b> |
| Balance due from fund(s)     |    |                        |                |                              |              |              |              |                    |            |          |                  |              |              |
| General                      | \$ | -                      | \$ -           | \$ 553,105                   | \$ 280,655   | \$ 52,218    | \$ 21,720    | \$ 20,969          | \$ 1,797   | \$ 2,926 | \$ 5,847         | \$ - \$      | 939,237      |
| Debt Service                 |    | -                      | 1,367          | -                            | -            | -            | -            | -                  | -          | -        | -                | -            | 1,367        |
| Restricted Grants & Accounts |    | 3,133                  | -              | -                            | 76           | -            | -            | -                  | -          | -        | -                | 444          | 3,653        |
| Other Governmental           |    | 2,626                  | -              | -                            | 7,631        | 1,832        | 21,739       | 55,657             | -          | -        | -                | 12,664       | 102,149      |
| UConn                        |    | 17,722                 | -              | -                            | -            | -            | -            | -                  | -          | -        | -                | -            | 17,722       |
| State Universities           |    | 3,234                  | -              | -                            | -            | -            | -            | -                  | -          | -        | -                | -            | 3,234        |
| Employment Security          |    | -                      | -              | -                            | 41,964       | -            | -            | -                  | -          | -        | -                | -            | 41,964       |
| Other Proprietary            |    | 412                    | -              | 10,511                       | -            | -            | -            | -                  | -          | -        | -                | -            | 10,923       |
| Internal Services            |    | -                      | -              | -                            | 66,931       | -            | -            | -                  | -          | -        | -                | -            | 66,931       |
| Fiduciary                    |    | -                      | -              | -                            | 18,500       | -            | -            | -                  | -          | -        | 1,567            | -            | 20,067       |
| Component Units              |    | 9,793                  |                |                              |              |              |              | ·                  |            |          |                  |              | 9,793        |
| Total                        | \$ | 36,920                 | \$ 1,367       | \$ 563,616                   | \$ 415,757   | \$ 54,050    | \$ 43,459    | \$ 76,626          | \$ 1,797   | \$ 2,926 | \$ 7,414         | \$ 13,108 \$ | 1,217,040    |

Interfund receivables and payables arose because of interfund loans and other interfund balances outstanding at year end.

#### **Note 21 Interfund Transfers**

Interfund transfers for the fiscal year ended June 30, 2009, consisted of the following (amounts in thousands):

|                                 |    | Amount transferred to fund(s) |    |         |     |                     |    |                   |             |              |               |       |             |    |                  |     |        |    |              |
|---------------------------------|----|-------------------------------|----|---------|-----|---------------------|----|-------------------|-------------|--------------|---------------|-------|-------------|----|------------------|-----|--------|----|--------------|
|                                 |    | Debt                          |    |         |     | Restricted Other    |    |                   | State Other |              |               | Other |             |    |                  |     |        |    |              |
|                                 | 9  | General                       |    | Service | Tra | <u>ansportation</u> | (  | Grants & Accounts | (           | Governmental | <b>UConn</b>  | Uı    | niversities | Pr | <u>oprietary</u> | Fid | uciary |    | <b>Total</b> |
| Amount transferred from fund(s) | )  |                               |    |         |     |                     |    |                   |             |              |               |       |             |    |                  |     |        |    |              |
| General                         | \$ | -                             | \$ | -       | \$  | -                   | \$ | -                 | \$          | 101,712      | \$<br>536,282 | \$    | 238,315     | \$ | 240,511          | \$  | -      | \$ | 1,116,820    |
| Debt Service                    |    | -                             |    | -       |     | 16,797              |    | 145               |             | -            | -             |       | -           |    | -                |     | -      |    | 16,942       |
| Transportation                  |    | 6,492                         |    | 423,049 |     | -                   |    | 15,300            |             | 9,500        | -             |       | -           |    | -                |     | -      |    | 454,341      |
| Restricted Grants & Accounts    |    | 78,373                        |    | -       |     | -                   |    | -                 |             | 688          | -             |       | -           |    | -                |     | -      |    | 79,061       |
| Other Governmental              |    | 249,486                       |    | -       |     | 8,662               |    | 75,653            |             | 22,145       | 152,455       |       | 10,097      |    | 4,180            |     | 2,703  |    | 525,381      |
| Internal Service                |    | 7,513                         |    | -       |     | -                   |    | -                 |             | -            | -             |       | -           |    | -                |     | -      |    | 7,513        |
| Connecticut Lottery             |    | 283,000                       |    | -       |     | -                   |    | -                 |             | -            | -             |       | -           |    | -                |     | -      |    | 283,000      |
| Employment Security             |    | -                             |    | -       |     | -                   |    | -                 |             | 25,250       | -             |       | -           |    | -                |     | -      |    | 25,250       |
| Other Proprietary               |    |                               |    |         |     | -                   | _  | -                 | _           |              | -             |       | -           |    | 9,647            |     | -      |    | 9,647        |
| Total                           | \$ | 624,864                       | \$ | 423,049 | \$  | 25,459              | \$ | 91,098            | \$          | 159,295      | \$<br>688,737 | \$    | 248,412     | \$ | 254,338          | \$  | 2,703  | \$ | 2,517,955    |

Transfers were made to (1) move revenues from the fund that budget or statute requires to collect them to the fund that budget or statute requires to expend them and (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due.

# Note 22 Restatement of Fund Balance/Net Assets, and Restricted Assets

As of June 30, 2009, the beginning net assets/fund balances for the following funds and activities were restated as follows (amounts in thousands):

| · ·                                   | Balance<br>6-30-08<br>Previously<br>Reported |             | Correction<br>of<br>Reported<br>Assets/Liabilites | Balance<br>6-30-08<br>as<br>Restated |
|---------------------------------------|--|-------------|---|--------------------------------------|
| Governmental Funds and Activities     |  |             |   |                                      |
| Major Funds:                          |  |             |   |                                      |
| Restricted Grants and Accounts        | \$   | 666,022     | \$<br>(49,644)                                    | \$<br>616,378                        |
| Total Governmental Funds              | \$   | 3,120,784   | \$<br>(49,644)                                    | \$<br>3,071,140                      |
| Governmental Activites:               |  |             |   |                                      |
| Capital Assets                        | \$   | 10,045,466  | \$<br>(17,332)                                    | \$<br>10,028,134                     |
| Net Assets of Governmental Activites  | \$   | (6,887,929) | \$<br>(66,976)                                    | \$<br>(6,954,905)                    |
| Proprietary Funds and Business-Type   | Acti   | vites       |   |                                      |
| Major Funds:                          |  |             |   |                                      |
| State Universities                    | \$   | 754,043     | \$<br>(21,652)                                    | \$<br>732,391                        |
| Total Proprietary Funds               | \$   | 4,684,480   | \$<br>(21,652)                                    | \$<br>4,662,828                      |
| Net Assets of Business-Type Activites | \$   | 4,684,480   | \$<br>(21,652)                                    | \$<br>4,662,828                      |

The beginning fund balance of the Restricted fund, a governmental fund, was adjusted to correct an overstatement in the balance of accounts receivable reported last year.

The beginning net asset balance of governmental activities was adjusted to correct a net overstatement in the balance of capital assets reported last year.

The beginning net assets balance of the State Universities fund, a proprietary fund, was adjusted to reflect the cumulative effect of a change in the depreciation method for library books, a capital asset.

As of June 30, 2009, the government-wide statement of net assets reported \$3,088 of restricted net assets, of which \$300 million was restricted by enabling legislation.

#### **Note 23 Related Organizations**

The Community Economic Development Fund and the Connecticut Student Loan Foundation are legally separate organizations that are related to the State because the State appoints a voting majority of the organizations' governing board. However, the State's accountability for these organizations does not extend beyond making the appointments.

#### **Note 24 New Accounting Pronouncements**

In fiscal year 2009, the State implemented the following Statements issued by the Governmental Accounting Standards Board: Statement No. 49, "Accounting and Financial Reporting for Pollution Remediation Obligations"; Statement No. 55, "The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments"; and Statement No. 56, "Codification of Accounting and Financial Reporting Guidance Contained in the AICPA Statements on Auditing Standards".

Statement No. 49 establishes accounting and financial reporting standards for pollution remediation obligations, which are obligations to address the current or potential detrimental effects of existing pollution by participating in pollution remediation activities such as site assessments and cleanups.

Statement No. 55 incorporates the hierarchy of generally accepted accounting principles (GAAP) for state and local governments into the Governmental Accounting Standards Board's (GASB) authoritative literature. Previously, the GAAP hierarchy for state and local governments was set forth in an American Institute of Certified Public Accountants' auditing standard, rather than in GASB's authoritative literature.

Statement No. 56 incorporates into GASB's authoritative literature certain accounting and financial reporting guidance presented in American Institute of Certified Public Accountants' auditing standards. This guidance deals with financial reporting of related party transactions, going concern considerations, and subsequent events.

#### **Note 25 Commitments and Contingencies**

#### A. Commitments

#### **Primary Government**

Commitments are defined as "existing arrangements to enter into future transactions or events, such as long-term contractual obligations with suppliers for future purchases at specified prices and sometimes at specified quantities." As of June 30, 2009, the Departments of Transportation and Public Works had contractual commitments of approximately \$936 million for infrastructure and other construction projects. Additionally, other commitments were approximately as follows:

School construction and alteration grant program \$2,821 million.

Clean and drinking water loan programs \$433 million. Various programs and services \$3,269 million.

All commitments are expected to be funded by federal grants, bond proceeds, and other resources.

#### **Component Units**

As of December 31, 2008, the Connecticut Housing Finance Authority had mortgage loan commitments of approximately \$146 million.

#### **B.** Contingent Liabilities

The State entered into a contractual agreement with H.N.S. Management Company, Inc. and ATE Management and Service Company, Inc. to manage and operate the bus transportation system for the State. The State shall pay all expenses of the system including all past, present and future pension plan liabilities of the personnel employed by the system and any other fees as agreed upon. When the agreement is terminated the State shall assume or make arrangements for the assumption of all the existing obligations of the management companies including but not limited to all past, present and future pension plan liabilities and obligations.

In 2002 the City of Waterbury issued \$97.5 million of General Obligation Special Capital Reserve Fund Bonds. These bonds are secured by a Special Capital Reserve Fund for which the State may be contingently liable as explained previously in Note 18 – Component Units.

Amounts received or receivable by the State from grant agencies are subject to audit and adjustment by grantor agencies, mainly the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures that may be disallowed by the federal government cannot be determined at this time, although the State expects such amounts, if any, to be immaterial.

#### C. Litigation

The State, its units and employees are parties to numerous legal proceedings, many of which normally occur in government operations. Most of these legal proceedings are not, in the opinion of the Attorney General, likely to have a material adverse impact on the State's financial position.

There are, however, several legal proceedings which, if decided adversely against the State, may require the State to make material future expenditures for expanded services or capital facilities or may impair future revenue sources. It is neither possible to determine the outcome of these proceedings nor to estimate the possible effects adverse decisions may have on the future expenditures or revenue sources of the State.

#### **Note 26 Subsequent Events**

In July 2009, the State issued \$115.8 million of Clean Water Fund revenue bonds. The bonds will mature in years 2010 through 2022 and bear interest rates ranging from 1.5 percent to 5.0 percent.

In October 2009, the State issued \$196 million of Special Tax Obligation Transportation Infrastructure bonds. The

bonds will mature in years 2010 through 2029 and bear interest rates ranging from 2.5 percent to 5.0 percent.

In October 2009, the State issued \$304 million Special Tax Obligation "Taxable Build America" Bonds. The bonds will mature in years 2020 through 2029 and bear interest rates ranging from 4.86 percent to 5.74 percent.

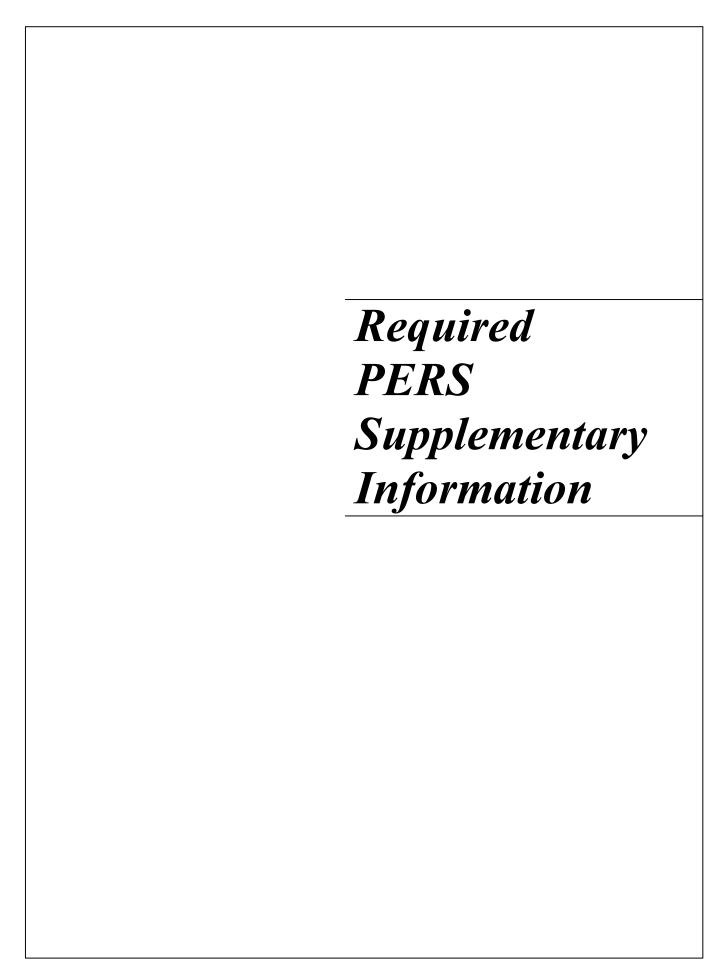
In October 2009, the State issued \$49.8 million of Special tax obligation refunding bonds. The bonds will mature in years 2010 through 2014 and bear interest rates ranging from 2.50 percent to 5.00 percent.

In December 2009, the State issued \$915.8 million of General Obligation Economic Recovery Notes. The notes will mature in years 2012 through 2016 and bear interest rates ranging from 2.00 percent to 5.00 percent.

In December 2009, the State issued \$165.8 million of General Obligation Bonds. The bonds will mature in years 2012 through 2014 and bear an interest rate of 5.00 percent.

In December 2009, the State issued \$450.0 million of General Obligation "Taxable Build America" Bonds. The bonds will mature in years 2020 through 2029 and bear interest rates ranging from 4.95 percent to 5.63 percent.

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# **Pension and Other Postemployment Benefit Plans Required Supplementary Information**

# **Schedules of Funding Progress**

(Expressed in Millions)

|              | (a)                | (b)                    | (b-a)     | (a/b)  | (c)             | ((b-a)/c)              |
|--------------|--------------------|------------------------|-----------|--------|-----------------|------------------------|
| Actuarial    | Actuarial          |                        | Unfunded  |        |                 | UAAL as a              |
| Valuation    | Value of           | Actuarial Accrued      | AAL       | Funded | Covered         | Percentage of          |
| <u>Date</u>  | <u>Assets</u>      | <u>Liability (AAL)</u> | (UAAL)    | Ratio  | <b>Payroll</b>  | <b>Covered Payroll</b> |
| SERS         | ΦΩ ΩΕΩ <i>(</i>    | ¢14.222.0              | 06.165.2  | 56.70/ | <b>PO (54.2</b> | 222 20/                |
| 6/30/2003    | \$8,058.6          | \$14,223.8             | \$6,165.2 | 56.7%  | \$2,654.3       | 232.3%                 |
| 6/30/2004    | \$8,238.3          | \$15,128.5             | \$6,890.2 | 54.5%  | \$2,816.7       | 244.6%                 |
| 6/30/2005    | \$8,517.7          | \$15,987.5             | \$7,469.8 | 53.3%  | \$2,980.1       | 250.7%                 |
| 6/30/2006    | \$8,951.4          | \$16,830.3             | \$7,878.9 | 53.2%  | \$3,107.9       | 253.5%                 |
| 6/30/2007    | \$9,585.1          | \$17,888.1             | \$8,303.0 | 53.6%  | \$3,310.4       | 250.8%                 |
| 6/30/2008    | \$9,990.2          | \$19,243.4             | \$9,253.2 | 51.9%  | \$3,497.4       | 264.6%                 |
| 6/30/2009 *  | \$-                | \$-                    | \$-       | 0.0%   | \$-             | 0.0%                   |
| *No actuaria | ıl valuation was p | erformed.              |           |        |                 |                        |
| <u>TRS</u>   |                    |                        |           |        |                 |                        |
| 6/30/2003 *  | \$-                | \$-                    | \$-       | 0.0%   | \$-             | 0.0%                   |
| 6/30/2004    | \$9,847.0          | \$15,070.5             | \$5,223.5 | 65.3%  | \$2,930.8       | 178.2%                 |
| 6/30/2005 *  | \$-                | \$-                    | \$-       | 0.0%   | \$-             | 0.0%                   |
| 6/30/2006    | \$10,190.3         | \$17,112.8             | \$6,922.5 | 59.5%  | \$3,137.7       | 220.6%                 |
| 6/30/2007 *  | \$-                | \$-                    | \$-       | 0.0%   | \$-             | 0.0%                   |
| 6/30/2008    | \$15,271.0         | \$21,801.0             | \$6,530.0 | 70.0%  | \$3,399.3       | 192.1%                 |
| 6/30/2009 *  | \$-                | \$-                    | \$-       | 0.0%   | \$-             | 0.0%                   |
| *No actuaria | ıl valuation was p | erformed.              |           |        |                 |                        |
| JRS          |                    |                        |           |        |                 |                        |
| 6/30/2003    | \$142.8            | \$211.1                | \$68.3    | 67.6%  | \$27.8          | 245.7%                 |
| 6/30/2004    | \$150.9            | \$219.8                | \$68.9    | 68.7%  | \$28.9          | 238.4%                 |
| 6/30/2005    | \$160.3            | \$235.0                | \$74.7    | 68.2%  | \$30.2          | 247.8%                 |
| 6/30/2006    | \$169.7            | \$246.9                | \$77.2    | 68.7%  | \$31.8          | 242.8%                 |
| 6/30/2007    | \$182.4            | \$261.2                | \$78.8    | 69.8%  | \$33.8          | 233.1%                 |
| 6/30/2008    | \$191.7            | \$267.0                | \$75.3    | 71.8%  | \$34.0          | 221.5%                 |
| 6/30/2009 *  | \$-                | \$-                    | \$-       | 0.0%   | \$-             | 0.0%                   |
| *No actuaria | ıl valuation was p | erformed.              |           |        |                 |                        |
| RTHP         |                    |                        |           |        |                 |                        |
| 6/30/2008    | \$-                | \$2,318.8              | \$2,318.8 | 0.0%   | \$3,399.3       | 68.2%                  |
| 6/30/2009 *  | \$-                | \$-                    | \$-       | 0.0%   | \$-             | 0.0%                   |
|              | 1 voluation was n  |                        | •         |        | •               |                        |

<sup>\*</sup>No actuarial valuation was performed.

Only one actuarial valuation is presented because GASB Statement No. 45 was implemented in fiscal year 2008.

# **Pension and Other Postemployment Benefit Plans Required Supplementary Information**

# **Schedules of Employer Contributions**

(Expressed in Millions)

|        | <u>SERS</u> <u>TRS</u> |             | <u>S</u>     | JR          | <u>.S</u>    | <u>RTHP</u> |              |             |
|--------|------------------------|-------------|--------------|-------------|--------------|-------------|--------------|-------------|
|        | Annual                 |             | Annual       |             | Annual       |             | Annual       |             |
| Fiscal | Required               | Percentage  | Required     | Percentage  | Required     | Percentage  | Required     | Percentage  |
| Year   | <b>Contribution</b>    | Contributed | Contribution | Contributed | Contribution | Contributed | Contribution | Contributed |
| 2003   | \$421.5                | 100.0%      | \$221.2      | 81.3%       | \$10.1       | 100.0%      | \$0.0        | 0.0%        |
| 2004   | \$470.3                | 100.0%      | \$270.5      | 68.5%       | \$11.6       | 100.0%      | \$0.0        | 0.0%        |
| 2005   | \$518.8                | 100.0%      | \$281.4      | 65.8%       | \$12.2       | 100.0%      | \$0.0        | 0.0%        |
| 2006   | \$623.1                | 100.0%      | \$396.2      | 100.0%      | \$11.7       | 100.0%      | \$0.0        | 0.0%        |
| 2007   | \$663.9                | 100.0%      | \$416.0      | 99.0%       | \$12.4       | 100.0%      | \$0.0        | 0.0%        |
| 2008   | \$716.9                | 99.2%       | \$518.6      | 485.7%      | \$13.4       | 100.0%      | \$116.1      | 17.9%       |
| 2009   | \$753.7                | 92.8%       | \$539.3      | 100.0%      | \$14.2       | 100.0%      | \$116.7      | 19.2%       |

For RTHP required information is presented starting with fiscal year 2008 because GASB Statement No. 45 was implemented in that year.

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# APPENDIX III-D



NANCY WYMAN COMPTROLLER

## STATE OF CONNECTICUT

OFFICE OF THE STATE COMPTROLLER
55 ELM STREET
HARTFORD, CONNECTICUT 06106-1775

MARK E. OJAKIAN DEPUTY COMPTROLLER

February 17, 2010

The Honorable Denise L. Nappier State Treasurer 55 Elm Street Hartford, CT 06106

Dear Ms. Nappier

I have reviewed the accompanying balance sheets of the General Fund of the State of Connecticut for the fiscal years ending June 30, 2005-2009. This review also covered the accompanying statements of unappropriated surplus, revenues and expenditures for the years ended on those dates. The statements are based on the annual report of the Office of the State Comptroller, which is prepared in compliance with Section 3-115 of the General Statutes, as well as reports of the Auditors of Public Accounts with respect to the balance sheets and related statements for the fiscal years ending June 30, 2005-2009.

The statements have been prepared on a modified cash basis of accounting for appropriated funds and on a cash basis of accounting for all other funds. These methods of accounting have been applied consistently and in accordance with the governing statutory requirements for all periods shown.

Sincerely,

Nancy Wyman State Comptroller

#### STATE OF CONNECTICUT



# AUDITORS OF PUBLIC ACCOUNTS STATE CAPITOL

KEVIN P. JOHNSTON

210 CAPITOL AVENUE
HARTFORD, CONNECTICUT 06106-1559

ROBERT G. JAEKLE

# INDEPENDENT AUDITORS' REPORT CERTIFICATE OF AUDIT

We have audited the accompanying balance sheet of the General Fund of the State of Connecticut as of June 30, 2005, 2006, 2007, 2008 and 2009 and the related statements of revenues, expenditures, and changes in unappropriated surplus for the years ended on those dates as shown in Appendices III-D-4, III-D-5, III-D-6 and III-D-7. These financial statements are the responsibility of the State's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note (a) to Appendix III-D-4, the State of Connecticut prepares its financial statements on a modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

The financial statements referred to above present only the General Fund and do not purport to, and do not, present fairly the financial position of the State of Connecticut as of June 30, 2005, 2006, 2007, 2008 and 2009, and the results of its operations for the years then ended in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position – modified cash basis of the General Fund of the State of Connecticut as of June 30, 2005, 2006, 2007, 2008 and 2009, and the results of its operations – modified cash basis for the years then ended, in conformity with the basis of accounting described in Note (a) to Appendix III-D-4.

As discussed in the litigation section of the accompanying Official Statement, the State of Connecticut is a defendant in certain legal proceedings. The ultimate outcome of the litigation cannot presently be determined. Accordingly, no provision for any liability that may result upon adjudication has been made in the accompanying financial statements. However, as indicated in that section, an adverse judgement in any one of these cases could have a material fiscal impact on the State.

Klern P. Johnston
Kevin P. Johnston

Auditor of Public Accounts

Robert G. Jaekle

**Auditor of Public Accounts** 

February 1, 2010 State Capitol

Hartford, Connecticut

#### GENERAL FUND<sup>(a)</sup>

## Balance Sheet As of June 30 (In Thousands)

|  | <u>2005</u>         | <u>2006</u>         | <u>2007</u>         | <u>2008</u>         | <u>2009</u>         |
|--|---------------------|---------------------|---------------------|---------------------|---------------------|
| Assets                                   |                     |                     |                     |                     |                     |
| Cash and Short-Term Investments          | \$ 102,329          | \$ 208,659          | \$ 30,148           | \$                  | \$                  |
| Accrued Taxes Receivable                 | 923,537             | 949,567             | 1,111,655           | 1,133,886           | 976,536             |
| Accrued Accounts Receivable              | 33,815              | 35,289              | 36,080              | 32,874              | 29,913              |
| Federal and Other Grants Receivable      |                     |                     |                     |                     |                     |
| and Unexpended Balances                  |                     |                     |                     |                     |                     |
| Investments                              |                     |                     |                     |                     |                     |
| Due from Other Funds                     | 1,200               |                     |                     |                     |                     |
| Loans Receivable                         | 18,559              | 15,939              | 13,320              | <del></del>         | <del></del>         |
| Total Assets                             | <u>\$ 1,079,440</u> | <u>\$ 1,209,454</u> | <u>\$ 1,191,203</u> | <u>\$ 1,166,760</u> | <u>\$ 1,006,449</u> |
| Liabilities, Reserves and Surplus        |                     |                     |                     |                     |                     |
| Liabilities                              |                     |                     |                     |                     |                     |
| Deficiency in Cash and Short-Term        |                     |                     |                     |                     |                     |
| Investments                              |                     |                     |                     | \$ 477,251          | \$ 1,863,042        |
| Accounts Payable                         |                     |                     |                     |                     |                     |
| Deferred Restricted Accounts and Federal |                     |                     |                     |                     |                     |
| and Other Grant Revenue                  |                     |                     |                     |                     |                     |
| Due to Other Funds                       | \$ 4,332            | \$ 18,198           | \$ 9,975            | \$ 5,103            | \$ 1,374            |
| Total Liabilities                        | <u>\$ 4,332</u>     | <u>\$ 18,198</u>    | \$ 9,975            | <u>\$ 482,354</u>   | \$ 1,864,416        |
| Reserves                                 |                     |                     |                     |                     |                     |
| Petty Cash Funds                         | \$ 971              | \$ 912              | \$ 918              | \$ 886              | \$ 840              |
| Statutory Surplus Reserves               | 379,715             | 446,490             | 269,240             | 179,420             |                     |
| Appropriations Continued to Following    |                     |                     |                     |                     |                     |
| Year                                     | 694,422             | 702,854             | 831,070             | 504,100             | 88,772              |
| Reserved FY 06 Surplus for FY 07         |                     |                     |                     |                     |                     |
| Operations                               |                     | 41,000              |                     |                     |                     |
| Reserved FY 07 Surplus for FY 08         |                     |                     | 00.000              |                     |                     |
| Operations                               | <u></u>             | <u></u>             | 80,000              |                     |                     |
| Total Reserves                           | \$ 1,075,108        | \$ 1,191,256        | \$ 1,181,228        | \$ 684,406          | \$ 89,612           |
| <b>Unappropriated Surplus (Deficit)</b>  | 0                   | 0                   | 0                   | 0                   | (947,579)           |
| Total Liabilities, Reserves and Surplus  | <u>\$1,079,440</u>  | <u>\$1,209,454</u>  | <u>\$1,191,203</u>  | <u>\$ 1,166,760</u> | <u>\$ 1,006,449</u> |

<sup>(</sup>a) The State of Connecticut's policy, which was formulated in accordance with State fiscal statutes, is to prepare the accompanying financial statements on a prescribed basis of accounting that demonstrates compliance with the modified cash basis and budget laws of the State of Connecticut. The modified cash basis of accounting, as used by the State, records expenditures when they are paid and recognizes revenues when received, except for the accrual at June 30 of State collections in July and August of certain taxes levied, Indian gaming payments, and the accounting for restricted grants on an earned basis. Certain accrual dates for various revenues have been extended and may not reflect the same accrual date through the years reflected herein.

<sup>(</sup>b) Under the provisions of Public Act No. 09-2 of the June 2009 Special Session, the accumulated deficit as of June 30, 2009 was financed through the issuance of economic recovery notes.

#### **GENERAL FUND**

## Statement of Revenues, Expenditures and Changes in Unappropriated Surplus Fiscal Year Ended June 30 (In Thousands)

|  | <u>2005</u>               | <u>2006</u>               | <u>2007</u>               | <u>2008</u>               | <u>2009</u>               |
|--|---------------------------|---------------------------|---------------------------|---------------------------|---------------------------|
| Unappropriated Surplus (Deficit), July 1         | \$ -0-                    | \$ -0-                    | \$ -0-                    | \$ -0-                    | \$ -0-                    |
| Resources from Reserve for Debt<br>Avoidance/ERN |                           |                           |                           |                           |                           |
| Total Revenues (per Appendix III-D-6)            | 14,062,863                | 14,998,721                | 15,742,561                | 16,418,786                | 15,700,801                |
| Total Expenditures (per Appendix III-D-7)        | 13,333,703 <sup>(a)</sup> | 14,499,616 <sup>(b)</sup> | 15,293,735 <sup>(c)</sup> | 16,627,447 <sup>(d)</sup> | 17,234,855 <sup>(e)</sup> |
| Operating Balance                                | 729,160                   | 499,105                   | 448,826                   | (208,661)                 | (1,534,054)               |
| Reserved for Prior Year Appropriations           |                           |                           |                           |                           |                           |
| Less Appropriations Carried Forward              | (481,561)                 | (8,432)                   | (128,216)                 | 326,972                   | 415,327                   |
| Transferred (Out) or Reserved for:               |                           |                           |                           |                           |                           |
| Budget Reserve Fund                              | (363,863)                 | (446,490)                 | (269,240)                 | -0-                       | -0-                       |
| Reserve for Debt Retirement/Avoidance            | (15,851)                  | (41,000)                  | (80,000)                  | (99,420)                  | -0-                       |
| Other Adjustments                                | (18,185)                  | (19,035)                  | (12,370)                  | (18,891)                  | (8,271)                   |
| Reserved from Prior Year                         | 150,300                   | 15,852                    | 41,000                    | -0-                       | 179,420                   |
| Subtotal   | -0-                       | -0-                       | -0-                       | -0-                       | (947,578)                 |
| Transferred from Budget Reserve Fund             |                           |                           |                           |                           |                           |
| Unappropriated Surplus (Deficit), June 30        |                           |                           |                           |                           |                           |
| ** *   | \$ -0-                    | \$ -0-                    | \$ -0-                    | \$ -0-                    | <u>\$ (947,578)</u>       |

<sup>(</sup>a) Total Expenditures includes prior year appropriations less appropriations carried forward to the next fiscal year in the amount of (\$481,561).

<sup>(</sup>b) Total Expenditures includes prior year appropriations less appropriations carried forward to the next fiscal year in the amount of (\$8,432).

<sup>(</sup>c) Total Expenditures includes prior year appropriations less appropriations carried forward to the next fiscal year in the amount of (\$128,216).

<sup>(</sup>d) Total Expenditures includes prior year appropriations less appropriations carried forward to the next fiscal year in the amount of \$326,972.

<sup>(</sup>e) Total Expenditures includes prior year appropriations less appropriations carried forward to the next fiscal year in the amount of \$415,327.

### **GENERAL FUND**

## Statement of Revenues Fiscal Year Ended June 30 (In Thousands)

|   | <u>2005</u>          | <u>2006</u>          | <u>2007</u>          | <u>2008</u>            | <u>2009</u>         |
|---|----------------------|----------------------|----------------------|------------------------|---------------------|
| Taxes:                                    |                      |                      |                      |                        |                     |
| Personal Income                           | \$ 5,570,724         | \$ 6,156,373         | \$ 6,749,462         | \$ 7,512,688           | \$ 6,385,856        |
| Sales and Use                             | 3,290,366            | 3,401,966            | 3,496,110            | 3,582,317              | 3,318,752           |
| Corporations                              | 678,970              | 787,702              | 890,730              | 733,942 <sup>(c)</sup> | 615,921             |
| Insurance Companies                       | 257,152              | 269,902              | 253,016              | 227,221                | 202,217             |
| Inheritance and Estate                    | 253,907              | 196,258              | 179,922              | 170,619                | 238,337             |
| Alcoholic Beverages                       | 44,235               | 45,998               | 46,007               | 47,077                 | 47,065              |
| Cigarettes                                | 273,979              | 272,230              | 269,525              | 335,197                | 317,774             |
| Admissions, Dues, Cabaret                 | 31,699               | 35,367               | 33,439               | 37,277                 | 36,040              |
| Oil Companies                             | 143,548              | 212,091              | 144,404              | 205,483                | 104,413             |
| Public Service Corporations               | 196,819              | 225,263              | 235,502              | 237,113                | 268,495             |
| Real Estate Conveyance                    | 207,631              | 207,457              | 211,222              | 158,544                | 90,802              |
| Miscellaneous                             | 39,028               | 142,180              | 144,517              | 139,980                | 143,305             |
| Refunds of Taxes                          | (681,279)            | (730,849)            | (746,539)            | (852,184)              | (1,052,286)         |
| R&D Credit Exchange                       | (8,850)              | (6,694)              | (5,983)              | (11,363)               | (8,428)             |
| Other Revenue:                            |                      |                      |                      |                        |                     |
| Licenses, Permits, Fees                   | 143,250              | 157,400              | 151,738              | 171,739                | 162,474             |
| Sales of Commodities and Services         | 35,148               | 34,612               | 35,529               | 30,066                 | 32,558              |
| Transfer – Special Revenue                | 273,894              | 289,946              | 283,808              | 287,604                | 287,195             |
| Investment Income                         | 15,294               | 53,702               | 83,610               | 63,943                 | 18,806              |
| Transfers — To Other Funds <sup>(a)</sup> | (85,000)             | (86,300)             | (86,300)             | (86,300)               | (86,300)            |
| Fines, Escheats and Rents                 | 170,732              | 91,456               | 51,782               | 59,922                 | 64,018              |
| Miscellaneous                             | 153,982              | 176,595              | 188,324              | 140,089                | 163,023             |
| Refunds of Payments                       | (374)                | (438)                | (514)                | (501)                  | (662)               |
| Federal Grants                            | 2,497,670            | 2,549,577            | 2,602,774            | 2,701,603              | 3,619,490           |
| Indian Gaming Payments                    | 417,838              | 427,527              | 430,476              | 411,410                | 377,805             |
| Statutory Transfers From Other Funds      | 142,500              | 89,400               | 100,000              | 115,300                | 354,131             |
| Total Revenues <sup>(b)</sup>             | <u>\$ 14,062,863</u> | <u>\$ 14,998,721</u> | <u>\$ 15,742,561</u> | <u>\$ 16,418,786</u>   | <u>\$15,700,801</u> |

<sup>(</sup>a) Transfer to Pequot/Mohegan Fund.

<sup>(</sup>b) See Operating Balance on Appendix III-D-5 for surplus or deficit for each fiscal year.

<sup>(</sup>c) For Fiscal Year ending June 30, 2008, the Corporation Business Tax accrual date was changed to the last day of July from August 15th (as in the prior fiscal years). The Corporation Business Tax is now consistent with other tax accruals. The Comptroller's decision to make this change is within her constitutional powers under Section 24, Article Fourth of the Connecticut State Constitution and her statutory powers under Public Act No. 08-111.

GENERAL FUND

# Statement of Expenditures Fiscal Year Ended June 30 (In Thousands)

|   | <u>2005</u>         | <u>2006</u>         | <u>2007</u>             | <u>2008</u>         | <u>2009</u>                                       |
|---|---------------------|---------------------|-------------------------|---------------------|---|
| Legislative                             | \$ 63,220           | \$ 62,159           | \$ 68,141               | \$ 72,488           | \$ 71,55 <u>5</u>                                 |
| General Government                      | , , , , , ,         | <del></del>         | *                       | <del> </del>        | <del>, , , , , , , , , , , , , , , , , , , </del> |
| Executive                               | 9,558               | 9,821               | 10,441                  | 12,572              | 11,841  |
| Financial Administration                | 332,330             | 361,310             | 414,664                 | 499,320             | 424,610   |
| Legal                                   | 67,250              | 71,387              | 75,535                  | 90,957              | 83,664  |
| Total General Government                | 409,138             | 442,518             | 500,640                 | 602,849             | 520,115   |
| Regulation and Protection of Persons    | · <del></del>       |                     | <u> </u>                |                     |   |
| and Property                            |                     |                     |                         |                     |   |
| Public Safety                           | 138,586             | 150,624             | 163,838                 | 193,796             | 189,394   |
| Regulative                              | 75,311              | 86,756              | 101,843                 | 87,196              | 97,428  |
| Total Regulation and Protection         | 213,897             | 237,380             | 265,681                 | 280,992             | 286,822   |
| Conservation and Development            |                     |                     |                         |                     |   |
| Agriculture                             | 10,283              | 10,765              | 11,557                  | 15,960              | 12,276  |
| Environment                             | 35,244              | 35,215              | 36,477                  | 39,965              | 39,038  |
| Historical Sites, Commerce and Industry | 47,958              | 44,907              | 48,227                  | 63,833              | 62,015  |
| Total Conservation and Development      | 93,485              | 90,887              | 96,261                  | 119,758             | 113,329   |
| Health and Hospitals                    |                     |                     |                         |                     |   |
| Public Health                           | 77,482              | 84,149              | 90,753                  | 103,265             | 108,878   |
| Mental Retardation                      | 752,463             | 820,250             | 870,600                 | 937,962             | 970,322   |
| Mental Health                           | 453,290             | 487,864             | 512,426                 | 565,484             | 583,339   |
| Total Health and Hospitals              | <u>1,283,235</u>    | 1,392,263           | 1,473,779               | <u>1,606,711</u>    | 1,662,539   |
| Transportation                          | 1,203               | 1,810               | 2,103                   | 127                 | (50)  |
| Human Services                          | <u>3,908,030</u>    | <u>4,181,893</u>    | <u>4,221,641</u>        | <u>4,629,658</u>    | <u>5,041,515</u>                                  |
| Education, Libraries and Museums        |                     |                     |                         |                     |   |
| Department of Education                 | 2,091,313           | 2,232,795           | 2,312,000               | 2,569,432           | 2,671,600   |
| Education of the Blind and Deaf         | 14,195              | 14,339              | 13,864                  | 15,337              | 13,537  |
| University of Connecticut               | 270,278             | 205,807             | 222,567                 | 234,481             | 234,058   |
| Higher Education and the Arts           | 71,207              | 126,706             | 153,625                 | 192,594             | 198,638   |
| Libraries                               | 10,155              | 11,188              | 11,795                  | 13,248              | 13,100  |
| Teachers Retirement                     | 199,993             | 418,469             | 435,051                 | 541,671             | 564,062   |
| Community—Technical Colleges            | 126,921             | 135,802             | 145,503                 | 161,778             | 161,451   |
| State University                        | 138,481             | 145,520             | 155,102                 | 164,254             | 162,935   |
| Total Education, Libraries and          | 2 022 5 42          | 2 200 (2)           | 2 440 505               | 2 002 505           | 4.010.201   |
| Museums                                 | <u>2,922,543</u>    | <u>3,290,626</u>    | <u>3,449,507</u>        | 3,892,795           | 4,019,381   |
| Corrections                             | 1,239,564           | 1,339,289           | <u>1,430,316</u>        | 1,549,792           | <u>1,577,167</u>                                  |
| Judicial                                | 405,818             | 438,123             | 474,067                 | 515,738             | 543,078   |
| Non-Functional                          | 1.056.050           | 1 207 001           | 1 472 020               | 1 400 070           | 1 464 070   |
| Debt Service                            | 1,256,859           | 1,306,091           | 1,472,839               | 1,409,878           | 1,464,072   |
| Miscellaneous                           | 1,536,711           | 1,716,576           | 1,838,760               | 1,946,661           | 1,935,332   |
| Total                                   | 2,793,570           | 3,022,667           | 3,311,599<br>15,303,735 | 3,356,539           | 3,399,404   |
| Totals (a)                              | 13,333,703          | 14,499,615          | 15,293,735              | 16,627,447          | 17,234,855  |
| Total Expenditures <sup>(a)</sup>       | <u>\$13,333,703</u> | <u>\$14,499,615</u> | <u>\$15,293,735</u>     | <u>\$16,627,447</u> | <u>\$17,234,855</u>                               |

<sup>(</sup>a) See Operating Balance on **Appendix III-D-5** for surplus or deficit for each fiscal year.

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### GENERAL FUND REVENUES AND EXPENDITURES AUDITED FINAL BUDGET FOR FISCAL YEAR 2008-09 ADOPTED AND ESTIMATED BUDGET FOR FISCAL YEAR 2009-10 ADOPTED BUDGET FOR FISCAL YEAR 2010-11

# (In Millions)

|  |                        | Revised                |                        | Revised                |
|--|------------------------|------------------------|------------------------|------------------------|
|  | Final                  | Adopted                | Estimated              | Adopted                |
|  | Budget                 | Budget                 | Budget                 | Budget                 |
|  | 2008-09 <sup>(c)</sup> | 2009-10 <sup>(f)</sup> | 2009-10 <sup>(g)</sup> | 2010-11 <sup>(f)</sup> |
|  |                        |                        |                        |                        |
| Revenues                                       |                        |                        |                        |                        |
| <u>Taxes</u>                                   |                        |                        |                        |                        |
| Personal Income Tax                            | \$ 6,385.9             | \$ 6,630.7             | \$ 6,423.0             | \$ 6,654.7             |
| Sales & Use                                    | 3,318.8                | 3,166.7                | 3,076.1                | 3,095.4                |
| Corporation                                    | 615.9                  | 721.6                  | 706.6                  | 731.9                  |
| Public Service                                 | 268.5                  | 272.3                  | 271.2                  | 278.3                  |
| Inheritance & Estate                           | 238.3                  | 208.7                  | 196.2                  | 102.0                  |
| Insurance Companies                            | 202.2                  | 202.7                  | 200.2                  | 216.8                  |
| Cigarettes                                     | 317.8                  | 392.6                  | 387.6                  | 403.1                  |
| Real Estate Conveyance                         | 90.8                   | 94.5                   | 94.5                   | 117.5                  |
| Oil Companies                                  | 104.4                  | 98.9                   | 124.4                  | 75.5                   |
| Alcoholic Beverages                            | 47.1                   | 48.0                   | 47.6                   | 48.5                   |
| Admissions and Dues                            | 36.0                   | 37.1                   | 37.1                   | 37.6                   |
| Miscellaneous                                  | 143.3                  | 143.7                  | 145.5                  | 144.7                  |
| Total Taxes                                    | \$11,769.0             | \$12,017.5             | \$11,710.0             | \$11,906.0             |
| Less Refunds of Taxes                          | (1,052.3)              | (1,080.5)              | (1,145.5)              | (983.3)                |
| Less R&D Credit Exchange                       | (8.4)                  | (9.4)                  | (9.4)                  | (10.5)                 |
| Net Taxes                                      | \$10,708.3             | \$10,927.6             | \$10,555.1             | \$10,912.2             |
| Other Devenues                                 |                        |                        |                        |                        |
| Other Revenues Transfers- Special Revenues     | 287.2                  | 293.4                  | 293.4                  | 295.1                  |
|  | 377.8                  | 384.1                  | 371.0                  | 391.7                  |
| Indian Gaming Payments Licenses, Permits, Fees | 162.5                  | 281.8                  | 264.9                  | 265.6                  |
| Sales of Commodities & Services                | 32.6                   | 33.2                   | 33.2                   | 34.3                   |
| Rents, Fines & Escheats                        | 64.0                   | 97.3                   | 170.0                  | 103.4                  |
| Investment Income                              | 18.8                   | 10.0                   | 10.0                   | 103.4                  |
|  | 163.0                  | 208.0                  | 10.0<br>177.6          | 218.5                  |
| Miscellaneous                                  |                        |                        |                        |                        |
| Less Refunds of Payments                       | (0.7)                  | (0.7)                  | (0.7)                  | (0.7)                  |
| Total Other Revenue                            | \$ 1,105.2             | \$ 1,307.1             | \$ 1,319.4             | \$ 1,317.9             |
| Other Sources                                  |                        |                        |                        |                        |
| Federal Grants                                 | 3,619.5                | 4,051.8 <sup>(h)</sup> | 4,094.0 <sup>(h)</sup> | $3,770.4^{(h)}$        |
| Transfers to the Resources of the G.F.         | 238.3 <sup>(d)</sup>   | $1,121.9^{(i)}$        | $1,096.7^{(i)}$        | $1,678.0^{(i)}$        |
| Transfers from Tobacco Settlement Funds        | 115.8                  | 107.3                  | 107.3                  | 106.1                  |
| Transfers to Other Funds <sup>(a)</sup>        | (86.3)                 | (143.3)                | (143.0)                | (187.8)                |
| Total Other Sources                            | \$ 3,887.3             | \$ 5,137.7             | \$ 5,155.0             | \$ 5,366.7             |
| Total Budgeted Revenue <sup>(b)</sup>          | \$15,700.8             | \$17,372.4             | \$17,029.5             | \$17,596.8             |

|                                      | Final<br>Budget<br><u>2008-09</u> (e) | Revised<br>Adopted<br>Budget<br>2009-10 <sup>(f)</sup> | Estimated Budget 2009-10 <sup>(g)</sup> | Revised<br>Adopted<br>Budget<br>2010-11 <sup>(f)</sup> |
|--------------------------------------|---------------------------------------|--|---|--|
| Appropriations/Expenditures          |                                       |  |   |  |
| Legislative                          | \$ 71.5                               | \$ 79.3  | \$ 79.3                                 | \$ 82.4  |
| General Government                   | 492.5                                 | 543.7  | 553.8                                   | 552.4  |
| Regulation & Protection              | 305.5                                 | 272.7  | 279.7                                   | 276.6  |
| Conservation & Development           | 94.9                                  | 149.7  | 149.7                                   | 141.4  |
| Health & Hospitals                   | 1,655.5                               | 1,705.5  | 1,736.0                                 | 1,737.4  |
| Human Services                       | 4,937.9                               | 5,066.5  | 5,191.5                                 | 4,996.8  |
| Education, Libraries & Museums       | 3,801.9                               | 4,023.4  | 4,023.4                                 | 4,103.6  |
| Corrections                          | 1,577.2                               | 1,568.8  | 1,589.8                                 | 1,560.3  |
| Judicial                             | 542.8                                 | 561.0  | 561.0                                   | 574.9  |
| Non- Functional                      |                                       |  |   |  |
| Debt Service                         | 1,469.3                               | 1,662.3  | 1,662.3                                 | 1,702.7  |
| Miscellaneous                        | 1,870.7                               | 2,211.0  | 2,211.0                                 | 2,396.5  |
| Subtotal                             | \$ 16,819.6                           | \$ 17,843.9  | \$ 18,037.5                             | \$ 18,125.0  |
| Other Reductions and Lapses          | · -                                   | (473.3)  | (524.3)                                 | (530.4)  |
| Net Appropriations/Expenditures      | \$ 16,819.6                           | \$ 17,370.6  | \$ 17,513.0                             | \$ 17,594.7  |
| Surplus (or Deficit) from Operations | (1,118.9)                             |  | (483.5)                                 | 2.1  |
| Miscellaneous Adjustments            | (8.3)                                 |  | (17.0)                                  | -  |
| Statutory Transfer from Restricted   |                                       |  |   |  |
| Purposes                             | 179.4                                 |  | -                                       | -  |
| Balance <sup>(b)</sup>               | \$ (947.6)                            | \$ 1.8   | \$ (500.5)                              | \$ 2.1   |

NOTE: Columns may not add due to rounding.

- (a) Transfer \$86.3 million to Mashantucket Pequot and Mohegan Fund for grants to towns in fiscal year 2008-09; transfer \$61.8 million to the Mashantucket Pequot Fund for grants to towns, \$81.2 million to the Special Transportation Fund, and \$0.2 million to the Community Investment Account in fiscal year 2009-10; and transfer \$61.8 million to the Mashantucket Pequot Fund for grants to towns and \$126.0 million to the Special Transportation Fund in fiscal year 2010-11.
- (b) Does not include revenues or expenditures with respect to Restricted Accounts and Federal & Other Grants, which are not included in this Appendix. The amount of such expenditures is generally the same as the amount of grants received. Per Section 4-30a of the Connecticut General Statutes, as amended by Public Act No. 09-2 of the June 2009 Special Session, after the accounts for the fiscal year are closed, beginning with the fiscal year ending June 30, 2010, and each fiscal year thereafter, until and including the fiscal year ending June 30, 2017, if the Comptroller determines there exists an unappropriated surplus in the General Fund, the amount of any such surplus is first to be used for redeeming prior to maturity any outstanding notes issued under such Act, and any amount beyond that required to redeem such notes shall be used to reduce the obligations of the State under the financing plan authorized under Section 88 of Public Act No. 09-3 of the June Special Session.
- (c) Per the Comptroller's annual report for the fiscal year ending June 30, 2009, as adjusted by the Office of Policy and Management to exclude expenditures of appropriations carried over from the prior fiscal year and to include expenditures of appropriations carried into the next fiscal year. The Treasurer issued \$915,795,000 Notes for the purpose of funding the deficit in the General Fund for the 2008-09 fiscal year, and amounts to pay the costs of issuance of such notes and certain interest payable or accrued on such notes.
- (d) Per Public Act No. 07-1 of the June Special Session, the Comptroller was required to transfer \$16 million of fiscal year 2007-08 General Fund revenues and \$80 million from the fiscal year 2006-07 General Fund surplus for use in fiscal year 2008-09. Per Public Act No. 08-1 of the November 24, 2008 Special Session and Public Act No. 09-1, an additional \$71.2 million will be transferred from various funds to the General Fund.
- (e) Per Public Act No. 08-1 and 08-2 of the August Special Session, \$83.4 million of fiscal year 2008-09 surplus was transferred for use in fiscal year 2008-09 with \$79.0 million of that amount appropriated for energy relief programs.
- (f) Per Public Act No. 09-3 of the June 2009 Special Session, Public Act No. 09-8 of the September 2009 Special Session, Public Act No. 09-7 of the September 2009 Special Session and Public Act No. 09-5 of the September 2009 Special Session. See discussion under **State General Fund Budget for Fiscal Years 2009-2010 and 2010-2011.**
- (g) Per the Office of Policy and Management's letter to the Comptroller dated January 20, 2010 for the fiscal year ending June 30, 2010, as of the period ending December 31, 2009. In the Comptroller's monthly report dated February 1, 2010, the

Comptroller estimated a General Fund deficit for the 2009-10 fiscal year of \$515.0 million as of the period ending December 31, 2009. In the monthly estimate provided by the Office of Policy and Management on February 22, 2010 for the General Fund for the 2009-10 fiscal year, as of the period ending January 31, 2010, General Fund revenues were estimated at \$17,029.5 million. General Fund expenditures and miscellaneous adjustments were estimated at \$17,533.4 million and the General Fund was estimated to have a deficit of \$503.9 million. The next report of the Office of Policy and Management is expected on March 22, 2010 and the next report of the Comptroller is expected on March 1, 2010. No assurances can be made that the estimates of the Office of Policy and Management and the Comptroller will match these prior estimates.

- (h) Includes ARRA funds of \$878.9 million for fiscal year 2009-10 and \$549.8 million for fiscal year 2010-11.
- (i) Pursuant to Public Act No. 09-3 of the June Special Session, as amended, includes transfers from the budget reserve fund of \$1,039.7 million for fiscal year 2009-10 and \$342.0 million for 2010-11 and includes proposed securitizations of \$1,290.7 million for fiscal year 2010-11.

NOTE: The information in **Appendix III-E** of this **Annual Information Statement** contains projections and no assurances can be given that subsequent projections or adjustments will not result in changes in the items of revenue and expenditure and in the final result of the operations of the General Fund. Changes may also occur as the result of legislative action adjusting the budget or taking other actions which impact revenues or expenditures.

